2020 Recommended Budget Overview

Prepared by the Office of the Comptroller Scott B. Manske, Comptroller



County Structural Budget Deficit

September 2019 Five-year Fiscal Forecast:

- Ongoing expenditures projected to increase ~ 2.4% per year
- Ongoing revenues projected to increase ~ 1.0% per year

County Structural Budget Deficit

- \$16 million shortfall for 2020
- \$79.6 million in 2024 without permanent fixes
- oget Deficit •\$19.4 million shortfall in 2021, with permanent fixes

2020 CEX Budget Fiscal Synopsis



Total Expenditures: \$1,181,630,532

• Decrease \$6.9M or 0.58%

Total Revenues: \$879,859,300

• Decrease \$14.3M or 1.6%

Total Tax Levy: \$301,771,232

• Increase of \$7,375,773 or 2.51%

State Tax Levy Cap • Allowable increase for 2020 is \$7.4M, or 2.5%

 The Recommended Budget includes the use of the State carryforward provision for an additional \$2.9M, with a 2/3 vote of the County Board

 Exemption for EMS levy is \$3.32M, an increase of \$669K from 2019. This increased the tax levy limit Funded FTEs Positions

- 4,331 funded FTEs for 2020, an increase of 5 FTEs
- 60 new positions with a tax levy cost of \$2.7M
- County-wide Vacancy & Turnover of \$2M
- Address IT needs, Sheriff's security of the courts and jail, and DHHS positions

Full Time Equivalent Positions



2020 Budget Drivers

Health and Pension Costs

 Gross health care costs decrease by \$2.1M to \$109.6M

 Pension costs increase by almost \$4.7M to \$111.8M due mostly to a change in assumed rate of return from 7.75% to 7.5% 2020 Debt Service Reserve

Projected Balance as of 12/31/2019	\$35.3M
2020 Recommended Budget Use	<u>(\$3.1M)</u>
Projected Balance at end of 2020	\$32.2M

Vehicle Registration Fee (VRF)

- VRF stays at \$30
- Total VRF revenue = \$17.2M
- Nearly \$370,000 more in VRF revenue in 2020 based on experience
- Every \$5 increase in VRF yields \$2.8M to offset transportation-related expenses

- 1% raise for most employees
 - \$1.1M is new & scheduled effective 6/28/20
- \$0.4M added to departmental budgets for equity, merit, and compensation increases
- \$0.6M for Building & Construction Trades positions
- \$3.9M of new monies in budget to cover full-year cost of adjustment approved in 2019

Item	New Funds	
Across-the-Board Raises		
Funding for full year cost of 2% raise provided mid-2019	\$2.2 million	
Funding for half-year cost of 1% raise scheduled mid-2020	\$1.1 million	
Sub Total	\$3.3 million	
Departmental Other Salary Adjustment Allocation (DOSAA)		
Funding for Full Year cost of \$400K of DOSAA provided in 2019	\$1.7 million	
Funding for Quarter Year cost of DOSAA scheduled for 2020	\$0.4 million	
Funding for Building & Construction Trades positions	\$0.6 million	
Sub Total	\$2.7 million	
New Funding for Salary Increase Total	\$6.0 million	

- Most employee pension contributions decrease from 6.5% to 6.2%
- Protective services pension contribution goes to 8.9% from 9.5%
- No funds provided for "step" increases
- Departmental Other Salary Adjustment Allocation (DOSAA) follows the existing step system

Employee Benefits

- Health care benefits remain unchanged with same monthly premiums, co-pays & deductibles
- Flexible Spending Account Contribution remains the same for 2020 with \$1 to \$1 match up to \$1,000

Transit Changes

- Route mergers:
 - BlueLine & Route 23
 - 30 & 30x
- Route eliminations:
 - 42U (6th St. Port Washington UBus)
 - 49U (Brown Deer UBus)
 - 219
 - 223 (Park Place Bradley Woods Shuttle)
 - 276 (Brown Deer Shuttle)
 - Brewers Line
 - WI State Fair Freeway Flyers & Shuttle
 - WI Ave. Shuttle to Summerfest & Ethnic Festivals
 - Freeway Flyers to Ethnic Festivals
- Route creation:
 - Route to Oak Creek Amazon Distribution Center
 - Will open in second half of 2020
 - \$100,000 cost creation

Electronic Monitoring (EM)

- EM program expansion will allow the closure of five inmate dorms
- Transition of up to 360 inmates to EM from Huber and General Population
- Only inmates with community access privileges (i.e. Huber) will be considered for the program
- \$1.7M estimated cost savings
- Wisconsin Community Services (WCS) will continue to manage the EM program

Correctional Healthcare

- \$5M increase in funding for the correctional healthcare contract with Wellpath, Inc.
- No funding included to pursue self-operation model
- Estimate \$4.5M more needed in 2020 to pursue self-operation model

DHHS: Behavioral Health Division

2013 Wisconsin Act 203:

- Created the Mental Health Board (MHB)
- Shifted governance from County Board to MHB in 2014

Corporation Counsel has advised that per statute, the County Board "shall incorporate into the budget for Milwaukee County" the "tax levy amount as proposed by the county executive," the community aids allocation allocated by the Board under § 51.41(4)(b)3, and the balance of the total mental health budget amount proposed to the County Executive by MHB. § 51.41 (4)(b)4, Stats. BHD Tax Levy 2019 Adopted BHD Tax Levy\$57.1M2020 Recommended Tax Levy\$55.9MChange from 2019 to 2020(\$1.2M)

- 2013 WI Act 203 mandates a minimum BHD levy of \$53M and a maximum levy of \$65M
- 2020 Budget includes \$2M from BHD reserves, the same as 2019

Capital Improvements Program

87 Capital Projects (77 non-airport & 10 airport) Required for non-airport projects: \$58 M *Financed by:* General Obligation Bonds \$44.9M Sales Tax Revenue (cash) \$7.4M

Property Tax Levy Reimbursement Revenue Private Contributions \$3.6M \$1.7M

\$0.4M

Capital Improvements Committee (CIC) and Bonding Limits

- CIC recommends Five Year Capital Improvements
 Plan
- 2020 self-imposed bonding limit is \$44.9M
- Recommended Budget is at the bonding limit
- Comparison of CIC Plan to Recommended Capital Budget included at the end of Section 4 of the Overview

Capital Projects MCTS Fleet Maintenance Roof \$3.8M \$4.3M Brown Deer Park Roadway CJ Door Controls IT Project \$2.2M Replace Rose, Washington, & Indigenous Peoples' Park Playgrounds \$0.9M **Complete International Terminal** \$25.1M Capital Projects

Forensic Science Center

- Proposal is to partner with MCW to design and construct the interior within a shell constructed, owned, and managed by MCW
- House Medical Examiner and OEM
- \$11.2M allocated in 2020
- \$16.9M projected in 2021 to complete the project

2020 Recommended Budget Overview

Prepared by the Office of the Comptroller Scott B. Manske, Comptroller



2020 Recommended Budget Overview

Prepared by the Office of the Comptroller Scott B. Manske, Comptroller



County Structural Budget Deficit

September 2019 Five-year Fiscal Forecast:

- Ongoing expenditures projected to increase ~ 2.4% per year
- Ongoing revenues projected to increase ~ 1.0% per year

County Structural Budget Deficit

- \$16 million shortfall for 2020
- \$79.6 million in 2024 without permanent fixes
- oget Deficit •\$19.4 million shortfall in 2021, with permanent fixes

2020 CEX Budget Fiscal Synopsis



Total Expenditures: \$1,181,630,532

• Decrease \$6.9M or 0.58%

Total Revenues: \$879,859,300

• Decrease \$14.3M or 1.6%

Total Tax Levy: \$301,771,232

• Increase of \$7,375,773 or 2.51%

State Tax Levy Cap • Allowable increase for 2020 is \$7.4M, or 2.5%

 The Recommended Budget includes the use of the State carryforward provision for an additional \$2.9M, with a 2/3 vote of the County Board

 Exemption for EMS levy is \$3.32M, an increase of \$669K from 2019. This increased the tax levy limit Funded FTEs Positions

- 4,331 funded FTEs for 2020, an increase of 5 FTEs
- 60 new positions with a tax levy cost of \$2.7M
- County-wide Vacancy & Turnover of \$2M
- Address IT needs, Sheriff's security of the courts and jail, and DHHS positions

Full Time Equivalent Positions



2020 Budget Drivers

Health and Pension Costs

 Gross health care costs decrease by \$2.1M to \$109.6M

 Pension costs increase by almost \$4.7M to \$111.8M due mostly to a change in assumed rate of return from 7.75% to 7.5% 2020 Debt Service Reserve

Projected Balance as of 12/31/2019	\$35.3M
2020 Recommended Budget Use	<u>(\$3.1M)</u>
Projected Balance at end of 2020	\$32.2M

Vehicle Registration Fee (VRF)

- VRF stays at \$30
- Total VRF revenue = \$17.2M
- Nearly \$370,000 more in VRF revenue in 2020 based on experience
- Every \$5 increase in VRF yields \$2.8M to offset transportation-related expenses

- 1% raise for most employees
 - \$1.1M is new & scheduled effective 6/28/20
- \$0.4M added to departmental budgets for equity, merit, and compensation increases
- \$0.6M for Building & Construction Trades positions
- \$3.9M of new monies in budget to cover full-year cost of adjustment approved in 2019

Item	New Funds	
Across-the-Board Raises		
Funding for full year cost of 2% raise provided mid-2019	\$2.2 million	
Funding for half-year cost of 1% raise scheduled mid-2020	\$1.1 million	
Sub Total	\$3.3 million	
Departmental Other Salary Adjustment Allocation (DOSAA)		
Funding for Full Year cost of \$400K of DOSAA provided in 2019	\$1.7 million	
Funding for Quarter Year cost of DOSAA scheduled for 2020	\$0.4 million	
Funding for Building & Construction Trades positions	\$0.6 million	
Sub Total	\$2.7 million	
New Funding for Salary Increase Total	\$6.0 million	

Employee Wages

- Most employee pension contributions decrease from 6.5% to 6.2%
- Protective services pension contribution goes to 8.9% from 9.5%
- No funds provided for "step" increases
- Departmental Other Salary Adjustment Allocation (DOSAA) follows the existing step system

Employee Benefits

- Health care benefits remain unchanged with same monthly premiums, co-pays & deductibles
- Flexible Spending Account Contribution remains the same for 2020 with \$1 to \$1 match up to \$1,000

Transit Changes

- Route mergers:
 - BlueLine & Route 23
 - 30 & 30x
- Route eliminations:
 - 42U (6th St. Port Washington UBus)
 - 49U (Brown Deer UBus)
 - 219
 - 223 (Park Place Bradley Woods Shuttle)
 - 276 (Brown Deer Shuttle)
 - Brewers Line
 - WI State Fair Freeway Flyers & Shuttle
 - WI Ave. Shuttle to Summerfest & Ethnic Festivals
 - Freeway Flyers to Ethnic Festivals
- Route creation:
 - Route to Oak Creek Amazon Distribution Center
 - Will open in second half of 2020
 - \$100,000 cost creation

Electronic Monitoring (EM)

- EM program expansion will allow the closure of five inmate dorms
- Transition of up to 360 inmates to EM from Huber and General Population
- Only inmates with community access privileges (i.e. Huber) will be considered for the program
- \$1.7M estimated cost savings
- Wisconsin Community Services (WCS) will continue to manage the EM program

Correctional Healthcare

- \$5M increase in funding for the correctional healthcare contract with Wellpath, Inc.
- No funding included to pursue self-operation model
- Estimate \$4.5M more needed in 2020 to pursue self-operation model

DHHS: Behavioral Health Division

2013 Wisconsin Act 203:

- Created the Mental Health Board (MHB)
- Shifted governance from County Board to MHB in 2014

Corporation Counsel has advised that per statute, the County Board "shall incorporate into the budget for Milwaukee County" the "tax levy amount as proposed by the county executive," the community aids allocation allocated by the Board under § 51.41(4)(b)3, and the balance of the total mental health budget amount proposed to the County Executive by MHB. § 51.41 (4)(b)4, Stats. BHD Tax Levy 2019 Adopted BHD Tax Levy\$57.1M2020 Recommended Tax Levy\$55.9MChange from 2019 to 2020(\$1.2M)

- 2013 WI Act 203 mandates a minimum BHD levy of \$53M and a maximum levy of \$65M
- 2020 Budget includes \$2M from BHD reserves, the same as 2019

Capital Improvements Program

87 Capital Projects (77 non-airport & 10 airport) Required for non-airport projects: \$58 M *Financed by:* General Obligation Bonds \$44.9M Sales Tax Revenue (cash) \$7.4M

Property Tax Levy Reimbursement Revenue Private Contributions \$3.6M \$1.7M

\$0.4M

Capital Improvements Committee (CIC) and Bonding Limits

- CIC recommends Five Year Capital Improvements
 Plan
- 2020 self-imposed bonding limit is \$44.9M
- Recommended Budget is at the bonding limit
- Comparison of CIC Plan to Recommended Capital Budget included at the end of Section 4 of the Overview

Capital Projects MCTS Fleet Maintenance Roof \$3.8M \$4.3M Brown Deer Park Roadway **CJ Door Controls IT Project** \$2.2M Replace Rose, Washington, & Indigenous Peoples' Park Playgrounds \$0.9M **Complete International Terminal** \$25.1M Capital Projects

Forensic Science Center

- Proposal is to partner with MCW to design and construct the interior within a shell constructed, owned, and managed by MCW
- House Medical Examiner and OEM
- \$11.2M allocated in 2020
- \$16.9M projected in 2021 to complete the project

2020 Recommended Budget Overview

Prepared by the Office of the Comptroller Scott B. Manske, Comptroller



Office of Government Affairs



2020 Recommended Budget

Alec Knutson, Government Affairs – Office of County Executive

Nicole Stickler, Government Affairs – Milwaukee County Board

- Office fully staffed
- Unprecedented collaboration
- Coalition and strategy for securing county's financial future
- State biennial budget



2020 Initiatives

- Cost to continue budget
- Advocate for county priorities
- Pursue Fair Deal legislative solutions
- Local revenue source
- State budget



Closing

- Fully staffed
- Cost to continue budget
- Position county to effectively provide services to constituents and improve their quality of life
- Thank you and questions



Veteran Services



2020 Recommended Budget

Rick Flowers, Director

- In 2019 Veteran Services formed a partnership with the Milwaukee Vet Center to provide services the Veterans on the far north side of the County.
- In 2019 Veteran Services provided outreach services within racially diverse sections of the county, to include ethic festivals and, community based organizations.



2020 Initiatives

- In 2020 Veteran Services will move to an all-electronic file and claims management system. This will greatly reduce paper files, increase efficiency and allow for enhanced data collection efforts.
- In 2020 Veteran Services will add an additional staff person which will allow for increased amount of claims completed by the office, additional outreach into more areas of the county, and more professional development opportunities for staff while maintaining continuity within the office.

Closing

• Thank you and questions



Office on African American Affairs



2020 Recommended Budget

Oct. 8, 2019

Nicole M. Brookshire, Executive Director

Empowering People | Strengthening Community

ican American Affairs

Racial Equity Assessment & Planning:

- National Partnerships: Government Alliance on Race & Equity (GARE), Policylink, American Evaluation Association, Human Impact Partners
- Racial Equity Events: GARE Annual Convening (workshops and train-the-trainer sessions), YWCA-Evening to Promote Racial Justice, Boys and Men of Color & Fatherhood Initiatives Week
- Educational Webinars: Quarterly GARE membership, regional, and topic-based webinars and professional development webinars.
- Local/Regional Discussions: GARE quarterly Midwest meetings, SE WI Public Health Generalist Group, Milwaukee Evaluation, Greater Milwaukee Foundation Culturally Responsive Practices Workgroup, Partnership Milwaukee participation, and the City of Milwaukee/Children's Hospital Healthy Start Grant-- Community Action Network (CAN), City of Milwaukee Black Male Achievement Council, Community Brainstorming, Greendale Coalition for Diversity, Equity & Inclusion Steering Committee, United Way Reducing Unemployment Barriers Taskforce, Wisconsin Public Health Association – Healthiest State.
- GARE WI Learning Community (member) Other members include: City of Middleton, City of Appleton, City of Milwaukee (DOA, MPD, MFD, MPL), Milwaukee Health Department, Marinette County, UW-Extension, Dane County, etc.
- GARE Milwaukee Learning Community (lead) Milwaukee County, UW-Milwaukee, Social Development Commission, Shorewood School District, City of Wauwatosa, Greendale School District, Milwaukee Public Library, City of Milwaukee, Milwaukee Public School District, and others.

- Implementation/Normalization:
 - Black History Month: Weekly Historical Updates
 - Department RE Presentations: Human Resources, Transportation, Aging, Parks
 - RE Budget Tool (Operations & Capital Improvement): April 2019
 - RE Ambassador Program: February 2019. To-date: 50 Ambassadors have received 77 hours of training
 - RE Ambassador Workgroups RE Normalization, Brainstorming and assessing internal RE needs
 - RE Ambassadors Pre-mortem exercise with the Milwaukee County Director of Strategic Planning
 - RE Leadership Training: Approximately 160+ leaders have received 16-hours of training across Milwaukee County Departments and Divisions
 - Mandatory Manager RE Training: August 2019, 80% of Milwaukee County managers (defined as those who have a supervisory role) have received 7.5 hours of training
 - Mandatory All County RE Training: August 2019, 85% of Milwaukee County employees who were assigned the training received 90-minutes of training
 - Milwaukee Learning Community: Summer/Fall 2019. Four trainings for Milwaukee County and partners facilitated by GARE
 - Train-the Trainer: All OAAA staff completed the GARE Train-the-Trainer training



Community Engagement:

- Greater Milwaukee Foundation Culturally Responsive Practices Work Group (Jan. 2019)
- Parklawn Assembly of God Racial Reconciliation Event (Jan. 2019)
- Milwaukee Center for Independence Equity Panel Discussion (Feb. 2019)
- UW- Milwaukee's Black Male Summit (Mar. 2019)
- Southbrook Church Front-Row Racial Equity Community Discussion (Mar. 2019)
- Stand Against Racism Campaign YWCA (Apr. 2019)
- Denim Day Women Equity Campaign (Apr. 2019)
- Public Declaration of Racism a Public Health Crisis (May 2019)
- Robin DiAngelo White Fragility Speaking Engagement (May 2019)
- City of Milwaukee's Cease Fire Sabbath Day Equity Panel Discussion (May 2019)
- Milwaukee Re-entry Alliance Convening (Jun. 2019)
- Juneteenth Day Celebration and Parade (Jun. 2019)
- On the Issue's Video with Andrea Williams (Jun. 2019)
- US Attorney's Office WI Project Safe Neighborhood (PSN) Taskforce (Jun. 2019)
- Milwaukee 53206 community screening and panel discussion (Jul. 2019)



Community Engagement:

- Lunch & Learn Presentation to City of Milwaukee (Jul. 2019)
- WI Courts Race, Equity & Procedural Justice Committee (Jul. 2019)
- Racial Equity Town Hall County Supervisors Alexander & Martin (Aug. 2019)
- Moody Park Summer Programing Support (Aug. 2019)
- One Day of Love Scholarship/Community Event (Aug. 2019)
- COA's Mothers March & Rally (Aug. 2019)
- Commonbond Housing Re-entry Panel Discussion (Sep. 2019)
- Cancer Disparities Symposium/Healthy Communities (Sep. 2019)
- Milwaukee Film & 'College Possible' screening and panel discussion (Sep. 2019)
- 2nd Annual Southeastern WI Employer Expo Planning Committee (Oct. 2019)
- Boys & Men of Color Week & City of Milwaukee's Fatherhood Initiative (Oct. 2019)
- Institute of Contemporary Art Equity Panel Discussion (Oct. 2019)
- YWCA Cleveland's Infant Mortality Panel Discussion (Nov. 2019)
- International Colloquium for Black Male Education (Nov. 2019)
- NAAAHR Power of Diversity, Inclusion and Equity Discussion (Nov. 2019)



- Grant Writing Support:
 - Internal



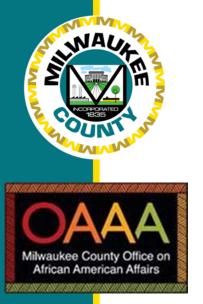
an American Affairs

- Medical Examiner's Office Strengthening the Medical Examiner-Coroner System Program, FY 2019 for \$100,000 from the U.S. Department of Justice, Office of Justice Programs, National Institute of Justice (Submitted: June 2019, Awarded: September 2019)
- Milwaukee County Edward Byrne Memorial Justice Assistance Grant, FY 2019 Local Solicitation for \$933,259 from the U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance (Submitted: August 2019, Pending award decision)
- Community Partners
 - Health, Equity and Racism Collaborative Design/Planning Grant (July 2019)
 - WPP Re-entry Grant with Employ Milwaukee & UW-Milwaukee/Madison Evaluator -Dr. David Pate

Letters of Support - Various community organizations

Closing

• Thank you and questions



Office on African American Affairs AfricanAmericanAffairs@milwaukeecountywi.gov (414) 278-7979





2020 Recommended Budget

Jim Sullivan, Director

ZIPS Project

- The ZIPS Project ended on July 31, 2019.
- The goal by the end of the project was to increase child support collected for families in the 53206 neighborhoods by 27%.
- We increased collections by 35%

New Pathways for Fathers and Families

- This is the last year of New Pathways for Fathers and Families, we just started Year 5.
- As of September 26, 2019, we hit our Pathways enrollment goal for year 4 of 955 enrollments.
- Confirmed employments, so far, are 120 employment placements for year 4, 68% of annual goal (175 placements is targeted goal). We are still compiling numbers so this figure may be higher.

Outreach Programs

- Maintain Child Support in Your Neighborhood and Fatherhood Summit community outreach programs.
- Parenting Time conferences



2020 Initiatives

- Support Collection Incentive Plan (SCIP)
 - Adapting ZIPS program success to Enforcement efforts county-wide
- Racial Equity
 - Child Support has significant Racial Equity components.
 - DCF identifies Milwaukee CSS caseload as:
 - 49.2% Black
 - 13.5% White
 - 12.12% Hispanic
 - 22.17% no data
- Given the high % no data, the likelihood is that our participant base is up to two thirds black, more likely than the indicated half.



2020 Initiatives

- Racial Equity
 - Child Support has particular impact for high economic need, single parent families.
 - For families that receive child support, child support makes up 40% of household income. That increases to 63% for deeply poor families. (WCSEA)
 - For African American Milwaukee County residents, 86.1% of births are to unmarried mothers. (US Census 2013 data)
 - The poverty rate for single mother head of household African American families in Milwaukee County is 55%. (Census, 2013)



Closing

Thank you and questions

