

**COUNTY OF MILWAUKEE**  
Inter-Office Communication

**DATE:** January 6, 2017

**TO:** Supervisor Theodore Lipscomb, Sr., Chairman, Milwaukee County Board of Supervisors

**FROM:** Héctor Colón, Director, Department of Health and Human Services  
*Prepared by: Mark Mertens, Delinquency and Court Services Administrator*

**SUBJECT:** **An informational report from the Director, Department of Health and Human Services, providing an update on the Request for Proposals for the Type II Residential Treatment Center and an update on the Department of Corrections-Division of Juvenile Corrections (DJC) commitments**

**Background**

Since December 2015, key partners, including the County Executive, Chief Judge, District Attorney, Public Defender, Department of Health and Human Services (DHHS) Director, Delinquency and Court Services Division Administrator, Wraparound Milwaukee Director and other involved parties have been meeting to formulate a plan to address the crisis at Lincoln Hills and Copper Lake and ensure the safety of youth. As part of this process, the development of a Residential Treatment Center (RTC) for youth has been discussed and planning implemented.

Also, for about a year, DHHS has been providing regular updates on the status of the State-operated Lincoln Hills School for Boys and Copper Lake School for Girls. This report provides a follow up on the number of youth committed to the DJC and the type of placement for the youth.

**Discussion**

***Development of a Type II Residential Treatment Facility***

Progress has been made in building consensus among the system stakeholders for the development of a Type II residential treatment facility to be used in lieu of or as a “step down” program for youth discharged from the Milwaukee County Accountability Program (MCAP) or juvenile corrections and who are in need of additional treatment in a structured residential program. The DCSD Administrator has been researching effective staff-secure residential treatment models that serve high risk delinquent youth.

DCSD has entered into a professional services agreement with national expert Behavioral Affiliates, Inc. The contract is designed to receive technical assistance, training and consultation to assist in developing, training staff, and implementation of the programming for the RTC. Dr. Henry Schmidt, President and Founder of Behavioral Affiliates, had the initial site visit with Milwaukee County on October 24-26, 2016 to start the planning phase of the treatment and programming for the program.

During the site visit, Dr. Schmidt held a presentation meeting that was made available to all stakeholders and staff and was attended by a wide variety of stakeholders. Dr. Schmidt is the co-developer of the Integrated Treatment Model (ITM), a model based on Dialectical Behavioral Therapy (DBT) and adapted for use with adolescents with severe behavioral concerns and who have been involved in the juvenile justice system. He is an international trainer and is the President and Founder of Behavioral Affiliates, Inc., the sole agency that is authorized to train in the ITM model. The second site visit is scheduled for January 4-5, 2017.

DCSD representatives have reached out to various community-based agencies to gauge whether there is available physical space and interest in programming for this RTC. The original intention was to locate a facility for the RTC and then go through a competitive process through a Request for Proposals (RFP) to find a provider to enter into a purchase of service contract with DCSD to provide the programming component for the RTC. The challenges with this plan include the scarcity of appropriate facilities in the community due to their location, square footage, condition, and design as well as zoning concerns. In addition, it would require considerable time to rehabilitate a building to meet the needs of the program.

Representatives from DHHS, DCSD and the judiciary then visited two locations to determine the feasibility to provide the level of programming, supervision and clinical services needed for these youth. One location was not appropriate for the RTC due to the current conditions and layout of the facility. Another location was the Carmelite Home for Boys, which is currently licensed as a Type II RTC for up to 40 boys and is currently operating as an RTC through an existing contract with Wraparound Milwaukee and the Department of Juvenile Corrections. After several discussions with Carmelite and members of the community, Carmelite made the decision that this collaboration was no longer a good fit for them and expressed they were no longer interested in pursuing further discussions and notified DCSD of this on November 10, 2016.

Since that time, the DCSD Administrator has been working with DHHS Contract Administration staff to discuss other options for this RTC. A plan was made to initiate an RFP for the facility and then a separate RFP for the programming. The DCSD Administrator is currently working on a draft RFP for 40 beds. This RFP is tentatively scheduled to be released January 17, 2017. The proposals will be reviewed and a vendor facility selected based on the proposals submitted. The next steps are then to draft and submit an RFP for the provider portion of the RTC. The contract is contingent upon the provider agency's assessed capacity to implement the program with fidelity to the model that will be developed by the DCSD Administrator in conjunction with Behavioral Affiliates.

### ***New commitments to Lincoln Hills/Copper Lake***

The chart below shows the number of youth that have been committed to the Division of Juvenile Corrections per month.

Month	Number of New Commitments
January	3
February	8
March	6
April	4
May	7
June	4
July	8
August	4
September	9
October	12
November	5
December	3

### ***Type of placement with the Division of Juvenile Corrections***

DCSD receives an active client list from DOC identifying placements for youth on DOC orders twice a month on varying dates. This reflects youth under a Serious Juvenile Offender (SJO) order or a regular DOC order. A SJO order has the youth placed at the facility for three years with two years of aftercare for five-year sentence. A regular DOC order places the youth at the facility for up to two years. These youth may be released before that time by the Office of Juvenile Offender Review (OJOR) to provide for aftercare in the community.

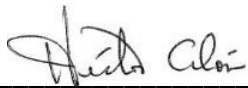
Please see the chart below:

Location	Lincoln Hills (boys)	Copper Lake (girls)	Mendota (boys)	Total
April 19 Regular DOC Order	87	10	3	100
April 19 SJO	33	1	1	35
<b>Total April 19</b>	<b>120</b>	<b>11</b>	<b>4</b>	<b>135</b>
May 31 Regular DOC Order	74	6	5	85
May 31 SJO	32	1	1	34
<b>Total May 31</b>	<b>106</b>	<b>7</b>	<b>6</b>	<b>119</b>
Change April 19 to May 31	-14	-4	2	-16
June 29 Regular DOC Order	80	9	5	94
June 29 SJO	30	1	0	31
<b>Total June 29</b>	<b>110</b>	<b>10</b>	<b>5</b>	<b>125</b>
Change May 31 to June 29	4	3	-1	6
July 19 Regular DOC Order	73	9	5	87

July 19 SJO	33	1	0	34
<b>Total July 29</b>	<b>106</b>	<b>10</b>	<b>5</b>	<b>121</b>
Change June 29 to July 19	-4	0	0	-4
Sept 16 Regular DOC Order	61	10	7	78
Sept 16 SJO	27	1	2	30
<b>Total Sept 16</b>	<b>88</b>	<b>11</b>	<b>9</b>	<b>108</b>
Change July 29 to Sept 16	-18	+1	+4	-13
Nov 2 Regular DOC Order	63	8	9	80
Nov 2 SJO	36	1	2	39
<b>Total Nov 2</b>	<b>99</b>	<b>9</b>	<b>11</b>	<b>119</b>
Change Sept 16 to Nov 2	+11	-2	+2	+11
01/03/17 Regular DOC order	57	7	10	74
01/03/17 SJO	27	1	2	30
<b>Total 01/03/17</b>	<b>84</b>	<b>8</b>	<b>12</b>	<b>104</b>
Change Nov 2 to 01/03/17	-15	-1	+1	-15

### **Recommendation**

This report is informational and no action is required.



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Héctor Colón, Director  
Department of Health and Human Services

cc: County Executive Chris Abele  
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