1 Supervisors David Cullen, Chairperson, 2 From the Committee on Finance, Personnel, and Audit, reporting on: 3 4 File No. 14-573 5 6 (ITEM ) From the Milwaukee County Comptroller, requesting approval of an 7 authorizing and final bond resolution for the issuance of a not-to-exceed amount of \$27,400,000 of General Airport Refunding Bonds to refund the balance of the outstanding 8 9 debt for the \$37,360,000 Airport Revenue Bonds, Series 2004A, by recommending adoption of the following: 10 11 12 Milwaukee County 13 Supplemental Resolution 14 15 Authorizing the Issuance and Sale 16 of Airport Revenue Refunding Bonds, Series 2014A 17 in an aggregate principal amount not to exceed \$27,400,000 18 19 Adopted July 31, 2014 20 21 WHEREAS, on June 22, 2000, the County Board of Supervisors of Milwaukee County, Wisconsin (the "County") adopted a resolution entitled "General Bond Resolution 22 23 Authorizing the Issuance of Airport Revenue Bonds" (the "General Resolution"); and 24 25 WHEREAS, the County has determined that it is necessary, desirable, and in the best 26 interests of the County to refund the 2015-2029 maturities (the "Refunded Obligations") of 27 the Airport Revenue Bonds, Series 2004A previously issued by the County (the "2004A 28 Bonds"), which were issued to finance various improvements at General Mitchell 29 International Airport (the "Airport"), and that the moneys in an amount not to exceed 30 \$27,400,000 which are needed to refund the Refunded Obligations be borrowed through 31 the issuance of general airport revenue bonds pursuant to the provisions of Section 32 66.0621 of the Wisconsin Statutes, as supplemented and amended, and the General 33 Resolution; and 34 35 WHEREAS, it is now necessary and desirable that the County issue and sell such 36 general airport revenue bonds as Additional Bonds within the meaning of, and as defined 37 in, the General Resolution, payable solely from the revenues to be derived from the 38 operation of the Airport System, for the purpose of refunding the Refunded Obligations, 39 which Additional Bonds are to be authorized and issued pursuant to the provisions of the 40 General Resolution and Section 66.0621 of the Wisconsin Statutes, as supplemented and 41 amended; and

WHEREAS, this Resolution shall constitute a Supplemental Resolution within the meaning of the General Resolution, and the revenue bonds issued hereunder shall constitute Additional Bonds within the meaning of the General Resolution; and

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 WHEREAS, in addition to the 2004A Bonds, the County has outstanding its Airport Revenue Bonds, Series 2005A, dated December 22, 2005 (the "2005A Bonds"), its Airport Revenue Refunding Bonds, Series 2005B, dated December 22, 2005 (the "2005B Bonds"), its Airport Revenue Bonds, Series 2006A, dated November 16, 2006 (the "2006A Bonds"), its Airport Revenue Refunding Bonds, Series 2006B, dated November 16, 2006 (the "2006B Bonds"), its Airport Revenue Bonds, Series 2007A, dated November 15, 2007 (the "2007A Bonds"), its Airport Revenue Bonds, Series 2009A, dated December 10, 2009 (the "2009A Bonds"), its Airport Refunding Revenue Bonds, Series 2009B, dated December 10, 2009 (the "2009B Bonds"), its Airport Revenue Bonds, Series 2010A, dated October 14, 2010 (the "2010A Bonds"), its Airport Revenue Refunding Bonds, Series 2010B, dated October 14, 2010 (the "2010B Bonds"), its Airport Revenue Refunding Bonds, Series 2013A, dated August 14, 2013 (the "2013A Bonds), and its Airport Revenue Refunding Bonds, Series 2013B, dated August 14, 2013 (the "2013B Bonds" and, collectively, the "Outstanding Bonds"); and

WHEREAS, there are no revenue obligations outstanding which are payable from the income and revenues of the Airport System, other than the Outstanding Bonds; and

 WHEREAS, the Comptroller of the County caused a notice of public hearing with respect to the refunding of the Refunded Obligations through the issuance of the Bonds (as defined below) to be published in the *Milwaukee Journal-Sentinel* and *The Daily Reporter*, each a newspaper of general circulation in Milwaukee County, Wisconsin, pursuant to Section 147(f) of the Internal Revenue Code of 1986, as amended (the "Code"), more than 14 days prior to July 24, 2014, which is the date the Committee on Finance, Personnel and Audit of the County Board of Supervisors of the County conducted said public hearing; and

WHEREAS, in order to facilitate the sale of the Bonds in a timely manner, the County Board of Supervisors hereby finds and determines that it is necessary, desirable, and in the best interest of the County to delegate to the Comptroller of the County the authority to accept on behalf of the County a proposal for such airport revenue bonds (the "Proposal") by executing the Approving Certificate, a form of which is attached hereto as <a href="Exhibit A">Exhibit A</a> and incorporated herein by this reference (the "Approving Certificate") so long as the Proposal satisfies the terms and conditions set forth in this Resolution; now, therefore,

BE IT RESOLVED, by the County Board of Supervisors of Milwaukee County, Wisconsin, as follows:

 Section 1(A). Authorization of Bonds. For the purpose of refunding the Refunded Obligations, the County shall borrow on the credit of the income and revenue of the Airport System a sum not to exceed \$27,400,000. Negotiable, fully-registered revenue bonds of the County, in the denominations of \$5,000 or any integral multiple thereof, shall be issued in evidence thereof. Said revenue bonds shall be designated "Airport Revenue Refunding Bonds, Series 2014A" (the "Bonds"), shall be numbered from R-1 upward, and

shall be dated their date of delivery. The Bonds shall mature or be subject to mandatory redemption on December 1 of each of the years and in the principal amounts set forth below, provided that the principal amount of each annual maturity or mandatory redemption payment may be increased or decreased by up to \$1,000,000 and that the aggregate principal amount of the Bonds shall not exceed \$27,400,000. The schedule below assumes the Bonds are issued in the aggregate principal amount of \$24,675,000.

Maturity Date	<u>Principal Amoun</u>
10/01/001=	
12/01/2015	\$ 900,000
12/01/2016	\$1,225,000
12/01/201 <i>7</i>	\$1,275,000
12/01/2018	\$1,335,000
12/01/2019	\$1,405,000
12/01/2020	\$1,475,000
12/01/2021	\$1,545,000
12/01/2022	\$1,625,000
12/01/2023	\$1,710,000
12/01/2024	\$1 <i>,</i> 795 <i>,</i> 000
12/01/2025	\$1,880,000
12/01/2026	\$1,975,000
12/01/202 <del>7</del>	\$2,070,000
12/01/2028	\$2,1 <i>7</i> 5,000
12/01/2029	\$2,285,000

Interest is payable semi-annually on June 1 and December 1 of each year commencing on December 1, 2014 (or such other date or dates as set forth in the Approving Certificate). No Bond shall bear interest at a rate in excess of 5.00% per annum. The true interest cost on the Bonds (computed taking any underwriter's compensation into account) will not exceed 4.50%. Interest shall be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to the rules of the Municipal Securities Rulemaking Board.

The Bonds shall be subject to optional or mandatory redemption as set forth in the Approving Certificate.

The schedule of maturities and mandatory sinking fund redemptions, if any, will be such that the amount of annual debt service payments is reasonable in accordance with prudent municipal utility management practices.

The County Board of Supervisors hereby determines that the refunding of the Refunded Obligations is advantageous and necessary to the County.

<u>Section 1B. Conditions on Issuance and Sale of the Bonds</u>. The issuance of the Bonds and the sale of the Bonds are subject to satisfaction of the following conditions:

- realization by the County of present value debt service savings in an amount (a) equal to at least 3.00% of the principal amount refunded;
- 120 approval by the Comptroller of the County of the definitive maturities. redemption provisions, interest rates, and purchase price for the Bonds, which approval shall be evidenced by execution by the Comptroller of the County of the Approving Certificate: and

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satisfaction of the conditions for issuance of Additional Bonds under the (C) General Resolution.

The Bonds shall not be issued, sold, or delivered until these conditions are satisfied. Upon satisfaction of these conditions, the Comptroller of the County is authorized to execute the Proposal with the financial institution that submitted the Proposal (the "Purchaser") providing for the sale of the Bonds to the Purchaser.

Section 1C. Sale of the Bonds. Subject to satisfaction of the conditions set forth in Section 1B of this Resolution, the officers of the County are hereby authorized, empowered, and directed to make, execute, issue, and sell to the Purchaser for, on behalf of, and in the name of the County, Bonds aggregating the principal amount of not-toexceed TWENTY-SEVEN MILLION FOUR HUNDRED THOUSAND DOLLARS (\$27,400,000). The purchase price to be paid to the County for the Bonds shall not be less than 99.0% of the principal amount of the Bonds.

Section 2. Pledge of Revenues; Passenger Facility Charges as Revenues. The Bonds, together with interest thereon, shall be payable only out of the Airport Revenue Bond Special Redemption Fund provided for in the General Resolution (the "Special Redemption Fund"), and shall be a valid claim of the owners thereof only against the Special Redemption Fund and the Revenues pledged to the Special Redemption Fund, on a parity with the pledge granted to the owners of the Outstanding Bonds and any Additional Bonds hereafter issued, and sufficient Revenues are pledged to the Special Redemption Fund, and shall be used for no other purpose than to pay the principal of, premium, if any, and interest on the Outstanding Bonds, the Bonds and any Additional Bonds hereafter issued as the same become due.

Passenger Facility Charge revenues (the "PFC Revenues") are included in the Revenues pledged to payment of the Bonds, and shall be deposited in the Special Redemption Fund, to the extent that the Projects are approved for funding by PFC Revenues.

Section 3. Form of Bonds. The Bonds shall be in substantially the form set forth in the General Resolution, and shall have the terms and provisions set forth in such bond form.

Section 4. Definitions. Unless otherwise provided, all capitalized terms used in this Supplemental Resolution shall have the meaning given them in the General Resolution.

Section 5. Application of Bond Proceeds; Funding of Coverage Fund. (a)All accrued interest received from the sale of the Bonds, if any, shall be deposited into the Interest and Principal Account of the Special Redemption Fund. Proceeds of the Bonds (in an amount not to exceed 10% of the Principal Amount of the Bonds) and Revenues of the Airport System in an amount necessary to make the amount on deposit in the Reserve Account. Proceeds of the Bonds (in an amount not to exceed two percent (2%) of the proceeds of the Bonds) and Revenues of the Airport System shall be used to pay the expenses incurred in authorizing, issuing, and delivering the Bonds. The capitalized interest on the Bonds (if any) shall be deposited in the Capitalized Interest Account held by the Trustee. The balance of the proceeds of the Bonds shall be deposited by the County Treasurer of the County in the Principal and Interest Account of the Special Redemption Fund and used to pay the principal of and interest on the Refunded Obligations.

(b) Upon the issuance of the Bonds, the County shall deposit in the Coverage Fund, from Revenues of the Airport System, an amount (if any) necessary to make the amount on deposit in the Coverage Fund equal to the Coverage Fund Requirement.

 <u>Section 6. Amendment of Resolution</u>. After the issuance of any of the Bonds, no change or alteration of any kind in the provisions of this Resolution may be made until all of the Bonds have been paid in full as to both principal and interest, or discharged as herein provided, except:

(i) The County may, from time to time, amend this Resolution without the consent of any of the owners of the Bonds, but only to cure any ambiguity, administrative conflict, formal defect, or omission or procedural inconsistency of this Resolution;

(ii) This Resolution may be amended, in any respect, with the written consent of the owners of the Bonds with an aggregate principal amount in excess of fifty percent (50%) in aggregate principal amount of the Bonds then outstanding, exclusive of Bonds held by the County; provided, however, that no amendment shall permit any change in the pledge of Revenues derived from the System, or in the maturity of any Bond issued hereunder, or a reduction in the rate of interest on any Bond, or in the amount of the principal obligation thereof, or in the amount of the redemption premium payable in the case of redemption thereof, or change the terms upon which the Bonds may be redeemed or make any other modification in the terms of the payment of such principal or interest without the written consent of the owner of each such Bond to which the change is applicable; and

(iii) The County may, from time to time, amend this Resolution in accordance with the provisions of the General Resolution.

Section 7. No Arbitrage. All investments made pursuant to this Resolution shall be Permitted Investments, but no such investment shall be made in such a manner as would cause the Bonds to be "arbitrage bonds" within the meaning of Section 148 of the Code or the Regulations and an officer of the County, charged with the responsibility for issuing the Bonds, shall certify as to facts, estimates, circumstances, and reasonable expectations in existence on the date of delivery of the Bonds to the Purchaser which will permit the conclusion that the Bonds are not "arbitrage bonds," within the meaning of the Code or Regulations.

Section 8. Utilization of The Depository Trust Company Book-Entry-Only System. In order to make the Bonds eligible for the services provided by The Depository Trust Company, New York, New York, the County agrees to the applicable provisions set forth in the Blanket Issuer Letter of Representations previously executed on behalf of the County and on file in the County Clerk's office.

Section 9. Trustee. The County hereby appoints U.S. Bank National Association, Milwaukee, Wisconsin (the "Trustee"), the Trustee under the General Resolution, to serve as its fiscal agent with respect to the Bonds pursuant to Section 67.10(2) of the Wisconsin Statutes. If requested by the Trustee, the Chairperson of the County and the County Clerk are hereby authorized to enter into the Trustee's standard form of agreement between the County and the Trustee with respect to the obligations and duties of the Trustee listed in Section 67.10(2)(a) to (j) of the Wisconsin Statutes, where applicable, with respect to the Bonds.

Section 10. Compliance with Federal Tax Laws. (a) The County represents and covenants that it will comply with the provisions of the Code (including restrictions on the ownership, management, leasing, and use of the property financed by the Bonds and the Refunded Obligations, the purpose for which Bond proceeds can be used, limitations on the investment of Bond proceeds, and the payment of any required rebates or penalties to the United States) to the extent necessary to maintain the tax-exempt status of the interest on the Bonds. The County also represents and covenants that it will not use or permit the facilities financed by the Bonds and the Refunded Obligations to be used in a manner which would cause such facilities not to be described in Section 142(a)(1) of the Code. The Comptroller of the County or other officer of the County charged with the responsibility of issuing the Bonds shall provide an appropriate certificate of the County certifying that the County can and covenanting that it will comply with the provisions of the Code and Regulations.

(b) The County also covenants to use its best efforts to meet the requirements and restrictions of any different or additional federal legislation which may be made applicable to the Bonds provided that in meeting such requirements the County will do so only to the extent consistent with the proceedings authorizing the Bonds and the laws of the State of Wisconsin and to the extent that there is a reasonable period of time in which to comply.

Section 11. Official Statement. The Comptroller of the County shall cause an Official Statement concerning the Bonds to be prepared. The Comptroller of the County shall determine on behalf of the County when the Official Statement is in final form for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), and shall certify said Official Statement, such certification to constitute full authorization of the Official Statement under this Resolution.

Section 12. Continuing Disclosure Certificate. Officers of the County are hereby authorized, empowered, and directed to execute and deliver the Continuing Disclosure Certificate with respect to the Bonds (the "Continuing Disclosure Certificate") in substantially the form as the individuals executing the Continuing Disclosure Certificate on behalf of the County shall approve, his or her execution to constitute conclusive evidence of his or her approval of the form of such Continuing Disclosure Certificate. When the Continuing Disclosure Certificate is executed and delivered on behalf of the County as herein provided, the Continuing Disclosure Certificate will be binding on the County and the officers, employees, and agents of the County, and the officers, employees, and agents of the County are hereby authorized, empowered, and directed to do all such acts and things and to execute all such documents as may be necessary to carry out and comply with the provisions of the Continuing Disclosure Certificate, as executed. Copies of the Continuing Disclosure Certificate shall be placed in the official records of the County, and shall be available for public inspection at the offices of the County. Notwithstanding any other provision of this Resolution to the contrary, the sole remedy for failure to comply with the Continuing Disclosure Certificate shall be the ability of any beneficial owner of any Bond to seek mandamus or specific performance by court order, to cause the County to comply with its obligations under the Continuing Disclosure Certificate.

<u>Section 13. Redemption of the Refunded Obligations</u>. The Refunded Obligations are hereby called for prior payment and redemption on December 1, 2014, at a price of par plus accrued interest to the date of redemption.

After providing final approval of the Bonds, the Comptroller of the County is hereby directed to work with the Trustee to cause timely notice of redemption of the Refunded Obligations, to be provided at the times, to the parties, and in the manner required. All actions heretofore taken by the officers and agents of the County to effectuate the redemption of the Refunded Obligations are hereby ratified and approved.

Section 14. Payment of Issuance Expenses. Proceeds of the Bonds and revenues of the Airport shall be applied at the direction of the Comptroller of the County to the payment of issuance expenses with respect to the Bonds. An administrative transfer will be processed to increase expenditure authority in order to pay such expenses. Issuance expenses shall cover the fees for the following services provided in connection with the issuance of the Bonds as well as the out-of-pocket disbursements of the County: credit rating agencies, official statement printing and mailing, financial advisory services, feasibility consultant services, bond counsel services, and financial auditor services. The

issuance expenses to be paid from the proceeds of the Bonds (including underwriter's compensation) shall not exceed two percent (2%) of the proceeds of the Bonds.

<u>Section 15. Severability</u>. If any section, paragraph, or provision of this Resolution shall be held to be invalid or unenforceable for any reason, the invalidity or unenforceability or such section, paragraph, or provision shall not affect any of the remaining sections, paragraphs, and provisions of this Resolution.

<u>Section 16. Records.</u> The County Clerk of the County shall provide and keep a separate record book and shall record a full and correct statement of every step or proceeding had or taken in the course of authorizing and issuing the Bonds.

<u>Section 17. Public Approval</u>. The issuance of the Bonds by the County is hereby approved by the County Board of Supervisors of the County. This resolution is intended to constitute public approval (within the meaning of Section 147(f) of the Code) of the issuance of the Bonds.

Section 18. Conflicting Ordinances or Resolutions. All ordinances, resolutions, (other than the General Resolution and the Supplemental Resolutions authorizing the Outstanding Bonds) or orders, or parts thereof heretofore enacted, adopted, or entered, in conflict with the provisions of this Resolution, are hereby repealed, and this Resolution shall be in effect from and after its passage. In case of any conflict between this Resolution and the General Resolution, the General Resolution shall control.

; and

BE IT FURTHER RESOLVED, that the County Clerk of the County is hereby directed to send certified copies of this Resolution to Co-Bond Counsel for the County, Quarles & Brady LLP, 411 East Wisconsin Avenue, Milwaukee, Wisconsin 53202, Attention: Brian G. Lanser and Crump Law Firm LLC, 6114 West Capitol Drive, Suite 200, Milwaukee, Wisconsin 53216, Attention: Lafayette Crump, and to the Office of the Comptroller, 901 North 9th Street, Room 301, Milwaukee, Wisconsin 53233, Attention: Pamela Bryant.

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#### **EXHIBIT A**

#### (Form of Approving Certificate)

# CERTIFICATE OF COMPTROLLER OF MILWAUKEE COUNTY APPROVING THE PRELIMINARY OFFICIAL STATEMENT AND DETAILS OF AIRPORT REVENUE REFUNDING BONDS, SERIES 2014A

- I, Scott B. Manske, Comptroller of Milwaukee County (the "County") hereby certify that:
- 1. <u>Resolution</u>. On July 31, 2014, the County Board of Supervisors of the County adopted a resolution (the "Resolution") establishing parameters for the sale of not-to-exceed \$27,400,000 Airport Revenue Refunding Bonds, Series 2014A (the "Bonds") and delegating to me the authority to approve the Preliminary Official Statement, to approve the purchase proposal for the Bonds, and to determine the details for the Bonds within the parameters established by the Resolution.
- 2. <u>Preliminary Official Statement</u>. The Preliminary Official Statement with respect to the Bonds is hereby approved and deemed "final" as of its date for purposes of SEC Rule 15c2-12 promulgated by the Securities and Exchange Commission pursuant to the Securities and Exchange Act of 1934.
- 3. <u>Acceptance of the Proposal; Terms of the Bonds</u>. On the date hereof, the County has a proposal for the Bonds and I have determined that the proposal attached hereto as <u>Exhibit A</u> and incorporated herein by this reference (the "Proposal") fully complies with the parameters established by the Resolution and is deemed to be advantageous to the County. Public Financial Management, Inc. has recommended that the County accept the Proposal. The Proposal is hereby approved and accepted.

The Bonds shall be issued in the aggregate principal amount of \$\_\_\_\_\_\_, which is not more than the \$27,400,000 approved by the Resolution, and shall mature on December 1 of each of the years and in the amounts and shall bear interest at the rates per annum as set forth in the Pricing Summary and attached hereto as <a href="Exhibit B">Exhibit B</a> and incorporated herein by this reference. The amount of each annual maturity or mandatory redemption payment due on the Bonds is not more than \$1,000,000 more or less than the schedule included in the Resolution as set forth below:

<u>Date</u>	<u>Amount</u>	Actual Amount
12/01/2015	\$ 900,000	\$
12/01/2016	\$1,225,000	
12/01/2017	\$1,275,000	
12/01/2018	\$1,335,000	
12/01/2019	\$1,405,000	

<u>Date</u>	<u>Amount</u>	Actual Amount
12/01/2020	\$1,475,000	\$
12/01/2021	\$1,545,000	
12/01/2022	\$1,625,000	
12/01/2023	\$1,710,000	
12/01/2024	\$1,795,000	
12/01/2025	\$1,880,000	
12/01/2026	\$1,975,000	
12/01/2027	\$2,070,000	
12/01/2028	\$2,175,000	
12/01/2029	\$2,285,000	

None of the Bonds bear interest at a rate in excess of 5.00% per annum. The true interest cost on the Bonds (computed taking the underwriter's compensation into account) is%, which is not in excess of 4.50%, as required by the Resolution. The present value debt service savings achieved by refunding the Refunded Obligations is \$% of the principal amount refunded, which is at least 3.00% of the principal amount refunded as required by the Resolution.
4. <u>Purchase Price of the Bonds</u> . The Bonds shall be sold to the Purchaser in accordance with the terms of the Proposal at a price of \$, plus accrued interest, if any, to the date of delivery of the Bonds which is not less than 99.0% of the principal amount of the Bonds as required by the Resolution.
5. Optional Redemption Provisions of the Bonds. The Bonds maturing on, and thereafter are subject to redemption prior to maturity, at the option of the County, on, or on any date thereafter. Said Bonds are redeemable as a whole or in part, and if in part, from maturities selected by the County and within each maturity, by lot (as selected by the Depository), at the principal amount thereof, plus accrued interest to the date of redemption.
6. <u>Conditions for Issuance of Additional Bonds Satisfied</u> . The conditions for the issuance of Additional Bonds under the General Resolution have been satisfied.
7. <u>Approval</u> . This Certificate constitutes my approval of the Proposal, the definitive maturities, interest rates, redemption provisions, and purchase price for the Bonds in satisfaction of the parameters set forth in the Resolution.
IN WITNESS WHEREOF, as of this day of, 2014, I have executed this Certificate pursuant to the authority delegated to me in the Resolution.

Scott B. Manske Comptroller, Milwaukee County

### **EXHIBIT A TO APPROVING CERTIFICATE**

# **Proposal**

To be provided by Public Financial Management, Inc. and incorporated into the Certificate.

(See Attached)

### **EXHIBIT B TO APPROVING CERTIFICATE**

# **Pricing Summary**

To be provided by Public Financial Management, Inc. and incorporated into the Certificate.

(See Attached)