

BY: Supervisor Willie Johnson, Jr., Co-Chair
Supervisor David Cullen, Co-Chair
From the Committee on Finance, Personnel, and Audit

File No. 13-756

AMENDMENT NO. 1

WHEREAS, the County Executive's 2014 Budget, submitted to the County Board of Supervisors on September 26, 2013, has been reviewed by the Committee on Finance, Personnel, and Audit in a series of meetings to, and including, November 1, 2013; now, therefore,

BE IT RESOLVED, that the County Executive's 2014 Budget be amended as follows:

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
I. AMENDMENTS TO OPERATING AND NON-DEPARTMENTAL BUDGETS				
COUNTY	County			
1. Amend Org. Unit No. 1000 – County Board, as follows:	County	\$0	\$0	\$0
Amend the 2014 Recommended Budget narrative on page 16 "Performance Management and Budgeting" and "Program Areas by Strategic Outcome" by deleting the narrative (including the charts on pages 17-21) and inserting the following language:				
<u>The Department of Administrative Services shall convene a Workgroup that includes representatives from executive, legislative and constitutional officer led departments, and other public stakeholders with experience in performance budgeting to develop performance management and budgeting recommendations for review and approval by the County Board. It is expected that the performance management and budgeting policies shall be implemented in the 2015 Budget.</u>				
Amend the 2014 Recommended Budget for all Org. Units to delete the "Service Provision" line of each budget narrative; mandated, committed, discretionary, or administrative.				
This amendment would have no tax levy impact. (1A006) (Vote: 9-0)				
COUNTY BOARD, OFFICE OF INTERGOVERNMENTAL RELATIONS, COUNTY CLERK, & OFFICE OF THE COMPTROLLER	1000 1020 3270 3700			
2. Amend Org. Unit No. 1000 – County Board as follows:	1000	(\$84,414)	\$0	(\$84,414)
	1020	\$65,382	<u>\$0</u>	<u>\$65,382</u>

Department Mission: The mission of the Board of Supervisors is ~~to establish County policies that promote the County's Mission Statement:~~ to enhance the self-sufficiency, personal safety, economic opportunity and quality of life of the citizens of Milwaukee County, consistent with the County's Mission Statement.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
3270	\$148,382	\$0	\$148,382
3700	\$130,000	\$0	\$130,000
	\$259,350	\$0	\$259,350

Department Description: The Milwaukee County Board of Supervisors is a body of 18 legislative representatives elected by residents of 18 supervisory districts in the County. Legislative Services includes 18 Board members who elect from their body the Chairperson of the Board and the First and Second Vice Chairpersons, plus staff. Upper management of all County Board services is the responsibility of the Chairperson of the County Board, who functions as the department head.

The Board's ~~primary~~ power is to "represent the county, have management of the business and concerns of the county in all cases where no other provision is made, apportion and levy taxes and appropriate money to carry into effect any of the Board's powers and duties." Wis. Stats. 59.51(2). The Board exercises its power in part by adopting County-wide policy through resolutions and ordinances that ~~is to set broad policy directives for the County designed to help meet~~ advance the goals of the County's mission statement. Among the Board's most important means of establishing policy is the adoption of the annual County Budget. The Board conducts its business through nine standing committees, various subcommittees, commissions and task forces.

Strategic Program Area 1: County Board

Service Provision: Mandated

Strategic Outcome: High Quality, Responsive Services

What We Do: Activity Data			
Activity	2012 Actual	2013 Budget	2014 Budget
Activity Data is not yet tracked for this program area			

How We Do It: Program Budget Summary					
Category	2012 Budget	2012 Actual	2013 Budget	2014 Budget	2014/2013 Var
Expenditures	\$6,541,610	\$6,156,009	\$6,656,441	\$4,121,680	(\$2,534,761)
Revenues	\$0	\$548	\$0	\$0	\$0

Org. Unit **Expenditures** **Revenue or Bonds*** **Tax Levy**

Tax Levy	\$6,541,610	\$6,155,461	\$6,656,441	\$4,121,680	(\$2,534,764)
FTE Positions	56.9	56.9	56.6	29	-27.6

How Well We Do It: Performance Measures			
Performance Measure	2012 Actual	2013 Budget	2014 Budget
Performance Measures have not yet been created for this program area			

Strategic Implementation:

The 2014 budget implements the provisions of 2013 Wisconsin Act 14 (Act 14) which includes a number of provisions related to the structure and duties of the County Board, and provides a tax levy cap of no more than 0.4 percent of the total County tax levy, plus a number of items that are exempt from the cap: salaries and benefits of Supervisors, legacy fringe benefit costs, and facilities space charges. The 2014 Budget complies with this tax levy cap by reducing providing a staffing model based on two similar large urban Midwestern counties (see chart below), transferring positions to other offices, and reducing other operating expenses. Positions transferred to other offices during 2013 or as part of the 2014 budget include:

- 1.0 FTE Chief Committee Clerk, 1.0 FTE Assistant Chief Committee Clerk, 1.0 FTE Committee Clerk and 1.0 FTE Support Services positions were transferred to the Office of the County Clerk per County Board resolution 13-560. The ~~tax levy~~ cost of these positions is shifted to the Office of the County Clerk.
- Research services are moved to the Office of the Comptroller, per County Board resolution 13-643, where four new positions were created in 2013 to serve the Executive and Legislative branch. ~~Levy~~ Funding for the cost of these four positions is shifted to the Office of the Comptroller (see the narrative for the Office of the Comptroller for additional detail). All Policy Research Analyst positions and the County Board Fiscal position are unfunded in 2014.
- 1.0 FTE Intergovernmental Relations Director and 1.0 FTE Assistant Director of Intergovernmental Relations were abolished. A new Department of Government Affairs ~~Department~~ was created within the executive branch per File No. 13-496, related to local government reforms, and 2013 Wisconsin Act 14, that serves both the County Executive and County Board with two positions that replace these positions. The funding tax levy for this function is

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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shifted to the new department. See the narrative for the Department of Government Affairs for additional detail.

- 1.0 FTE Graphic Designer Office Coordinator is transferred to the County Clerk Department of Administrative Services — Information Management Services Division (IMSD).
- 1.0 FTE Constituent Services Representative is transferred to Government Affairs to assist the County Executive in addressing constituent concerns, including those brought to his attention by the County Board, and to provide general support for the co-directors of the office.

As noted, the 2014 Budget is based on staffing levels in similar counties. Two peer counties are Allegheny County, PA (Pittsburgh metro area) and Cuyahoga County, OH (Cleveland Metro area). These two counties have similar populations, similar size total county budgets, and similar legislative-executive branch structures. Allegheny and Cuyahoga Counties have unincorporated areas for which the County government is directly responsible for many services such as policing, zoning, and public health, where Milwaukee County is fully incorporated and therefore provides fewer direct services. A comparison of the positions that serve the legislative branches in these counties with that provided to the County Board in the 2014 budget is shown below. In Milwaukee County, the staff levels include the clerk positions and budget/policy positions that are replacing services that historically served the County Board but are shifted to the Offices of the Clerk and Comptroller respectively.

Cuyahoga County, OH	Allegheny County, PA	Milwaukee County 2014 Budget
Supervisors: 11	Supervisors: 15	Supervisors: 18
Population: 1,270,000	Population: 1,227,000	Population: 952,000
Total Budget Size: \$1.30 billion	Total Budget Size: \$1.64 billion	Total Budget Size: \$1.4 billion
-	-	-
Staff Positions: 8	Staff Positions: 7	Staff Positions: 20 (11 Direct)
Chief of Staff	Director of Constituent Services	Chief of Staff
Clerk of Council	Director of Budget & Administration	Const. Services (Leg Asst, 4.0 FTE)
Deputy Clerk of Council	Director of Legislative	Office Asst. Hourly

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
	Services			
Deputy Clerk of Council	Budget Support	Support Positions (5.0 FTE)		
Council Services Coordinator	Constituent Services (2.0 FTE)	Dedicated Staff in Other Offices: 9		
Research & Policy	Support Clerk	Chief Committee Clerk		
Legislative Budget Advisor	-	Assistant Chief Committee Clerk		
Senior Policy Advisor	-	Committee Clerk		
-	-	Support Services		
-	-	Research & Policy Coord		
-	-	Research & Policy Analyst (3.0 FTE)		
-	-	Govt Affairs Liaison		
-	-	-		
Staff/Supervisor: 0.73	Staff/Supervisor: 0.47	Staff/Supervisor: 1.11		
Staff/\$100M Exp: .62	Staff/\$100M Exp: .43	Staff/\$100M Exp: 1.4		
Staff/1M Pop: 6.3	Staff/1M Pop: 5.7	Staff/1M Pop: 20		

The 2014 budget provides funding for five specific full-time positions within the Office of the County Board, including 1.0 FTE Chief of Staff and 4.0 FTE Legislative Assistant 3 positions; plus 1.0 FTE Office Assistant Hourly position. In addition, funding is provided for 5.0 FTE unspecified support positions, including salary, social security and active fringe benefit costs, based on an average salary of \$50,269. In order to provide staffing flexibility, all staff positions other than those transferred to other offices in 2013 are unfunded in 2014 and may be filled, subject to available appropriations.

Operating costs decline by \$335,828 or 75 percent mainly due to staff reductions and by the shifting of costs related to the County's online legislative tracking and update system (Legistar) and related costs are transferred to the Office of the County Clerk.

Internal crosscharges decline by \$127,311 or 17 percent in 2014, to \$631,025. Charges for Courthouse Complex space rental, which are exempt from the property tax cap per 2013 Wisconsin Act 14, make up \$400,495-\$270,495, as the Office of the Comptroller is assuming former County Board space to house the Research Services and Payroll Sections of this total. Other charges are reduced by \$117,626, or 33 percent in 2013. Charges for information technology and telephone services from the Information Management Services Division were re-allocated based on the

Org. Unit **Expenditures** **Revenue or Bonds*** **Tax Levy**

reduction in staffing and are reduced by a total of \$114,646. County Service Charges to the County Board will be based on actual usage, not historical or rolling average amounts, and are budgeted at \$416,265

County Board Budgeted Positions				
Title Code	2013 Budget	2014 Budget	2014/2013 Variance	Explanation
Adm Sec 1-Pol Res Anlys	1	0	-1	Unfund
Adm Sec 2-Const Svs Rep	1	0	-1	Unfund Transfer Out
Adm Sec 2-Exec Sec	1	0	-1	Unfund
Adm Sec 2-Pol Res Anlys	1	0	-1	Unfund
Adm Sec 3-Comm Clk	1	0	-1	2013 Action
Adm Sec 3-Pol Res Anlys	2	0	-2	Unfund
Adm Sec 4-Support Svs	1	0	-1	2013 Action
Adm Sec 5-Pol Res Anlys	2	0	-2	Unfund
Adm Sec Admin Asst	1	0	-1	Unfund
Adm Sec Asst Chief Comm Clk	1	0	-1	2013 Action
Adm Sec Asst Dir I-R	1	0	-1	2013 Action
Adm Sec Chief Comm Clk 2	1	0	-1	2013 Action
Adm Sec Chief Of Staff	1	1	0	
Adm Sec Co Bo Fiscal	1	0	-1	Unfund
Adm Sec Graphic Designer	1	0	-1	Transfer Out
Adm Sec Intr Gov Rel Di	1	0	-1	2013 Action
Adm Sec Legislative Asst 1	9.5	0	-9.5	Unfund
Adm Sec Legislative Asst 2	2	0	-2	Unfund
Adm Sec Legislative Asst 3	5.6	4	-1.6	Unfund
Adm Sec Office Coord	1	0	-1	Unfund Transfer Out
Adm Sec Public Inf Asst	1	0	-1	Unfund

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
Adm Sec Public Inf Mgr	1	0	-4	Unfund
Adm Sec1- Office Asst 1 Hrly	0.5	1	0.5	Fund
County Board Chairman	1	1	0	
County Brd Supv 1St Vic	1	1	0	
County Brd Supv 2Nd Vic	1	1	0	
County Brd Supv Member	15	15	0	
Salary Adjustment	-0.2	0	0.2	
Unspecified Positions	0	5	5.0	Fund
TOTAL	56.4	29*	- 27.4*28. 4	

* The 2014 budget provides salary, social security and active fringe benefit costs for an additional 5.0 FTE full-time positions.

Org. 3700 – Office of the Comptroller

Increase expenditures by \$130,000 to reflect additional space rental charges related to the assumption of office space in Room 203-R of the Courthouse to house Office of the Comptroller staff.

Org. 3270 – County Clerk

1.0 FTE position of Office Coordinator is transferred in from the County Board to provide office support, especially related to the operation of the Legistar program. An appropriation of \$6,000 is also provided for software, supplies and services to support staff functions relating to recording and maintaining County Board proceedings.

An appropriation of \$46,000 is included in the budget to pay the Wisconsin Counties Association membership dues.

Org. 1020 – Governmental Affairs

1.0 FTE Constituent Services Representative is transferred in from the County Board to assist the County Executive in addressing constituent concerns, including those brought to his attention by the County Board, and to provide general support for the co-directors of the office.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Amend Org. Unit 1020 - Governmental Affairs narrative as follows:

Department Mission: In accordance with State Statute 59.53 (24), as created by 2013 Wisconsin Act 14, the mission of the ~~County Executive~~— Office of Government Affairs is to represent the interests of Milwaukee County before Local, State, and Federal governments. The Office will also build productive relationships with other governmental units, non-profit agencies, and the private sector in order to identify areas where services can be shared, consolidated, or otherwise cooperatively enhanced in order to improve service and reduce costs to taxpayers.

Department Description: The Office includes two full-time positions, one that will report to the County Executive and one that will report to the County Board, per the terms of 2013 Wisconsin Act 14. The operating budget of ~~\$55,000~~ 25,000 ~~is under the direct supervision of the County Executive.~~ shall be used to support the efforts of each of the positions in an equal manner. In addition, an appropriation of \$30,000 is included in a departmental allocated contingency account for federal lobbying services. The results of the request for proposals for these services shall be presented to the County Board in order for the funding to be released.

Strategic Implementation:

As noted in the Department Description, for 2014 the Office shall contain two positions at the same salary level. One Assistant Director of Intergovernmental Relations position that was budgeted in the Office of the County Board in 2013 has been retitled as Intergovernmental Liaison. The existing position of Director of Intergovernmental Relations is retitled to Intergovernmental Liaison. Both positions shall represent the County's interests before other units and levels of government through lobbying efforts. In addition, both positions will work to develop positive relations with neighboring municipalities, counties, other units of governments, and the private and non-profit sectors to identify areas suitable for cooperative service sharing agreements, consolidations, and other arrangements that improve service delivery, enhance efficiency, and reduce costs to taxpayers.

For 2014, operating costs of \$55,000 are provided for the Office. Per the terms of 2013 Wisconsin Act 14, which place responsibility for daily management of all departments under the Office of the County Executive, all service and commodity expenditures shall be approved by the Office of the County Executive. Intergovernmental cooperation membership fees, such as Sister Cities International, shall be paid with the funds provided to this office.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Summary Chart – Org. 1000 – County Board

For 2014, this amendment provides a summary chart as follows:

Budget Summary			
Category	2013 Budget	2014 Budget	2014/13 Variance
Personnel Costs	\$5,450,777	\$3,473,533	(\$1,941,276)
Operation Costs	\$447,328	\$147,468	(\$335,828)
Interdept. Charges	\$758,336	\$416,265	(\$342,071)
Total Expenditures	\$6,656,441	\$4,037,266	(\$2,619,175)
Total Revenues	\$0	\$0	\$0
Tax Levy	\$6,656,441	\$4,037,266	(\$2,619,175)

This amendment would increase tax levy by \$259,350. (1A023) (Vote: 8-0)
(Excused: Jursik)

COUNTY EXECUTIVE & DEPARTMENT OF HEALTH AND HUMAN SERVICES

1011
8000

3. Amend Org. Unit Nos. 1011 and 8000 –County Executive General Office and the Department of Health and Human Services- Housing Division, as follows:

1011	(\$300,000)	\$0	(\$300,000)
8000	<u>\$300,000</u>	<u>\$0</u>	<u>\$300,000</u>
	\$0	\$0	\$0

Org. Unit 1011 – County Executive General Office

Strategic Implementation:

Eight staff positions are provided in 2014 to assist the County Executive in day-to-day administrative oversight and management of the office. Interdepartmental charges increase \$20,674 or 13 percent mainly due to increased central service allocation costs. Funding in the amount of ~~\$400,000~~ \$100,000 is provided in 2014 to purchase security services from the Office of the Sheriff. in response to law enforcement recommendations. The Office of the County Executive will receive bids for this service and may enter into a contract with a law enforcement agency or private firm based on the best quality and price offered. According to the Office of the Sheriff, this funding will be sufficient to provide sworn deputy coverage for the County Executive's attendance at events outside the secured Courthouse on either first or second shifts.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Org. Unit 8000 – DHHS

The Pathways to Permanent Housing program, created in January 2013 through County Board Resolution (File No. 13-83), continues in 2014. This program provides transitional housing including intensive care management and the presence of a robust level of peer specialist resources in order to transition residents to safe, affordable and permanent housing. \$276,250 from BHCS is transferred to this program and an additional \$70,000 in tax levy is allocated to provide support for a full year for this program. In addition, an appropriation of \$300,000 is provided for Shelter Task Force emergency shelter services for the homeless.

A HUD requirement for the federally-subsidized Shelter Plus Care program is that the individual must have permanent case management. This is a major barrier for many homeless and disabled veterans in Milwaukee County to access these services. To address this issue, the Housing Division will fund two contracted case managers to provide services to approximately 50 veterans who are disabled and homeless. This initiative is funded with \$100,000 in Potawatomi revenue and has no levy impact.

This amendment would have a \$0 tax levy impact. (1A011) (Vote: 9-0)

COMMUNITY BUSINESS DEVELOPMENT PARTNERS	1040			
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4. Amend Org. Unit No. 1040 – Community Business Development Partners as follows:	1040	\$0	\$0	\$0
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Department Description Addition:

The County Executive appoints the Milwaukee County Director of Business Development and the Director is confirmed by the County Board. The Milwaukee County Director of Business Development is also the Disadvantaged Business Enterprise Liaison Officer and Airport Concessionaire Liaison Officer to US DOT federal agencies. Thus, to ensure the compliance with both FAA and FTA funding under 49 CFR 26.25, the Milwaukee County Director of Business Development reports directly to the County Executive.

The County Executive Office of Community Business Partners (CBDP) CDBP is responsible for designing, implementing, monitoring and enforcing Milwaukee County's DBE Program in order to maintain compliance with Federal Regulations and Milwaukee County Ordinances.

This amendment would have a \$0 tax levy impact. (1A003) (Vote: 9-0)

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
5. Amend Org. Unit No. 1040 – Community Business Development Partners as follows:	1040	\$0	\$0	\$0
<p>The 2014 tax levy decreases by \$5,577, driven primarily by a reduction in overall expenditures. Personnel costs increase by \$65,636 due to multiple reclassifications/reallocations as implemented by the HR Compensation study. However, operating costs decrease by \$145,393 as a result of the elimination of \$100,000 of funding for the Micro Loan program. This program operates as a revolving loan fund that will be replenished as loans are repaid. The Micro Loan Program was funded in 2013 with Potawatomi revenue that has been reallocated for 2014. <u>Community Business Development Partners will find a private or public financial institution or corporation to hold/manage the Microloan Fund (MLF) while securing a minimum of a \$25,000 fund match before March 1, 2014. Additionally, the Revolving Loan Fund (RLF) shall be maintained to support small and disadvantaged enterprises working in Milwaukee County contracts. CBDP will identify and pursue grant opportunities to grow the Revolving Loan Fund. In 2014, CBDP will develop and execute a comprehensive business outreach program for small and disadvantaged enterprises that will include the promotion of the Microloan Fund, the Revolving Loan Fund, and a series of educational seminars. CBDP will provide reports regarding outreach activities, microloan and revolving loan fund utilization, business-to-government (B2G) implementation and utilization and any other efforts to promote the disadvantaged and small business programs to the Economic and Community Development Committee and the Transportation, Public Works and Transit Committee on a monthly basis.</u></p> <p>This amendment would result in a tax levy reduction of \$0. (1A007) (Vote: 9-0)</p>				
DAS – RISK MANAGEMENT	1150			
6. Amend Org. Unit No. 1150–DAS-Risk Management as follows:	1150	\$0	\$0	\$0
<p>Funding of \$50,000 is provided <u>in a departmental allocated contingency account for supplemental services, the specific use of which will be determined by the Risk Manager based on the most effective way to reduce documented misuse of the Family Medical Leave Act. The Risk Manager shall submit a report to the County Board outlining the specific plan to improve the program prior to the funding being released.</u> Other operating costs remain largely unchanged. Airport liability insurance declines by \$154,037 or 45 percent from 2013 to \$190,963 based on updated actuarial data. Commodities are reduced by \$3,750 or 28 percent from 2013 to \$9,650 based on actual expenditures.</p> <p>This amendment would have \$0 tax levy impact. (1A008) (Vote: 9-0)</p>				

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DAS – FISCAL AFFAIRS, CORPORATION COUNSEL, & UW EXTENSION	1151 1130 9910			
7. Amend Org. Unit No. 1151 – DAS – Fiscal to deny the creation of DAS-Fiscal Records Management Section:	1151	(\$227,163)	\$0	(\$227,163)
	1130	\$125,343	\$0	\$125,343
Strategic Program Area 4: Records Management	9910	<u>\$50,000</u> (\$51,820)	<u>\$0</u> \$0	<u>\$50,000</u> (\$51,820)

Milwaukee County does not have sufficient record and data retention policies that ensure legal compliance or efficiency. In 2014, a new service area within DAS-Fiscal is created that will be tasked with the following:

- Developing, on a collaborative basis and utilizing best practices established by other units of local government, countywide records retention policies that ensure legal compliance (such as the federal Health Insurance Portability and Accountability Act (HIPAA)), and efficient use of records retention methods (paper copies, electronic storage, etc.)
- Developing processes by which departments work with the Records Management section to store records, which includes the centralization of cataloguing, storage, and retrieval.
- Coordinating collection of, and responses to, Open Records requests received by executive branch departments and offices.
- Continuing effective implementation of Capital Projects WO123456, Fiscal Automation, and WO78910, Records Indexing.
- Developing performance measures related to reduced utilization and cost of outside paper records retention and increased share of records that are stored electronically.

In order to implement these services, 1.0 FTE Records Management Manager and 1.0 FTE Records Management Analyst positions are provided. Operating costs of \$70,000 are provided for start-up costs, including \$35,000 for commodities and \$35,000 for services. A request to create the Records Management Manager was made in September. If that request was successful, the position is transferred from DAS-IMSD into this division. If the request was not successful, the position is created in 2014. egic Program Area 4: Records Management

Amend Org. Unit No. 9960–UW-Extension as follows:

Funding of \$50,000 is provided to expand the 4H Pre-college Program to three middle schools on Milwaukee's Northside in 2014. The current program targets zip codes of 53204, 53207 and 53215.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Amend Org. Unit No – 1130 – Corporation Counsel as follows:

1.0 FTE Assistant Principal Corporation Counsel position is created at salary and fringe benefit cost of \$95,343. This position will be responsible to help develop, implement and maintain county wide record keeping policies in partnership with all Department and/or Divisions. Additionally, this position will assist in developing procedures to manage public records requests on behalf of all departments. Operating costs of \$30,000 are provided including \$15,000 for commodities and \$15,000 for services to support this function.

This amendment would decrease the tax levy by \$51,820. (1A016) (Vote: 8-1) (No: Haas)

ELECTION COMMISSION

3010

8. Amend Org. Unit No. 3010 – Election Commission as follows:

3010

\$35,051

\$0

\$35,051

~~An increase in services, of \$303,249 338,300, is budgeted in order to provide adequate funding for all four mandatory elections scheduled in 2014. However, the service accounts also include a reduction of \$1,051 in advertising fees which were previously paid to publish election material in community newspapers in the City of Milwaukee. Since these publications are not statutorily required, the Election Commission, starting in 2014, changed policy to no longer provide the publication services on the Milwaukee County tax levy. This increase in service fees includes \$35,051 dedicated to advertise in community newspapers that reach underserved and suburban communities in Milwaukee County.~~

This amendment would increase tax levy by \$35,051. (1A002) (Vote: 8-1) (No: Schmitt)

OFFICE OF THE SHERIFF, HOUSE OF CORRECTION, DISTRICT ATTORNEY,
EMERGENCY PREPAREDNESS, NON-DEPARTMENTAL EXPENDITURES-
APPROPRIATION FOR CONTINGENCIES, LAW ENFORCEMENT GRANTS, AND PARKS
DEPARTMENT

4000

4300

4500

4800

1940

1975

9000

		<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
9.	Amend Org. Unit No. 4000 – Office of the Sheriff in the 2014 Recommended Budget as follows:	4000	\$7,328,084	\$507,478	\$6,820,606
		4300	(\$1,205,427)	(\$217,650)	\$987,777
	2014 Budget Summary	4500	(\$551,164)	\$0	(\$551,164)
	The 2014 budget prioritizes core, mandated services and reflects the role of a Sheriff in a fully-incorporated county, where municipal police departments act as the primary law enforcement agencies and most efficiently deploy patrol and investigative resources in their communities. Historical data and staffing patterns are used to guide this allocation of resources.	4800	(\$4,369,055)	(\$507,591)	(\$3,861,464)
		1940	(\$100,000)	\$0	(\$100,000)
	Administration & Management	1975	(\$1,320,201)	\$0	(\$1,320,201)
	The 2014 Budget refocuses resources on core, mandated services. As noted in the narrative detail below, three service areas (training academy, emergency management, and 911 communications/dispatch) are shifted to other departments and one service will now be performed by municipalities (park security). Due to this refocus of services, the management structure of the Office of the Sheriff is streamlined and reduced in 2014 to a more appropriate level. This will eliminate instances where Captains or Lieutenants are supervising only one or two Deputies.	9000	<u>\$0</u> (\$217,763)	<u>\$0</u> (\$217,763)	<u>\$0</u> \$0

As of January 1, all Deputy Sheriff Sergeant positions¹ are replaced with an adequate number of Deputy Sheriff Lieutenant positions. ~~In addition, a~~ All currently authorized unfunded ~~Deputy Sheriff's Captain and~~ Deputy Sheriff Lieutenant positions are abolished in 2014, so that only the staffing levels indicated for 2014 in the personnel summary table at the end of the narrative are authorized. In 2014, 6.0 FTE Deputy Sheriff's Captain positions are unfunded. Further, 1.0 FTE Sheriff's Department Bureau Director (Deputy Inspector) and 1.0 FTE Facility Administrator (Inspector) positions are ~~abolished unfunded.~~ Management oversight of the Patrol and Detention Bureaus will be provided by Deputy Inspector positions, and by an Inspector position in the Administration Bureau, with the assistance of Captains, Lieutenants, and other civilian management/supervisory positions.

Amend Org. Unit No. 4000 – Office of the Sheriff in the 2014 Recommended Budget as follows:

Administration & Management

The 2014 Budget refocuses resources on core, mandated services. As noted in the narrative detail below, three service areas (training academy, emergency management, and 911 communications/dispatch) are shifted to other departments and one service will now be performed by municipalities (park security). Due to this

¹ -18.0 Funded FTE included in the 2013 Adopted Budget, and all unfunded positions are abolished in 2014.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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refocus of services, the management structure of the Office of the Sheriff is streamlined and reduced in 2014 to a more appropriate level. This will eliminate instances where Captains or Lieutenants are supervising only one or two Deputies.

~~As of January 1, all Deputy Sheriff Sergeant positions² are replaced with an adequate number of Deputy Sheriff Lieutenant positions. There are 12.0 FTE Sheriff Deputy Sergeant positions for 2014. One Deputy Sergeant shall be assigned to the Training Academy, and one shall be assigned to the Communications division. In addition, all currently authorized unfunded Deputy Sheriff's Captain and Deputy Sheriff Lieutenant positions are abolished in 2014, so that only the staffing levels indicated for 2014 in the personnel summary table at the end of the narrative are authorized. Further, 1.0 FTE Sheriff's Department Bureau Director (Deputy Inspector) and 1.0 FTE Facility Administrator (Inspector) positions are abolished. Management oversight of the Patrol and Detention Bureaus will be provided by Deputy Inspector positions, and by an Inspector position in the Administration Bureau, with the assistance of Captains, Lieutenants, and other civilian management/supervisory positions.~~

Amend Org. Unit No. 4000 – Office of the Sheriff in the 2014 Recommended Budget as follows:

Administration & Management

~~The 2014 Budget refocuses resources on core, maintains mandated services and the Training Academy, Emergency Management and 911 communications/dispatch under the Office of the Sheriff. As noted in the narrative detail below, three service areas (training academy, emergency management, and 911 communications/dispatch) are shifted to other departments and one service will now be performed by municipalities (park security). Due to this refocus of services, the management structure of the Office of the Sheriff is streamlined and reduced in 2014 to a more appropriate level. This will eliminate instances where Captains or Lieutenants are supervising only one or two Deputies.~~

Emergency Management and Communications

~~The 2014 budget maintains transfers the emergency management and communications service areas from in the Office of the Sheriff, to a newly created Department of Emergency Preparedness. This structure is used by Waukesha County, where the Emergency Management Coordinator is responsible for 911 communications, Sheriff's Department and other public safety agency dispatch, and~~

² -18.0 Funded FTE included in the 2013 Adopted Budget, and all unfunded positions are abolished in 2014.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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~~emergency preparedness services. This transfer achieves three significant goals. First, it will ensure efficient and effective management of the existing facility and equipment, enabling policymakers to base decisions on accurate data that should be but has not been made readily available. The second goal will be to work cooperatively with municipalities and other County public safety agencies to seek shared or consolidated services where opportunities exist to improve efficiency and service quality, and to save taxpayer dollars; and to work more collaboratively with other County departments in coordinating responses to large events. Third, this will achieve the Sheriff's stated goal of eliminating responsibility for 911 communications and dispatch services.~~

Training Academy

~~The 2014 budget transfers maintains the responsibility for the County-owned Training Academy with the Office of the Sheriff. The Sheriff shall develop a written agreed upon plan to allow the House of Correction to use the facility for its training needs. If an agreement is not submitted to the County Board prior to April 1, 2014, the County Board may transfer the management of the facility to another department in mid 2014 in Franklin to the House of Correction (HOC). Staff at the HOC presently maintains the building and grounds at the training academy, yet the Sheriff has refused to will make the facility available to train HOC staff, wasting time and resources by requiring the HOC to find other less efficient training services. HOC management will ensure reasonable and cooperative operation of the facility, maximizing its utilization and revenue potential by ensuring it is available to all other public safety agencies and other appropriate groups that wish to use the facility. Authorized funded positions for the Training Academy in 2014 include 2.0 FTE Deputy Sheriff 1 for a total of \$180,336, 2.0 FTE Correction Officer 1 for a total of \$112,980, and 1.0 FTE Clerical Assistant 2 for a total of \$57,839.~~

Amend Org. Unit No. 4000- Office of the Sheriff as follows:

Strategic Program Area 3: Expressway Patrol

Service Provision: Mandated

Strategic Outcome: Personal Safety

Strategic Implementation:

Tax levy support of ~~\$3,646,216~~ \$3,863,979 is provided for this underfunded State mandate. Revenue is budgeted at \$6,113,602 for 2014. 2.0 FTE Deputy Sheriff 1 positions are transferred into this service area from other service areas in 2014 to

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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provide a total of 52.0 FTE Deputy positions in 2014, the highest budgeted staffing level for this service since 2004. The positions are funded with State Department of Transportation Bridge Grant funds, bringing the number of grant funded positions in Expressway Patrol from five to seven deputies. Grant funding in the amount of \$820,000 is included in 2014 for Enhanced Patrol, Bridge Repair and Zoo Interchange Reconstruction. Funding for overtime is increased 275 percent over 2013 to \$808,860, based on recent experience.

Management oversight will be provided by 1.0 FTE Deputy Sheriff's Captain and 6.0 FTE Deputy Sheriff Lieutenants. Clerical staff remains budgeted at 1.0 FTE. Operating expenditures of \$715,803 are provided, which represent an increase of \$95,355 over the 2012 actuals to account for increased gas prices and costs for the two additional deputies. Capital outlay of \$75,000 is provided for necessary equipment.

It is anticipated that the Office of the Sheriff will develop performance measures and activity data related to citations, driving under the influence citations and arrests, etc.

Amend Org. Unit No. 4300 – House of Corrections as follows:

Department Description:

The HOC is comprised of the following program areas: Administration, House of Correction, Inmate Medical and Mental Health, and HOC Inmate Programing, and Training Center.

~~The Training Academy program area provides recruit training, firearms training and in-service training for HOC and Sheriff personnel as well as outside agencies. The Training Academy is coming under the direction of the HOC in 2014 due to the close proximity of the academy to the HOC and the fact that HOC staff is already providing maintenance services to the facility, and to seek to minimize training costs for Correctional Officer 1's at the HOC while offering the facility's services to other area law enforcement agencies.~~

Strategic Implementation:

~~This program area is responsible for providing recruit training, firearms training and in-service training for HOC and Sheriff Personnel as well as outside agencies. The 2014 Budget transfers the Training Academy from the Office of the Sheriff to the HOC to minimize HOC training costs, as well as take advantage of the proximity of the facility to the HOC. The HOC will provide more service at the Training Academy~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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~~by working cooperatively with local and regional law enforcement agencies. The facility will be used for training for all County departments that wish to use the facility including the HOC, Office of the Sheriff, District Attorney's Office, and will be aggressively marketed to outside agencies and municipal police departments for use. The 2014 budget costs for the facility are based on the assumption that the Office of the Sheriff will allow for the equipment currently at the Training Academy to remain at the Training Academy for the use of all parties. If any equipment is moved or damaged, the Sheriff's 2015 budget will be reduced by the replacement or repair costs. This program area cross-charges all expenditures for 2014 to various law orgs. The overall savings from the transfer of management from the Office of the Sheriff to the House of Correction is \$549,540; which is reflected in the reduced charges to other departments. The 2014 staffing plan for the Training Academy calls for one Clerical Assistant II, three Correctional Officer I, and two Correctional Officer Lieutenant positions. In an effort to create additional cost savings, instead of creating an additional Correctional Officer Manager position for the Training Academy, it is the intent of the HOC to use one of the existing Correctional Officer Manager positions at the HOC to oversee the Training Academy. This position will take on the additional responsibility at no cost to the County.~~

Amend Org. Unit No. 4800- Department of Emergency Preparedness by deleting all narrative and language related to Org. Unit No. 4800 and transfer all responsibilities, duties, and funding back to the Office of the Sheriff.

Amend Org. Unit No. 4000 – Office of the Sheriff as follows:

Increase salary and social security funding by \$600,000 within the Courts Security area to correct an error made during the preparation of the 2014 budget.

Amend Org. Unit No. 1940 – Appropriation for Contingencies to reduce funding as follows:

- ~~\$500,000~~ \$400,000 is provided for critical maintenance work in the 911 communications/dispatch center, where required to keep the center operational. This center is in the Safety Building, and therefore the funds will be transferred to DAS-Facilities Management upon identification of need. Before engaging in any non-emergency repairs, the Director of Emergency Management will develop a long-term plan for the location and operation of these services.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Amend Org. Unit No. 4000 – Office of the Sheriff in the 2014 Recommended Budget as follows:

Strategic Program Area 6: Criminal Investigations

Strategic Implementation:

The 2014 budget provides ~~6~~11.0 FTE Deputy Sheriff 1, 1.0 FTE Deputy Sheriff 1 Bilingual/Spanish, and 2.4 FTE Investigator Hourly positions in 2014. ~~Staff is reduced from 2013 based on data that consistently shows the majority of investigations undertaken involves internal misconduct cases against Office of the Sheriff staff, few felony investigations or convictions, and lower than average caseload per officer, as would be expected in a fully incorporated county. Caseload (including staff misconducts) per law enforcement officer remains far below that of investigators in other law enforcement agencies.~~

~~Two~~ Four clerical positions are also provided to support this division. ~~In addition, 5.0 FTE Deputy Sheriff 1 positions that were allocated to the Absconder Unit, which tracked and arrested escapees from the House of Correction, are unfunded and abolished upon vacancy because the Sheriff has refused to continue providing this service, which will now be provided by the Office of the District Attorney.~~

Amend Org. Unit No. 4500 – Office of the District Attorney in the 2014 Recommended Budget as follows:

The 2014 Budget provides ~~7.0~~ 2.0 FTE additional Investigator – District Attorney positions. ~~Of These newly created positions, five will be responsible for apprehension of inmates at the House of Correction, and two would be responsible for the expansion of the Child Support Services role in allowing the increasing of the Department's enforcement capacity to target egregious non-payers with available assets. The total cost of the seven two positions including training and equipment is absorbed in part by Child Support Services through offsetting State and Federal revenue, and in part by elimination of the Sheriff's Office Apprehension Unit (see the Office of the Sheriff budget for additional detail).~~

~~In addition, 2.0 FTE Clerical Assistant I positions are transferred from the Office of the Sheriff to the Office of the District Attorney in order to provide administrative support for the newly created Investigator positions. The overall role of the District Attorney's Office Law Enforcement Unit remains the same, while at the same time expanding the duties of the office. The 2014 Budget also provides 1.0 FTE additional~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Secretary (NR) position, due to increased work load. The position will be shared between the Chief Investigator and Deputy District Attorney. The rest of the clerical staff at the District Attorney's Office is responsible for supporting the 119.5 Assistant District Attorneys in the office.

Amend Org. Unit No. 4000 – Office of the Sheriff in the 2014 Recommended Budget as follows:

Park Patrol

The 2014 budget ~~reduces~~ maintains the Park Patrol and Tactical Enforcement Unit, recognizing that this the importance of this service. 15.0 FTE Deputy Sheriff 1 are funded for \$1,352,526 to continue this important function.

~~is already being provided by municipal police agencies. These agencies are more closely located to the parks, can include parks in their routine deployments, have more familiarity with neighborhoods in which the parks are located, and their investigative staff already handles the vast majority of incidents.~~

~~With regard to the downtown lakefront, the arrangement with the Milwaukee Police Department (MPD), laid out in program area nine, will reduce taxpayer costs by providing a seamless, integrated patrol force in the lakefront parks and in the neighborhoods west of the parks, where MPD must currently keep officers in reserve because the Sheriff often closes the lakefront on extremely short notice and pushes crowds into these areas. In non lakefront parks, MPD will enhance their routine neighborhood patrols in the parks, which is more efficient than utilizing Sheriff's Deputies that drive from park to park from disparate locations.~~

~~In response to concerns expressed over this initiative in 2012, the 2014 budget provides additional funding as an incentive for municipalities to enter into agreements with the County where they will agree to provide comprehensive data on criminal and patrol activity in County Parks. To date, some municipal Police Departments in addition to the City of Milwaukee are willing to sign service agreements with the County to provide security services in the parks, and to provide detailed data on service provided, calls, arrests, etc. at a cost of \$10,000 per municipality annually. This expenditure is reflected in the Law Enforcement Grants non-departmental organizational unit (low org 1975), along with an additional \$10,000 for each of the other 16 municipalities should they choose to enter into a similar service agreement. The 2014 Budget also maintains 8.0 FTE Deputy Sheriff 1 and 1.0 FTE Deputy Sheriff Lieutenant positions, plus \$165,000 in overtime funding, to patrol suburban parks in municipalities that do not choose to participate.~~

~~In addition, this unit has typically been assigned to other areas, such as Expressway~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Patrol and Courts, by the Sheriff's Office. Therefore, in order to align staffing levels with historical actuals, other areas have seen an increase in the number of Deputy Sheriff 1 positions, while this area of the Department has been significantly reduced.

Strategic Program Area 9: Park Patrol/TEU

Strategic Implementation:

The 2014 budget reduces the Park Patrol and Tactical Enforcement Unit. This unit has typically been assigned to other areas as needed by the Sheriff's Department, such as, Expressway Patrol and Courts. Based on reports from the Office of the Sheriff, in the last six months a total of 3,800 straight time hours (on average 21.4 hours a day) have been assigned to Park Patrol, even though a total of 25.0 FTE Deputy Sheriff 1 are budgeted in this program area for 2013. In order to align staffing levels with actual needs, other areas have seen an increase in the number of Deputy Sheriff 1 positions, while this area of the Department has been significantly reduced.

Many municipalities in Milwaukee County already provide primary policing in the parks. Recognizing this, Milwaukee County will enter into memoranda of understanding with the City of Milwaukee and interested municipalities to provide comprehensive and proactive policing in County parks and parkways in their respective municipalities in 2014. Through these agreements, municipalities which choose to provide parks policing themselves will provide thorough data reports, including hours patrolled, incident responses, and other information not presently provided by the Office of the Sheriff. Funding of \$950,000 is provided in the Law Enforcement Grants non-departmental account (Org 1975) for a service agreement with the Milwaukee Police Department to provide proactive policing at parks within the City of Milwaukee. An additional \$180,000 is provided in the same non-departmental account for municipalities other than Milwaukee that choose to enter into service agreements for parks security, including relevant data sharing and annual reports. To date, two municipal police departments have indicated an interest in this incentive program.

The 2014 staffing plan funds a total of 815.0 FTE Deputy Sheriff 1, 1.0 FTE Deputy Sheriff Lieutenant Sergeant, and 1.0 FTE Parking Checker Hourly positions to cover parks in Milwaukee County municipalities that wish to utilize the Sheriff's Department for park patrol and policing service coverage.

Amend Org. Unit No. 9000 – Department of Parks, Recreation and Culture as follows:

Strategic Program Area 15: Safety, Security & Training

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
<p>This program area manages the training and continuing education for Parks employees and oversees the Park Ranger program. In addition, this program area is responsible for department level risk management functions including insurance scheduling, claims, and employee safety programming. The 2014 staffing level includes 5.5 FTE positions and is unchanged from the 2013 Adopted Budget. It is anticipated these staff will work cooperatively with the Milwaukee Police Department, which will now patrol parks within the City of Milwaukee, municipal police departments that enter into service agreements with the County to provide law enforcement services (see the budget for Law Enforcement Grants within the Agency 194 — Non-Departmental Expenditures narrative for additional detail), and the remaining Deputies in the Office of the Sheriff that are responsible for other suburban parks.</p>				

Amend Org. Unit no. 1975 – Law Enforcement Grants as follows:

Strategic Program Area 5: Law Enforcement Grants

Strategic Implementation:

Appropriations and tax levy are increased by ~~\$1,504,462~~ \$184,261 from the 2013 Adopted Budget of \$463,062 to ~~\$1,967,524~~ \$647,323. Of the total increase, \$9,261 is attributed to a 2% increase in service fees for the Milwaukee Police Department support of 911 Calls in the City of Milwaukee, per the terms of the three-year Memorandum of Understanding between the City of Milwaukee and County.

Funding of ~~\$965,201~~ is budgeted for a three-year memorandum of understanding with the Milwaukee Police Department for patrol of the Lakefront and the inland parks in the City of Milwaukee. This initiative will greatly reduce the duplication of effort between the City of Milwaukee and the Office of the Sheriff. The City of Milwaukee Police Department is already patrolling the parks within the City and maintaining a presence at the Lakefront. The additional funding for the City of Milwaukee Police Department (MPD) will allow for them to expand their role in this capacity and eliminate the need for the Sheriff's Office to patrol the parks in the City of Milwaukee.

Funding of \$180,000 is budgeted for the 18 Milwaukee County municipalities other than the City of Milwaukee as an incentive to sign service agreements with the County to provide comprehensive security services in the parks, and to provide detailed data on service provided, calls, arrests, etc. at a cost of \$10,000 each annually. To date, two municipal Police Departments, in addition to MPD, are considering such an agreement. Any funding not required for such service agreements will be transferred to the Appropriation for Contingencies in December

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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2014.

Funding of ~~\$350,000~~ \$175,000 is provided to match an equal contribution for implementation and operating costs for a of the ShotSpotter system that will target firearm crimes in and near County Parks within the City of Milwaukee. The funding will provide equipment and monitoring services to expand the technology for up to seven miles of services in two areas within Milwaukee: the north side system will target an area including Clinton Rose, to Washington, Moody, Johnsons, Carver, Lindbergh, Tiefenthaler, Atkinson, Meaux, and Sherman parks, and the Lincoln Creek Parkway. On the South Side, the area of coverage will include Walker Square, Clarke, and Kosciuszko Parks. This system will provide a direct feed to the MPD, which will allow for more rapid response to and better investigation of gun crimes. The MPD will take responsibility for ongoing operating costs beginning in 2015, and will provide quarterly reports to the County Board's Committee on Judiciary, Safety and General Services beginning in 2014.

This amendment would have no tax levy impact. (1A010) (Vote: 8-1) (No: Jursik)

HOUSE OF CORRECTION

4300

10. Amend Org. Unit No. 4300 – House of Correction language as follows:

4300

\$0

\$0

\$0

To deny the approval of the Armor contract, Wisconsin Community Services and Justice Point:

Strategic Program Area 3: Inmate Medical & Mental Health

~~The following contract is being included in the 2014 Budget in lieu of review and approval by the County Board during the 2014 fiscal year. This funding level includes dental services which Armor will take over on January 1, 2014. This amount may increase based on the model which requires Armor to replace County staff through attrition. Any excess cost over the 2014 contract amount will be offset by savings in Personal Services.~~

Description	Vendor	Amount
Inmate Medical	Armor	\$0,185,816

Strategic Program Area 4: HOC Inmate Programming

~~The following contracts are being included in the 2014 Budget in lieu of review and approval by the County Board during the 2014 fiscal year to be utilized to support electronic monitoring:~~

			<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
Description	Vendor	Amount				
Scram Program	Wisconsin Community Services	\$153,000				
Electronic Monitoring Unit	JusticePoint	\$870,000				

This amendment would have no tax levy impact. (1A017) (Vote: 9-0)

DISTRICT ATTORNEY & SALES TAX

4500
1996

11.	Amend Org. Unit No. 4500 – District Attorney to Increase expenditures by \$208,000 to provide expenditure authority in the Office of the District Attorney for approved projects funded by the Justice Assistance Grant that is provided by the U.S. Department of Justice.	4500	\$208,000	\$0	\$208,000
		1996	<u>\$0</u>	<u>\$300,000</u>	<u>(\$300,000)</u>
			\$208,000	\$300,000	(\$92,000)

Amend the Office of the District Attorney budget narrative as follows:

Tax levy for the 2014 budget is increased by ~~\$422,197~~ 630,197 from \$12,062,564 in the 2013 Adopted Budget to ~~\$12,484,764~~ 12,692,761 in 2014. Revenues are decreased overall by \$498,362, mainly due to a reduction in federal revenues related to the elimination of Violence Against Women Act funding, which ended on or about June 30, 2013.

Org. 1996 – Sales Tax Revenues

Increase sales tax revenues by \$300,000 to reflect the most recent 2014 projection by the Office of the Comptroller.

This amendment would reduce the tax levy by \$92,000. (1A020) (Vote: 9-0)

DOT - TRANSIT

5600

12.	Amend Org. 5600 – DOT-Transit by:	5600	\$225,000	\$111,051	\$113,949
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Reduce anticipated revenues from paratransit cash fares by \$767,958 due to data entry error made by DAS- Office of Performance, Strategy & Budget (DAS-PSB) during development of the County Executive's 2014 Recommended Budget, and to reflect anticipated revenues based on a \$3.50 paratransit cash fare per one-way trip.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Increase paratransit operating expenditure by \$225,000 to reflect anticipated increases in utilization. Increase Congestion Mitigation and Air Quality funding by \$879,009 based on an anticipated surplus in 2013.

Amend the Fixed Route program area language on page 5600-3 as follows:

Strategic Implementation:

The Fixed-Route service area maintains current service levels with service increasing by 20,356 miles (0.1%) and 14,891 hours (1.1%). This service also continues the Metro Express service on the Green, Red, and Blue lines. In 2014, fixed routes are fully funded. Overall tax levy in this service is decreased by ~~\$574,526~~ 1,450,535. Operations costs decrease \$2,752,143 from \$94,627,600 to \$91,875,457. Passenger revenues (passenger abatement) increase \$785,000 from \$41,625,000 to \$42,410,000. In addition, passenger revenue is expected to increase due to the mitigation of fraud and fare evasion as a result of the phased implementation of the electronic fare collection system. Congestion Mitigation and Air Quality (CMAQ) funds in the amount of ~~\$4.3~~ 5.2 million are available to cover the costs of the Metro Express routes through the middle of 2014. A new CMAQ grant application has been submitted to the State of Wisconsin requesting a third and final year of funding to support the Red, Green, and Blue Express routes. This revenue is not budgeted in 2014. Fixed route fares remain at the 2013 budgeted level; however, additional fare options will be available after installation of the new electronic fare collection system (see table on page 5).

Amend the paratransit program area language as follows on page 5600-2 as follows:

Strategic Implementation:

Paratransit operations include the provision of demand responsive transportation and orientation to transportation services. These services provide a complement to the fixed-route services of MCTS and are available to those who are Americans with Disabilities Act (ADA) Paratransit eligible. Paratransit will continue to maintain Milwaukee County border-to-border service. The paratransit cash fare is reduced by ~~\$1.00~~ 0.50 from \$4.00 to ~~\$3.00~~ 3.50 per one-way trip. The trip subsidy paid by Managed Care Organizations (MCO) remains at \$12.55; the actual cost per ride is \$28.80 for van service and \$17.25 for taxi service. Overall tax levy in this area is ~~reduced~~ increased ~~\$126,685~~ 866,273 and can be attributed to a decrease in costs of ~~\$2,844,857~~ 2,619,857 from \$18,958,132 to ~~\$16,113,275~~ 16,338,275 and a reduction in program revenue of ~~\$2,718,172~~ 3,486,130 from \$17,618,932 to ~~\$14,900,760~~ 14,132,802. The decrease in expenditures and revenues is the result of the ~~\$4~~ 50 cent reduction in paratransit cash fare and fewer trips budgeted in 2014 compared to 2013. Estimated trips decrease 110,329 from 679,729 trips to 569,400 trips primarily

due to human services agencies utilizing alternate transportation services. In addition, funds provided by the State for operation of paratransit services are reduced by \$2,285,700 from \$10,802,600 to \$8,516,900.

This amendment would increase tax levy by \$113,949. (1A019) (Vote: 9-0)

DAS – FACILITIES MANAGEMENT

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
13. Amend Org. Unit No. 5700 – Department of Administrative Services (DAS) – Facilities Management as follows:	5700	\$0	\$0	\$0

Facility Inspection, Management & Maintenance

To more effectively plan for county-wide space needs, the 2014 Budget includes funding of \$500,000 for ~~consulting services related to the potential relocation of staff within county-owned facilities to improve operational efficiencies and reduce ongoing costs.~~ One-half of this appropriation, or \$250,000, shall be placed within an allocated contingency account in the department and may be released by the County Board, if needed, only after a comprehensive update is provided as to how the initial funds were spent and the specific plans on how the remaining monies will be used to more efficiently use county-owned space.

In order to successfully implement an overall county-wide strategic facility plan, \$200,000 is included in the 2014 Budget to ~~fund a Project and Asset Management consulting services~~ retain CBRE to continue its work on space planning consulting services. CBRE recently performed a comprehensive county facility study and is best equipped to help manage relocation logistics. The consultant, among other duties, will provide a report to policymakers with recommendations on the following:

- Use of the Courthouse Complex, including the Safety Building in light of the cost to refurbish old jail space within the building
- Potential sale of the Marcia P. Coggs Human Services Center
- Potential sale or demolition of City Campus
- Any additional recommendations on facility Strategic Planning with regard to comprehensive county-wide facility implementation

This amendment would have \$0 tax levy impact. (1A018) (Vote: 7-2) (Noes: Lipscomb, Johnson)

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT OF HEALTH AND HUMAN SERVICES – BEHAVIORAL HEALTH DIVISION	6300			
14. Amend Org. Unit No. 6300 – Behavioral Health Division, as follows:	6300	\$1,249,291	\$786,615	\$462,676

Strategic Implementation:

In response to declining census, success of community-based crisis services, partnerships with other community hospital providers, and recommendations from the Mental Health Redesign Task Force, BHD will continue to downsize ~~42 the number of beds effective April 1, in~~ 2014. This follows several recent successful bed reductions on Acute Adult units in 2012. Three beds on an Acute Treatment Unit were reduced in August 2012, and another 18 beds were reduced in December 2012, to close one of the four Acute Adult Inpatient units. The configuration of the remaining three Acute Adult Inpatient Units includes one 21-bed Women's Treatment Unit, one 15-bed Intensive Treatment Unit, and one 21-bed Acute Treatment Unit. This initiative ~~will may result in a 2014 additional savings, but none are budgeted in order to provide a safety net if the downsizing does not occur as quickly as anticipated of \$462,676 including the abolishment of 15 FTE's, adjustments to dietary, pharmacy, other expenditures and reduced patient revenue.~~

This amendment would increase tax levy by \$462,676. (1A013) (Vote: 9-0)

15. Amend Org. Unit No. 6300 – Department of Health and Human Services – Behavioral Health Division by creating one 0.5 FTE position of RNII UR position for the Crisis Mobile Team completely offset with vacancy and turnover for no tax levy impact by amending the narrative language as follows:	6300	\$0	\$0	\$0
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~~\$200,000~~ \$249,184 is invested to expand the capacity of the Crisis Mobile Team to provide assessments to individuals in the community 24-hours-a-day. A .50 FTE RN II UR position is created to provide additional coverage of the crisis line. If any call is deemed to be emergent, requiring immediate assessment, the BHD staff will then dispatch two contracted on-call clinicians. This model has been successfully implemented in Dane County. The vendors' clinical staff will receive the full BHD clinician training. Each member of the Crisis Mobile ~~Crisis~~ Team will also receive additional training related to addressing the behavioral health, medical and cognitive needs of elderly individuals in Milwaukee County.

This amendment would have a \$0 tax levy impact. (1A015) (Vote: 9-0)

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
16. Amend Org. Unit No. 6300 – Behavioral Health Division, as follows:	6300	\$5,000	\$0	\$5,000
<u>A \$5,000 appropriation is included in support of the SafeRide Milwaukee Program. SafeRide is a multi-county program, begun in 1985 by the Tavern League of Wisconsin, in conjunction with the Wisconsin Department of Transportation (WisDOT). SafeRide aims to cut alcohol-related motor vehicle collisions and accompanying injuries and deaths.</u>				
This amendment would increase tax levy by \$5,000. (1A022) (Vote: 8-0) (Excused: Jursik)				
DEPARTMENT ON AGING & DEPARTMENT OF HEALTH AND HUMAN SERVICES –	7900			
BEHAVIORAL HEALTH DIVISION	6300			
17. Amend Org. Unit No. 7900 – Department of Aging as follows:	7900	\$77,968	\$0	\$77,968
<u>1.0 FTE Outreach and Customer Service Coordinator (Aging) to adequately and efficiently manage site enhancement at county-owned senior centers and host facilities of the Senior Meal Program. This position will develop an annual outreach plan containing SMART (Specific/Measurable/Attainable/Realistic/Time Phased) goals for approval of the Commission of Aging and also will report achievements to the Commission of Aging monthly.</u>				
	6300	(\$77,968)	\$0	(\$77,968)
		\$0	\$0	\$0
<u>The Outreach and Customer Service Coordinator will be responsible for analyzing community needs, conducting targeted outreach, promoting customer service, and developing new or enhanced programming, including wellness and prevention.</u>				
<u>This position will work with seniors, host facilities, contract agencies, municipalities, churches and religious organizations, community organizations, health care providers, and housing managers with the goal to enhance offerings at senior centers and nutrition sites designed to: 1)engage existing diners; 2) bring new diners into the program; 3) help reduce isolation among seniors living alone.</u>				
Amend Org. Unit No. 6300 – Behavioral Health Division as follows: <u>Service Commodities for Professional Services Non-Recurring are reduced by \$77,968.</u>				
This amendment would have a \$0 tax levy impact. (1A005) (Vote: 8-0) (Excused: Jursik)				

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT OF HEALTH AND HUMAN SERVICES	8000			
18. Amend Org. Unit No. 8000 – Department of Health and Human Services, to deny the outsourcing of the Community Support Program (CSP) and the related abolishment of 45.0 FTE positions as of April 1, 2014 as follows: As of March 1, 2014, BHCS will outsource the caseload currently covered by BHCS's Community Support Program (CSP) – Downtown and Southside locations and have all 337 cases assumed by community providers through a competitively bid purchase of service contract. The initiative will produce tax levy savings of \$689,031 with no decrease in services. This overall savings includes \$1,187,126 for the purchase of community slots. 45.0 FTE will be abolished April 1, 2014. This amendment would increase tax levy by \$689,031. (1A012) (Vote: 9-0)	8000	\$1,714,474	\$1,025,443	\$689,031
19. Amend Org. Unit No. 8000 – Department of Health and Human Services as follows: In partnership with the Housing Division, BHCS plans to offer a new housing pilot program specifically aimed at AODA clients. The program is expected to provide a safe living environment coupled with Targeted Case Management (TCM) services for approximately 50 individuals who are in the early stages of recovery from a substance use disorder. The \$100,000 cost of this program is funded through <u>An appropriation of \$100,000 is provided to the Aids Resource Center of Wisconsin for in reductions to the HIV prevention and opiate overdose services for the AIDS Resource Center of Wisconsin.</u> This amendment has a \$0 tax levy impact. (1A014) (Vote: 6-3) (Noes: Schmitt, Lipscomb, Bowen)	8000	\$0	\$0	\$0
LAND SALES	1933			
20. Amend Org. Unit No. 1933 – Land Sales as follows: Land Sales: Accounts for the sale of County land approved by the County Board. As in previous years, \$400,000 is budgeted in The Department of Administrative Services – Economic Development Division to cover their operating expenditures. This represents the first \$400,000 of unallocated land sales and has been historically realized through the sale of foreclosed properties and other miscellaneous land. The 2014 operating budget includes no revenues in the Land Sales non-departmental revenue account based on past practice. However, per 2009 Adopted	1933	\$0	\$0	\$0

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Resolution 11-53, the County is expecting revenue in 2014 from the sale to UWM Innovation Park LLC (UWM) of 88.9 acres of land in the Northeast Quadrant of the County Grounds for the development of a new College of Engineering and Applied Science Campus, known as Innovation Park. The payment schedule included in Resolution 11-53 requires UWM to pay the County \$5,000,000 in February of 2014, and requires UWM to remit to the County 75 percent of the value of any real property sale on the land until the remaining balance of \$3,550,000 is paid off. The Economic Development Director indicates that UWM is likely to complete the sale of one of its parcels to a developer who will construct a hotel on the site, and that the County's 75 percent share of this sale will total approximately \$680,000. Therefore, an estimated total \$5,680,000 in land sales revenue is expected to be realized from this particular transaction in 2014; \$5,000,000 from the adopted payment schedule for the original sale of the land and \$680,000 from the sale related to the hotel development.

Due to the County's experience with this particular project, where UWM had difficulty in making the initial \$5 million payment to the County, on which the County had depended for budgeted capital projects, the 2014 budget does not contain any revenue or expenditure authority related to either the \$5 million payment nor the hotel development. However, it is believed there is a high probability that these funds will be received in 2014. Twenty-five percent (25%) of these proceeds shall continue to fund the Economic Development Fund as adopted in Milwaukee County Resolution file 11-601. The balance of the net proceeds from this expected payment shall establish the Milwaukee County Innovation Fund. The new financial policies being adopted as part of the 2014 budget (see the Financial Policies section) Require that such The Milwaukee County Innovation fund one-time revenues received from land sales will be directed to one-time projects, especially those that will enhance operational efficiencies, reduce ongoing operating or debt service costs, and improve service delivery and the County's long term fiscal sustainability.

Milwaukee County Departments, Divisions and Units may submit projects for funding consideration under the Milwaukee Innovation Fund in 2014. An evaluation committee consisting of representatives from the Comptroller Office, DAS-Fiscal, and the County Board will evaluate these projects based on established criteria and provide a ranked recommendation to the Finance, Personnel and Audit Committee for final approval before funds disbursement.

~~Along these lines, for the first time the 2014 Budget process included a solicitation from departments during the request phase of initiatives that are either critical one-time maintenance needs but which might not qualify for bond financing, or for one-time projects that will enhance operational efficiency, reduce operating costs, and/or improve service to the public.~~

Org. Unit Expenditures Revenue or Bonds* Tax Levy

Therefore, the 2014 budget directs the Department of Administrative Services—Office of Performance, Strategy and Budget (DAS-PSB) to create revenue and expenditure authority, through the administrative fund transfer process, for the following projects. If less than the anticipated amount of \$5,630,775 from the UWM payment schedule or hotel sale is received, DAS-PSB shall process the administrative fund transfers in the order below, so that the first dollars of funding are allocated to these projects in priority per this listing.

Priorit y Order	Department	Amount	Project
1	DAS-Facilities Management	\$500,000	Countywide Dispatch Major Maintenance
2	County-Wide	\$255,000	Fiscal Automation*
3	DAS-Facilities Management	\$309,600	Courthouse Elevator Renovation
4	DAS-Facilities Management	\$600,000	Courthouse Penthouse Masonry
5	DAS-Facilities Management	\$30,000	Courthouse Masonry (Basement Wall)**
6	DAS-Facilities Management	\$215,000	Courthouse Exterior Duct Repairs
7	DAS-Facilities Management	\$215,000	Courthouse Tuck-pointing
8	DOT-Highways Division	\$688,675	Highways Maintenance Billing
9	DAS-Economic Development	\$170,000	Real Property Inventory
10	DAS-IMSD	\$50,000	Staffing Study
11	DAS-Facilities Management	\$50,000	Staffing Study
12	Parks	\$800,000	Lighting Retrofits
13	Medical Examiner	\$126,000	Spectrometer**
14	DAS-Facilities Management	\$250,000	Major Maintenance Funding
15	Parks	\$250,000	Parks Amenities Matching Fund
16	Aging	\$250,000	Senior Centers—Major Maintenance Funding
17	House of Correction	\$100,000	Major Maintenance Funding
18	DAS-Facilities	\$338,000	HVAC Improvements

				<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
19	Management Workforce Development	\$400,000	Workforce Development				
20	Federated Library System	\$33,500	Software Migration				
-	TOTAL	\$5,630,775	-				
<p>* = Ongoing capital project providing support and technical modifications to the County Fiscal Intranet (which is a primary fiscal tool used County-wide), intranet enhancements (Comptroller Capital, DAS Performance, Strategy, & Budget) for more effective and efficient capital project monitoring and carryover process, automation enhancements to streamline the capital request and review process, and other technology related fiscal projects as may be presented.</p> <p>** = Indicates this project has additional expenditure authority budgeted that is financed with general obligation bonds.</p>							

Any revenues realized in excess of the \$5,630,775 above will be placed into the Appropriation for Contingencies.

This amendment has \$0 tax levy impact. (1C003) (Vote: 8-0) (Excused: Jursik)

COUNTYWIDE NON-DEPARTMENTAL EXPENDITURES & STATE EXEMPT COMPUTER AID

21.	Amend Org. Unit No. 1940 – Countywide Non-Departmental Expenditures (Capital Outlay/Contra) as follows:	1940 Capital Outlay/Contra	\$0	(\$920,000)	\$920,000
	To accurately budget the effect of the Agreement between General Mitchell International Airport (GMIA) and the carriers serving GMIA, this non-departmental budget reflects the fact that the Airport Capital Reserve will be charged and the general fund balance will be credited for \$2,315,600 1,395,600 as a year-end closing entry for the year 2014. This entry includes \$1,601,250 for non-terminal depreciation offset by contributions from reserves of \$2,916,850 for capitalized operating items and \$1,000,000 80,000 for principal on non-terminal GMIA and Lawrence J. Timmerman Airport debt, resulting in the net credit of \$-1,395,600.	1940 Charges to other County Dept's	(\$570,991)	\$0	(\$570,991)
		1994	\$0	<u>\$225,000</u>	<u>(\$225,000)</u>
			(\$570,991)	(\$695,000)	\$124,009
	<ul style="list-style-type: none"> Add an abatement of \$570,991 in the Non-Departmental Expenditure budget (Charges to Other County Departments) to account for Cost Allocation Plan expenses that are included in the Org. Unit 1950 – Employee Fringe Benefits budget. 				

Amend Org. Unit 1994 – State Exempt Computer Aid to increase revenue by \$225,000 based on updated projections provided by the State of Wisconsin.

This amendment would increase tax levy by \$124,009. (1C001) (Vote: 9-0)

EMPLOYEE FRINGE BENEFITS, DEPARTMENT OF HEALTH AND HUMAN SERVICES –
BEHAVIORAL HEALTH DIVISION, MISCELLANEOUS REVENUES, APPROPRIATION
FOR CONTINGENCIES, & VARIOUS

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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1950
6300
1999
1940
All Dept's

22. Amend Org. Unit No. 1950 – Employee Fringe Benefits as follows to reflect a plan by United Health Care, the County's health insurance administrator, how medical providers are paid for services that would focus on rewarding outcomes and cost efficiencies.	1950	(\$3,161,681)	(\$3,161,681)	\$0
	All Dept's Fringe Charge	\$4,306,458	\$732,098	\$3,574,360

Amend the Org. 1950 – Employee Fringe Benefits as follows:

Basic Health Benefits, Including Major Medical: These costs, which are estimated to total \$107.96 million in 2014 include:

	All Dept's COLAs	(\$1,550,000)	(\$263,500)	(\$1,286,500)
	6300	(\$1,022,000)	\$0	(\$1,022,000)
• Medical claims, net of employee deductibles and co-pays;	1999	\$0	\$806,000	(\$806,000)
• Prescription drug claims (net of commercial rebates and Employee Group Waiver (EGWP) reimbursements);	1940	(\$324,000)	\$0	(\$324,000)
• Payments to United Healthcare to act as third-party administrator;		(\$1,751,223)	(\$1,887,083)	\$135,860
• Stop loss insurance premiums;				
• Prescription Drug administration;				
• The Patient-Centered Outcomes Research Institute Fee (PCORI) of approximately \$750,000 under the federal Patient Protection and Affordable Care Act (ACA);				
• The Reinsurance Fee required by the federal ACA;				
• Flu Shots for employees during the open enrollment period.				
• <u>A \$269,000 reduction in health care costs related to the new Value-Based payment program to be implemented by the County's health plan administrator, United Health Care.</u>				

The 2014 estimate for health claims is based on 2013 estimated costs provided by the County's health care actuary and the Comptroller's Office plus an assumed inflationary increase. Health claim costs are anticipated to rise to ~~\$71,127,362~~ \$70,837,362, an increase of 7.6 2 percent over the 2013 Adopted Budget. The 2014

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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estimate for prescription drug costs is also based on 2013 estimates provided by the health care actuary and the Office of the Comptroller. The 2014 estimated gross cost is \$35,125,600, a decrease from the 2013 Adopted budget of 1.5 percent.

Amend Org. Unit 1950 – Employee Fringe Benefits to reflect the reestablishment of the Dental Maintenance Organization (DMO) Plan and the changes in coverage and monthly premiums.

Amend Org. 1950 – Employee Fringe Benefits narrative as follows:

Dental and Other Healthcare Expenditures and Revenues: ~~Due to significant rate increases required by Care Plus to extend its contract beyond 2013 at the time the Recommended Budget was being completed, the Dental Maintenance Organization (DMO) plan is eliminated in 2014. In addition, the~~ The remaining Conventional PPO Plan administered through Delta Dental (Dental PPO Plan) is restructured to provide improved benefits while premiums are increased based on market rates.

The following changes are made to the Dental PPO Plan:

- Annual coverage maximum, not including preventative maintenance, is increased to \$2,500 from \$1,000.
- Adult Orthodontia is now covered, and the lifetime maximum for orthodontia coverage is increased from \$1,500 to \$3,000.
- All other deductibles and co-insurance rates remain unchanged.

~~Because payments by the County to Care Plus for orthodontia services are spread over a two or three year period, funding of \$140,000 is provided to “grandfather” their orthodontia coverage until the payment schedule is complete, so as to hold these employees harmless.~~

The following changes are made to the Care Plus Dental Maintenance Organization (DMO) plan:

- A \$3,000 annual maximum benefit.
- 80 percent coverage of major restorations.
- 75 percent coverage for orthodontics
- Creates deductibles of \$25 for individuals and \$75 for families.

Premiums for single coverage are increased from \$2 per month to \$10 per month, while monthly premiums for family coverage are increased to \$25 per month from \$6. This brings the premium structure in line with the similar plans, where employees

Org. Unit Expenditures Revenue or Bonds* Tax Levy

generally pay premiums equivalent to 25% of the total cost of the plan. In comparison, premiums for the similar plan offered by the City of Milwaukee to its employees are \$13.58 monthly for single coverage and \$54.36 monthly for family coverage.

	<u>County DMO Plan (2014)</u>	<u>County Conventional (2014)</u>	<u>City of Milwaukee Conventional (2013)</u>	<u>City of Milwaukee Care Plus (2013)</u>	<u>City of Milwaukee Dental Blue (2013)</u>
Single	\$10.00	\$10.00	\$13.58	\$31.56	\$42.58
Family	\$25.00	\$25.00	\$54.36	\$93.84	\$129.22

Appropriations for dental insurance costs total ~~\$4,057,730~~ \$3,585,767, with revenues from employee premiums budgeted at ~~\$1,139,772~~ \$994,809. ~~This budget level will enable the County flexibility to maintain the DMO dental benefit if continued negotiations with Care Plus result in a contract extension beyond 2013. If the DMO plan is continued in 2014, due to its significantly higher cost to the County, single coverage monthly premiums will be \$10 and family coverage monthly premiums will be \$52. If the contract with Care Plus is ultimately allowed to expire, it is anticipated that coverage costs and premium revenues will be slightly less than these budgeted amounts; however the net cost is estimated to be close to the net tax levy budget of \$2,917,958.~~

Amend Org. Unit 1950-Employee Fringe Benefits to establish a new employer-matching Flexible Spending Account (FSA) contribution for 2014.

Amend Org. 1950 – Employee Fringe Benefits narrative as follows:

Flexible Spending Account (FSA) Contribution: The County's contribution to active employee FSAs is ~~eliminated in~~ restructured in 2014, for an expenditure reduction of ~~\$3,691,672~~ 1,784,932 from the 2013 Adopted Budget. To comply with provisions of the Affordable Care Act, the County's policy of providing contributions to active employee's FSAs to help offset out-of-pocket medical expenses is restructured as a matching contribution program for 2014. All employees eligible to participate in the FSA program will be eligible to have their self-directed contributions to their FSA account matched dollar-for-dollar by the County up to a \$1,200 limit. For example, if an employee contributed \$500 of their own pre-tax salary to their FSA, the County will match it with a \$500 contribution for a total of \$1,000 to pay eligible expenses. Federal regulations require that all FSA contributions (from either the employee or employer) must be expended within the allotted time period or be

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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forfeited under “use it or lose it” rules.

Amend Org. Unit 1950 –Employee Fringe Benefits to amend the monthly premiums as follows:

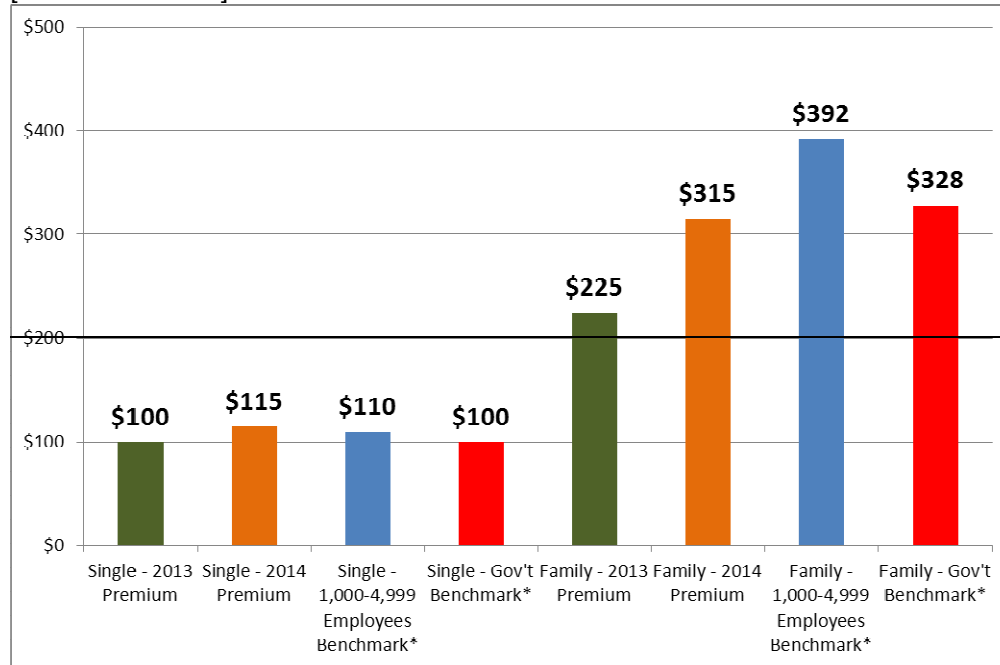
Employee and Retiree Healthcare Contributions: ~~Budgeted contributions from employees and retirees for health and dental premiums increase by \$2,940,792 in 2014 to \$10,798,737. This increase is largely due to an increase in employee paid healthcare and dental contributions as part of the 2014 Budget. The dental premium changes are explained in the section on dental insurance above. Health insurance premiums remain budgeted in a four-tier premium system, and will include a \$50 monthly credit for employees who participate in the wellness program as described above. The premium structure, including the wellness program incentive, is shown below:~~

Tier	Monthly Premium - Wellness Program Non-Participant	Monthly Premium - Wellness Program Participant
Employee Only	\$130.00	\$80.00
Employee + Child(ren)	\$150.00	\$100.00
Employee + Spouse	\$210.00	\$160.00
Employee + Family	\$230.00	\$180.00

~~This premium structure is designed to reduce the impact to taxpayers of rising healthcare costs, and to bring the County's premium structure into parity with current market rates. The County's health care actuary has provided data from a 2012 national survey of employer sponsored health plans. This data shows that the 2013 premium structure (green bars in the chart below) is below the 2012 benchmark rates for government employers (red bars below) and employers with between 1,000 and 4,999 employees (blue bars below), the same size as Milwaukee County's health plan. The proposed 2014 premiums for employees who take advantage of the wellness program, and so receive the \$50 monthly credit, are shown in orange in the table on the next page.~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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[DELETE CHART]



~~* = 2012 Benchmark, which would be expected to increase for 2013 and 2014.~~

The monthly premiums, co-insurance, deductibles, out-of-pocket maximums and flexible spending account contributions for health and prescription drug coverage are all factors in the healthcare plan design. The cost to the employer and employee are determined by examining all factors, not just one element. A comprehensive overview of the 2014 healthcare plans offered to its employees by the State of Wisconsin, City of Milwaukee and Milwaukee County is shown in the chart below.

Org. Unit Expenditures Revenue or Bonds* Tax Levy

Comparison of 2014 Healthcare Plans			
	Milwaukee County	State of Wisconsin	City of Milwaukee
Deductibles			
Employee Only Deductible	\$800	\$0	\$500
Emp. + Child(ren)	\$1,050	\$0	\$1,000
Emp. + Spouse	\$1,600	\$0	\$1,000
Family Deductible	\$1,850	\$0	\$1,000
Copayments/Coinsurance			
Office Copay	\$30	\$0	\$0
Outpatient coinsurance	20%	10%	10%
Inpatient coinsurance	20%	10%	10%
Emergency Room	\$200	\$75	10%
Prescription (Rx) Drugs			
Generic RX Copay	\$10	\$5	\$5
Preferred Brand Rx	\$30	\$15	\$25
Non-Preferred Brand Rx	\$50	\$35	\$50
Mail Generic	\$30	\$5	\$10
Mail Preferred	\$90	\$15	\$50
Mail Non-Preferred	\$150	\$35	\$100
Single Out-of-Pocket Max	\$2,500	\$500	\$1,000
Family Out-of-Pocket Max	\$5,000	\$1,000	\$2,000
Monthly Premiums			
Single Premium	\$130	\$88	\$75
EE + Child(ren) Premium	\$150	\$219	\$112
EE + Spouse Premium	\$210	\$219	\$149
EE + Family Premium	\$230	\$219	\$224
Wellness Credit	\$50 per month	\$0	\$0
Flexible Spending Account (FSA) Contributions	Match up to \$1,200	\$0	\$0
Notes:			
1) State Prescription Drug Out-of-Pocket Max of \$410 single/\$820 family			
2) State and City Plans apply ten percent coinsurance up to out-of-pocket maximum.			
3) City Charges participants between \$10 to \$60 per month if they fail to participate in Wellness Program.			

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Patient Protection and Affordable Care Act: Federal health insurance exchanges ~~will be~~ became operational on October 1, 2013. Preliminary comparisons with exchange health plan models ~~that have been publicized for cities in California~~ suggest that, ~~on a conservative basis,~~ the County may save ~~approximately \$10 million annually in healthcare insurance costs~~ by utilizing the exchange.

Once the details related to plan coverage and costs are made public, ~~the Employees Benefits Workgroup, which is comprised of representatives from the Department of Administrative Services – Office of Performance, Strategy and Budget (PSB), will work with staff from the Office of the Comptroller, the Department of Human Resources, Corporation Counsel, County Board staff and outside groups with specific expertise (such as actuarial, financial, and legal), to will~~ analyze health insurance models based on examining the merits and challenges of transitioning away from the existing self-funded healthcare insurance plan and into the exchange. If this analysis shows that the County can realize significant savings while ensuring access to quality and affordable health care, then the County will eliminate the existing self-funded health insurance plan and transition to the exchange during 2014. The Workgroup will provide regular updates to policymakers and make recommendations on the merits of using the exchanges after a thorough cost-benefit analysis has been performed.

Voluntary Transition to Defined Contribution System:

The ~~Employee Benefits Workgroup Department of Administrative Services Office of Performance, Strategy and Budget will work with the Department of Human Resources, Corporation Counsel, and the Office of the Comptroller, will reexamine a previous analysis~~ to investigate the possibility of providing employees the choice of whether to remain in the existing defined benefit pension system or to “opt out” and join a defined contribution (401K-style) pension system with the possibility of a match to the employee’s account by the County.

Wage and Benefit Expenditures

Wage Increase: The 2014 Budget includes a base wage increase of ~~2.0~~ 1.0 percent for all employees beginning on April 13, 2014 (pay period 10).; ~~which results in a cash value increase of 1.31 percent during calendar year 2014. The Wisconsin Department of Revenue forecasts a Consumer Price Index increase of 1.66 percent in 2014, which is the allowable maximum on which base wages may be negotiated with collective bargaining units. The County has received an opinion by outside labor law experts indicating the “cash value” methodology is acceptable under the most recent costing rules adopted by the Wisconsin Employee Relations Commission (WERC). If it is determined subsequent to adoption of the budget that the “cash~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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~~value" methodology is not acceptable, employees not represented by a collective bargaining unit shall receive a 2.0 percent increase effective April 13, while the County shall negotiate with collective bargaining units under the assumption that a 1.66 percent increase is the maximum allowed.~~

Step Increases: Except for employees in the Milwaukee County Deputy Sheriff's Association and the Milwaukee County Firefighters Association, all step increases are ~~eliminated~~ suspended in 2014. This action is due to the comprehensive analysis of pay practices, including pay ranges and associated steps by the Department of Human Resources. ~~This analysis has shown a wide disparity between similar pay grades and rates of increases between steps. For instance two similar pay grades for entry level administrative positions, 06P and 06PM, have different starting pay rates and steps increases that vary from a 3.5 percent to 2.8 percent. In other cases, positions that have the same classification have different pay ranges with differing numbers of steps. Due to the inequity of this system, Human Resources will recommend new pay ranges with more equitable steps for future use. The Department of Human Resources shall provide regular updates to the County Board and make any recommendations for changes to pay policies for approval by policymakers.~~

Amend Org. Unit 6300 – DHHS-BHD as follows:

Milwaukee County remains committed to providing person-centered, trauma informed, and culturally competent inpatient services. To maintain staff experience and expertise during the restructuring, ~~\$1,022,000 will be used for a retention package for employees remaining at BHD until their employment status is affected by the redesign process~~ will be developed and submitted to the County Board for approval.

Amend Org. Unit 1999 – Other Miscellaneous Revenue as follows:

Increase revenues by \$806,000 to account for updated Tax Incremental Financing district closures per communication received from the City of Milwaukee on October 7, 2013.

Amend Org. Unit 1940 – Non-departmental Expenditures – Appropriation for Contingencies as follows:

Decrease expenditures by a total of \$324,000 in the Appropriation for Contingencies account for updated estimates from the State of Wisconsin Department of Children

and Families related to the Child Support Services program.

Amend the narrative as follows:

- ~~\$700,000~~ 376,000 is provided because the State Department of Children and Families recently issued a draft distribution formula that would not share the increased General Purpose Revenue Child Support funding provided in the 2013-2015 State Biennial Budget with Milwaukee County. The impact of this formula change on the Department of Child Support Services is estimated at ~~\$700,000~~ 376,000.

This amendment would increase tax levy by \$135,860. (1C002) (Vote: 5-2) (Noes: Haas, Romo West) (Excused: Schmitt, Jursik)

II. AMENDMENTS TO CAPITAL BUDGET

CORPORATION COUNSEL, HUMAN RESOURCES, DAS-FISCAL AFFAIRS, DAS-PROCUREMENT, DAS-IMSD, DAS-FACILITIES MANAGEMENT, DOT-DIRECTOR'S OFFICE, DEPARTMENT OF HEALTH AND HUMAN SERVICES, CAPITAL DISASTER RECOVERY, & CAPITAL SPECIAL ASSESSMENTS

1130
1140
1151
1152
1160
5700
5800
8000
WO61901
WO870

1. Amend Org. Unit No. 1140 – Human Resources as follows:

Adjust the 903E executive pay grade table to establish the pay range as \$98,720 to \$120,613. Reallocate the following positions to pay grade 904E: Airport Director, Zoological Director, Chief Information Officer, Parks Director and Corporation Counsel. Any position that is currently in pay grade 903E that is being paid more than the revised maximum shall have their pay reduced to the new range and shall not be "red circled" at a higher salary than the pay grade allows.

This pay grade reallocation will help realign the County's salary structure with other public officials in the State of Wisconsin. For comparison purposes, a few positions are shown in the following chart:

1130	(\$82,317)	\$0	(\$82,317)
1140	(\$240,374)	\$0	(\$240,374)
1151	(\$300,506)	\$0	(\$300,506)
1152	(\$25,382)	\$0	(\$25,382)
1160	(\$86,081)	(\$14,634)	(\$71,447)
5700	(\$153,946)	(\$26,171)	(\$127,775)
5800	(\$192,756)	(\$75,175)	(\$117,581)

<u>Milwaukee County vs. State Official Salary</u>			<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
<u>Position</u>	<u>Salary</u>	<u># of Employees Supervised</u>				
State DOT Secretary	\$124,519	3,521	8000	(\$96,772)	\$0	(\$96,772)
County DOT Director	\$126,875	467	WO61901	(\$250,000)	(\$250,000)	\$0
			WO870	(\$50,000)	(\$50,000)	\$0
State DOA Secretary	\$126,221	1,000	1996	\$0	\$300,000	(\$300,000)
County DAS Director	\$142,100	330		(\$1,478,134)	(\$115,980)	(\$1,362,154)
State DHS Secretary	\$129,503	6,184				
County DHHS Director	\$125,068	1,253				

Vacancy and Turnover (V&T) is increased by \$129,666 in Org. 1140 for the equivalent of one management position in the Executive Director 2 pay range.

Amend Org. Unit 1140 – Human Resources as follows:

Deny the creation of two positions of Management Assistants. Amend the narrative as follows:

These services are provided with ~~26.0~~ 24.0 FTE an increase of ~~46.0~~ 14.0 FTE from 2013, which is the result of the following position actions: transfer in 16.0 FTE from the Director's Office, 2.0 FTE of these transferred positions were abolished; transfer in 1.0 FTE Management Assistant from Employment and Staffing; abolish 1.0 FTE Labor Relations Manager and 1.0 FTE Labor Relations Analyst based on actual workload; ~~create 2.0 FTE Management Assistants~~ and 1.0 FTE HR Generalist-Airport.

Amend Org. Unit 1151 – DAS Fiscal Affairs as follows:

Abolish one position each of Fiscal and Strategic Plan Coordinator and Fiscal and Performance Management Coordinator for a personal service savings of \$238,312.

Vacancy and Turnover – Various Departments

Increase vacancy and turnover (reduces net salary appropriations) for the following departments by:

Org. 1130 – Corporation Counsel: \$82,317
 Org. 1151 – DAS Fiscal Affairs: \$62,194

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
Org. 1152 – DAS-Procurement		\$25,382		
Org. 1160 – DAS-IMSD		\$86,081		
Org. 5700 - DAS-Facilities Management		\$153,946		

Amend Org. Unit 5800 – Department of Transportation – Director’s Office

Deny the creation of one position each of Safety and Emergency Program Manager and Transportation Analyst.

Amend the narrative for Org. Unit 5800 – DOT – Director’s Office as follows:

Strategic Implementation:

In 2014, the Director’s Office will begin efforts to create a coordinated Safety and Emergency Management Program across all DOT divisions. The goal of this program is to provide a uniform approach to safety and emergency management across the divisions within the department. ~~1.0 FTE Safety and Emergency Program Manager is created to coordinate the functions of this program.~~ To better reflect where positions are actually performing work, the department is transferring in 1.0 FTE Clerical Specialist Airport, transferring to the Airport 1.0 FTE Senior Executive Asst DPW NR, and transferring to the Highways Division 1.0 FTE Highway Maintenance Worker. ~~In addition, 1.0 FTE Transportation Analyst is created.~~

Amend Org. Unit 8000 – Department of Health and Human Services to deny the creation of one position of Deputy Detention Home Superintendent.

Amend the narrative for Org. Unit 8000 – DHHS as follows:

Juvenile Detention Center

DCSD operates a 120-bed Juvenile Detention Center with 98.0 FTE employees including Juvenile Corrections Officers, nursing staff, clerical staff, and a Superintendent. For 2014, ~~a Deputy Superintendent is created to provide additional oversight to the Juvenile Detention Center,~~ an RN 1 Pool position is created to provide more flexibility in the nursing staff and overtime is increased based on experience. These personnel changes result in increased costs of ~~\$182,884~~ \$6,112.

Amend the 2014 Recommended Capital Improvement Budget for WO87001 – Special Assessments as follows:

WO870 – COUNTY SPECIAL ASSESSMENTS

~~An appropriation of \$50,000 is budgeted for special assessments levied on the~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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~~County by local municipalities for improvements to streets, sidewalks and etc. adjacent to abutting County lands or facilities. Financing will be provided by sales tax revenue.~~

Staffing Plan

~~Staff from the Department of Transportation, Transportation Services, will perform project management and oversight.~~

Beginning in 2014, the County Special Assessments shall be paid for out of existing funds allocated to the Department of Transportation.

Amend the 2014 Recommended Capital Improvement Budget for WO61901 – Disaster Recovery Site as follows:

~~An appropriation of \$250,000 is budgeted for the planning and design of a computing solution for disaster recovery services. Financing is provided from \$250,000 in sales tax revenue. DAS-IMSD shall expend up to \$250,000 in existing allocations within its operating budget (Org. Unit 1160) for the planning and design of a computing solution for disaster recovery services.~~

As information technology systems and applications have become increasingly critical to the operation of Milwaukee County, the importance of ensuring the continued operation of those systems, and their rapid recovery, is critical. As a result, IMSD staff has recommended the current state must be reviewed and a disaster recovery solution deployed within Milwaukee County to meet the needs of business and safety requirements. This project will provide the overall architecture and plan to deploy new disaster recovery services in future years. Additional phases for this project include estimated costs of \$1,200,000 in 2015 and \$800,000 in 2016.

Any surplus appropriations available upon completion of an approved project must be lapsed at year-end. Surplus appropriation shall not be used to expand an approved project scope without the approval of the County Board of Supervisors and the County Executive.

Staffing Plan

DAS - Information Management Division staff will be responsible for overall project management. Specialized consultants will be retained as needed.

This amendment will reduce the tax levy by \$1,362,154. (1B009) (Vote: 8-0) (Excused: Jursik)

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
WC027 COURTHOUSE LIGHT COURT WINDOW REPLACEMENT	WC027			
2. Amend Org. Unit 1750 Capital Improvement Project WC027 – Courthouse Light Court Window Replacement as follows:	WC027	\$0	\$193,338*	(\$193,338)
	1996	\$0	\$193,338	(\$193,338)
WC027 – Courthouse Light Court# 2 Window Replacement				
An appropriation of \$672,000 is budgeted to continue replacement of windows in the light court #2 of the Milwaukee County Courthouse. Replacement is required due to deterioration of the metal sash. The windows are from the original 1930's installation and are all single pane glass. Financing will be provided from <u>\$193,338 in general obligation bonds and \$478,662</u> 672,000 in sales tax revenue.	WC027	<u>\$0</u>	<u>(\$193,338)</u>	<u>\$193,338</u>
		\$0	\$193,338	(\$193,338)
Amend Org Unit 1996 Countywide Sales Tax by decreasing the net sales collections by \$193,338				
This amendment would increase general obligation bond financing by \$193,338 and decrease the tax levy by \$193,338. (1B008) (Vote: 8-0) (Excused: Jursik)				
WO205 FISCAL AUTOMATION	WO205			
3. Amend the 2014 Recommended Capital Improvement Budget to add Project No. WO205 –Fiscal Automation as follows:	WO205	\$255,000	\$0	\$255,000
WO205: Fiscal Automation				
An appropriation of \$255,000 is budgeted for an ongoing capital project providing support and technical modifications to the County Fiscal Intranet (which is a primary fiscal tool used County-wide), intranet enhancements (Comptroller, DAS-Performance, Strategy, & Budget) for more effective and efficient capital project monitoring and carryover process, automation enhancements to streamline the capital request and review process, and other technology related fiscal projects as may be presented. Financing will be provided from tax levy.				
This amendment would increase tax levy by \$255,000. (1B007) (Vote: 9-0)				

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
WO226 CHARLES ALLIS ART MUSEUM BOILER REPLACEMENT	WO226			
4. Amend Org. Unit No. WO226 –Villa Terrace/Charles Allis Art Museums, by adding the following to the 2014 Capital Improvements Budget:	WO226	\$210,000	\$210,000*	\$0

WO226: Charles Allis Art Museum Boiler Replacement

An appropriation of \$210,000 is budgeted to replace and install 2 new boilers at the Charles Allis Art Museum. This project will be funded by general obligation bonds.

The existing boilers are 30 years old and beyond their useful life; one of the boilers is currently non-functioning, and the other is deteriorating in a similar manner. The systems are substantially oversized for the space, and increase energy costs. New boilers will significantly improve efficiency and reduce energy costs.

This amendment would increase general obligation bond financing by \$210,000.
(1B001) (Vote: 9-0)

WP294 LINCOLN PARK PLAYGROUND & WPXXX* MILWAUKEE RIVER PARKWAY	WP294 WPXXX			
5. Amend the 2014 Recommended Capital Improvements Budget by deleting Capital Improvement Project WP294-Lincoln Park Playground and adding Capital Improvement Project WP086011–Milwaukee River Parkway Reconstruction:	WP294 WPXXX	(\$264,000) <u>\$264,000</u> \$0	(\$264,000)* <u>\$264,000*</u> \$0	\$0 \$0 \$0

WP294 – Lincoln Park Playground – New Playground North Of Hampton

~~An appropriation of \$264,200, including \$16,200 in net capitalized interest, is requested for the construction of a new playground at Lincoln Park. Financing will be provided from general obligation bonds.~~

~~A playground was installed in Lincoln Park as a part of the construction of the David Schultz Aquatic Center that is located in the park. The playground proposed for 2013 is adjacent to the picnic rental area to improve the area and highlight recent riparian corridor enhancements on the Milwaukee River.~~

~~The project will consist of the construction and installation of a class 3 special play environment. New play equipment, signs, bike racks, receptacles, benches, and pour in place rubber (PIPR) surfacing will be installed. Site preparation will include erosion control, stripping topsoil, grading, drainage systems, limestone base course, asphalt paths, shade tree planting, and turf restoration.~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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~~Any surplus appropriations available upon completion of an approved project must be lapsed at year end. Surplus appropriation shall not be used to expand an approved project scope without the approval of the County Board of Supervisors and the County Executive.~~

Staffing Plan

~~Parks—Planning Division staff and DAS—Facilities Management A&E staff will be responsible for overall project management. Specialized consultants will be retained as needed.~~

WP086011-Milwaukee River Parkway Reconstruction –West Bender Road to West Good Hope Road

An appropriation of \$264,200, including \$16,200 in net capitalized interest, is budgeted for the planning and engineering stage of the reconstruction of Milwaukee River Parkway from West Bender Road north to West Good Hope Road. Financing will be provided by general obligation bonds.

The planning and design phase of this project will include a topographic survey, soil investigation, utility coordination and adjustments, televising of storm sewers, agency coordination with municipalities and the Wisconsin Department of Natural Resources, as well as obtaining the project, construction and permitting documents and preparation of construction documents.

The planning, design and engineering of this project shall be coordinated with the City of Glendale, and the Parks Department shall work with the local municipality to negotiate a potential contribution toward the construction phase of the project for 2015.

The parkway connects with the Lincoln Creek Parkway within Lincoln Park to the south. The Milwaukee River Parkway is broken into five segments. The highest-rated segments are located where the parkway has a planted median, between Bender Road and Silver Spring Drive. These segments were previously rated 44 and 40, but were reconstructed in 2010. The lowest-rated segments are the northernmost part of the parkway, from Good Hope Road to Bender Road.

This amendment would have no tax levy or bond financing impact. (1B002)(Vote:9-0)

*Project No. to be determined.

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
WP399 NOYES-PULASKI PARKS	WP399			
	9167			
	9430			
	9000			
	5600			
	1900			
6. Amend Org. Unit No. WP399 Noyes Park–Pulaski Park Amenities Replacement, by making the following changes to the 2014 Capital Improvements Budget:	WP399	(\$594,500)	(\$768,170)**	\$173,670
	9167	\$613,133	\$195,371	\$417,762
<u>WP399 – Noyes Park – Pulaski Park Amenities Replacement Improvements</u>				
An appropriation of \$2,556,500 <u>\$1,962,000</u> , including \$156,500 in net capitalized interest, is budgeted for the design and construction phases for the demolition high priority repairs of at Noyes (\$1,158,000) and Pulaski (\$804,000) indoor pools and replacement with other amenities. Financing will be provided from for this project will include \$1,588,330 from general obligation bonds. The cash financing needed in 2014 to make the high priority repairs is \$373,670 and is funded by property tax levy of \$173,670 , Parks Amenities Matching Fund of \$100,000 , and a private contribution of \$100,000 . Mr. Stanley Kass announced a pledge of \$100,000 in memoriam of his late wife, Lee Kass, an avid user of the indoor pools. Mr. Kass's pledge will be matched by an equal contribution from the Park Amenities Fund, and will be used exclusively to repair and retain the Noyes and Pulaski indoor pools per his wishes.	9430	(\$348,362)	\$0	(\$348,362)
	9000	\$22,941	\$1,030,617	(\$1,007,676)
	5600	\$223,191	\$0	\$223,191
	1900	<u>\$100,150</u> \$16,553	<u>\$0</u> \$457,818	<u>\$100,150</u> (\$441,265)

~~WP39903 – Pulaski Pool Demolition – Splash Pad Construction~~

~~Pulaski indoor pool will be removed and replaced with a new splash pad for a total cost estimate of \$1,331,500. Splash pads are interactive and offer aquatic recreational opportunities to a larger demographic spectrum of users. The splash pad utilizes city water that is circulated through various water toys that shower, squirt and spray users and recirculates and filters the water. Toys such as overhead showers, misters and sprays attract parents with young children through teenagers. Typically the splash pads are located near other use areas such as play environments, pavilions, restrooms with changing areas and other active areas.~~

~~Construction of this facility will require plumbing, sewer, electrical utilities and specialized rubber surfacing to meet building code requirements for this recreational amenity.~~

~~WP39904 – Noyes Pool Demolition – Skate Park and Pavilion Construction~~

~~Noyes indoor pool will be removed and replaced with a new skate park and public~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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~~pavilion for a total cost estimate of \$1,225,000. The skate park will provide approximately 9,500 square feet of contoured, skate-able concrete surface and other skate area amenities. In addition, a public pavilion will be constructed to complement the new skate park area as well as provide an additional pavilion amenity for Noyes Park.~~

Any surplus appropriations available upon completion of an approved project must be lapsed at year-end. Surplus appropriation shall not be used to expand an approved project scope without the approval of the County Board of Supervisors and the County Executive.

Staffing Plan

Parks – Planning Division staff and DAS – Facilities Management Division staff will be responsible for overall project management. Specialized consultants will be retained as needed.

Amend Org. Unit No.9000 – Department of Parks, Recreation and Culture as follows:

Strategic Program Area 3: Park Maintenance (Skilled Trades)

Service Provision: Discretionary

Strategic Outcome: Quality of Life

Strategic Implementation:

This program area maintains and protects public infrastructure in the County Parks. The 2014 staffing level includes 25.0 FTE positions and is unchanged from the 2013 Adopted Budget. Tax Levy increases ~~\$460,251~~ \$111,889, primarily due to a ~~\$384,643~~ increase in major maintenance. This figure includes resources that had been dedicated to operating two aquatic facilities. These funds are reallocated to address the backlog of deferred maintenance system-wide, which will reduce operating expenses, and improve the condition of Parks facilities. Expenditures also increase due to an increase in internal crosscharges for fleet maintenance.

Strategic Program Area 5: Aquatics

Service Provision: Discretionary

Strategic Outcome: Quality of Life

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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Strategic Implementation:

This program area operates and maintains indoor and outdoor pools and water parks for public use. In 2014,

~~In 2014, two indoor pools – Pulaski and Noyes, are closed effective January 1, 2014 and will be demolished. These facilities represent assets that are underutilized by the public, as demand for aquatics opportunities has shifted towards other facilities in recent years. The County's ongoing fiscal situation and significant portfolio of facilities that have significant major maintenance and capital needs requires that limited resources be allocated towards higher priority facilities with higher utilization. Both facilities have low attendance, require significant tax levy operating subsidies, and will require significant capital investment to continue operations. Additionally, similar aquatics opportunities exist near these facilities that can be utilized by the public.~~

~~Based on these factors, resources that had been allocated to these facilities will be redirected funds will be directed towards the operation of two new aquatics facilities that will operate in 2014 at Moody and Lindbergh parks (\$69,400), while the remaining \$278,962 annual levy subsidy is reallocated for major maintenance throughout the system.~~

~~The following chart shows the projected operating levy savings for the next ten years.~~

~~The 2014 Capital Budget replaces the Noyes Indoor Pool with a skate park and a pavilion, and provides funding for a new 3,500 square foot splash pad at Pulaski Park. These types of facilities are becoming more popular with the public, have significantly lower operating costs, use less energy and water, and have lower capital maintenance and replacement costs in the long term, all of which have a significant positive impact on the County's fiscal sustainability. All operating savings from closing these facilities are allocated for major maintenance and operation of the two new facilities at Lindbergh and Moody parks in 2014, thus this initiative has no tax levy impact, but will improve service~~

~~The following chart shows the estimated immediate capital needs for each facility in order to maintain a high quality aquatics experience for customers. By closing the facilities, capital resources can be reallocated to Parks assets that are used by a greater number of County residents.~~

~~The 2014 Budget provides 11 County-run aquatic facilities. Community partners~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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~~such as local municipalities and school districts provide over 20 aquatic facilities with opportunity for public use.~~

~~38.0 FTE are provided in this program area to operate and maintain indoor pools, outdoor pools, and water parks for public use. This represents a decrease of 20.5 FTE due to a reallocation of seasonal employees to other program areas and a reduction in the number of aquatic facilities. Tax Levy decreases \$582,824 \$348,362 for major maintenance, and expenditure authority increases in Aquatic Operations by \$613,133 and revenues increase by \$195,371, for a tax levy increase of \$348,362., while~~

~~In addition, overall program revenues increase due to a daily fee increase of \$0.50 at each outdoor and indoor deep well pools.~~

Amend Org. Unit No. 9000 – Department of Parks, Recreation and Culture as follows:

Strategic Program Area 11: Downtown Region

Service Provision: Discretionary

Strategic Outcome: Quality of Life

Strategic Implementation:

~~This program area maintains and operates O'Donnell Parking structure, Red Arrow Park ice skating rink, and other downtown and lakefront parks. The 2014 staffing level includes 4.0 FTE positions and increases due to an internal reallocation of staff from other Parks program areas. Tax Levy increases \$1,006,545 in the 2014 Budget. This is primarily due to the expected sale of the O'Donnell Parking structure, which is assumed to be completed in the third quarter of 2014. Revenues, including parking, space rental and commissions are reduced by a total of \$1,025,762. It is anticipated that the sale of the facility will result in the defeasance of outstanding debt related to prior capital projects at the facility, which will result in a reduction in debt service payments (these payments are budgeted in agency 9960 – Debt Service). The exact date of the completion of the sale is unknown, so no impact on debt service related to the facility is budgeted in 2014.~~

~~There is no significant operating expenditure reduction related to the sale of the facility, other than a reduction in utility costs of approximately \$155,000. Most other resources continue to be allocated to the downtown lakefront and other parks.~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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The Office of the Comptroller, working in conjunction with staff from the Department of Administrative Services, Parks Department and Corporation Counsel ("Workgroup"), shall perform a cost benefit analysis of the O'Donnell Parking structure to help policymakers determine a prudent course of action on the future of the facility. An updated parking demand study shall be commissioned that reflects current and future demand for public parking in the vicinity in light of anticipated nearby development and changes in parking availability due to the I-794 ramp reconstruction. An updated appraisal shall also be sought, if warranted, as well as a comprehensive analysis of all deed restrictions related to the O'Donnell Park parking facility. Funding that may be required by the Workgroup to complete the analysis may be available from anticipated land sales revenue anticipated in 2014 from the sale of UWM Innovation Park, subject to County Board approval. A comprehensive report from the Workgroup shall be furnished to the County Board prior to acting on any other proposal to sell or lease the facility.

Amend Org. Unit No. 1900- Cultural Contributions: Milwaukee County Federated Library System as follows:

Strategic Program Area 3: Federated Library System

Service Provision: Discretionary

Strategic Outcome: Quality of Life

Strategic Implementation:

The mission of the Milwaukee County Federated Library System (MCFLS) is to assume a leadership role in facilitating cooperation among its member libraries, improving access to and encouraging sharing of resources, promoting the most effective use of local, County, State and Federal funds and assisting member libraries in the utilization of current and evolving technologies to provide the highest possible level of library service to all residents of the County. This mission is pursued via the following objectives:

1. Assume a leadership role in facilitating cooperation among all public libraries in the County.
2. Improve access to greater quality and quantity of resources for patrons of the County.
3. Promote the most effective use of Local, County, State and Federal funds.
4. Assist member libraries in the effective utilization of current and evolving technologies.

The 2014 Budget includes a tax levy contribution of ~~\$66,500~~\$650 plus additional one-time funding of ~~\$33,500 (see 1800 Non-Dept Revenue narrative)~~ \$100,000 in expenditure authority is budgeted to help offset reductions in State Aid and offset costs related to the MCFLS purchase and implementation of a workflow and resource management technology upgrade, known as the Sierra Platform, is planned for 2014.³ ~~The one-time funding will be provided by land sales proceeds generated in 2014 (refer to the Land Sales program area in the Non-Departmental Revenue Section for additional detail).~~

This amendment would increase expenditure authority by \$16,553, general obligation bonding by \$968,170 and increase private donation by \$100,000 and the Parks Amenities Matching Fund by \$100,000 for a net tax levy decrease of \$441,265. (1B003) (Votes: 9-0)

WPXXX* MCGOVERN PARK BASKETBALL COURT REFURBISHMENT & WP460
LINDSAY PARK PLAY AREA REPLACEMENT

7. Amend Org. Unit No. WP– McGovern Park Basketball Courts Refurbishment by making the following changes to the 2014 Capital Improvements Budget:

WP460 – Lindsay Park Play Area Replacement

~~An appropriation of \$248,000 is budgeted for the replacement of play area and equipment at Lindsay Park.
Financing will be provided from sales tax revenue.~~

~~In 1998, the Department of Parks, Recreation and Culture (Parks Department) presented to the County Board of Supervisors a Playground Equipment Condition Assessment Report, which inventoried, evaluated, and prioritized needed playground equipment replacements based on the existing condition, level of safety, and ability to enhance the total recreation environment of the park site play area. The report, adopted by the County Board, included a Playground Environment Classification System, which provides the methodology for determining the size and type of children's play environment (CPE) to be provided in a specific park site. The CPEs are classified as Class 1, 2, 3, or 4. Class 1 CPEs are provided at large regional parks, Class 2 CPEs are provided at community (multiple neighborhood) parks, Class 3 CPEs are provided at neighborhood parks, and Class 4 CPEs are provided at warranted parkway sites. Since 2007, the County has spent approximately \$6.4 million replacing and constructing play areas and equipment.~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
WPXXX*			
WP460			
WPXXX*	\$248,000	\$248,000	\$-
WP460	<u>(\$248,000)</u>	<u>(\$248,000)</u>	<u>\$-</u>
	\$0	\$0	\$0

³ The 2012-2013 State Biennial Budget reduced State Aid to MCFLS from \$2.97 million in 2011 to flat annual allocations of \$2.68 million for 2012 and 2013. The 2014-2015 State Biennial Budget maintains the \$2.68 million annual allocation for MCFLS.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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~~The Lindsay Park play area consists of Class 3 playground equipment and was originally installed in 1999. The replacement of the play area and equipment may consist of the removal of the existing playground equipment, site preparation, installation of new playground equipment, pour in place rubber material, fencing replace topsoil playground drain pipe system, stone base, asphalt pavement and walks, shade tree planting and other improvements.~~

~~Any surplus appropriations available upon completion of an approved project must be lapsed at year end. Surplus appropriation shall not be used to expand an approved project scope without the approval of the County Board of Supervisors and the County Executive.~~

Staffing Plan

~~Parks — Planning Division staff and DAS — Facilities Management Division staff will be responsible for overall project management. Specialized consultants will be retained as needed.~~

WP- McGovern Park Basketball Court Refurbishment

An appropriation of \$248,000 is budgeted for the planning, design and construction phase to renovate and refurbish the four northern basketball courts at McGovern Park. Financing will be provided by \$248,000 in sales tax revenue.

The basketball courts at McGovern Park are in need of repairs and renovations. This two-phase project will include the planning and design phase in 2014, with construction to be completed in 2015. The total estimated cost of the project is \$456,000, at \$114,000 per court.

Staffing Plan

Parks – Planning Division staff and DAS – Facilities Management Division staff will be responsible for overall project management. Specialized consultants will be retained as needed.

This amendment would not impact the tax levy. (1B004) (Votes: 7-2) (Noes: Schmitt, Jursik)

*Project No. to be determined.

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
AMENDMENT #1, COUNTY-WIDE TOTAL THROUGH 11/01/13		\$107,788	\$168,439	(\$60,651)
AMENDMENT #2, ACTIONS THROUGH 11/01/13 *Assumes position actions through September 9/26/13 County Board Meeting.		\$63,034	\$0	\$63,034
COMPUTER EXEMPTION, FINANCE COMMITTEE, THROUGH 11/01/13 **SEE NOTE BELOW**		\$0	\$2,383	(\$2,383)
APPROVED BY FINANCE COMMITTEE THROUGH 11/01/13		\$1,305,499,529	\$1,026,178,334	\$279,321,196

III. SPECIAL LEVIES AND CHARGES

Separate County Board action is required on the following resolution:

\$808,715 special levy for Southeastern Wisconsin Regional Planning Commission.

NOTE: This amount is based on the tax levy amount recommended by the Finance, Personnel, and Audit Committee as calculated per the required formula of the Wisconsin Department of Revenue. If any action by the County Board on November 12 causes that tax levy amount to change, then the computer tax exemption revenue total will be recalculated by the Department of Administrative Services per the Department of Revenue formula. The final Property Tax Levy and Adopted Budget to be approved by the County Board would then include the recalculated computer tax exemption revenue total, which would be different from the total cited above.