

6-15-17 FINANCE AND AUDIT COMMITTEE APPROPRIATION TRANSFERS
 D CAPITAL IMPROVEMENT- RECEIPT OF REVENUE

Action Required

Finance and Audit Committee
 County Board (2/3 Vote)

WHEREAS, department requests for transfers within their own accounts have been received by the Department of Administrative Services, Fiscal Affairs, and the Director finds that the best interests of Milwaukee County will be served by allowance of such transfers;

THEREFORE, BE IT RESOLVED, that the Director, Department of Administrative Services, is hereby authorized to make the following transfers in the 2017 appropriations of the respective listed departments:

1)	<u>From</u>	<u>To</u>
<u>WO086 Milwaukee River Parkway Reconstruction #</u>		
6030 – Advertising	\$1,000	
6050 – Contract Pers Services	\$10,000	
6080 – Postage	\$1,000	
6146 – Prof. Services Cap/Major Maint	\$98,000	
7930 – Printing	\$1,000	
8527 – Land Improvements	\$784,000	
9706 – Prof Div Services	\$84,536	
8530 – Roadway Planning & Constr	\$165,000	
2699 – EPA Great Lakes Rstrtn Initiative Grant		\$550,000
2999 – Fund for Lake Michigan Grant		\$200,000
2299 – Wisconsin DNR Stewardship Grant		\$229,536
 <u>WP548 Kletzsch Park Dam Repairs & Improvements *</u>		
6030 – Advertising		\$1,000
6050 – Contract Pers Services		\$10,000
6080 – Postage		\$1,000
6146 – Prof. Services Cap/Major Maint		\$98,000
7930 – Printing		\$1,000
8527 – Land Improvements		\$784,000
9706 – Prof Div Services		\$84,536
6146 – Prof. Services Cap/Major Maint		\$27,500
8527 – Land Improvements		\$275,000

9706 – Prof Div Services	\$27,500
2299 – Wisconsin DNR Stewardship Grant	\$165,000
2699 – EPA Great Lakes Rstrtn Initiative Grant	\$550,000
2999 – Fund for Lake Michigan Grant	\$200,000
2299 – Wisconsin DNR Stewardship Grant	\$229,536

Existing Project, + Included in 5-Year Plan, * New Project

An appropriation transfer of \$2,289,072 is requested by the Department of Parks, Recreation and Culture (DPRC) and the Department of Administrative Services (DAS) create budget authority for new capital project WP54801-Kletzsch Park Dam Repairs & Improvements, recognize Wisconsin Department of Natural Resources (WDNR) Municipal Grant revenue of \$165,000 for WP54801-Kletzsch Park Dam Repairs & Improvements¹, transfer \$165,000 of surplus expenditure authority from capital project WO08601-Milwaukee River Parkway Reconstruction to WP54801-Kletzsch Park Dam Repairs & Improvements, and transfer budget authority from previously created capital project WO08602 Kletzsch Dam Fish Passage and Overlook/Access (County Board file #17-493).²

Background

The 2014 Adopted Capital Improvements Budget included an appropriation of \$264,200 for the planning and design phase of Project WO08601 Milwaukee River Parkway Reconstruction (W. Bender Rd. to W. Good Hope Rd.).

The 2015 Adopted Capital Improvements Budget included an appropriation of \$3,024,000 for the construction phase of the Milwaukee River Parkway (Project WO08601). Financing was to be provided from \$2,224,000 in general obligation bonds, \$600,000 from the City of Glendale, \$100,000 from the Milwaukee Metropolitan Sewerage District (MMSD), \$55,000 in revenue from Focus on Energy, and \$45,000 in revenue from the Wisconsin Department of Natural Resources (WDNR). The construction phase was to include, but was not limited to, the replacement of the current pavement with four inch thick pavement and an eight inch stone base. The project was also to include improvements to the adjacent bike trail, parking lot, curbs, sidewalks, lighting and drainage structures. The project was also to include the installation of four rain gardens and the restoration of turf in the project area.

During the 2015-2016 Carryover process (CB Res. 16-255) the anticipated \$100,000 of revenue from the MMSD and the anticipated \$55,000 of revenue from the Focus on Energy were lapsed since they would not be received. The anticipated revenue from the MMSD was not received since the project did not include the green infrastructure that was originally envisioned that would have made it eligible. The anticipated revenue from Focus on Energy was not received since the necessary pre-approvals were not obtained.

The July 2017 Finance and Audit Committee approved an appropriation transfer of \$979,536 recognizing grant funding and created expenditure authority for Project WO08602 Kletzsch Dam Fish Passage and Overlook (County Board file # 17-493). Financing for the Fish Passage was provided from an Environmental Protection Agency (EPA) Great Lakes Restoration Initiative Grant (\$550,000) and the Fund for Lake Michigan (\$200,000). Financing for the river access and overlook was provided from a State of Wisconsin Knowles-Nelson Stewardship Program grant (\$229,536). The appropriation transfer inadvertently created the capital sub-

1 Authorization to apply for the grant is included in County Board file #15-771.

2 The total project budget authority being requested for WP548 is \$1,309,536. The \$2,289,072 reflected in the total request is \$979,536 higher due to the accounting function of recording the grants' debit/credit transfer of \$979,536 from WO08602 to WP54801.

project as WO08602. Instead, the appropriation transfer should have established a new capital project WP54801 as the scope of work involves repairs and improvements for Kletzsch Park dam.

Request

The appropriation transfer request will create budget authority for new capital project WP54801-Kletzsch Park Dam Repairs & Improvements, recognize WDNR Municipal Grant revenue of \$165,000 for WP54801, transfer in \$165,000 of surplus expenditure authority from (substantially completed) capital project WO08601-Milwaukee River Parkway Reconstruction, and transfer budget authority from previously created capital project WO08602-Kletzsch Dam Fish Passage and Overlook/Access (County Board file #17-493).

Kletzsch Dam Repairs

Kletzsch Park Dam is required to be inspected every 10 years per WDNR requirements. A dam safety inspection was performed on Kletzsch Park Dam in 2014 that identified several repairs that need to be addressed. The WDNR municipal dam grant provides funding to address the identified repairs. Dam repairs include sediment and vegetation removal at the abutments, re-vegetating the cleared area with non-woody vegetation, cleaning and tuck pointing mortar joints on the stone facade on the dam and replacing missing and deteriorated stone pieces. The WDNR reviewed and concurred with the 2014 inspection report.

Sediment and vegetation have built up over the years at the east abutment where the timber stop log bypass gates are located. The sediment will need to be excavated and the downstream river bank protected with repair of the existing masonry wall, hard armoring and/or vegetation. Removal of the sediment is necessary to re-establish operation of the timber stop log bypass gate. Re-establishing operation of the bypass gate is required by the WDNR for long term operation, but will also provide an opportunity to better manage the river flow during fish passage and overlook construction.

The WDNR Municipal Dam Grant requires 50% matching County funds. The matching funds will be provided from Capital Project WO08601 – Milwaukee River Parkway Reconstruction. Parks staff has indicated that capital project WO08601 is substantially complete.

Project Timeline

Assuming approval of the appropriation transfer, the design of the projects is anticipated to be completed by January 2018 and construction is anticipated to be completed by September 2018.

This fund transfer has no tax levy impact.

TRANSFERS SIGNED BY THE COUNTY EXECUTIVE AUGUST 25, 2017.

2)		<u>From</u>	<u>To</u>
	<u>WA096012 – Parking Structure Relighting#</u>		
	4999 - Other Misc Revenue	\$107,426	
	8509 - Other Bldg Improvements –(CAP)		\$107,426
	# Existing Project, + Included in 5-Year Plan, * New Project		

The Director of Transportation and the Airport Director have requested a 2017 appropriation transfer to increase the expenditure authority and revenue availability for project WA096 – Parking Structure Relighting. Total addition to expenditure authority is \$107,426 with the revenue coming from a Focus on Energy grant from WE Energies.

Project Background

The existing lighting fixtures in the original parking structure and the 1990 addition are high-pressure sodium fixtures original to each structure (1980 and 1990, respectively). The installed fixtures are not spaced correctly and emit a poor quality light, resulting in dim and uneven lighting conditions throughout the structures. This is particularly evident in contrast to the newer LED fixtures which are current industry standard.

A 2009 appropriation provided for the study and design of the project. Early project planning indicated a preference for metal haloid lights, however, changes in technology since then have favored LED (light-emitting diode) fixtures. LED fixtures have been shown to provide high quality, energy and maintenance efficient lighting for use in parking structures.

A 2010 appropriation provided \$1,616,000 in funding for this project, financed by GARBs.

Request

The 6th floor (top deck) of the parking structure is the final floor and will complete the relighting project with all energy efficient LED lights. The current 6th floor lighting system is inefficient and does not provide adequate light levels to provide the necessary safety and security for the public and staff. This project will replace the existing lighting and light poles installed in the early 1980’s with energy efficient LED lamps and standard pole heights.

This fund transfer has no tax levy impact.

TRANSFERS SIGNED BY THE COUNTY EXECUTIVE AUGUST 25, 2017.

3)		<u>From</u>	<u>To</u>
	<u>WA189012 – LJT Tree Removal#</u>		
	2699 - Other Fed Grants & Reimbur	\$35,412	
	2299 - Other St Grants & Reimbur	\$1,967	
	4707 - Contribution From Reserves	\$1,967	
	8527 - Land Improvements-(CAP)		\$39,346
	# Existing Project, + Included in 5-Year Plan, * New Project		

The Director of Transportation and the Airport Director have requested a 2017 appropriation transfer to increase the expenditure authority and revenue for project WA189 – LJT Tree Removal. Total addition to expenditure authority is \$39,346.61 with the revenue coming from an amended Federal Aviation Administration’s (FAA) Airport Improvement Program (AIP) grant, State of Wisconsin Match, and the Capital Improvement Reserve Account (CIRA) reserves.

Project Background

In 2015 an FAA flight check at Lawrence J. Timmerman (LJT) airport revealed a total of 42 trees that penetrated the GPS approaches. The airport is responsible for maintaining all approaches and has to remove these obstructions as directed by the FAA. As the project developed additional trees were discovered to be height obstructions, resulting in a final total of 50 trees being removed.

Request

As part of the project, property owners with trees slated for removal were offered a replacement tree. Initially, 10 new trees were scheduled for installment based on the property owner’s request. Once underway, additional trees were planted for property owners who initially declined the replacement tree. The final tally of replacement trees was 18, this request covers the costs of the additional trees.

The additional funding of this transfer request will use a FAA-AIP federal grant (90%), State match (5%), and airport reserves (CIRA) (5%).

This fund transfer has no tax levy impact.

TRANSFERS SIGNED BY THE COUNTY EXECUTIVE AUGUST 25, 2017.

	<u>From</u>	<u>To</u>
4) <u>WP561 - East Side OLT - Prospect to Bellview – ADA Ramps *</u>		
8527 – Land Improvements		\$156,020
9706 – Prof Div Services		\$18,980
4930 – Urban Ecology Center Grant	\$175,000	
<u>WP491 - OLT - Prospect to Bellview #</u>		
8527 – Land Improvements		\$168,030
2299 – Wisconsin DNR Stewardship Grant	\$168,030	
# Existing Project, + Included in 5-Year Plan, * New Project		

An appropriation transfer of \$343,030 is requested by the Director of the Department of Parks, Recreation and Culture (Parks) to create new capital project WP56101 - East Side OLT - Prospect to Bellview - ADA Ramps, recognize revenue of \$175,000 from the Urban Ecology Center, and \$168,030 from the Wisconsin Department of Natural Resource (WDNR) - Knowles-Nelson Stewardship Grant, and create expenditure authority of \$175,000 for capital project WP56101 and increase expenditure authority by \$175,000 for capital project WP49101 for construction of paved access ramps.

This request recognizes revenue that will provide funding for two (2) paved access ramps to in relation to the existing East Side Oak Leaf Trail Reconstruction capital project (WP49101). The proposed new ramps will serve a dual purpose of providing access for the trail re-construction project and for future access for trail users.

The existing capital project scope for capital project WP49101 includes addressing drainage issues and reconstructing the East Side Bike Trail between Prospect to Bellview. The East Side Bike Trail is the part of the OLT that is routed on a former abandoned railroad corridor that runs from O’Donnell Park at the Lake Michigan lakefront/Downtown Milwaukee area northwest through Estabrook Park. The segment of the trail that is within the scope of project WP49101 lies below the grade of the adjacent street grid. The southern portion bisects an area of mixed urban uses including the University of Wisconsin campus, commercial, high-density residential, and entertainment. To the north adjacent uses on the east are single family residences and on the

west, below the grade of the trail, is the Milwaukee River corridor. The 3,700' section of trail between Prospect Avenue and Bellevue Street is regularly subject to water ponding. This deters people from using the trail because they don't want to get themselves, anything they might be carrying, or their equipment wet. As such, it represents an undesirable interruption in trail continuity. The scope of project WP49101 addressing the drainage issues and repaving a portion of the OLT is in the design phase. An appropriation of \$700,000 (bond financed) was included in the 2016 Adopted Capital Improvement Budget for project WP49101.

Milwaukee County applied for a Knowles-Nelson Stewardship Grant seeking funding to participate in the drainage and ramp improvements for the East Side Bike Trail. The County has been awarded \$168,030 in Stewardship grant funds. In connection with Milwaukee County's application for the Stewardship Grant, the Urban Ecology Center (UEC) agreed to provide \$175,000 in matching funds for the construction of the ramp north of North Avenue (County Board authorization to accept the donation is provided in resolution 17-437). Matching funds provided by the UEC is required in order to qualify for a Knowles-Nelson Stewardship Grant. The County will retain ownership and maintenance responsibilities for the ramp.

Funding for a second new access ramp proposed for the East Side Bike Trail north to Kenwood Avenue was requested in the WDNR Stewardship grant application. Currently, trail users traveling to or from the east need to navigate an unimproved steep hillside to access the trail. A new ramp at this location would provide an ADA accessible access for trail users, which is consistent with the draft UWM Parking and Transportation Strategies Implementation Plan.

The WDNR did not fully award the requested funding. This fund transfer adds the scope of the second ramp. However, this ramp will be constructed only if funds are available after bids are received for the original scope and the ramp north of North Ave.

This fund transfer has no tax levy impact.

TRANSFERS SIGNED BY THE COUNTY EXECUTIVE AUGUST 25, 2017.