

STATUS OF IMPLEMENTING AUDIT REPORT RECOMMENDATIONS

Audit Title: Juvenile Detention Center Weathered its 2016 Overcrowding and Understaffing Emergency, but Underlying Risks Remain **File Number:** 17-693

Audit Date: October 2017

Status Report Date: July 2018

Department: Health and Human Services

Number & Recommendation	Deadlines Established		Deadlines Achieved		Implementation Status (See Comments)		Comments
	Yes	No	Yes	No	Completed (N/A = Not Applicable)	Further Action Required	
1. Evaluate options for accommodating MCAP in the JDC by developing alternative programming in facilities outside of the detention center and return use of at least one pod for overcrowding overflow, as intended.		X		X	N/A	NO	MCAP remains an alternative to Corrections and generally is full with 24 youth. This type II facility allows Children Court Judges another secure placement option that is close to the community the youth/family live in. WI Act 185 mandates the closure of Lincoln Hills School and Copper Lake School by January 1, 2021. It also states that Type II facilities that are in Detention facilities will be grandfathered in, so that option will remain. Milwaukee County is in the process of developing a plan on how best to serve our correction youth. DYFS has yet to determine the best use of the two MCAP pods. Even with MCAP fully operational within detention, it must be noted that population is down, ultimately leaving one and sometimes two pods closed. The Divisions alternatives to Detention programs are being utilized.
2. Evaluate the use of video conferencing court appearances for DOC youth.		X		X	N/A	NO	Talks will continue to take place with system partners to see if video conferencing for court appearances for DOC youth is acceptable. Right now, Public Defenders and Judges request that the youth be physically present for all hearings. Presently, a sub-committee for case processing is working with stakeholders to see if video conferencing can be used in the future for court hearings. Court rooms remain capable to conduct video conferences.
3. Create an overcrowding and emergency overcrowding procedure that will outline steps to be taken in periods of facility overcrowding.	X		X		YES	NO	DYFS has developed an Overcrowding an Emergency Overcrowding policy that took effect 11/10/17. The policy outlines steps to take in case of overcrowding in the facility. The Racine County Youth Transfer Process policy has been incorporated into this policy.

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4. <i>Revisit and update all departmental procedures related to time-off to reflect current departmental workflows and current County requirements.</i>	X		X		YES	NO	Policy and Procedure for time off has been reviewed and updated. The updated policy allows for more employees to be off on a certain day as long as there is coverage. As more Youth Correctional Officers (YCO'S) have been hired, the use of mandatory overtime has all but been eliminated.
5. <i>Continue development and use of a staffing alert/FMLA calendar for better management of staffing levels and knowledge of where staff stand with respect to their time off.</i>		X		X	N/A	NO	Youth Detention Center staff continue to monitor FMLA for staff. Detention Center management has developed a password protected spreadsheet and calendar of active staff on FMLA and medical leaves approved by Human Resources and Administrator. YCO-Supervisors with the support of the Administration Assistant continue to monitor the spreadsheet.
6. <i>To help alleviate the excessive use of overtime at the JDC, we recommend that JDC leadership compile and report overtime use to DCSD administration on a quarterly basis so that ongoing planning for better management of positions and overtime can be discussed until adequate staffing is achieved.</i>	X		X		YES	NO	In March of 2017, DHHS fiscal staff began providing an overtime report to DYFS Administrator, Deputy Administrator, and Superintendent of the Youth Detention Center. This is still the case today. DHHS created a sub-committee that meets quarterly to review the Action Planning Document. Updates are given to DYFS on a regular basis so everyone is aware of the progress being made.
7. <i>JDC complete a thorough review of all assigned tasks and analyze the need to create additional JCO Supervisor positions.</i>	X		X		YES	NO	A 7 TH supervisor was hired in November of 2017.

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8. <i>DCSD administration should work with appropriate stakeholders (including the County's Information Management Systems Division, other County 24/7 departments, and detention center administrators from other jurisdictions) in order to plan and implement a more efficient staff scheduling model than the manual process currently being used.</i>	X		X		Still in progress	YES	A staffing solution was implemented in October 2017. This will allow for a more effective management of staff. The In-Time solution program is being used as a backup now as supervisors are still not comfortable with the software. Additional training is needed and Administration will reach out to BHD for assistance. As of this writing, The software is going through some updates that have affected its usage. Once this is corrected, Staff will reach out for help and assistance. Administration has reviewed the scheduling process, and scheduling seems to have stabilize. The "old paper board" still acts like a crutch but is dependable.
9. <i>Given the position turnover, we recommend that DHHS work with DHR to place the JCO position on the continuous recruitment list.</i>	X		X		YES	NO	Job postings are continuously producing well qualified and experienced candidates. Once that list gets processed, another recruiting process gets underway. This process has allowed Detention Administration to maintain staffing levels between 63-69 YCO'S. Current staffing levels are at 66 with offers to be made to 3 new candidates in the next week or so for a total of 69. This is the ideal staffing level for 2019. With population down and staffing up, overtime has been down. A waiting list will actually be created for a more efficient hiring process. Our Private Investigator has helped out greatly with processing the background checks in a timelier manner.
10. <i>DHR and the JDC continue to discuss and develop methods to adequately screen potential candidates ensuring a good fit for the job, and to conduct exit interviews for individuals who voluntarily terminate in order to accurately document and assess turnover causes.</i>		X		X	N/A	NO	In April 2018, a new JEQ was submitted to HR describing the ideal candidate. It stresses that candidates have a strong desire to work with youth. It goes into detail what the job duties are and what the expectations are. Furthermore, job expectations and demands are thoroughly explained to candidates during the interview process. Youth Detention Center Administration has worked with HR to better explain to candidates the job by providing realistic job previews, role playing scenarios,

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							review of interview questions, and a tour of the facility if requested. A short video is still being considered about the Youth Detention Center that is to be attached as a link with the actual application. Currently, all YCO'S who leave voluntarily are contacted to participate in an electronic exit survey. Also, Administration asks all staff who leave voluntarily to submit in writing a resignation letter highlighting the reasons for job separation.
11. DCSD and policymakers should consider requesting additional JCO positions as part of the 2018 Budget process, offset with vacancy and turnover, to allow for hiring of positions for staff out on FMLA and to account for turnover that occurs within the hiring process.	X		X		N/A	NO	In 2018, staffing levels remain stabilized. With Detention population remaining lower than in the past and at least one pod not being used, staffing levels are going to be tried at a lower level for 2019. By establishing a waiting list for candidates, hiring will be more effective and efficient. Detention Administration has worked hard in providing staff with an environment that they can work well in. If needed, hiring of additional YCO'S will be made in a timely manner.
12. DCSD work with the House of Corrections and Jail leadership to explore the possibility of establishing a Correctional Officer employment pool, from which individuals could be pulled to assist with coverage in times of facility understaffing.	X		X		YES	NO	Since the summer of 2017, there has been no need for the use of a correctional officer pool/HSW pool to assist with coverage in the Detention Center. DYFS will use a pool of Human Service Workers if need be. They have been trained and have great knowledge and experience working with youth. They understand Detention policy and procedure. At this time, there is not a need for coverage as staffing levels remain high.

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13. <i>DCSD administration conduct periodic (at least quarterly) spot checks for data validation and continue to monitor and work through the Division's running list of items that need to be corrected in the Division's JPM System.</i>					Yes	No	Monthly and quarterly reports are being generated regarding Juvenile Detention Usage and length of stay. Phase 1 of the Juvenile Program Manager (JPM) was implemented 3/3/2016 which allows for more consistency in data entry and reporting. JPM data and specifically data regarding youth in detention will continue to have ongoing validation and quality control.
14. <i>DCSD Administration also work on improving system controls, including:</i> <i>a. Creating standard edit fields for the JPM system to ensure that data is entered and reported consistently.</i> <i>b. Work on communication and staff training planning regarding changes in the system, data entry, and data use.</i> <i>c. Control access to data entry by reviewing and evaluating all current users authorized to enter data into JPM and ensure all authorized users are properly trained.</i>					Yes	No	. a.&b DRAI (Detention Risk Assessment Instrument) entry in JPM has been updated to include static override reasons. Which include: No Placement Options, Victim in Home or Current Placement, Victim Sustained Serious Injury, and Youth Combative During Intake. This makes is clear as to the reasons Custody Intake can do an override. Custody Intake have been trained and are using the new required field as of 3/1/2018. c.-All JPM access is done through Network security and group access. That has been reviewed and updated as needed. Ongoing training as needed and training of new staff will continue.

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15. <i>Create a department policy and procedures on information disclosure and implement mandatory, recurring training of DCSD staff to clarify what is confidential/HIPPA information and what can/cannot be disclosed to individuals inside and outside of employment with Milwaukee County.</i>	X		X		YES	NO	Staff is reminded of the confidentiality policy and procedure on a regular basis. Every new YCO, as part of their orientation and training, are informed of the policy and the expectation for complete non-disclosure of sensitive information. Each YCO has to complete 24 hours of continual training every year and this subject is re-enforced. The Superintendent also alerts staff of the importance of following the confidentiality policy and procedure. The nursing staff is very much aware of HIPPA law and do not disclose sensitive information to public or staff.
16. <i>On at least an annual basis, JDC leadership perform a search for current staff employed at the JDC on the Wisconsin Circuit Court Access (CCAP) and update the JDC's policies and procedures manual to inform staff that management may conduct background or driver's license checks on any staff member at any time during their term of employment.</i>	X			X	NO	YES	Although Milwaukee County has in the past completed an employee check of criminal record and driver's license, the Administration of Detention will update the policy to coincide with Milwaukee County's policy. Policy will inform all staff that management may conduct background checks and driver's license checks on any staff at any time. These background checks will be done by December 31 st every year. Detention now has a reliable Private investigator who can assist management with this task.
17. <i>JDC leadership conduct the pre-employment basic Caregiver Background checks on staff every 5 years.</i>	X		X		YES	NO	Caregiver background checks will be an ongoing task every 5 years. The last caregiver background check on current staff occurred in 2017. HR will continue to be consulted with any issues or concerns that may arise from the background check.

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18. <i>DHHS/DCSD leadership develop and implement performance measures that quantify the effectiveness of MCAP after youth are discharged from the program, and regularly track and report outcomes of the measures.</i>							MCAP performance measures have been developed with the current provider, Running Rebels Community Organization: Successful completion of the program; School attendance and performance improvement; recidivism during program participation. These are reported on a quarterly basis by the provider. In addition, DYFS will disaggregate MCAP youth from the quarterly recidivism measures and report on their recidivism separately.