



OFFICE OF THE COUNTY EXECUTIVE

Milwaukee County

CHRIS ABELE • COUNTY EXECUTIVE

DATE: November 13, 2012

TO: The Honorable County Board of Supervisors

FROM: Chris Abele, Milwaukee County Executive

SUBJECT: **PARTIAL VETO OF FILE NUMBER 12-788 (2013 BUDGET)**

Heading into the 2013 Budget process I had a simple goal: to continue to provide the critical services Milwaukee County residents rely on without unnecessarily burdening taxpayers. The Budget that I presented to you accomplishes that while decreasing our long-term structural deficit, moving forward on intergovernmental cooperation, and supporting changes to improve the level of performance of the County by rewarding employees with raises and a bonus program. I also address key County infrastructure needs.

I know the County Board, and in particular the Finance, Personnel and Audit Committee, worked hard reviewing my budget. I truly appreciate the debate surrounding my budget and the Supervisors' amendments.

Some of those amendments made the 2013 Budget stronger; however, some shifted the focus away from what I think the core goal of Milwaukee County Government is: providing services in a sustainable way.

I am vetoing the County Board's proposed \$3.95 million property tax increase and through my vetoes lowering taxes \$2.4 million.

You will see the individual vetoes below, but there are two main issues driving the tax hike that I ask Supervisors to reconsider: employee benefits and the Parks Patrol MOU.

Because I know employee benefits are important to a strong workforce, my veto presents a fair compromise to the Board's amendment, balancing your valid concerns with the need to address the County's structural deficit. I leave in \$1.7 million in lowered deductibles and prescription drug coverage, as well as your elimination of the employee performance bonus and reduced Cost of Living increase, but eliminate the funded FSA, a savings of \$3.6 million.

While I would have welcomed a thoughtful vetting by the Board of the MOU and how it could be improved, much of the discussion appeared instead to be politically driven. It is clear that this package was not voted down on its merits. Therefore, I am asking the Board to reconsider the MOU with the Milwaukee Police Department. The MOU saves taxpayers - in all the municipalities in the County -

\$1.5 million and, despite the rhetoric of some, will improve accountability public safety across the County.

I believe we have a lot more in common than has been portrayed by the media. I ask that you sustain the following vetoes and we can move forward on making sure Milwaukee County is strong in 2013 and in years to come.

I have exercised my veto authority as follows:

Veto # 1 – Outside Legal Services Funding
[Levy Change from Board Action: (\$50,000)]
Amendment 1A013

This amendment shifts \$50,000 in funding for outside legal services from the Litigation Reserve (Org Unit 1961) to the County Board (Org Unit 1000).

This amendment has no tax levy impact.

I am vetoing the Board's amendment because it violates Wisconsin State Statute, which grants Corporation Counsel the authority to notify the Board if they are unable to provide an opinion.

The Wisconsin Attorney General was asked to weigh in on this matter and released an opinion in 1984 clarifying that County Boards cannot retain private attorneys unless Corporation Counsel rules their office is unable to handle the legal request.

While I am unable to address this with my vetoes, this amendment is also problematic because maintaining flexibility in the Litigation Reserve Fund is important for the County.

Automated Contract Tracking Initiative
[Levy Change from Board Action: \$0]
Amendment 1A038

This amendment appropriates \$55,363 within Community Business Development Partners for the purchase and implementation of web-based software to track contracts in real-time, generate automated reports, create mass notification for contract opportunities, maintain an active automatically updated directory, and allow real-time tracking of DBE goals and participation. This amendment also un-funds 1.0 FTE Certification Analyst for a cost savings of \$55,363.

This amendment has no tax levy impact.

I am not vetoing this amendment. However, to be in compliance with Title 49 of the Code of Federal Regulations (Parts 23 and 26), the amendment's change in staffing will necessitate a resubmittal of the Disadvantaged Business Enterprise (DBE) Program Plan which was submitted to the U.S. Department of Transportation in February, 2012. In addition, CBDP will need to work with procurement and IMSD to ensure compatibility.

Veto # 2 – Small Business Opportunity Initiative
[Levy Change from Board Action: \$0]
Amendment 1A037

This amendment eliminates \$100,000 funded with Potawatomi revenue in appropriations for the Safe Alternatives for Youth (SAY) program in the Department of Health and Human Services and includes an appropriation of \$100,000 funded with Potawatomi revenue within the Office of Community Business Development Partners to establish a Micro Loan Program within the Small Business Opportunity Initiative.

This amendment has no tax levy impact.

The goal of creating a revolving funding program for small business is admirable, which is why my proposed 2012 Budget included exactly that. The Board voted down my full plan in 2012, but we were still able to create a \$1 million loan fund that was recently funded by land sale proceeds.

I am vetoing this amendment because it unnecessarily duplicates the \$1 million loan program the County already offers. That will create confusion and redundancy with taxpayer dollars.

I am also vetoing the amendment because it defunds the SAY Program. While I agree with the Board that in these tough budget times we should have conversations about the County's role in continuing to fund social service programs like the SAY Program, cutting support to groups like the Boys and Girls Clubs, NAACP and La Causa in order to pay for a redundant loan program is not justifiable.

Veto # 3 – Outside Legal Counsel Procedures
[Levy Change from Board Action: \$0]
Amendment 1A009

This amendment directs Corporation Counsel to develop a procedure that, at a minimum, incorporates the following:

- A maximum hourly fee cap and/or a process to obtain approval from the County Board for a waiver of the cap.
- An immediate notification of all County Board Supervisors whenever outside legal counsel is retained, accompanied by a written statement from Corporation Counsel why the case is not expected to exceed \$50,000.

This amendment also directs Corporation Counsel to submit a report to the County Board for review and approval by February 1, 2012, that describes the reformed process for selecting outside legal counsel.

This amendment has no tax levy impact.

I am vetoing the amendment because it is inconsistent with MCGO 56.30, which already ensures all contracts over \$50,000 go through the County's RFP process and obtain Board approval. In addition, given that the County already receives substantially discounted rates from law firms, I am concerned that the effect of this amendment will interfere with the ability of Corporation Counsel to access the best expertise and protect the County's interests.

Veto # 4 – Claims Adjuster

[Levy Change from Board Action: (\$48,416)]

Amendment 1A046

This amendment denies the abolishment of 1.0 FTE Claims Adjuster within DAS-Risk Management for a total position cost of \$77,208, partially offset by a decrease in unemployment compensation of \$18,876.

This amendment increases tax levy by \$48,416.

I am vetoing the amendment that reinstates the Claims Adjuster position in the Risk Management Office.

The Director of Risk Management has indicated that three staff members can handle the office workload, including Worker's Compensation Claims. Taxpayers should not be in the business of funding positions that are not needed nor requested.

There was an issue raised at committee that this action could affect the County's self-insurance status. The Wisconsin Department of Workforce Development has assured Risk Management in writing that this is not the case.

Veto # 5 – Economic Development Director

[Levy Change from Board Action: \$0]

Amendment 1A010

This amendment abolishes the position of Economic Development Director (Pay Range 901E) and creates a new position of Director of County Economic Development (Pay Range 901E) effective January 1, 2013. The amendment also modifies Milwaukee County General Ordinance 17.30(2) to reflect the new position title in the list of positions requiring County Board confirmation upon appointment.

This amendment has no tax levy impact.

I am vetoing the Board's amendment that would abolish the position of the Economic Development Director and create the same position under a different title.

It is clear that this amendment is not in the best interest of Milwaukee County or its taxpayers. It is difficult to interpret the Board's action as anything but a political reprisal against Brian Taffora, the current Economic Development Director, who has not been able to move into Milwaukee County due to the deflated housing market. While Mr. Taffora has a residency waiver from the Human Resources Director, he continues to attempt to sell his house, but in this economic climate has not been able to find a buyer.

Not only does this amendment risk progress on economic development in Milwaukee County, but it is also an inappropriate use of the budget process.

In his short time in his position, Mr. Taffora has turned around economic development in the County, going from practically zero developments and jobs into thousands of jobs and millions of dollars of investment in place and on the horizon. Approving this amendment sends the wrong signal to businesses looking to expand in Milwaukee County and sends a bad message to current and prospective employees that legislators will abuse their power to harm employees and their families.

Veto # 6 – Transfer of Management of County Correctional Facility-South, Huber Program, Electronic Monitoring Program, and Inmate Medical and Mental Health.

[Levy Change from Board Action: \$0]

Amendment 1A062

This amendment transfers management responsibility of the County Correctional Facility-South, Inmate Medical and Mental Health, Electronic Monitoring and Huber programs from the Sheriff to a newly-created department, effective April 1, 2013. The head of the new department would be a Superintendent of the House of Corrections, which would be appointed by the County Executive and confirmed by the Board of Supervisors. The amendment funds or creates several positions in order to provide staff and management capacity at the facility. The amendment also creates a workgroup that will study all issues related to the management transfer (including shared services such as inmate transportation, commissary, laundry, etc.) and make recommendations on the implementation.

This amendment increases tax levy by \$384,263

I am partially vetoing this amendment to remove the April 1, 2013 start date.

Like the majority of the County Board, I believe we need a leadership change at the CCFS, but the change is too important to be driven by an arbitrary date.

My intent with this veto is to move forward judiciously in 2013. I recommend we move forward on searching for a candidate to take over at the CCFS and at the same time, work with the Sheriff to create a Memorandum of Understanding (MOU) that will address how the transition will take place and how the Superintendent and Sheriff can work together. The many operational and shared service details for this transition require a planned and disciplined process.

Veto # 7 – Privatization of Inmate Property Rooms at County Correctional Facility South and Central

[Levy Change from Board Action: (\$121,618)]

Amendment 1A002

This amendment would reject outsourcing the operation of inmate property rooms at both the County Correctional Facility South and Central and would restore a total of 12.0 FTE positions of Stores Clerk at the two facilities.

This amendment increases tax levy by \$121,618.

I am partially vetoing the amendment that reverses the outsourcing of the Sheriff's Office Property Room at the CCFC and CCFS. The Sheriff has made it clear he believes using a private company is the best option to run the Property Rooms.

In difficult budget times we need to look for ways to save taxpayer dollars and by following the Sheriff's recommendation we will save \$121,618.

Veto # 8 – Prisoner Board-General Revenues
[Levy Change from Board Action: \$56,000]
Amendment 1A028

This amendment increases prisoner board revenues charged to the City of Milwaukee for municipal commitment and board charges by \$56,000 and requires the Office of the Sheriff and Office of the Corporation Counsel to work with the City of Milwaukee to negotiate a payment process for outstanding charges owed by the City to the County.

This amendment decreases tax levy by \$56,000.

I am vetoing this amendment because this matter needs to be referred to Corporation Counsel and the Comptroller to assess the implications of a 1965-Wisconsin Supreme Court ruling on allowable charges.

Veto # 9 – Memorandum of Understanding with the Milwaukee Police Department for Parks Patrol and Cellular 911 Communications Services
[Levy Change from Board Action: (\$1,526,267)]
Amendment 1A048

This amendment rejects part of the proposed three-year (2013-2015) Memorandum of Understanding with the City of Milwaukee Police Department (MPD), in which MPD would provide proactive law enforcement services in County parks within city limits, and would provide direct response to cellular 911 calls made within city limits. The amendment would reject the provision of law enforcement services in the parks, and would restore the related positions (including 25.0 Deputy Sheriff 1, 2.0 FTE Deputy Sheriff Sergeant, and 1.0 FTE Parking Checker-Hourly), other personnel and operating costs, and revenues within the Office of the Sheriff at a levy cost of \$1,526,267. The amendment would alter the provision related to cellular 911 services by limiting the timeframe to one year (2013) instead of the proposed three.

This amendment increases tax levy by \$1,526,267.

I am partially vetoing the Board's amendment that discards a Memorandum of Understanding (MOU) between the County, City of Milwaukee and the Milwaukee Police Department to improve law enforcement, security and cellular 911 communications.

The amendment decreases public safety, is costly to taxpayers, does not guarantee Parks Patrols and sends the message to other units of government that we are not willing to collaboratively consider shared services. Not only does this amendment add over \$1.5 million to the tax levy, but it also does not provide any guarantee that the funding will be used to institute the proactive patrolling of the parks that is not currently occurring. In addition, this amendment unfairly punishes the suburban communities by denying them the opportunity to get some money for the work they are already doing in the parks, while also denying their taxpayers substantial tax savings.

The Budget departments at the County, City of Milwaukee and Milwaukee Police Department all agree this saves money while improving public safety and accountability. The County Comptroller has found it will save at least \$1.5 million in 2013 and the independent and highly respected Public Policy Forum urged the County to move forward with shared services.

The Milwaukee Police Department has made it clear they have a strong plan under this MOU to provide proactive parks patrols and share data with the County, both functions that do not currently occur. This plan has also received strong support from the Mayor of Milwaukee, the majority of the Milwaukee Common Council and suburban mayors and police chiefs from all across Milwaukee County.

The standalone 911 plan that the board is considering in place of the full MOU is important, but without the parks and lakefront element, taxpayers, particularly in the suburbs, do not see the significant savings. In addition, without a multi-year commitment, the amendment puts the City of Milwaukee in a very difficult situation with regard to staffing this function.

I urge the Board to reconsider their stance on this proposal. The proposal in the proposed budget benefits taxpayers and opens the door for more intergovernmental cooperation in the future.

Veto # 10 – Airport Security

[Levy Change from Board Action: \$0]

Amendment 1A005

This amendment would restore 11.0 FTE Deputy Sheriff 1 positions that were included in the Airport Security program area in the Sheriff's 2013 Request. The active salary, social security and fringe benefit cost of the positions (\$967,890) would be charged to airlines, passengers and other customers at General Mitchell International Airport.

This amendment has no tax levy impact, but increases charges to General Mitchell International Airport by \$967,890.

I am vetoing the amendment to reflect the actual security needs at GMIA.

While there is no direct tax levy impact, this amendment would be paid for by increased fees to airlines and passengers. At a time when airport traffic is down and we are trying to attract more airlines and passengers, we should not be needlessly adding to their cost.

I am also concerned because these Deputy positions historically have not spent all of their time at the Airport. Non-airport time will be billed to the tax levy, meaning this amendment is likely budgeting a levy deficit for the Sheriff.

Veto # 11 – DAS-Facilities Management Assessment Team

[Levy Change from Board Action: \$0]

Amendment 1A032

This amendment includes narrative acknowledging the County's Long Range Strategic Plan Steering Committee and related facilities planning resolution adopted in March, 2011. The amendment also directs that various reports to be submitted to the Transportation, Public Work, & Transit Committee (TPWT) by both a "Team" and an "Assessment Team." The various reports include: a report on the strategic downsizing of County holdings, "Team" status reports, a comprehensive facilities plan for select County properties, a report on the full make-up of the Assessment Team, and the feasibility of a separate Courthouse complex plan (including review of a New Huber Facility in 2013). The amendment also directs that TPWT develop a strategic facilities plan in time for the 2014 budget and that TPWT will provide oversight (as needed) to the Team based on its progress.

This amendment has no tax levy impact.

I am vetoing this amendment for the following reasons:

- It is not clear if the amendment is referring to the CBRE consultant or if it is referring to the County Assessment Team. In either case, the language is not clear and leads to confusion.
- If the TPWT committee wishes to know the status of the current work being done by CBRE, they can request that DAS-Facilities Management give an update at Committee.
- The Assessment Team could not provide an "alternate recommendations report" due to: a.) These are new positions that would need to be filled beginning in 2013 and would therefore not have the time to complete a report by April 2013; b.) The Assessment Team does not have the skill-set to provide the kind of report (i.e. downsizing of facilities) as directed by this amendment.
- The "make-up" of the County Assessment Team (as included in the 2013 Recommended Budget) consists of 1 Architect, 2 Heating & Equipment Mechanics and 1 Electrical Mechanic. The function of this team is to provide structural assessments for the County's existing facilities for repair and maintenance deficiencies.
- The skill-set make-up of the Assessment Team does not have the capacity, nor was it intended to perform, space planning analysis and planning/design functions related to construction of new County-owned facilities. It is unlikely the Assessment Team could perform the work as directed in paragraph 6 of this amendment.

*Of note, the amendment has the wrong year (2012); it should be 2013 as that is the year stated in the 2013 Recommended Budget.

Inmate Medical and Mental Health

[Levy Change from Board Action: \$0]

Amendment 1A017

This amendment rejects the proposed outsourcing of inmate medical and mental health programs. It would restore all related positions (approximately 117.0 FTE), would fund 1.0 FTE Program Administrator position, provides \$33,216 in funding for the reallocation of the Medical Director and Mental Health Director positions that was approved in the September 2012 Board Cycle, provides \$200,000 in additional salary costs to assist with the recruitment of the latter two positions. The amendment also transfers \$2,000,000 in funding from Employee Fringe Benefits (Org Unit 1950) and Debt Service (Org Unit 9960), that was recommended for use to partially cash finance the refunding of Pension Obligation Bonds, to create a new capital project to replace the existing Electronic Medical Records system in the Inmate Medical and Mental Health unit.

This amendment increases tax levy by \$114,944.

I am not vetoing this amendment because going back to the status quo does not help anyone, but I urge the Board to take a closer look at this plan before moving forward. We all agree on the desired outcome, better care for inmates, but I'm worried this plan does not get us there in the most disciplined manner.

I propose the Board and my office reach out to the Sheriff to find a solution everyone agrees upon. This dialogue should include reconsideration of a partnership with DHHS that achieves the shared goal of better care in a responsible and sustainable way, as well as compliance with the Christensen consent decree.

I am concerned that with the lack of discipline in determining the appropriate source of funding for EMR. There is no denying the County needs to move forward on an EMR solution, but we should do so in a deliberative manner.

Veto # 12 – Courthouse Food Services Initiative
[Levy Change from Board Action: \$0]
Amendment 1A041

This amendment directs DAS-Facilities Management to begin negotiations with Milwaukee Area Technical College to provide culinary and food services at the Courthouse. This amendment also directs DAS-Facilities Management to provide a report for the Judiciary, Safety, and General Services Committee and the Transportation, Public Works, and Transit Committee in the March 2013 committee cycle on costs/revenue associated and potential start dates for MATC to provide culinary and food services.

This amendment has no tax levy impact.

I am vetoing the Board's amendment directing DAS-Facilities Management to begin negotiations with Milwaukee Area Technical College (MATC) to provide culinary and food services in the Courthouse.

While I am not opposed to the idea of moving forward with a new food service vendor, this amendment crosses the line into management. If the Board wants to look at different vendors to provide food services to the Courthouse, we can initiate an RFP process. MATC could be included in this process and could be awarded the contract, however awarding a single source contract outside the RFP process is a concern and may even violate the Board's own Ordinance. Moreover, it is not clear whether MATC has the interest or capacity to take over this service; allowing them to respond to an RFP if interested will ensure that moving forward is in everyone's best interest.

Veto # 13 – Community Support Program- Downtown
[Levy Change from Board Action: (\$397,569)]
Amendment 1A022

This amendment rejects the outsourcing of the Community Support Program (CSP) - Downtown. Instead, this service will continue to be provided by County employees.

The amendment restores 10.5 FTE (21.0 FTE annualized) for a salary, social security, and fringe benefit cost of \$877,318 including:

- 1.0 FTE Office Supp Asst 2
- 1.0 FTE –RC–Office Supp Asst
- .50 FTE RN Pool
- 2.0 FTE Comm Service Nurse (PR18N)
- .50 FTE Adv Prac Nurse Prescriber-Pool
- .50 FTE Adv Prac Nurse Prescriber
- .50 FTE BH Staff Psychiatrist
- 4.0 FTE Cert Occ Therapy Asst
- 6.0 FTE Occupational Therapist
- 1.0 FTE Comm Supp Prog Coord
- 3.0 FTE Psych Soc Wkr
- 1.0 FTE Psych Soc Wkr CSP

Other expenditures related to the operation of the CSP are also increased by \$28,580, offset by an expenditure reduction of \$270,000 previously related to the purchase of additional community slots. This amendment also increases revenue by \$238,329.

This amendment increases tax levy by \$397,569.

Moving services into the community is a main facet of the mental health redesign process. Outsourcing CSP is in line with this objective while also saving significant taxpayer dollars.

Accordingly, I have partially vetoed this amendment to reduce funding for the following positions and other related costs for the operation of the CSP by \$905,898, while providing necessary funding in the amount of \$270,000 to purchase additional community slots.

- ☐ 1.0 FTE Office Supp Asst 2
- ☐ 1.0 FTE –RC–Office Supp Asst 2
- ☐ .50 FTE RN Pool
- ☐ 2.0 FTE Comm Service Nurse (PR18N)
- ☐ .50 FTE Adv Prac Nurse Prescriber-Pool
- ☐ .50 FTE Adv Prac Nurse Prescriber
- ☐ .50 FTE BH Staff Psychiatrist
- ☐ 4.0 FTE Cert Occ Therapy Asst
- ☐ 6.0 FTE Occupational Therapist
- ☐ 1.0 FTE Comm Supp Prog Coord
- ☐ 3.0 FTE Psych Soc Wkr
- ☐ 1.0 FTE Psych Soc Wkr CSP

Revenues are correspondingly reduced by \$238,329 therefore reducing tax levy by \$397,569.

Veto # 14 – EMS Subsidy

[Levy Change from Board Action: (\$500,000)]

Amendment 1A036

This amendment increases the EMS subsidy paid to specific Milwaukee County municipalities by \$500,000 to \$2,000,000.

This amendment increases tax levy by \$500,000.

I am partially vetoing this amendment to put the EMS subsidy back to \$1.5 million. Professional staff spent months negotiating a four-year performance-based agreement that this amendment, as well as side negotiations, put at risk. The proposal in my budget provides the EMS program with stability moving forward.

**Veto # 15 – AIDS Resource Center of Wisconsin
[Levy Change from Board Action: (\$100,000)]
Amendment 1A047**

This amendment provides an appropriation of \$100,000 for a purchase of service contract with the AIDS Resource Center of Wisconsin (ARCW). This appropriation also requires matching contributions from other local government entities.

This amendment increases tax levy by \$100,000.

I am vetoing this amendment.

HIV is a serious problem in our community, especially among young men of color. I appreciate the social and economic impacts of this serious public health threat on Milwaukee County. ARCW has been a leader in fighting the HIV epidemic in Milwaukee County and I would like to thank them for their work.

In these difficult budget times we need to first ensure that we are able to provide critical internal County services at the highest quality level without added burden on taxpayers. This amendment creates such a burden.

Furthermore, there are so many great nonprofits that provide critical services in Milwaukee County. Providing this funding to ARCW would set a precedent that would be difficult to explain to other nonprofits that may seek County funding.

**Veto # 16 – War Memorial Appropriation
[Levy Change from Board Action: \$0]
Amendment 1C014**

This amendment creates a separate unit account to hold the \$212,500 allocated to Milwaukee Art Museum Direct Funding and appropriates an additional \$212,500 for a total of \$425,000 in designated funding. The amendment provides for the War Memorial Center and Milwaukee Art Museum to receive an equal share of the designated fund to be released contingent upon both organizations entering into a written agreement realigning operational and budgetary relationships and ratification of said agreement by the War Memorial Corporation Board. Failure to accomplish both components of

the above contingency clause by June 30, 2013 will result in the \$425,000 balance of held funds being transferred to Milwaukee County contingency fund.

This amendment increases tax levy by \$212,500.

I am partially vetoing this amendment because there is legal concern that making the operational funding to the Milwaukee Art Museum contingent on an agreement would violate the lease agreement.

Veto # 17 – Beer Garden Concessions
[Levy Change from Board Action: \$0]
Amendment 1A003

This amendment directs the Department of Parks, Recreation and Culture to prepare a request for proposals (RFP) to solicit interest in operating a beer garden concession at various Park locations and recommend up to two proposals in response to the RFP – one on the west or northwest side, and one on the south side – and to submit an agreement under terms and conditions similar to the vendor agreement entered into in 2012, for approval by the County Board.

This amendment directs that all revenues generated in 2013 as a result of entering into any such agreement(s) be placed into a newly created Parks Amenities Matching Fund to address repairs or enhancements of qualified existing park facilities and amenities under criteria established for the Fund. This amendment also creates a new Park Amenities Matching Fund that is funded \$250,000 of land sale revenue.

This amendment has no tax levy impact.

I am vetoing this amendment because it budgets revenues that may not be realized and the amendment potentially redirects revenues to wealthy neighborhoods over lower income areas.

While creating an incentive for private investment in our parks is certainly worthwhile, this fund has the potential to effectively reward parks groups and neighborhoods that have the means to raise funds while leaving poorer areas out in the cold. As County Executive, I cherish all of our parks and think they all should receive the funding when we can provide it. This fund, as proposed, is contrary to the core equity that I believe the County should stand for; a belief I stood by in my proposed budget with my neglected Parks Plan.

By irresponsibly budgeting for land sale revenue in 2013, we are setting the County up in a situation where we create a deficit if those land sales do not materialize, particularly if we end up with a vacancy in the Economic Development Division. It is this type of budgeting in the past that has gotten Milwaukee County into financial problems.

The Parks Department has already been planning to move forward on two additional Beer Gardens and will appropriately bring reports to the Board in 2013.

Veto # 18 – Authorizing a Study of an On-Site Health Clinic
[Levy Change from Board Action: \$0]
Amendment 1C004

This amendment authorizes the Employee Benefits Workgroup to study the merits of creating an on-site health clinic for employees, retirees and dependents. The study is also to evaluate the potential location of a clinic, including whether the Behavioral Health Division offers opportunities to co-locate a facility that would minimize start-up costs.

This amendment has no tax levy impact.

I am partially vetoing this amendment to direct professional staff to study the merits of an on-site health clinic.

Veto # 19 – Increasing Funding for an Employee Wellness Program
[Levy Change from Board Action: \$44,000]
Amendment 1C013

This amendment increases expenditures from \$250,000 to \$950,000 for implementing and administering an employee wellness program. The amendment uses one-time funding from the County's Debt Service Reserve of \$625,000 to fund ongoing programmatic costs. The amendment does not identify future ongoing funding sources for the program. The program also relies upon \$144,000 of revenues charged to County employees. General County Debt Service by increasing the contribution from the Debt Service Reserve by \$625,000.

This amendment decreases tax levy by \$44,000.

I am partially vetoing this plan so that the County can move forward on our shared goal of a meaningful employee wellness plan, but in a more efficient and cost effective way. This veto will fund the implementation and administration of a wellness plan without using one-time money from the debt service fund to pay for it.

The veto will also put nearly \$600,000 back into the debt service fund.

Veto # 20 – Increase Funding for Employee Benefits, Eliminating Employee Cost of Living Increase and Employee Pay Incentive Program, Eliminating Position Authority in Various Departments and Re-estimate of County Sales Tax Proceeds
[Levy Change from Board Action: (\$3,691,672)]
Amendment 1C010

This amendment reduced anticipated healthcare expenses by \$4,450,000 to reflect a decrease in anticipated healthcare costs in 2013 based on 2012 projected year-end results and approximately 100 fewer enrollments based on position actions in the 2013 Budget. This number results in tax levy savings of approximately \$3,693,500 after factoring revenue offsets. This amendment also eliminates the second Cost of Living increase of 1.5% slated for pay period 24; eliminates funding for the Total Rewards Program, eliminates position authority in various departments and re-estimates County sales tax revenues. Savings from these measures are used to finance \$3,691,672 of employer funded Flex Spending Account contributions as well as lower prescription drug co-pays from 3 time retail to 2.5 times retail and modify health insurance deductibles.

This amendment decreases tax levy by \$224,067.

I am partially vetoing this amendment to strike a strong compromise that acknowledges the Board's concerns about health care costs with taxpayers concerns about rising taxes.

My veto keeps the Board's \$1.7 million additions in lower deductibles and prescription costs in place, but removes the funded FSA, a tax levy savings of \$3.6 million. Additionally, eliminating the FSA has a far more favorable impact on the fiscal sustainability of the County.

In addition, I have modified our approach in 2013 towards implementing the long range, strategic and financial planning for the County because of the denial of two critical DAS positions.

While the amendment does not provide a mechanism for me to change this estimate, I also have serious concerns about the risk of disregarding the 2013 healthcare cost estimate from the actuary.

Veto # 21 – Capital Improvement Project Selection Process
[Levy Change from Board Action: \$0]
Amendment 1B002

This amendment creates a Capital Improvements Committee (Committee) that will evaluate, based on criteria that it will establish all capital projects to be included in future capital budgets. The amendment directs the Committee to submit a five-year capital improvements plan to the County Board and the County Executive each year for review and adoption in conjunction with the annual budget. Additionally, the Committee will submit to the Department of Administrative Services-Administration and Fiscal Affairs Division and to the County Board, an evaluation of each capital budget recommended by county departments, agencies and offices, including ratings, prioritized rankings, financing, and how each project serves to implement the five-year capital improvements plan. The amendment also directs that the composition and duties of the Capital Improvements Committee will be codified in a County Ordinance submitted for County Board approval.

This amendment has no tax levy impact.

I am vetoing this amendment because it infringes on my statutory budget authority.

Veto # 22 – Public Art
[Change from Board Action: (\$331,216)]
Amendment 1B010

This amendment creates a special Capital Public Art appropriation of \$50,552 for non-Airport capital projects to be financed by general obligation bonds and \$280,664 for Airport-related capital projects to be financed by Airport bonds.

This amendment has no tax levy impact.

I am vetoing this amendment because it increases irresponsible spending on a public art program by over \$330,000.

Public art is very important to me, which is why I presented a strong plan in my proposed budget that would not have relied on taxpayer dollars and would have set up a public – private partnership to create a strong bond for future projects.

In these difficult budget times, we need to first ensure that we are able to provide critical County services without added burden on taxpayers. Further, there is a plethora of deferred maintenance projects that the County must prioritize over a public art program. This amendment creates a burden of \$330,000 on taxpayers for a non-critical need.

Veto # 23 – Moody Pool Renovations Capital Project

[Change from Board Action: \$0]

Amendment 1B008

This amendment changes the scope of Capital Project WP191 by denying the demolition of the indoor pool structure and adjacent wading pool and denying the installation of the following amenities: an outdoor splash pad with a small playground, a 3000 square foot community building, an open air picnic structure, lit parkways, a Helios exercise station, and improved green space for gatherings and field sports. This amendment authorizes the 2011 appropriation of \$2,038,622 for Moody Pool to be used to complete Phase 1 of the renovations and developments of a 3-year scoped plan to fully restore the indoor pool facility in 2013. The total cost for the project is estimated at \$8,000,000, which assumes the remaining \$6,000,000 to be appropriated in years 2014 and 2015.

This amendment has no tax levy impact.

I am partially vetoing this amendment because it unnecessarily commits the County to spend millions of dollars in capital and future maintenance costs.

The Moody Park pool was closed in 2002 because of low attendance and the high cost to keep it open. In the 2013 budget, I highlighted a plan to overhaul and improve Moody Park, as well as several other neglected parks in Milwaukee.

My Moody Park plan will include the demolition of the indoor pool structure and adjacent wading pool. After demolition is complete the following amenities will be installed: an outdoor splash pad with a small playground, a 3000 square foot community building, an open air picnic structure, lit parkways, a Helios exercise station, and improved green space for gatherings and field sports. The project will also include reconstruction of the parking lot and relocation of the lit basketball courts. Plantings will also be provided to buffer active areas in the park from abutting neighbors and space will be set aside for a community garden. The connections to both the Auer Avenue School and the COA Goldin Center will be improved, while access to parking will be moved from the adjacent alley to increase visibility. This is a strong plan that will benefit the community and represents the direction the County should be moving in.

Veto # 24 – Bus Driver Protection Shields

[Change from Board Action: (\$745,000)]

Amendment 1B007

This amendment creates a capital project to retrofit 326 Milwaukee County Transit busses with bus driver protector shields. Shield costs including installation are projected at \$2,285 each. The federal share covers 80% of costs, with a 20% matching local share.

This amendment has no tax levy impact.

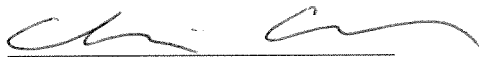
I am vetoing this amendment because upon review with the Comptroller Office, the project is not bond eligible, as the unit cost (including installation) is below the capitalization cost of \$2,500 per unit.

As this is not a bondable project, the \$149,000 matching component would have to be paid with tax levy or another cash source.

Veto # 25 – Tax Levy
File Number - 12-788 (2013 Budget)

This amendment increases property taxes by \$3,950,360 to \$279,321,196.

To reflect the vetoes above, I have vetoed Final 2013 Property Tax Levy for 2013 General County Purposes from \$279,321,196 to \$272,985,654 a decrease of \$6,335,542.



Chris Abele
Milwaukee County Executive

Veto No. 1 County Board - \$50,000 from Litigation Reserve Amendment 1 A013

COUNTY BOARD & LITIGATION RESERVE

Org. Unit	Expenditures	Revenue or Bonds*	Tax Levy
1000			
1961			
1000	\$50,000	\$0	\$50,000
1961	(\$50,000)	\$0	(\$50,000)
	<u>(\$50,000)</u>	<u>\$0</u>	<u>(\$50,000)</u>

CA Amend Org. Unit No. 1000 County Board and Org. Unit No. 1961 Litigation Reserve, as follows:

CA Add the following narrative language to page 1000 4:

~~An appropriation of \$50,000 is provided in a legal services account to allow the County Board to access outside legal counsel opinions that may be needed as part of the role of the policymaking body. The Chairperson of the County Board shall determine when outside legal counsel should be retained in order to assist the County Board. County Ordinances shall be followed in the procurement of any legal services.~~

CA

Amend the language in Org. 1961 – Litigation Reserve to decrease appropriations \$50,000 as follows:

The Litigation Reserve is decreased by ~~\$1,250,000~~ 1,300,000 over the 2012 Adopted Budget to ~~\$400,000~~ 350,000. The decreased amount reflects a one-time payment in 2012 of a July 2011 Supreme Court ruling on the tax treatment of a medical facility in the City of Wauwatosa. Expenses of ~~\$400,000~~ 350,000 are budgeted to account for any legal actions related to collective bargaining, wage and benefit modifications and other issues that arise.

CA This amendment would have no tax levy impact. (1A013) (Vote: 7-2) (Moes: Schmitt, Alexander)
County Board Vote: 14-4 (Moes: Schmitt, Santfilippo, Weishan, Alexander)

COMMUNITY BUSINESS DEVELOPMENT PARTNERS & POTAWATOMI ALLOCATION & DEPARTMENT OF HEALTH AND HUMAN SERVICES

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
1040			
1937			
8000			
1040	\$100,000	\$100,000	\$0
1937	\$0	\$0	\$0
8000	(\$100,000) (\$100,000)	(\$100,000) (\$100,000)	\$0 \$0

Amend the County Executive's 2013 Recommended Budget for Org. Unit No. 1040 Community Business Development Partners (CBDP), Org. Unit No. 1037 Retawatomni Allocation and Org. Unit No. 8000 Department of Health and Human Services, by creating a Small Business Opportunity Initiative in the CBDP budget, increasing Retawatomni Revenue \$15,000 (to \$5,515,000, which is the same amount the City of Milwaukee has budgeted for 2013), and allocating \$100,000 in Retawatomni Revenue to the CBDP small business jobs initiative from the Safe Alternatives for Youth Program.

~~Org. 1040 Community Business Development Partners~~

~~Add the following to the Community Business Development Partners budget narrative under "Budget Highlights" on page 1040-2~~

Small Business Opportunity Initiative

small business owners are key to the local economy and to job creation. According to the Small Business Administration, small businesses, and self-employed individuals, have created 64% of all new jobs during the recent recession. Access to capital, space, and technical assistance are continuing issues for small business owner's who encounter increased difficulty in accessing these resources in the current economy.

To address the needs of small businesses in Milwaukee County, a Small Business Opportunity Initiative is created for the following purposes:

1. Explore leveraging the Milwaukee County Research Park business incubator facility for small business owners with specializations in professional and management service areas, with an emphasis on expanding the pool of businesses used for county procurement, where small and disadvantaged firms are underutilized.
2. Explore providing relevant training to such small businesses at the Milwaukee County Research Park through utilization of seminars provided by CBBP to include how to do business with the county and how to leverage Small Business Certifications to grow small businesses.

CA

~~3. Assist businesses with Small Business Enterprise and Disadvantaged Business Enterprise Certification to ensure their ability to participate in public sector procurement.~~

CA

~~4. Utilize the CDBP Revolving Loan Fund (which has a current balance of approximately \$302,000) for providing loans of up to \$35,000 for labor and materials for Small Business Enterprises working on county projects. CDBP is authorized to pursue grant matching funds from federal, state and/or local sources to increase the Revolving Loan Fund.~~

CA

~~5. Establish a new Micro Loan Program with loans of \$1000-\$5000 for equipment, technical assistance and software while empowering self-employed and low income entrepreneurs who create a minimum of one permanent fulltime job for underserved young adults, unemployed individuals or transitional workers. This Program will be funded with \$100,000 in Potawatomi Revenue previously allocated to the Safe Alternatives for Youth Program.~~

Org-1037-Potawatomi Allocation

CA

~~Modify the Potawatomi Revenue Budget narrative for Non-Departmental Revenues on page Non-Departmental Revenues 2 of the budget narrative as follows:~~

CA

~~County Board Office of Community Business Development Partners (Org-1040). An allocation of \$100,000 is budgeted to establish a Micro Loan Program within the Small Business Opportunities Initiative of the Community Business Development Partners Office.~~

CA

~~Safe Alternatives for Youth program (SAY)~~

~~An allocation of \$100,000 is budgeted for the SAY program to continue community-based services to low-income, "at risk youth."~~

CA

Org-8000-Department of Health and Human Services (DHHS)

~~Modify the DHHS Budget narrative on pages 8000-7 of the budget narrative as follows:~~

CA

~~In addition, the 2013 Budget maintains Potawatomi revenue funding for the Safe Alternatives for Youth (SAY) program in the amount of \$100,000 and also maintains funding for the Youth Sports Authority in the amount of \$100,000.~~

CA

~~This amendment would have no tax levy impact. (1A037) (Vote: 9-0)~~

~~County Board Vote: 18-0~~

**Veto No. 3 Outside Legal Counsel Procedures
Amendment 1A009**

CORPORATION COUNSEL

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
1130			
1130	\$0	\$0	\$0

~~CA Amend Org. Unit No. 1130 Corporation Counsel as follows:~~
~~2. Add the following to the budget narrative, under "Budget Highlights", on Page 1130-~~

Outside Counsel

~~On occasion, Corporation Counsel requires the services of outside counsel to protect the county's interests. The selection of outside counsel requires the evaluation of many factors, including the expertise and diversity of the legal firm or attorney, ability to meet required timelines and fees that reflect that the bill is being paid by the taxpayers. In order to improve the selection of outside counsel, Corporation Counsel is authorized and directed to develop a procedure that, at a minimum, incorporates the following:~~

- ~~• A maximum hourly fee cap and/or a process to obtain approval from the County Board for a waiver of the cap.~~
- ~~• An immediate notification of all County Board Supervisors whenever outside legal counsel is retained, accompanied by a written statement from Corporation Counsel why the case is not expected to exceed \$50,000.~~

~~Corporation Counsel shall submit a report to the County Board for review and approval by February 1, 2013, that describes the reformed process for selecting outside legal counsel.~~

~~This amendment would have no tax levy impact. (1A009) (Vote: 5-4) (Nees: Schmitt, Rome West, Alexander, Johnson)
County Board Vote: 11-7 (Nees: Alexander, Borkowski, Johnson, Mayo, Rome West, Santilippo, Schmitt)~~

Veto No. 4 Risk Management Position Restore Amendment 1A046

DEPARTMENT OF ADMINISTRATIVE SERVICES - RISK MANAGEMENT

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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1150			
------	--	--	--

CA Amend Org. Unit No. 1150 Risk Management to deny the abolishment of one CA position of Claims Adjuster by amending the narrative on page 1150-3 as follows:	1150	\$58,332	\$9,916	\$48,416
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- ~~1.0 FTE Claims Adjuster is abolished for a decrease in salary and benefit cost of (\$77,208). This position action reflects anticipated needs in the Worker's Compensation area.~~

~~CA This action results in the total cost of the position, \$77,208, being partially offset with a decrease in unemployment compensation of \$18,876, for a net cost of \$58,332 to restore the position.~~

~~CA This amendment would increase the tax levy by \$48,416. (1A046) (Vote: 7-2) (Nees: Schmitt, Cullen)
County Board Vote: 14-4 (Nees: Borkowski, Sanfilippo, Schmitt, Taylor)~~

**Veto No. 5 Economic Development Director
Amendment 1A010**

DEPARTMENT OF ADMINISTRATIVE SERVICES - ECONOMIC & COMMUNITY
DEVELOPMENT

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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<input checked="" type="checkbox"/> Amend Org. Unit No. 1192 DAS Economic & Community Development as follows:	1192	\$0	\$0	\$0
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☒ Add the following narrative language to page 1192-3:

☒ ~~The position of Economic Development Director (Pay Range 901E) is
abolished and a new position of Director of County Economic Development
(Pay Range 901E) is created effective January 1, 2013. Milwaukee County
General Ordinance 17.30(2) shall be modified to reflect the new position title
in the list of positions requiring County Board confirmation upon
appointment.~~

☒ This amendment would have no tax levy impact. (1A010) (Veto: 8-1) (No:
Alexander)

☒ County Board Vote: 14-4 (Nees, Alexander, Borkowski, Santelippo, Taylor)

Veto No. 6 Create HOC and Superintendent Amendment 1 A062

OFFICE OF THE SHERIFF & HOC

Amend Org. Unit No. 4000 – Office of the Sheriff, by transferring the control of the County Correctional Facility South (CCFS) to an appointed Superintendent reporting to the County Executive ~~on April 1, 2013~~, following a national search for a highly qualified corrections professional in consultation with the National Institute of Corrections and the Milwaukee Evidence Based Project, and transferring all related positions and funding, including \$830,775 of the \$1,107,700 budgeted for management of the electronic monitoring unit (\$600,000 of which will be used to fund management of the electronic monitoring unit and \$230,775 of which will offset the creation of new positions, both for three-quarters of the year) to Org. Unit 4300. The Superintendent will also oversee inmate medical at CCFS.

Operation of CCFS is transferred to a Superintendent, appointed by the County Executive ~~as of April 1, 2013~~. The County Executive will appoint a Superintendent ~~at the start of the second quarter, April 1, 2013~~, after a national search for highly qualified corrections professional in consultation with the National Institute of Corrections and the Milwaukee Evidence Based Project, subject to County Board confirmation. In addition to managing inmates at CCFS, the Superintendent will also manage the electronic monitoring unit, Huber inmates, and the inmate medical unit.

The Superintendent will be required to have a demonstrated understanding of correctional science and experience with the successful implementation and continued measurement of evidence-based practices with offenders as documented extensively by the National Institute of Corrections (U.S. Department of Justice). The Superintendent will participate in evidence-based decision making (EBDM) with other justice system officials and public and private organizations that work with offenders who are or at risk to be, sentenced to CCFS, which is proven to decrease incarceration rates and improve community safety.

Funding in the amount of \$600,000 is provided for the Superintendent to manage equipment rental and monitoring of approximately 200 daily inmates to be enrolled in the electronic monitoring program. As a result of the full funding of the EMU program, the budget includes a reduction of three dorms from the 2013 requested level.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
4000			
4300			
4300	\$384,263	\$0	\$384,263

An appropriation of \$150,000 is provided to support evidence-based treatment, educational and job training programming at the CCFS on a gender equity basis. The newly appointed Superintendent will release a Request for Proposal for these services, and return to the County Board for approval of any recommended contracts by the June 2013 County Board Cycle.

CA An additional \$465,038 in tax levy is provided to create the following positions, effective April 1, 2013 with the expectation of full implementation in 2014:

- 1.0 FTE House of Correction Superintendent at a cost of \$127,161 with salary and active fringe benefits.
- 1.0 FTE Assistant Superintendent at a cost of \$84,060 with salary and benefits.
- 3.0 FTE Corrections Officer Lieutenant positions, which will staff the new Investigative Affairs/Disciplinary unit at a cost of \$175,190.
- 1.0 FTE Payroll Assistant at a cost of \$43,059 with salary and active fringe benefits.
- An additional \$35,568 will be utilized to fully fund the position of Fiscal Manager, which was offset with .40 FTE vacancy of turnover in 2012, starting in the second quarter of 2013.

CA The Administration will convene a workgroup consisting of representatives from the Milwaukee County Community Justice Council, Courte, the Sheriff's Office, the Department of Administrative Services, and County Board staff in January 2013 to support the transition of CCFS management, including details surrounding the deployment of staff resources, and coordination of the following services currently shared by CCFS and the County Correctional Facility Central: inmate tracking, inmate visitation, transportation, medical services, property, laundry, food service, and commissary. It is anticipated that the Superintendent will participate in transition planning.

CA This amendment would increase tax levy by \$384,263. (1A062) (No FPAC Vote) County Board Vote: 13-5 (Noes: Borkowski, Mayo, Santellipio, Schmitt, Taylor)

Veto No. 7 Sheriff Property Rooms
Amendment 1A002

OFFICE OF THE SHERIFF

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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4000

4000 \$121,618

\$0

\$121,618

~~CA Amend Org. Unit No. 4000 Office of the Sheriff, deleting all references to the outsourcing of the Property Rooms at both County Correctional Facility-Central and County Correctional Facility-South on pages 10 and 13, and restore 13.0 FTEs Store Clerk 1/Store Clerk 1 Sheriff positions (1.0 FTE Store Clerk 1 is unfunded), as follows:~~

~~CA On page 10:~~

~~In addition to these right-sizing actions, 9.0 FTE Stores Clerk 1 Sheriff positions are abolished based on the Sheriff's request to privatize the Property Room operations at both the CCFC and the CCFS through a contract with Aramark. The elimination of the positions results in an active salary, social security and fringe benefit savings of \$521,214. The cost of the contract for services in the CCFC is estimated at \$415,893, a net tax levy reduction of \$105,321.~~

~~CA On page 13:~~

~~4.0 FTE Stores Clerk 1 positions are abolished due to the outsourcing of the inmate property room for an active salary, social security and fringe cost reduction of \$232,378. The cost of the contract for services at the CCFS is budgeted at \$170,547, for a net levy savings of \$61,831.~~

~~CA \$708,058 in funding is provided for 12.0 FTE Stores Clerk 1/Stores Clerk 1 Sheriff positions; an additional 1.0 FTE vacant Stores Clerk 1 position is unfunded.~~

~~CA This amendment would increase tax levy by \$121,618. (1A002) (Vote: 9-0)
County Board Vote: 15-3 (Nees: Berkowski, Santelippo, Taylor)~~

Veto No. 8 Municipal Commitments Amendment 1A028

OFFICE OF THE SHERIFF

☒ Amend Org. Unit No. 4000 Office of the Sheriff, by amending the narrative language on page 4000.14 as follows:

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
4000			
4000	\$0	\$56,000 (\$56,000)	(\$56,000) \$56,000

- ☒ Prisoner Board General revenues are reduced by \$85,000. \$29,000 to \$365,000. \$421,000 based on recent history. Since 2008, the City of Milwaukee has been charged approximately \$1.12 million for municipal commitment and board charges. The City has paid approximately \$21,000 of this amount with the last payment occurring in mid 2008. Historically, the City of Milwaukee has paid a significantly lower amount based on its calculations of acceptable board and commitment charges as provided for in the County/City Jail Agreement and past court decisions. Corporation Counsel, working in conjunction with the Office of the Sheriff, shall work with the appropriate officials in the City of Milwaukee to negotiate an appropriate payment for these outstanding balances. For 2013, the City of Milwaukee is expected to pay \$56,000 in board and commitment charges based on \$225,000 of gross billings. All other municipalities continue to pay the full board and commitment charge.

☒ This amendment would reduce the tax levy by \$56,000. (1A028) (Vote: 8-1) (No: Cullen)
County Board Vote: 17-1 (No: Santolippos)

**Veto No. 9 Sheriff Park Patrol and Cellular 911
Amendment 1 A048**

OFFICE OF THE SHERIFF & LAW ENFORCEMENT GRANTS

Org. Unit	Expenditures	Revenue or Bonds*	Tax Levy
4000 1975	\$2,043,267 <u>\$1,325,000</u>	\$92,000	\$2,861,267 <u>\$1,325,000</u>
4000	\$2,043,267	\$92,000	\$2,861,267
1975	(\$1,325,000)	\$0	(\$1,325,000)
\$1,618,267	\$92,000	\$1,526,267	

~~CA Amend Org. Unit No. 4000 Office of the Sheriff and Org. Unit No. 1975 Law Enforcement Grants by rejecting the Memorandum of Understanding with the Milwaukee Police Department for park patrol and restoring twenty-five Deputy Sheriff positions, two Deputy Sheriff Sergeant positions and one Parking Checker Hourly for the Targeted Enforcement Unit Park Patrol, and amend as follows:~~

~~CA Funding in the amount of \$463,062 is provided as a one time payment in 2013 to support the full transition of cellular emergency 9-1-1 dispatch for cellular calls originating in the City of Milwaukee from the Milwaukee County Office of the Sheriff to the City of Milwaukee. Since 2011, the City of Milwaukee has assumed dispatch responsibility for the majority of the cellular providers in Milwaukee County. The \$463,062 payment is intended to support the transition of the final two carriers and will be paid upon receipt of confirmation that the last two carriers have been transferred.~~

Memorandum of Understanding with the Milwaukee Police Department

~~In 2013, the County and the Milwaukee Police Department (MPD) are partnering to improve law enforcement, security, and cellular 9-1-1 communications. The MPD will formally assume policing duties for parks inside city limits, including the lakefront. The MPD will use strategic deployment strategies to maximize public safety in the parks and lakefront. The agreement, as formalized in a negotiated Memorandum of Understanding (MOU), will also improve 9-1-1 emergency call services for cellular phone calls. Prior to the agreement, cell phone calls that originated in the city went to the Office of the Sheriff and were transferred to MPD. The agreement will eliminate the need for the call transfer and enhance rapid response capacity.~~

~~The cellular 9-1-1 provision finalizes the transfer, initiated by the Sheriff in 2011, of cellular 9-1-1 telephone calls to MPD. During the 2012 Budget process, the Office of the Sheriff indicated that MPD would be able to absorb the call volume without significant impacts on its existing staff resources, and that approximately 48 percent of the Sheriff's call volume would be transferred as a result. This initiative initially resulted in position reductions that reduced property tax levy costs by \$190,430.~~

~~The MPD has reported significantly higher call volume than what was represented by~~

~~the Sheriff in the original negotiations over the transfer in 2011. As a result, MPD has experienced a significant increase in overtime costs in its emergency communications division, and as a result it has temporarily requested that the final two cellular telephone carriers not transfer calls to MPD until sufficient staff can be hired and trained. The negotiated MOU recognizes the impact the transfer has had on MPD and provides funding in the amount of \$463,062 to complete the transfer. This funding will enable MPD to hire 11 new telecommunicators to handle actual call volume.~~

~~Data indicates the number of calls that will be transferred to MPD as part of this arrangement is likely much higher than 48 percent, and is possibly as high as 70 percent. Therefore, Due to the transfer of the final two cellular carriers, the following position actions are implemented in the Emergency Communications program area:~~

- ~~5.0 FTE Communications and Highway Safety Dispatcher positions are abolished, for an active salary, social security and fringe reduction of \$304,782.~~
- ~~1.0 FTE Deputy Sheriff Sergeant is abolished, for an active salary, social security and fringe reduction of \$99,932.~~
- ~~Overtime is reduced from the 2013 Requested level by \$44,628~~
- ~~Shift Differential and Special Premium costs are reduced from the 2013 requested level by \$10,380.~~

~~The total reduction in the cost to continue for this program as a result of these actions is \$463,062. It should be noted that tax levy savings realized by the County in the 2012 budget of \$190,430 continue to accrue to the County in 2013 and in future years. For other changes to the Emergency Communications program area, see the program-specific narrative under the Administrative Services Bureau.~~

~~The other two services included in the MOU are Lakelront security and Park Patrol services. The 2012 Adopted Budget maintained the Park Patrol/Tactical Enforcement Unit (TEU) at the level of staffing requested by the Office of the Sheriff, at a tax levy cost of approximately \$3.3 million. This service level included 25.0 FTE Deputy Sheriff 1 and 2.0 FTE Deputy Sheriff Sergeant positions, for a total of approximately 47,250 regular (non-overtime) service hours. During the 2012 Budget process, the Office of the Sheriff indicated that it could not promise that this level of service would be provided due to reductions in other areas.~~

~~Based on data through the first 16 pay periods of 2012, and based on surveys with several municipalities including MPD, it has become apparent that the Office of the Sheriff is not providing the level of law enforcement in the County Parks expected in the 2012 Adopted Budget. As of pay period 16, sworn law enforcement personnel and corrections officers have provided approximately 9,205 hours of service. On an~~

annualized basis this would amount to approximately 14,958 hours, or 32 percent of the budgeted service level. Overtime hours are on pace to total 14,552 hours, slightly higher than the 2011 level worked of 10,033.

The MPD has offered to provide proactive Park Patrol services at both the Lakeland and at all other County Parks within the City, and the negotiated MOU will provide funding for those services. MPD staff indicates its officers are already providing significant Lakeland and Park Patrol security services within the City. The negotiated MOU provides enhanced efficiency in service delivery, since one agency will now be providing the service, negating the need for coordination or the likelihood of duplication of effort. The negotiated MOU also recognizes the service that MPD is providing on the Milwaukee County Transit System.

The negotiated MOU is for a three-year period, effective January 1, 2013 to December 31, 2013, with two one-year extensions based on mutual agreement. The agreement calls for MPD to be paid a total of \$1,663,062 in 2013, with 2 percent increases in 2014 and 2015, including all of the above services. This includes \$463,062 for the provision of cellular 911 phone service and \$1,200,000 for the provision of law enforcement services on the Lakeland and in other City Parks. The agreement includes provisions that MPD will make a good faith effort to hire staff of the Office of the Sheriff who are laid off, subject to MPD's residency and other hiring requirements; and that MPD provide a thorough annual report of its service.

Grant to Suburban Communities

In addition to the agreement for service with MPD, the County will provide a grant of \$125,000 for Park Patrol services to the County's other 18 municipalities. The funding will be provided to the Intergovernmental Cooperating Committee (ICC) so that it may develop a formula for distributing the funds among the municipalities.

Changing the service provider from the Office of the Sheriff to the MPD results in the elimination of low org 4019 - Park Patrol/TEU, including the following position actions:

- ~~25.0 FTE Deputy Sheriff 1 positions are abolished, for an active salary, social security and fringe reduction of \$2,304,206.~~
- ~~2.0 FTE Deputy Sheriff Sergeant positions are abolished, for an active salary, social security and fringe reduction of \$199,872.~~
- ~~1.0 FTE Parking Checker Hourly position is abolished, for an active salary and social security cost savings of \$34,040.~~
- ~~Overtime and Special Premium costs are eliminated, for a cost savings of \$387,108.~~

In addition, other costs and revenues are eliminated as follows:

- Uniform Allowance, Educational Bonuses and Longevity pay costs are eliminated, for a cost reduction from 2012 of \$21,046.
- Services and commodities are eliminated, for a cost reduction from 2012 of \$33,681.
- Crosscharges by the Department of Transportation-Fleet Division for Sheriff-owned vehicles attached to the program are eliminated. The budget for these expenditures was \$46,707 in 2012 and \$11,345 in the 2013 Request.
- 2012 Revenues from parking citations (\$38,000), special event fees (\$60,000) and a grant from the U.S. Department of Justice (\$150,000) are also eliminated.

The Office of the Sheriff has indicated in the past that staff budgeted in the Park Patrol/TEU also perform duties in other units outside of the Parks, including expressway patrol, Court security, SWAT and Bomb Disposal Units. The program-based staffing analysis described previously has taken these duties into account and has left sufficient staffing resources in those program areas to perform those other duties. The Budget also includes a significant increase in overtime costs, which can be utilized to absorb these duties. With regard to transit, the 2013 Budget for the Milwaukee County Transit System includes an additional \$500,000, or 55 percent increase, in funding for private security services despite a stable number of incidents. The MPD presently responds to calls for service on transit when sworn law enforcement is necessary within the City limits.

The expenditure authority for the payment to MPD for this agreement (\$1,663,062) and the municipalities (\$125,000) is budgeted in a new non-departmental account (Low Org 1975 - Law Enforcement Grants) under the management of the Department of Administrative Services - Fiscal Division (DAS-Fiscal).

Because the cost of the agreement with MPD is shifted to a non-departmental cost center, the net levy impact relative to the 2012 Adopted Budget in the Office of the Sheriff is a reduction of \$2,814,682. The overall tax levy reduction for the County compared to the 2012 Adopted Budget is \$1,216,693. The overall tax levy reduction for the County compared to the 2013 cost-to-continue is \$1,716,400 (figures include changes to remaining legacy fringe benefits).

~~In October 2012, the Office of the Sheriff presented a 2013 Parks Plan detailing the zones/assignments that the Tactical Enforcement Unit/Park Patrol will use to monitor Milwaukee County parks in 2013. The Sheriff is respectfully requested to submit a midyear report to the County Board by the July Meeting Cycle detailing Park Patrol/Targeted Enforcement Unit activities, including adherence to the 2013 Parks Plan.~~

~~Amend Org. Unit No. 1975 - Law Enforcement Grants to remove \$1,325,000 in~~

funding:

- This non-department org unit includes expenditure authority for payment to MPD in the amount of \$463,062 to support the full transition of emergency cellular 9-1-1 dispatch in 2013. (\$1,663,062) and other municipalities for emergency 9-1-1 and park patrol services and is under the management of the Department of Administrative Services—Fiscal Division (DAS-Fiscal).

CA This amendment would increase tax levy by \$1,526,267. (1A048) (Vote: 6-3) (Noes: Schmitt, Jursik, Lipsecomb)
CA County Board Vote: 12-6 (Noes: Bowen, Jursik, Lipsecomb, Santfilippo, Schmitt, Taylor)

**Veto No. 10 Airport Deputy Sheriff Positions
Amendment 1 A005**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
OFFICE OF THE SHERIFF & DEPARTMENT OF TRANSPORTATION – AIRPORT DIVISION	4000			
	5040			
<input checked="" type="checkbox"/> Amend Org. Unit No. 4000 Office of the Sheriff, by restoring eleven Deputy Sheriff 1 positions for the Airport Patrol Division and amend Org. Unit 5040 Dept. of Transportation Airport by increasing the crosscharge for Airport Patrol,	4000	\$0	\$0	\$0
	5040	<input checked="" type="checkbox"/> \$967,890	<input checked="" type="checkbox"/> \$967,890	\$0
<input checked="" type="checkbox"/> Salary and fringe increases of \$983,994 result in Org. Unit 4000, offset by the crosscharge of these expenses to Org. Unit 5040 Airport and the increase of revenue in Org. Unit 5040 for a net zero increase.		<input checked="" type="checkbox"/> \$967,890	<input checked="" type="checkbox"/> \$967,890	\$0
<input checked="" type="checkbox"/> This amendment would have no tax levy impact. (1A005) (Vote: 9-0) County Board Vote: 18-0				

Veto No. 11 DAS-Facilities Strategic Planning Amendment 1A032

DEPARTMENT OF ADMINISTRATIVE SERVICES – FACILITIES MANAGEMENT

Amend Org. Unit No. 5700 – DAS-Facilities Management, by adjusting the following language under "Budget Highlights" on page 5:

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
5700			
5700	\$0	\$0	\$0

Facilities Assessment Team

~~The 2012-Budget includes the creation of a Facilities Assessment Team (Team) that will provide inspection services to all County-owned facilities. The Team shall review facility maintenance / repair deficiencies in tandem with the 5-year Capital Plan, the facilities database, and the recent facilities assessment study in order to develop action plans to address the County's overall facility maintenance / repair needs.~~

~~The Long Range Strategic Plan Steering Committee along with staff dedicated great effort to the strategic planning process beginning in November 2009 and resulting in directives including a facilities resolution. This resolution was approved by the County Board and signed by the County Executive March 2011. The resolution requires a comprehensive facilities plan to realize the following goals:~~

- ~~Maximize value leveraged through a sale~~
- ~~Consolidate County holdings based on best use~~
- ~~Consider the safety of the building while also reducing costs of operation~~
- ~~Reduce long standing liabilities associated with ownership of a facility~~
- ~~Reduce the Geographic Scope of real estate holdings~~

~~To carry out this directive, the 2012 Budget funded the development of a comprehensive facilities plan for select County properties which is ongoing with results (including an implementation plan and market analysis) expected in December 2012.~~

~~The Team shall return to the Committee on Transportation, Public Works & Transit (IPWIT) in April 2013 with a report on the progress of strategically downsizing County holdings or a thorough report on alternate recommendations from the Assessment Team based on their studies.~~

~~The IPWIT Committee will aim to develop a strategic facilities plan in time for the 2014 budget. The IPWIT Committee shall provide oversight as needed and request~~

status reports at appropriate junctures based on the Team's progress.

and shall also determine whether a separate Courthouse complex plan shall be initiated including review of WCG087 New Huber Facility in the 2013 Capital Budget which provides money to plan and design for reconstruction or demolition and construction of a new Huber Facility. The TEAM will report back for the June 2013 cycle of the Committees on Transportation, Public Works and Transit and Judiciary, Safety and General Services.

The Team shall consist of the following positions created in the 2013 Budget:

- 1.0 FTE Architect
- 2.0 FTE Heating and Equipment Mechanic
- 1.0 FTE Electrical Mechanic

Total Personnel Expenditures for these positions is \$433,920. In 2013, the cost of for these positions will be offset with revenue from existing capital project WO949 – Inventory & Assessment, as these positions will be performing work that is directly chargeable to this project.

DAS-Facilities Management staff will develop a cross-charge methodology by which departments will be charged for inspection and review services provided by the Team in future years beginning with the 2014 Budget.

The Facilities Assessment study was conducted in 2012 with one time funding.

This amendment would have no tax levy impact. (1A032) (Vote: 9-0)
County Board Vote: 17-1 (No: Weisman)

**Veto No. 12 MATC Food Service
Amendment 1A041**

DEPARTMENT OF ADMINISTRATIVE SERVICES – FACILITIES MANAGEMENT

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
Amend Org. Unit No. 5700 – DAS Facilities Management, by adding to the budget narrative under “Budget Highlights” as follows:	5700	\$0	\$0	\$0

~~**Courthouse Food Services Initiative**~~
~~DAS Facilities Management shall begin negotiations with Milwaukee Area Technical College (MATC) to provide culinary and food services in the Courthouse Facilities Management shall provide a report to the Judiciary, Safety and General Services Committee and the Transportation, Public Works and Transit Committee in the March 2013 committee cycle on costs/revenues associated and potential start dates for MATC to provide culinary and food services. Upon Board approval, this public-public partnership shall begin in July 2013.~~

~~This amendment would have no tax levy impact. (1A041) (Vote: 9-0)
County Board Vote: 18-0~~

Veto No. 13 BHD Community Support Program Amendment 1A022

DEPARTMENT OF HEALTH AND HUMAN SERVICES – BEHAVIORAL HEALTH DIVISION

~~CA Amend Org. Unit No. 6300 Behavioral Health Division, as follows:~~

~~**Community Support Program - Downtown Outsourcing** (\$397,569)
Beginning July 1, 2013, the caseload currently covered by BHD's Community Support Program (CSP) - Downtown will be assumed by a community provider through a competitively bid purchase of service contract. The initiative will produce savings of \$667,569 including personnel, other expenditures and revenue reductions. This is offset by \$270,000 for the purchase of additional community slots, resulting in a tax levy savings of \$397,569.~~

The following CSP - Downtown staff positions will be abolished as of July 1, 2013. The FTE reductions reflect the annualized impact to FTEs while the savings shown in parentheses is the fiscal impact in 2013.

- 1.0 FTE Office Supp Asst 2 (\$28,500)
- 1.0 FTE -RC-Office Supp Asst 2 (\$26,543)
- .50 FTE RN Pool (\$22,521)
- 2.0 FTE Comm Service Nurse (PR18N) (\$104,992)
- .50 FTE Adv Prac Nurse Prescriber Pool (\$0)
- .50 FTE Adv Prac Nurse Prescriber (\$26,470)
- .50 FTE BH Staff Psychiatrist (\$59,647)
- 4.0 FTE Cert Occ Therapy Asst (\$125,212)
- 6.0 FTE Occupational Therapist (\$283,345)
- 1.0 FTE Comm Supp Prog Coord (\$47,114)
- 3.0 FTE Psych Soc Wkr (\$113,225)
- 1.0 FTE Psych Soc Wkr CSP (\$39,638)

These mid-year reductions result in a total annual reduction of 21.0 FTE. The full impact of the savings will be realized in 2014.

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
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	6300	CA \$635,898 (\$635,898)	CA \$238,329 (\$238,329)	CA \$397,569 (\$397,569)
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~~CA This amendment would increase tax levy by \$397,569. (1A022) (Vote: 5-4) (Nees: Schmitt, Romo West, Jursik, Alexander)~~
~~CA County Board Vote: 10-8 (Nees: Alexander, Borkowski, Bowen, Jursik, Romo West, Sanfilippo, Schmitt, Taylor)~~

**Veto No. 14 EMS Subsidy
Amendment 1A036**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
DEPARTMENT OF HEALTH AND HUMAN SERVICES – BEHAVIORAL HEALTH DIVISION	6300			
Amend Org. Unit No. 6300 – Behavioral Health Division, as follows:	6300			
CA EMS Subsidy to Local Municipalities				
CA The EMS subsidy paid to specific Milwaukee County municipalities is <u>increased by</u>	CA	\$500,000		\$500,000
CA \$500,000 to \$2,000,000 maintained at \$1,500,000 for 2013.		(\$500,000)		(\$500,000)
CA This amendment would increase tax levy by \$500,000. (1A036) (Vote: 8-1) (No: Schmitt)				
CA County Board Vote: 15-3 (Moses: Borkowski, Santelippo, Schmitt)				

Veto No. 15 ARCW Matching Grant
Amendment 1A047

DEPARTMENT OF HEALTH AND HUMAN SERVICES – BEHAVIORAL HEALTH DIVISION

~~CA Amend Org Unit No. 6300 Behavioral Health Division, as follows:~~

~~CA An appropriation of \$100,000 is provided for a purchase of service contract with the
Aids Resource Center of Wisconsin (ARCW). The proposed contract with ARCW~~

~~would fund HIV prevention services, including education and counseling, testing, and
referral services targeted to high-risk populations, especially young men of color and
injection drug users, and fund AODA prevention and opiate overdose prevention
services in Milwaukee County. The \$100,000 appropriation from Milwaukee County
requires matching contributions from other local government entities.~~

~~CA This amendment would increase tax levy by \$100,000. (1A047) (Vote: 7-2) (Nees:
Schmitt, Alexander)~~

~~CA County Board Vote: 13-5 (Nees: Alexander, Borkowski, Santelippo, Schmitt, Taylor)~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
------------------	---------------------	------------------------------	-----------------

6300

6300

~~\$100,000~~
~~(\$100,000)~~

\$0

~~\$100,000~~
~~(\$100,000)~~

Veto No. 16 War Memorial Center Amendment 1C014

WAR MEMORIAL

Org. Unit	Expenditures	Revenue or Bonds*	Tax Levy
1914			

Amend Org. Unit No. 1914 – War Memorial, to include the following in the 2013

Budget narrative:

1914

\$212,500

\$0

\$212,500

~~CA Milwaukee County will create a separate unit account to hold the \$212,500 allocated to Milwaukee Art Museum Direct Funding. Milwaukee County will deposit a matching appropriation of \$212,500 in tax levy funds resulting in a total of \$425,000 in designated funding.~~

~~CA The War Memorial Center and the Milwaukee Art Museum shall each receive an equal share of this designated funding, which will be released for use by the War Memorial Center and the Milwaukee Art Museum contingent upon:~~

- 1) The Milwaukee Art Museum Board of Trustees and the War Memorial Center Board entering into a written agreement realigning operational and budgetary relationships between the two organizations. AND
- 2) Ratification of said agreement by the War Memorial Corporation Board.

~~CA Failure to accomplish both components of the above contingency clause by June 30, 2013 will result in the \$425,000 balance of held funds being transferred back to Milwaukee County for deposit into the County's contingency fund.~~

~~CA This amendment would increase tax levy by \$212,500. (1C014) Failed in FPAG Vote: 4-5 (Noes: Haas, Schmitt, Romo West, Lipscomb, Cullen)~~
~~CA County Board Vote: 11-7 (Noes: Bowen, Cullen, Harris, Lipscomb, Romo West, Schmitt, Dimitrijevic)~~

**Veto No. 17 Parks Beer Gardens
Amendment 1 A003**

DEPARTMENT OF PARKS, RECREATION, AND CULTURE & LAND SALES

~~Amend Org. Unit No. 9000 Department of Parks, Recreation and Culture and Org. Unit 1933 Land Sales, as follows:~~

~~4: Add the following to the budget narrative, under "Budget Highlights", on Page 9000-~~

Beer Garden Concessions

~~In 2012, the Department of Parks, Recreation and Culture selected a vendor and entered into an agreement for the operation of a beer garden concession in Estabrook Park on an exclusive basis for an initial contract period of three years, plus two one-year renewable periods if mutually agreeable. Under the agreement, the vendor pays Milwaukee County Parks 20 percent of gross receipts for alcoholic beverage sales and 10 percent of gross receipts for non-alcoholic beverage sales, plus \$236 per month for utilities each month the concession is in operation. Revenues received by the county under this arrangement from May 28 through September 2, 2012 total approximately \$65,000.~~

~~In 2013, the Department of Parks, Recreation and Culture is authorized and directed to prepare a request for proposals (RFP) to solicit interest in operating a beer garden concession at various Park locations, and to submit the RFP to the County Board for review and approval prior to issuing it. The Department of Parks, Recreation and Culture is further authorized to recommend up to two proposals in response to the RFP, one on the west or northwest side, and one on the south side, and to submit an agreement under terms and conditions similar to the vendor agreement entered into in 2012, for approval by the County Board.~~

~~The Department of Parks, Recreation and Culture shall submit quarterly status reports on the progress of these efforts to establish two additional beer gardens in the Parks to the Committee on Parks, Energy and Environment. No specific expenditures or revenues are included for this initiative. Any and all revenues generated in 2013 as a result of entering into any such agreement(s) shall be placed into a newly created Parks Amenities Matching Fund to address repairs or enhancements of qualified existing park facilities and amenities under criteria established for the Fund. The Parks Director shall issue recommendations on the~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
9000			
1933			
9000	\$0	\$0	\$0
1933	\$0	\$0	\$0

~~C~~ establishment and funding criteria of the Parks Amenities Matching Fund to the Committee on Parks, Energy and Environment for review and approval by the March 2013 cycle.

~~C~~ Add the following narrative to Org. 1033 Land Sales as third paragraph

~~C~~ Once the first \$450,000 in land sale revenue is received to cover Real Estate Services and the public art capital project, the next \$250,000 of land sale revenue, to the extent that it is received, shall be allocated to a newly created Park Amenities Matching Fund. The Parks Amenities Fund is further explained in Org. Unit 9000 Parks.

~~C~~ This amendment would have no tax levy impact. (1A003) (Vote: 9-0)
County Board Vote: 17-1 (No: Weisheit)

**Veto No. 18 On-Site Health Clinic
Amendment 1C004**

EMPLOYEE FRINGE BENEFITS

Amend Org. Unit No. 1950 – Employee Fringe Benefits, by adding the following bullet under budget highlights:

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
1950			
1950	\$0	\$0	\$0

- ~~✓~~ The ~~Employee Benefits Workgroup~~, comprised of staff from the Department of Administrative Services, Office of the Comptroller, ~~County Board~~, Corporation Counsel and others that may be needed, are authorized and directed to study the merits of creating an on-site health clinic for employees, retirees and dependents. Employer provided on-site health clinics have proven to help improve care and reduce the cost of providing health insurance coverage. On-site health clinics have been implemented by many major private employers and, according to a recent national survey, 29 percent of large government entities have also done so. The ~~Workgroup~~ shall also study the potential location of a clinic, including whether the Behavioral Health Division offers opportunities to co-locate a facility that would minimize start-up costs. The ~~Workgroup~~ shall issue a report to the Committee on Finance, Personnel and Audit ~~for consideration in the July 2013 cycle~~ that provides a cost benefit analysis of various options (e.g. preventative or urgent care) and, if appropriate, an initial plan to create an on-site health clinic.

- ~~✓~~ This amendment would have no tax levy impact. (1C004) (Vote: 7-2) (Moses, Schmitt, Jursik)
- ~~✓~~ County Board Vote: 16-2 (Moses, Jursik, Schmitt)

Veto No. 19 Wellness Program Amendment 1C013

EMPLOYEE FRINGE BENEFITS & GENERAL COUNTY DEBT SERVICE

Amend Org. Unit No. 1950 – Employee Fringe Benefits, and Org. Unit No. 9960 – General County Debt Service to modify and expand the Wellness Program initiative, as follows:

Org. 1950 – Employee Fringe Benefits

Amend Org. Unit No. 1950 – Employee Fringe Benefits, on page 1950-3 of the budget narrative, as follows:

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
1950	\$725,000	\$144,000	\$581,000
9960	\$0	\$625,000	(\$625,000)
	\$725,000	\$769,000	(\$44,000)
	(\$725,000)	(\$769,000)	\$44,000

Wellness Program. A comprehensive wellness program is an investment in improving the health of employees and slow the long-term rate of health care cost increases. ~~The 2013 Budget includes \$250,000 \$950,000 for~~ implementing and administering an employee wellness program designed to improve the overall long-term health of our Milwaukee County's covered population through providing health education and awareness, promoting prudent preventive medicine, and encouraging healthy activities and choices. The Department of Human Resources budget provides for one Wellness Coordinator for a salary and benefits cost of \$70,832 to be supported by existing health and consulting vendors, and supplemented with professional services for a total of \$179,168 (Table 3, Line 4).

An RFP will be issued for a comprehensive wellness program managed by a Third Party Administrator (TPA) that includes a Disease Management component, a health risk assessment with biometric screening, health coaching and quarterly follow-up contacts by health professionals. A TPA contract proposal will be submitted for County Board approval no later than March 2013. The Employee Benefits Division of the Department of Human Resources will work with the TPA to broaden the definition of preventive health services that can be accessed without an office visit co-pay, thereby incentivizing well checks. The wellness program will incentivize program participation by applying a health assessment fee for employees (and spouses) not participating in the program. Revenue from implementing this assessment fee during 2013 is estimated at \$144,000 and will partly offset the cost of the program. In addition, the wellness program will include a

~~CA~~ series of group exercise and fitness classes free to county employees at identified convenient locations. The cost of these classes in 2013 is estimated at \$25,000.

~~CA~~ The Employee Benefits Work Group shall develop a specific plan for implementing the wellness program under the general parameters set above, and shall submit it to the Committee on Finance, Personnel and Audit in the March 2013 committee cycle for review and approval for implementation. This plan could include, but not be limited to, a multi-step process for employees and spouses to undertake, including health assessments, lab testing/biometrics and meetings with health coaches, as well as an educational program for tobacco users. Other possible components could address healthy lifestyles and efforts to reduce risky behavior and improve overall health.

Org. 9960 – General County Debt Service

~~CA~~ Amend Org. Unit No. 9960 – General County Debt Service by increasing the contribution from the Debt Service Reserve by \$625,000.

~~CA~~ This amendment would decrease tax levy by \$44,000. (1G013) (Vote: 9-0)
County Board Vote: 12-6 (Nees, Alexander, Borkowski, Mayo, Santfilippo, Schmitt, Weisheit)

EMPLOYEE FRINGE BENEFITS & COLA'S & COUNTY BOARD-CBDP & DAS-FISCAL AFFAIRS & HUMAN RESOURCES & DOT-TRANSIT & DOT-FLEET & DOT-HIGHWAY & DOT-AIRPORT & DISTRICT ATTORNEY & SALES TAX REVENUES

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
1950			
COLA's			
1040	\$1,357,285		\$1,764,131
1151	<u>(\$2,334,387)</u>		<u>(\$1,937,541)</u>
1140			
5600			
5300			
5100			
5040			
4500			
1996			
1950	\$4,357,285	(\$396,846)	\$1,764,131
	<u>(\$2,334,387)</u>		<u>(\$1,937,541)</u>
COLA's	(\$539,797)	(\$91,765)	(\$448,032)
1040	(\$58,624)	(\$6,764)	(\$51,860)
1151	(\$164,835)	\$0	(\$164,835)
1140	(\$624,442)	\$0	(\$624,442)
5600	(\$28,906)	\$0	(\$28,906)
5300	(\$43,359)	(\$6,504)	(\$36,855)
5100	(\$26,252)	(\$22,595)	(\$3,657)
5040	(\$57,767)	(\$57,767)	\$0
4500	(\$85,213)	\$0	(\$85,213)
1996	\$0	\$534,398	(\$534,398)
	<u>(\$274,910)</u>	<u>(\$47,843)</u>	<u>(\$224,067)</u>
	<u>(\$3,963,582)</u>		<u>(\$3,915,739)</u>

Changes to Org. 1950 – Employee & Retiree Healthcare			
	Expenditures	Revenues	Tax Levy
Reduction in anticipated healthcare expenses Based on 2012 Projected actual and 2013 budgeted headcount	(\$4,450,000)	(\$756,500)	(\$3,693,500)
Reestablish Flexible Spending Account CA	\$3,691,672	\$0 CA	\$3,691,672
Reduce Prescription Drug Co-pay to 2.5 times retail amount	\$983,447	\$167,186	\$816,261
Reduce the annual deductible for each of the four-tiers of coverage	\$1,132,166	\$192,468	\$939,698
Total CA	\$1,357,285 (\$2,334,387)	(\$396,846) CA	\$1,754,131 (\$1,937,541)

Reduce anticipated healthcare expenses by \$4,450,000 to reflect a decrease in anticipated healthcare costs in 2013 based on 2012 projected year-end results and approximately 100 fewer enrollments based on position actions in the 2013 Budget. This number results in tax levy savings of approximately \$3,693,500 after factoring revenue offsets. This amendment does not factor any additional savings that may be realized due to the dependent eligibility that was conducted in the fall of 2012.

~~CA~~ Amend the flexible savings narrative language on page 1950.3 as follows:

~~CA~~ **Flexible Spending Account (FSA) Contribution.** Milwaukee County will not contribute to active employees flexible spending accounts in 2013, resulting in budgetary savings costs of \$3,426,525 ~~\$3,691,672~~ ~~\$735,100~~. Employees remain eligible to voluntarily contribute to their flexible spending accounts, up to the Internal Revenue Service (IRS) limit. ~~The contributions will be based on the new four-tier monthly premium system.~~

CA
CA
CA
CA

Flexible Spending Account Contributions	
Premium Tier	Contribution
Employee Only	\$100
Employee + Child(ren)	\$240
Employee + Spouse	\$200
Employee + Family	\$300

Amend the narrative language on page 1950-2 to reduce the annual deductible and change the prescription drug copay as follows:

Tier	In Network Annual Deductible
Employee Only	\$900.00- \$800.00
Employee + Child(ren)	\$1,200.00- \$1,050.00
Employee + Spouse	\$1,800.00- \$1,600.00
Employee + Family	\$2,100.00- \$1,850.00

The prescription medication for 90-day mail order medications will also be equal to ~~three~~ two and one-half times the 30-day retail amount.

Amend Org. 1950 – Employee Fringe Benefits, by adding the following narrative language related to Cost of Living Adjustments (COLA):

The 2013 Budget includes a 1.5 percent increase for most employees beginning May 12, 2013.

This amendment deletes the second 1.5 percent COLA included in the Recommended Budget that was scheduled to go into effect on October 27, 2013. This change results in expenditure savings in departments of \$539,797, offset with a revenue decrease of \$91,765 for a net tax levy savings of \$448,032.

Org. 1140 – Department of Human Resources

Delete the \$500,000 appropriation for the Total Rewards Program by amending the narrative language on page 1140-4 as follows:

Total Rewards Program \$500,000

~~Expenditures increase \$500,000 to create a performance recognition program as part of the Total Rewards package for County employees. The program provides for monetary awards for employees who achieve exceptional results.~~

Position Changes

Due to fiscal constraints, several new positions that were included in the Recommended Budget are adjusted or denied creation. This includes:

<u>Org.</u>	<u>Name</u>	<u># of Positions</u>	<u>Position Title</u>	<u>Exp.</u>	<u>Rev.</u>	<u>Tax Levy</u>
1040	County Board -CDBP	1	Information & Outreach Coord.	(\$58,624)	(\$6,764)	(\$51,860)
1151	DAS-Fiscal Affairs	2	FAMA 1	(\$135,588)	\$0	(\$135,588)
1151	DAS-Fiscal Affairs	3	Recently reclassified 38M Positions	(\$29,247)	\$0	(\$29,247)
1140	Human Resources	1	Compensation Analyst	(\$62,221)	\$0	(\$62,221)
		1	Metrics and Reporting Analyst	(\$62,221)	\$0	(\$62,221)
5800	Transportation	1	Deputy Director	(\$156,284)	(\$86,866)	(\$69,418)
4500	District Attorney	1	Investigator-DA	(\$85,213)	\$0	(\$85,213)
4500	District Attorney	1	Fiscal and Budget Manager	\$0	\$0	\$0
Total:				(\$589,398)	(\$93,630)	(\$495,768)

Amend Org. 1040 – County Board – Office of Community Business Development
Partners narrative on page 1040-2 as follows:

Personnel Changes**\$235,372**

The following positions are created related to increased DBE Program mandates:

- 1.0 FTE Certification Analyst, 2.0 FTE Contract Specialist, 4.0 FTE Information and Outreach Coordinator. This action increases net salary and benefit costs by \$235,372 and includes a vacancy and turnover savings of (\$58,836) from hiring for these positions no earlier than March 1, 2013.

CA
~~Amend Org. 1151 – DAS Administration and Fiscal Affairs narrative on page 1151 – 384 as follows:~~

~~CA An analysis of high performance units of local government has been undertaken and a proposal to restructure the Fiscal and Strategic Services section was requested approved during the September 2012 Board Cycle. The goal of the proposal is to implement a long range strategic fiscal and management analysis regime that incorporates performance measurement and management and a focus on long term capital asset needs. The process is modeled on that used by the City of Baltimore, MD, King County, Washington (Seattle), and the City of Milwaukee, WI, which all utilize a form of "CountySTAT or CitySTAT."~~

~~CA The goal of this proposal is to provide policymakers with enhanced data for decision-making purposes, and to provide additional transparency on performance to the public.~~

~~CA The proposal would reclassified three existing Fiscal and Management Analyst III positions into three higher level positions that would, in addition to existing duties of a Fiscal and Management Analyst, be responsible for implementing CountySTAT. 1.0 FTE Fiscal and Strategic Planning Coordinator, 1.0 FTE Fiscal and Performance Management Coordinator, and 1.0 FTE Fiscal and Strategic Asset Coordinator. This request is fully funded under the 2013 budget with the positions funded at Step 1 of pay range 38M.~~

~~If the reclassification request was not approved in 2012, this Budget provides that 1.0 FTE Fiscal and Strategic Planning Coordinator, 1.0 FTE Fiscal and Performance Management Coordinator, and 1.0 FTE Fiscal and Strategic Asset Coordinator will be created and 3.0 FTE Fiscal and Management Analyst III positions will be abolished upon vacancy.~~

~~In order to provide additional fiscal and management analysis capacity, 2.0 FTE Fiscal and Management Analyst I positions are created and funded, with an active personal service cost of \$135,724.~~

~~Amend Org: 1140 – Human Resources narrative on page 1140-4 as follows:~~

- ~~• 1.0 FTE Wellness Coordinator, 1.0 FTE Compensation Analyst, 1.0 FTE Metrics Reporting Analyst, 1.0 FTE Employee Relations Specialist and 1.0 FTE Employee Development Coordinator are created for a portion of the year for a total salary and benefit cost of \$340,633-130,697.~~

~~Amend Org: 5800 – Department of Transportation – Director's Office narrative on page 5800-2 as follows:~~

~~**Personnel Changes**~~

~~**\$169,012**~~

- ~~• 1.0 FTE ExDir-2 Deputy Director of Transportation is created for an~~

~~additional salary and benefit cost of \$156,284, which is crosscharged to the Divisions of DOI that report to the Director's Office. This position is created to assist the Director of Transportation in the oversight and operations of the DOI.~~

(Note: The expenditure, revenue and tax levy savings from this position action are shown below)

	<u>EXP</u>	<u>REV</u>	<u>TAX LEVY</u>
Org Unit 5600 Transit	(\$28,906)	\$0	(\$28,906)
Org Unit 5300 Fleet	(\$43,359)	(\$6,504)	(\$36,855)
Org Unit 5100 Highway	(\$26,252)	(\$22,595)	(\$3,657)
Org Unit 5040 Airport	(\$57,767)	(\$57,767)	\$0
	<u>(\$156,284)</u>	<u>(\$86,866)</u>	<u>(\$69,418)</u>

Amend Org. Unit 4500 – District Attorney narrative on page 4500 -9 as follows:

The data shows a 100 percent increase in average witness protection caseload during the 4-year period, and does not include other cases such as public corruption. The law enforcement services provided by these positions are critical to public safety, especially in the areas of domestic violence and witness intimidation. A 100 percent increase in workload in four years creates pressures on staff that puts performance at risk. Therefore, 3-0 two FTE Investigator-District Attorney positions are created. Active personal services, training and equipment costs for these positions total ~~\$302,940~~ \$217,742.

One of the additional investigator positions is to be dedicated specifically to forensic computer investigations. The Office of the District Attorney has identified this as a critical need because support from the state crime lab and other state agencies is insufficient to handle the growing volume of work in a timely fashion. The Office of the District Attorney has already invested thousands of dollars in forensic computer hardware and software. The additional forensic investigator will leverage these investments.

New DA-Investigator positions will be part of the Countywide Witness Protection Unit with a focus on expanded Domestic Violence cases.


As part of this initiative, after consulting with the Director of the Department of Transportation-Fleet Management Division, the Office of the District Attorney may take possession of up to two additional vehicles.

In addition, \$64,812 is provided to reallocate the ~~12.0~~ 11.0 FTE Investigator and 1.0 FTE Chief Investigator positions to new pay ranges. It is anticipated that the District Attorney will be submitting a reallocation request to Human Resources in the fall of 2012 and a recommendation will be made to the County Board Committee on Finance, Personnel and Audit. These additional funds are included in the District Attorney's Budget to be used if a reallocation request is approved.

Financial Management Position **\$0**

~~In order to create a succession plan for management of budget, accounting, and other administrative functions, 1.0 FTE position of Fiscal and Budget Manager – District Attorney is created, with an active personal services cost of \$100,832. Because it is not anticipated that this position will be filled in 2013, the cost of the position is offset with vacancy and turnover savings for no net levy impact.~~

Amend Org. Unit No. 1996 – County Sales Tax Revenue, by increasing anticipated revenue by \$534,398 based on an updated revenue projection provided by the Office of the Comptroller in late October 2012.

 This amendment would result in a ~~\$224,067~~ tax levy decrease. ~~(1C010) (Vote: 9-0)~~
~~County Board Vote: 15-3 (Moses, Borkowski, Santolippo, Taylor)~~

Veto No. 21 Capital Improvements Committee Amendment 1B002

CAPITAL BUDGET

~~GA~~ Amend the 2013 Milwaukee County Capital Improvements Budget as follows:

~~CA~~ Add the following to the "Introduction" section of the 2013 Capital Improvements Budget at the end of the section titled "2013 Capital Budget Project Selection Process" on page 14 of the Capital Improvements narrative:

~~CA~~ For future years, capital projects to be included in the Capital Improvements Budget shall be evaluated by a Capital Improvements Committee comprised of the Director of the Department of Transportation, the Fiscal and Budget Administrator, the Comptroller, the chair of the Committee on Transportation, Public Works & Transit, the Co-Chairs of the Committee on Finance, Personnel and Audit, or their designees, and two appointments of the County Executive who shall be mayors or village presidents of municipalities within Milwaukee County. The Chair of the County Board shall appoint the chair of the Capital Improvements Committee.

~~CA~~ In addition to evaluating capital projects based on selection criteria it shall establish the Capital Improvements Committee shall also develop a five-year capital improvements plan. Initially, by April 15 of each year, department heads shall submit their five-year capital improvements plan requests to the appropriate standing committees of the County Board, who shall then submit the plans, including their recommendations, to the Capital Improvements Committee. Based on this review of projects submitted and of critical needs, the Capital Improvements Committee shall submit the five-year capital improvements plan to the County Board and the County Executive by May 15 of each year for review and adoption in conjunction with the annual budget.

~~CA~~ Also by May 15 of each year, the Capital Improvements Committee shall submit to the Department of Administrative Services Administration and Fiscal Affairs Division an evaluation of each capital budget recommended by county departments, agencies and offices, including ratings, prioritized rankings, financing, and how each project serves to implement the five-year capital improvements plan; said report shall also be provided to the county board of supervisors.

~~CA~~ The composition and duties of the Capital Improvements Committee shall be codified in a County Ordinance submitted for County Board approval.

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
1800			
1800	\$0	\$0	\$0

CA ~~This amendment would have no tax levy impact. (1B002) (Vote: 9-0)
County Board Vote: 14-4 (Nees: Borkowski, Santelippo, Taylor, Weishan)~~

Veto No. 22 Public Art Program Amendment 1B010

WO021 MILWAUKEE COUNTY PUBLIC ART PROGRAM

Org. Unit	Expenditures	Revenue or Bonds*	Tax Levy
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WO021			
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~~CA Amend Org. Unit No. WO021 Milwaukee County Public Art Program, by adding the following narrative to the 2013 Capital Improvements Budget:~~

WO021			
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	\$334,216		
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		\$334,216*	
--	--	------------	--

			\$0
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~~CA Reinstate the Milwaukee County Public Art Program by designating 5 percent of total budgeted funds for all eligible capital projects exceeding \$250,000 to be used for public art related to those respective projects.~~

~~CA Eligibility for the program stipulates that the project:~~

- ~~• Must be funded for more than \$250,000~~
- ~~• Must be a structure/facility to which the public has access, or~~
- ~~• Must be a roadway, highway and/or bike trail~~

~~CA Projects that are ineligible for the Public Art Program include:~~

- ~~• Purchase of computer equipment~~
- ~~• Purchase of fleet equipment~~
- ~~• Projects involving demolition (without reconstruction)~~
- ~~• Projects that do not involve or provide general public access~~
- ~~• Land development projects involving environmental remediation/redevelopment~~

~~CA For the year 2013 Capital Budget, a special Capital Public Art appropriation of \$50,552 shall be available for non-Airport capital projects to be financed by general obligation bonds, and \$280,664 shall be available for Airport-related capital projects to be financed by Airport bonds.~~

~~CA This amendment would result in a zero-tax levy impact. (1B010) (Vote: 6-3 to Deny) (Moses: Alexander, Stampor, Johnson)
County Board Vote: 12-6 (Moses: Alexander, Borkowski, Santolippo, Schmitt, Taylor, Weisbar)~~

Veto No. 23 Moody Renovations Amendment 1B008

WP191 MOODY POOL RENOVATIONS

~~CA Amend Org. Unit No. WP191 – Moody Pool Renovations, by striking current CA language and adding the following to the narrative:~~

<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
WP191			
WP191	\$0	\$0	\$0

The new scope of work will include the demolition of the indoor pool structure and adjacent wading pool. After demolition is complete the following amenities will be installed: an outdoor splash pad with a small playground, a 3000 square foot community building, an open air picnic structure, lit parkways, a Helios exercise station, and improved green space for gatherings and field sports. The project will also include reconstruction of the parking lot and relocation of the lit basketball courts. Plantings will also be provided to buffer active areas in the park from abutting neighbors and space will be set aside for a community garden. The connections to both the Auer Avenue School and the COA Goldin Center will be improved, while access to parking will be moved from the adjacent alley to increase visibility.

~~CA The 2011 appropriation of \$2,038,622 for Moody Pool will be used to complete CA Phase 1 of the renovations and developments of a 3-year scoped plan to fully CA restore the indoor pool facility in 2013.~~

~~CA The total cost for the project is estimated at \$8 million, which assumes the remaining cost of \$6 million to be appropriated in years 2014 and 2015.~~

~~CA This amendment would have no tax levy impact. (1B008) (Vote: 5-4) (Nees: Schmitt, Jursik, Lipscomb, Alexander) County Board Vote: 10-8 (Nees: Alexander, Berkowski, Jursik, Lipscomb, Santelippo, Schmitt, Taylor, Weisner)~~

**Veto No. 24 Bus Shields
Amendment 1B007**

	<u>Org. Unit</u>	<u>Expenditures</u>	<u>Revenue or Bonds*</u>	<u>Tax Levy</u>
WTXXX TRANSIT BUS SHIELDS	WTXXX			
CA Amend the 2013 Milwaukee County Capital Improvements Budget as follows:	WTXXX	\$745,000	\$149,000*	\$0
CA In 2013, 326 buses will be retrofitted with bus driver protector shields. Shield costs including installation is projected at \$2,285 each. Federal share cover 80% of costs, with a 20% matching local share.			\$596,000 \$745,000	
CA This amendment would have no tax levy impact. (1B007) (Votes: 9-0) County Board Vote: 18-0				



OFFICE OF THE COUNTY EXECUTIVE

Chris Abele

MILWAUKEE COUNTY EXECUTIVE

DATE: November 13, 2012

TO: The Honorable Milwaukee Board of Supervisors

FROM: Chris Abele, Milwaukee County Executive

RE: Veto of County Board File No. 12-788 on Capital Improvements Committee Ordinance

I am vetoing County Board File No. 12-788 on Capital Improvements Committee Ordinance pursuant to the authority granted to me by Article IV, Section 23(a) of the Wisconsin Constitution and Section 59.17(6) of the Wisconsin Statutes.

I am vetoing this Ordinance for the same reasons I am vetoing Amendment 1B002.

I ask the Board to sustain my veto.



OFFICE OF THE COUNTY EXECUTIVE

Chris Abele

MILWAUKEE COUNTY EXECUTIVE

DATE: November 13, 2012

TO: The Honorable Milwaukee Board of Supervisors

FROM: Chris Abele, Milwaukee County Executive

RE: Veto of County Board File No. 12-788 on Confirmation of Appointment Ordinance

I am vetoing County Board File No. 12-788 on Confirmation of Appointment Ordinance pursuant to the authority granted to me by Article IV, Section 23(a) of the Wisconsin Constitution and Section 59.17(6) of the Wisconsin Statutes.

I am vetoing this Ordinance for the same reasons I am vetoing Amendment 1A010.

I ask the Board to sustain my veto.

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2 From the Committee on Finance, Personnel, & Audit

3 FINAL 2013 TAX LEVY FOR 2013 GENERAL COUNTY PURPOSES

4 WHEREAS, the County Executive's Budget for General County Purposes as
5 submitted to the County Board on September 27, 2012, has been amended by
6 amendments detailed in the minutes of this meeting, now, therefore,

7 BE IT RESOLVED, that there is hereby levied the sum of 272,985,654 *Chris*
8 taxable property in the County of Milwaukee for General County Purposes.

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Willie Johnson, Jr.
Co-Chair Finance, Personnel, & Audit Committee Chair



David Cullen
Co-Chair Finance & Audit Committee Chair

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2 From the Committee on Finance, Personnel & Audit

3 FINAL 2013 EXPENDITURE FOR 2013 GENERAL COUNTY PURPOSES

4 WHEREAS, the County Executive's Budget for General County Purposes as
5 submitted to the County Board on September 27, 2012, has been amended by
6 amendments detailed in the minutes of this meeting, now, therefore,

7 BE IT RESOLVED, that the amended budget for General County Purposes as
8 shown in summary form in the minutes of this meeting and totaling \$ ~~1,356,438,967~~ be
9 and the same is hereby adopted. 1,346,140,574 *on*

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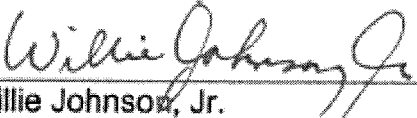
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Willie Johnson, Jr.
Co-Chair, Finance, Personnel & Audit
Committee



David Cullen
Co-Chair, Finance, Personnel & Audit
Committee