

**COUNTY OF MILWAUKEE**  
Inter-Office Communication

**DATE:** December 29, 2017

**TO:** Theodore Lipscomb Sr., Chairman, Milwaukee County Board of Supervisors

**FROM:** Jeanne Dorff, Interim Director, Department of Health and Human Services  
*Prepared by: Clare O'Brien, Senior Budget Analyst, DHHS*

**SUBJECT: Report from the Interim Director, Department of Health and Human Services, requesting authorization to enter into a State/County contract for Community Youth and Family Aids for 2018 and to accept \$42,628,935 for State Corrections Charges and Community Based Services**

**ISSUE**

Section 301.031 of the Wisconsin Statutes requires counties to execute an annual contract with the State Department of Children and Families (DCF) for the "Community Youth and Family Aids Program." This program provides State funding for County services to juvenile offenders as mandated by State and/or Federal law.

Departments must obtain authorization from the County Board in order to execute contracts in excess of \$300,000. The Interim Director, Department of Health and Human Services (DHHS), is therefore requesting authorization to enter into a 2018 contract with the State DCF for the provision of juvenile justice services mandated by State law. The County cannot receive 2018 revenue from the State until the contract is signed.

**BACKGROUND**

The Community Youth and Family Aids Program, commonly referred to as "Youth Aids," is the State's primary means of providing counties with direct assistance to fund the cost of services to juvenile delinquents. This revenue is used exclusively to fund costs in the DHHS Delinquency and Court Services Division (DCSD). Counties supplement their juvenile justice funding needs with property tax levy and various grant revenues to fund the overall costs of the juvenile justice system.

In late November, DHHS received notice from DCF of Milwaukee County's allocation of Youth Aids. In 2018, the Youth Aids, Children and Families Allocation (CFA), Early Intervention and AODA funding anticipated in the DCF contract is \$42,628,935. The CFA allocation was previously included in the State Department of Health Services (DHS) contract as part of the county's Basic County Allocation (BCA). This funding of \$6,890,368 is now part of the DCF contract and reflected in this report.

### *Youth Aids Revenue*

The attached exhibit lists the Youth Aids funding for 2017 and 2018. The base funding amount is based on separate allocations contained in s. 301.26, Wis. Stats. The original base allocation, which is based on the initial formula for allocations to counties when Youth Aids was created in 1979, now includes:

- a. Prior Year Refund Revenue - Statutes require that the State provide a refund to counties if the amount paid by counties under the statutory daily rates is greater than the actual costs in the preceding State fiscal year. The refund would be based on each county's proportionate share of the days of care provided.
- b. The 1999 Act 9 supplemental funding is allocated based on three factors: a) a county's proportion of the statewide juvenile population for the most recent year available; b) a county's proportion of statewide Part 1 juvenile arrests under the uniform crime reporting system of the Office of Justice Assistance for the most recent three-year period available; and c) a county's proportion of statewide juveniles placed in a juvenile correctional institution, a secure child caring institution or secure group home for the most recent three-year period available;
- c. The 2001 Act 16 supplemental funding is allocated based on the same three factors above, but with an "override" provision that no county receives less than 93 percent nor more than 115 percent of the amount it would have received if the juvenile placement factor (item "c" above) were the sole factor used to determine county allocations;
- d. The 2007 Act 20 supplemental funding is allocated based on each county's proportion of the number of juveniles statewide who are placed in a juvenile correctional facility during the most recent three-year period for which that information is available;

### *Additional Program Funding*

- Alcohol & Other Drug Abuse (AODA) funding is allocated based on each county's Youth Aids spending on community services (defined as the amount of Youth Aids left after state charges); and
- Early Intervention funding is intended to target juveniles who are at risk of committing delinquent acts or who have committed a minor offense and are at risk of further delinquent behavior.

- The Children and Families Allocation (CFA) may be used for child abuse and neglect, community-based juvenile justice services, and other children and families target populations. Similar to Youth Aids, CFA funds cannot be used for juvenile corrections placements.
- Funding for the Corrective Sanctions Program (CSP), a Type 2 program developed to transition youth from a correctional institution to intensive community supervision will not be determined until sometime in 2018 based on actual usage of the program by each county during 2017. Therefore, this figure is not included in the county's contract since funding is allocated following the close of the calendar year based on each county's usage of the 136 total slots authorized by statute. DCSD received approximately \$300,000 in revenue based on its claim in 2017.

The 2018 contract for Milwaukee County of \$42,628,935 represents a revenue decrease (\$129,396), compared to the 2017 contract of \$42,758,331. The reduction in the contract is the result of the Youth Aids formulae described above in this report. Most notably, a reduction in JCI placements was the primary driver of this reduction. In 2015, the ADP calculated annually was 123, in 2016, it was 81 and as of November 2017 it was 56. The 2018 Adopted Budget anticipates an Average Daily Population (ADP) at the State institutes of 55.

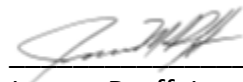
In comparison to the 2018 DHHS Budget, the DCF contract allocation represents an increase in revenue of \$238,668.

### **Recommendation**

It is recommended that the County Board of Supervisors authorize the Interim Director of DHHS, or her designee, to enter into a 2018 State/County contract for Community Youth and Family Aids, and any addenda to the contract.

### **Fiscal Impact**

A fiscal note form is attached.



Jeanne Dorff, Interim Director  
Department of Health and Human Services

cc: County Executive Chris Abele  
Raisa Koltun, County Executive's Office  
Kelly Bablitch, County Board  
County Supervisor Peggy West, Chair  
County Supervisor Supreme Moore-Omokunde

Teig Whaley-Smith, Director, DAS

Steve Cady, Research Director, Comptroller's Office

Lisa Wozny, Fiscal & Management Analyst, DAS

Erica Hayden, Research & Policy Analyst – Comptroller's Office