# Southeastern Wisconsin Regional Planning Commission 



# Milwaukee County Redistricting Potential Plan Discussion 

Independent Redistricting Committee October 8, 2021

## $\bullet \bullet \bullet \bullet$ Previous Committee Action

>IRC established Redistricting Criteria for Commission to use at August $27^{\text {th }}$ Meeting.

1. "Honoring the intent of the Voting Rights Act, and recognition of ethnic and racial communities of interest, while noting that race is a social construct." Protecting the ability of racial and language minority groups to participate equally in the electoral process by drawing of District boundaries that comply with the Voting Rights Act of 1965.
2. "Respect for municipal boundaries" - To the extent possible, Districts will consist of whole contiguous municipalities or contiguous parts of the same municipality within the same District.
3. "Equalization of population between districts, and that SEWRPC shall aspire and endeavor to make the deviation as small as possible, with the deviation for each district at no more than (+) / (-) 4 percent." - Each District be divided equally in population, with a deviation rate of $+/-4$ percent to be used as a target to define what is meant to be equal.
4. "Compactness of Districts." - Each District will be designed to be in a compact form as possible

## -૦०ゃ७ Review of Previous Plans

>Version H

- 10 White, non-Hispanic; 6 African-American; 2 Hispanic;
- Designed to contain 53206 within one, African-American-majority district
- Incumbency: 3 "empty" districts, 2 districts with multiple incumbents
- Concerns from public and Committee with 10 White-majority districts
>Version J
- 9 White, non-Hispanic; 6 African-American; 2 Hispanic; 1 AfricanAmerican plurality (White minority) district
- Districts generally less compact than H
- Incumbency: 2 "empty" districts, 1 district with multiple incumbents



## -०००७ Review of Previous Plans

>Committee and Public generally preferred J, but concerns were noted:

- Discomfort with substantial amounts of Black residents in District 1 (the Black plurality, but not majority district), which included Bayside, Fox Point, and River Hills - discussion of bringing District 13 north
- Concerns with including Washington Heights in an African-Americanmajority District ("Shorewood effect")
- Concerns with shape of and neighborhoods contained within "panhandle" of District 4
- Desire to increase Asian-American population further within one district
- Desire to achieve a "blended" (majority-minority across multiple population groups) district, but not in its current form (District 1)



## $\bullet \bullet \bullet \bullet$ Comparison Between Versions

## Version H



## $\bullet \bullet \bullet \bullet$ Comparison Between Versions

## Version J



## $\bullet \bullet \bullet \bullet$ Comparison Between Versions

## Version K



## -৩০ゃ Version K - Population



| Supervisory Districts - Population Deviation |  |  |  |
| ---: | ---: | ---: | ---: |
| Potential Districts | Deviation <br> 2020 Census 2020 <br> Population | Average <br> District <br> (52,194) | Deviation <br> Percentage |
| 1 | 51828 | -366 | $-0.70 \%$ |
| 2 | 51719 | -475 | $-0.91 \%$ |
| 3 | 52049 | -145 | $-0.28 \%$ |
| 4 | 51406 | -788 | $-1.51 \%$ |
| 5 | 52067 | -127 | $-0.24 \%$ |
| 6 | 52810 | 616 | $1.18 \%$ |
| 7 | 51792 | -402 | $-0.77 \%$ |
| 8 | 52608 | 414 | $0.79 \%$ |
| 9 | 52400 | 206 | $0.39 \%$ |
| 10 | 51675 | -519 | $-0.99 \%$ |
| 11 | 53230 | 1036 | $1.98 \%$ |
| 12 | 52785 | 591 | $1.13 \%$ |
| 13 | 51404 | -790 | $-1.51 \%$ |
| 14 | 52660 | 466 | $0.89 \%$ |
| 15 | 53058 | 864 | $1.66 \%$ |
| 16 | 52422 | 228 | $0.44 \%$ |
| 17 | 52058 | -136 | $-0.26 \%$ |
| 18 | 51518 | -676 | $-1.30 \%$ |
| Total | 939489 |  |  |
|  |  |  |  |

$\bullet \bullet \bullet \bullet$ Version K - Population by Race/Ethnicity

| Potential Districts | Population by Race and Hispanic Ethnicity |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Non-Hispanic |  |  |  |  |  |  |  | Hispanic |  |
|  | White |  | African American |  | Asian |  | Other Race or Two or More Races |  |  |  |
|  | Number | Percent | Number | Percent | Number | Percent | Number | Percent | Number | Percent |
| 1 | 41137 | 79.4\% | 3587 | 6.9\% | 3433 | 6.6\% | 1243 | 2.4\% | 2,428 | 4.7\% |
| 2 | 11412 | 22.1\% | 33928 | 65.6\% | 2427 | 4.7\% | 1255 | 2.4\% | 2,697 | 5.2\% |
| 3 | 39298 | 75.5\% | 4274 | 8.2\% | 2980 | 5.7\% | 1632 | 3.1\% | 3,865 | 7.4\% |
| 4 | 33537 | 65.2\% | 2820 | 5.5\% | 3683 | 7.2\% | 1566 | 3.0\% | 9,800 | 19.1\% |
| 5 | 14336 | 27.5\% | 31893 | 61.3\% | 1826 | 3.5\% | 1316 | 2.5\% | 2,696 | 5.2\% |
| 6 | 42428 | 80.3\% | 4170 | 7.9\% | 2146 | 4.1\% | 1410 | 2.7\% | 2,656 | 5.0\% |
| 7 | 8646 | 16.7\% | 35873 | 69.3\% | 3576 | 6.9\% | 1166 | 2.3\% | 2,531 | 4.9\% |
| 8 | 39877 | 75.8\% | 2437 | 4.6\% | 1194 | 2.3\% | 1825 | 3.5\% | 7,275 | 13.8\% |
| 9 | 39953 | 76.2\% | 1960 | 3.7\% | 4554 | 8.7\% | 1264 | 2.4\% | 4,669 | 8.9\% |
| 10 | 12925 | 25.0\% | 30702 | 59.4\% | 3198 | 6.2\% | 1221 | 2.4\% | 3,629 | 7.0\% |
| 11 | 37648 | 70.7\% | 2523 | 4.7\% | 3218 | 6.0\% | 1571 | 3.0\% | 8,270 | 15.5\% |
| 12 | 9328 | 17.7\% | 4464 | 8.5\% | 2849 | 5.4\% | 1165 | 2.2\% | 34,979 | 66.3\% |
| 13 | 8293 | 16.1\% | 37897 | 73.7\% | 481 | 0.9\% | 1314 | 2.6\% | 3,419 | 6.7\% |
| 14 | 8203 | 15.6\% | 4068 | 7.7\% | 2373 | 4.5\% | 1073 | 2.0\% | 36,943 | 70.2\% |
| 15 | 22653 | 42.7\% | 13425 | 25.3\% | 3409 | 6.4\% | 1853 | 3.5\% | 11,718 | 22.1\% |
| 16 | 37008 | 70.6\% | 3935 | 7.5\% | 1680 | 3.2\% | 1980 | 3.8\% | 7,819 | 14.9\% |
| 17 | 40454 | 77.7\% | 3307 | 6.4\% | 2537 | 4.9\% | 1261 | 2.4\% | 4,499 | 8.6\% |
| 18 | 9384 | 18.2\% | 31979 | 62.1\% | 5913 | 11.5\% | 1118 | 2.2\% | 3,124 | 6.1\% |
| Milwaukee County | 456520 | 48.6\% | 253242 | 27.0\% | 51477 | 5.5\% | 25233 | 2.7\% | 153017 | 16.3\% |

## -०००० Version K - "White vs. All Others" Comparison

| Comparison of White, Non-Hispanic Population to All Others |  |  |  |  |
| ---: | ---: | ---: | ---: | ---: |
|  | White, Non-Hispanic | All Other |  |  |
|  | Number | Percent | Number | Percent |
| 1 | 41137 | $79.4 \%$ | 10691 | $20.6 \%$ |
| 2 | 11412 | $22.1 \%$ | 40307 | $77.9 \%$ |
| 3 | 39298 | $75.5 \%$ | 12751 | $24.5 \%$ |
| 4 | 33537 | $65.2 \%$ | 17869 | $34.8 \%$ |
| 5 | 14336 | $27.5 \%$ | 37731 | $72.5 \%$ |
| 6 | 42428 | $80.3 \%$ | 10382 | $19.7 \%$ |
| 7 | 8646 | $16.7 \%$ | 43146 | $83.3 \%$ |
| 8 | 39877 | $75.8 \%$ | 12731 | $24.2 \%$ |
| 9 | 39953 | $76.2 \%$ | 12447 | $23.8 \%$ |
| 10 | 12925 | $25.0 \%$ | 38750 | $75.0 \%$ |
| 11 | 37648 | $70.7 \%$ | 15582 | $29.3 \%$ |
| 12 | 9328 | $17.7 \%$ | 43457 | $82.3 \%$ |
| 13 | 8293 | $16.1 \%$ | 43111 | $83.9 \%$ |
| 14 | 8203 | $15.6 \%$ | 44457 | $84.4 \%$ |
| 15 | 22653 | $42.7 \%$ | 30405 | $57.3 \%$ |
| 16 | 37008 | $70.6 \%$ | 15414 | $29.4 \%$ |
| 17 | 40454 | $77.7 \%$ | 11604 | $22.3 \%$ |
| 18 | 9384 | $18.2 \%$ | 42134 | $81.8 \%$ |
| Totals | 456520 |  | 482969 |  |


| Voting Age Population by Race and Hispanic Ethnicity |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Potential Districts | Non-Hispanic |  |  |  |  |  |  |  | Hispanic |  | Total |  |
|  | White |  | African American |  | Asian |  | Other Race or Two or More Races |  |  |  |  |  |
|  | Number | Percent | Number | Percent | Number | Percent | Number | Percent | Number | Percent | Number | Percent |
| 1 | 32678 | 81.6\% | 2649 | 6.6\% | 2359 | 5.9\% | 840 | 2.1\% | 1534 | 3.8\% | 40060 | 100.0\% |
| 2 | 10050 | 26.3\% | 23950 | 62.6\% | 1647 | 4.3\% | 868 | 2.3\% | 1714 | 4.5\% | 38229 | 100.0\% |
| 3 | 37594 | 77.0\% | 3713 | 7.6\% | 2746 | 5.6\% | 1442 | 3.0\% | 3323 | 6.8\% | 48818 | 100.0\% |
| 4 | 28881 | 71.0\% | 1738 | 4.3\% | 2340 | 5.8\% | 1185 | 2.9\% | 6518 | 16.0\% | 40662 | 100.0\% |
| 5 | 12245 | 31.7\% | 22632 | 58.5\% | 1221 | 3.2\% | 889 | 2.3\% | 1692 | 4.4\% | 38679 | 100.0\% |
| 6 | 34879 | 82.6\% | 2904 | 6.9\% | 1638 | 3.9\% | 1033 | 2.4\% | 1752 | 4.2\% | 42206 | 100.0\% |
| 7 | 7614 | 20.9\% | 24179 | 66.3\% | 2346 | 6.4\% | 769 | 2.1\% | 1556 | 4.3\% | 36464 | 100.0\% |
| 8 | 34246 | 80.4\% | 1477 | 3.5\% | 876 | 2.1\% | 1374 | 3.2\% | 4644 | 10.9\% | 42617 | 100.0\% |
| 9 | 32116 | 78.9\% | 1371 | 3.4\% | 3193 | 7.8\% | 940 | 2.3\% | 3079 | 7.6\% | 40699 | 100.0\% |
| 10 | 12461 | 31.5\% | 21023 | 53.1\% | 2493 | 6.3\% | 863 | 2.2\% | 2760 | 7.0\% | 39600 | 100.0\% |
| 11 | 31836 | 75.4\% | 1699 | 4.0\% | 2227 | 5.3\% | 1116 | 2.6\% | 5317 | 12.6\% | 42195 | 100.0\% |
| 12 | 8149 | 22.4\% | 2948 | 8.1\% | 1853 | 5.1\% | 845 | 2.3\% | 22563 | 62.1\% | 36358 | 100.0\% |
| 13 | 7577 | 20.3\% | 26188 | 70.1\% | 337 | 0.9\% | 963 | 2.6\% | 2301 | 6.2\% | 37366 | 100.0\% |
| 14 | 7108 | 19.9\% | 2573 | 7.2\% | 1379 | 3.9\% | 758 | 2.1\% | 23920 | 66.9\% | 35738 | 100.0\% |
| 15 | 19764 | 49.2\% | 9421 | 23.5\% | 2228 | 5.5\% | 1310 | 3.3\% | 7445 | 18.5\% | 40168 | 100.0\% |
| 16 | 31887 | 75.8\% | 2554 | 6.1\% | 1298 | 3.1\% | 1434 | 3.4\% | 4883 | 11.6\% | 42056 | 100.0\% |
| 17 | 34303 | 80.8\% | 2563 | 6.0\% | 1779 | 4.2\% | 934 | 2.2\% | 2901 | 6.8\% | 42480 | 100.0\% |
| 18 | 8423 | 23.4\% | 21307 | 59.1\% | 3695 | 10.2\% | 704 | 2.0\% | 1922 | 5.3\% | 36051 | 100.0\% |
| Milwaukee County | 391811 | 54.4\% | 174889 | 24.3\% | 35655 | 4.9\% | 18267 | 2.5\% | 99824 | 13.9\% | 720446 | 100.0\% |

00 Version K - 18+ "White vs. All Others" Comparison

| Voting Age Population Comparison of White, Non-Hispanic Population to All Others |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Potential Districts | 2020 Census Population | White, Non-Hispanic |  | All Other |  |
|  |  | Number | Percent | Number | Percent |
| 1 | 40060 | 32678 | 81.6\% | 7382 | 18.4\% |
| 2 | 38229 | 10050 | 26.3\% | 28179 | 73.7\% |
| 3 | 48818 | 37594 | 77.0\% | 11224 | 23.0\% |
| 4 | 40662 | 28881 | 71.0\% | 11781 | 29.0\% |
| 5 | 38679 | 12245 | 31.7\% | 26434 | 68.3\% |
| 6 | 42206 | 34879 | 82.6\% | 7327 | 17.4\% |
| 7 | 36464 | 7614 | 20.9\% | 28850 | 79.1\% |
| 8 | 42617 | 34246 | 80.4\% | 8371 | 19.6\% |
| 9 | 40699 | 32116 | 78.9\% | 8583 | 21.1\% |
| 10 | 39600 | 12461 | 31.5\% | 27139 | 68.5\% |
| 11 | 42195 | 31836 | 75.4\% | 10359 | 24.6\% |
| 12 | 36358 | 8149 | 22.4\% | 28209 | 77.6\% |
| 13 | 37366 | 7577 | 20.3\% | 29789 | 79.7\% |
| 14 | 35738 | 7108 | 19.9\% | 28630 | 80.1\% |
| 15 | 40168 | 19764 | 49.2\% | 20404 | 50.8\% |
| 16 | 42056 | 31887 | 75.8\% | 10169 | 24.2\% |
| 17 | 42480 | 34303 | 80.8\% | 8177 | 19.2\% |
| 18 | 36051 | 8423 | 23.4\% | 27628 | 76.6\% |
| Totals | 720446 | 391811 |  | 328635 |  |

## -๑ゃ७७ Version K - Summary

$\Rightarrow$ VRA - Discussion Points

- 9 White, Non-Hispanic Districts
- 6 African-American Districts
- 2 Hispanic Districts
- 1 District at 42.7\% White, Non-Hispanic (District 15)
- Voting Age Population shows strong racial or ethnicity minority groups proportions
>Municipal Boundaries
- Glendale, Greenfield, Franklin, Milwaukee, Wauwatosa and West Allis have multiple districts
>Equal Population - +/-2\%
$>$ Compactness - generally compact
> Incumbency - 2 "empty" districts, 2 districts with multiple incumbents


## -०००७ Review of Previous Plans

## Version A

- Proof of Concept
- Overall, could follow Municipal lines and achieve equal population
- VRA could not be followed
$\Rightarrow$ Version B
- VRA followed
- Single Race or Ethnicity minority groups were not achieved for 3 Districts
$\Rightarrow$ Version C
- VRA followed
- Single Race and Ethnicity were achieved
- Not as Compact
- Equal Population
$>$ Version D
- VRA followed
- 9 White, non-Latino; 6 African-American; 2 Hispanic; 1 favoring minorities
- Reconfigured District 18 to increase Asians to above 10\%


## -०००७ Review of Previous Plans

> Version F

- Compared to E, added 3 ${ }^{\text {rd }}$ Hispanic District
- Issue - 2 of 3 Hispanic-focused Districts were not majority
>Version E (submitted to County Board of Supervisors)
- 9 White, non-Latino; 6 African-American; 2 Hispanic; 1 favoring minority groups
- Reconfigured District 18 to increase Asians to above 10\%
- Incumbency not considered: 6 "empty" districts, 5 with multiple incumbents


## > Version G

- 9 White, non-Latino; 6 African-American; 2 Hispanic; 1 African-American plurality (White minority) district
- Incumbency considered more strongly than E: 3 "empty" districts, 3 with multiple incumbents
- Districts generally less compact
- Concerns about percent of African-American population in one of the 6 districts, splitting of small portion of 53206 into African-American plurality district


## $\bullet \bullet \bullet \bullet$ Comparison Between Versions

## Version A



## $\bullet \bullet \bullet \bullet$ Comparison Between Versions

## Version B



## $\bullet \bullet \bullet \bullet$ Comparison Between Versions

## Version C



## -•••• Comparison Between Versions

## Version D



## $\bullet \bullet \bullet \bullet$ Comparison Between Versions

## Version E



## -•••• Comparison Between Versions

## Version F



## $\bullet \bullet \bullet \bullet$ Comparison Between Versions

## Version G



