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2	FROM THE OFFICE OF JOSPEH J. CZARNEZKI
3	MILWAUKEE COUNTY CLERK
4	County Ordinance No. 12-14
5	File No. 12-245
c	
6 7	AN ORDINANCE
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9	The County Board of Supervisors of the County of Milwaukee does ordain as
10	follows:
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12	SECTION 1. Chapter 1 of the General Ordinances of Milwaukee County is
13	amended as follows:
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15	1.10 Fiscal notes.
16	(1) No resolution or ordinance from any county officer, board or commission shall be
17	considered by the county board, or by any committee thereof to which it has been
18	referred, unless it shall have attached as a note a reliable estimate of the fiscal effect
19	which has been reviewed per the policies established by the comptroller. The fiscal
20	note shall be prepared on a form approved by the committee on finance and audit
21 22	and supplied by the <u>comptroller</u> department of administrative services . With respect to any collective bargaining agreement, any amendment to chapter 17 of the general
23	ordinances affecting wages or benefits, or any other action affecting the wages or
24	benefits of county employees, the fiscal note shall include as much information as is
25	practicable under the circumstances about the fiscal impact upon each department
26	affected by the action. In addition, at minimum, the fiscal note shall set forth details of
27	the projected annual countywide fiscal impact projected for each year of the collective
28	bargaining agreement or, in the case of any other action affecting the wages or
29	benefits of county employees, shall contain information regarding the projected fiscal
30	impact at least five (5) years into the future. When necessary, affected agencies may
31	assist the author in the preparation of the fiscal note.
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33	1.11. – Standing Committees.
34	(c) The duties of such committees shall be to have charge of the several matters
35	hereinafter designated but such enumeration shall not be exclusive:
36	(2) Committee on finance and audit.
37	Departmental policy of: the general office of the county executive,
38	general office of the county board, department of audit, department
39	of administrative services (divisions of administration & fiscal affairs,
40	information management services, procurement, and risk
41	management), department of human resources and divisions of

employee benefits labor relations, office of the comptroller, and county treasurer. 2. County budget matters. 3. Issuance of debt. 4. Taxation matters. 5. Insurance matters. 6. Need for additional positions. 7. Policy matters having a fiscal effect outside the current budget. 8. Review the audit reports of the office of the comptroller audit department to ensure that departments implement the many program improvements and cost saving recommendations so that the county board can provide the best service at the lowest possible cost to the taxpayer. (The chairperson of the committee on finance and audit may appoint a special audit implementing subcommittee to spearhead the implementation of audit department report recommendations.) **SECTION 2.** Chapter 9 of the General Ordinances of Milwaukee County is amended as follows: 9.04. - Form of statement. (a) The person filing a statement of economic interests, as required under this chapter, shall file the statement on a form prescribed by the ethics board, with the concurrence of corporation counsel and the office of the comptroller department of audit, and shall include the following information applicable as of the 15th day of the month preceding the month in which the statement is required to be filed: **SECTION 3.**

Chapter 13 of the General Ordinances of Milwaukee County is amended as follows:

 13.06. - Relationship—Friends groups. Because of their close relationship with public institutions, friends groups acquire a quasipublic status. The public often perceives them to be a functional part and representative of a county department. Public confidence and support is best maintained by adequate disclosure of all activities. Basic to the quasipublic nature of friends groups, the department head shall negotiate a written agreement with each friends group for approval by the county executive and the county board, including:

- (d) Filing annually, with the <u>office of the comptroller</u> director of audits, for public record:
 - (1) If the organization's annual gross receipts exceed four thousand dollars (\$4,000.00), a copy of its state form 308 (charitable organization annual

- report) submitted to the state department of regulation and licensing to comply with s. 440.41, Wis. Stats.
 - (2) In addition, if the organization's annual gross receipts exceed twenty-five thousand dollars (\$25,000.00), a copy of its IRS form 990 (return of organization exempt from income tax).
 - (3) In addition, if the organization's annual gross receipts exceed fifty thousand dollars (\$50,000.00), a certified, independently audited, financial statement reporting an audit performed in accordance with generally accepted accounting principles.

SECTION 4.

Chapter 15 of the General Ordinances of Milwaukee County is amended as follows:

15.01. - Disbursements. Except as otherwise provided by this chapter, all disbursements from the county treasury shall be made by bank check signed by the county treasurer and the county clerk upon authority of vouchers, certificates, payrolls and public assistance rolls approved by the department of administration of the comptroller and filed with the county clerk

15.02. – Purchase orders and contracts. Purchase orders or contracts shall be issued in advance for all purchases where called for by the ordinance on purchasing. All copies of purchase orders and contracts shall be submitted to the department of administration office of the comptroller where all purchase orders and contracts that do not exceed the respective appropriations against which the same are properly chargeable shall be posted to such accounts before release of said purchase orders and contracts to vendors, and all copies thereof shall be marked "appropriations encumbered." Any purchase order or contract which exceeds the respective appropriations against which it is properly chargeable shall be returned to the issuing agent with the notation "insufficient funds" and shall not be issued to the vendor until sufficient funds have been provided therefor. An auditing copy of the purchase order or contract, for which funds have been appropriated, shall be retained by the department of administration office of the comptroller for subsequent audit of invoice(s) issued against said purchase order or contract.

15.03. – County board resolution directing payment. Whenever the county board, by resolution, directs the proper county officers to make a payment(s), the department of administration office of the comptroller shall prepare and execute a voucher in the name of the authorized payee(s), and show on said voucher the proper reference to the respective resolution authorizing the payment.

15.04. – Vendors invoices.

(1) The department of administration office of the comptroller shall audit all invoices, except for those noted in subsection (4), as follows:

- (a) See that the form of authorization of the purchase of the materials or services, for which payment is requested by an invoice, conforms to that prescribed in the purchasing procedures established by the county board and/or the purchasing director.
- (b) See that acknowledgment of satisfactory receipt of the materials or services as ordered, and as specified on the invoice, has been made by the department that received the materials or services. This acknowledgment may take the form of the completed, properly signed receiving report, or other notation signed by a responsible representative of the department that received the materials or services.
- (c) See that invoices are supported by encumbered purchase orders, or that the purchases represented by the invoices are encumbered prior to approval of the invoices for payment.
- (d) Perform any other audit tests deemed advisable.

- (2) After audit, the department of administration office of the comptroller shall classify and code vendor's invoices as to the proper appropriations chargeable, and shall indicate approval thereon. Such approval may be by the use of a facsimile signature affixed by a mechanical device or stamp by person duly authorized to grant such approval.
- (3) After approval of invoices or vouchers, the department of administration office of the comptroller shall prepare bank checks in payment thereof. The department of administration office of the comptroller shall also prepare a certificate in triplicate showing the check numbers and the total amount to be disbursed in payment of approved invoices or vouchers, and shall submit two (2) copies thereof, and the checks, to the county clerk who shall sign the checks and forward one (1) copy of the department of administration office of the comptroller certificate, and the checks, to the county treasurer. The county treasurer shall sign such checks and deliver the same to the respective payees.
- (4) The department of administration office of the comptroller shall follow the above procedures for all county departments except for the John L. Doyne Hospital. The John L. Doyne Hospital shall audit their own invoices, as prescribed above, classify to the proper account and prepare bank checks in payment thereof. The John L. Doyne Hospital will prepare a certificate in triplicate showing the check number and the total amount to be disbursed in payment of approved John L. Doyne Hospital invoices or vouchers, submitting all copies of the certificate to the department of administration office of the comptroller for approval, who will process the certificate in accordance with number (3) above.

15.05. – Disbursements for other than vendors invoices.

(1) Where a disbursement must originate by other than a vendor's invoice and by other than a county board resolution, a request for check form shall be prepared by the individual or department originating the charge and sent to the department of administration office of the comptroller. The request for check shall then be processed as set forth in section 15.04

(2) Disbursements originating from payroll deductions, such as withholding tax, social security tax, annuity funds, union and other dues. United Way and credit unions shall be originated by the department of administration office of the comptroller by preparation of a request for check therefor. The request for check shall then be processed as set forth in section 15.04. The payroll deductions for U.S. savings bonds and hospital and surgical premiums shall be credited to the appropriate payroll account by the department of administration office of the comptroller.

15.06. - Payrolls.

- (1) The department of human resources shall maintain control over adding employes to the payroll and additions, deletions, and modifications to employe status, including control of the rate of pay as authorized by the county board.
- (2) The department of administration office of the comptroller shall maintain control over the additions to, removals from, and changes in gross pay and hours worked after the employe's time sheets have been approved by the appropriate departmental supervisory personnel.
- (3) The department of administration office of the comptroller shall maintain control over all deductions from gross pay, in accordance with applicable federal and state statutes or regulations and/or in accordance with signed authorizations from employes with respect to any voluntary deductions authorized by the county board.
- (4) Payroll preparation shall be in accordance with the Code.

15.13. – Assignments and garnishments. Whenever money payable to a vendor, claimant or an employe is legally required to be paid in whole or in part to a third party, the office of the county clerk shall coordinate all necessary communication with affected county departments and make such legally required payments through a depository bank account established for such purpose.

(1) In the case of a vendor or claimant, the county clerk shall advise the office of the department of administration office of the comptroller, the John L. Doyne Hospital, the department of human services and/or any other department that may have responsibility for the issuance of disbursement checks, as necessary and appropriate, of such legal requirement. Such appropriate department shall make a disbursement check payable to the county clerk—assignment account. The county clerk shall issue checks on said account in payment of legal claims filed against payments due vendors or other claimants.

(2) <u>(1)</u>

(a) In the case of an employe, to the extent that processing as hereinafter described can be accomplished in conformance with the requirements of ss. 812.31 through 812.44 Wis. Stats., s. 767.265 Wis. Stats., and any other applicable statute or rule, the county clerk shall forward written notice of any legal requirement to pay wages of an employe to a third party to the department of administration office of the comptroller—central payroll unit, and the county clerk shall forward therewith any additional data, computations or other information necessary to carry such legal

- requirement into effect in conformance with applicable statutes and rules. The central payroll unit will process the notice received as an additional deduction from the employe's payroll check. Upon completion of payroll processing, the central payroll unit will cause the funds so deducted to be transferred to the county clerk's assignment account by check or other means and provide a listing of all amounts deducted for each employe under each such legal deduction requirement. The county clerk will disburse those funds to the employe's creditors or other payees at such times and in such amounts as the law and applicable orders of the court may require.
- (b) In the event that it is impossible or impracticable to process a legal requirement to pay wages of an employe to a third party in conformance with the applicable statutes and rules using the procedure described in subsection (2)(b), such legal requirement shall be satisfied by means of such practices and procedures as the county clerk, the department of administration office of the comptroller and the county treasurer deem lawful and appropriate.
- 15.15. Reconciliation of bank accounts. The director of audits office of the comptroller shall reconcile all of the treasurer's bank accounts, as well as other bank accounts, when such reconciliation is authorized by the committee on financial and audit of the county board. The director of audits comptroller may request the respective depositories to submit statements and cancelled checks at any time during the month in order to enable his/her office staff to spread out the work of reconciling bank accounts throughout the month. The bank account reconciliation shall contain a detailed listing of the check number and amount of outstanding checks, as well as other factors needed in a proper reconciliation.
- 15.16. Treasurer's cash reports. The county treasurer shall submit a daily report of cash receipts and disbursements, including all support documentation, to the department of administration office of the comptroller who shall, after inspection and verification of disbursements with its record of vouchers and payrolls allowed for payment, cause the general accounting records of the county to be updated. The treasurer shall submit a copy of each daily report of cash receipts and disbursements, without documentation, to the county clerk and the department of audit and the office of the comptroller.
- 15.17. Departmental imprest fund.

(2) The following is a schedule of authorized imprest funds. Any part of such imprest funds authorized to be deposited in a public depository as indicated in each subsection of this section, may be withdrawn by check signed by the highest ranking official of each department or by an incumbent of a position so designated by such departmental official.

	Amount	Bankabl
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(a)	1.	County board-travel	\$ 750	yes
-	2.	County board-except travel	500	yes
(b)	Cour	nty executive-general office	300	no
(c)	Cour	nty executive-division of emergency government	closed	no
(d)	Cour	nty executive-intergovernmental relations	closed	no
(e)	Cour	nty executive-veterans service	- closed	no
(fc)	Corp	oration counsel	700	yes
(g d)	Depa	artment of human resources	200	yes
(he)	DOA	-procurement division	100	yes
(if)	DOA	-fiscal affairs division	200	no
(j g)	Child	support enforcement	8,000	yes
(k h)	Regi	ster in probate	100	yes
(l i)	Clerk	of circuit court	300	yes
(m j)	Clerk	c of courts-C/M/T	500	yes
(nk)	Clerk	of civil court	300	yes
(el)	Cour	nty treasurer	100	yes
(p m)	Cour	nty clerk	200	yes
(q n)	Regi	ster of deeds	1,300	yes
(r)	Law	library	-closed	yes
(so)	Medical examiner		100	yes
(ŧp)	Sheriff		5,000	yes
(u q)	House of correction		1,500	yes
(∨ r)	District attorney		4,000	yes
(₩s)	1.	DPW DOT - airport (general operations)	4,500	yes
	2.	DPW DOT - airport (parking structure refunds)	2,500	yes
	3.	DPW DOT - airport (change-making)	closed	yes
	4.	DPW DOT - airport (employe parking refunds)	2,500	yes
(xt)	1.	DPW DOT - support services	500	yes
	2.	DTPW_DOT-highway maintenance	1,150	yes
	3.(a)	DPWDAS-facilities management (general)	1,000	yes
	(b)	DPWDAS-facilities management (change making)	4,000	yes
	4.	DPWDAS-institutions management support	1,000	yes
	5.	DPW-joint certification program	-closed	yes

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	6. 5.	DPW DOT -fleet maintenance	150	yes
(y u)	DHHS—Behavioral Health Division 7,000			yes
(z)	John L. Doyne Hospital — closed			yes
(aa v)	Department on aging			
	1.	Emergency payment to clients	closed	yes
	2. 1.	Petty cash	200	no
(bbw)	1.	Human services (fund A-emergency grants)	3,500	yes
	2.	Human services (fund B-general operations)	1,000	yes
(eex)	Children's court center		250	yes
(dd aa)	1.	DPPI, Park systems (May-Oct.)	52,155	yes
	2.	DPPI, Park systems (NovApr.)	38,155	yes
(ee bb)	1.	Zoological gardens (AprNov.)	56,500	yes
	2.	Zoological gardens (DecMar.)	32,000	yes
(ff)	1.	County museum (to be dissolved 03-31-92)	-closed	no
	2.	County museum (specimen and artifact) (to be dissolved 03-31-92)	—closed	yes
(gg cc)	County extension service		70	no
(hh dd)			no	
(iiee)	Department of audit Office of the Comptroller 100		100	no
(jj ff)	DOA—Information Management Services Division 200		no	
(kk gg)	DOADHHS—Housing and Community Development 200 no Division			no
(ll hh)	Election Commission 50 no			no

15.19. – Designation by department head of persons authorized to sign or countersign bank checks or approve vouchers.

Whenever a department head designates persons in his/her department to sign or countersign bank checks, or approve vouchers or orders for payment as provided in this chapter, such designation shall be in writing and a signed copy thereof shall be filed by such department head with the county clerk, county treasurer, department of administration the office of the comptroller and the public depositories concerned. Whenever such department head withdraws such designation, he/she shall likewise file a signed copy of such withdrawal of designation with the aforesaid officials and depositories concerned. When requested to do so by a public depository with respect

to any person authorized to sign or countersign checks, the county clerk shall file with such public depository a certificate of incumbency of such official or employe and an identification of signature.

SECTION 5.

Chapter 30 – Minimum Wages - of the General Ordinances of Milwaukee County is amended as follows:

- 30.04. Audit authority; complaints and filing fees; penalties; hearings; duty of contractor and subcontractor to make and keep payroll records; proof of compliance with chapter 30.
- (2) Complaint and filing fee. Audit requests from third parties shall be based upon verified complaints which shall be filed with the department office of the comptroller and shall, upon filing, become public records. The director comptroller shall establish a complaint format and an audit complaint filing fee not to exceed fifty dollars (\$50.00) which shall be paid to the department office of the comptroller upon the filing of a complaint requesting an audit. Such fee shall be applied toward the costs of the audit. If the contractor, subcontractor or agent subject to the audit is found to be in compliance with this chapter the department office of the comptroller shall retain a sufficient amount from said deposit to cover the costs of the audit and return the balance of said deposit, if any, to the person who signed the complaint. If noncompliance is established, the full deposit shall be returned to the person who signed the complaint, and the costs of the audit shall be charged against the contractor and deducted from any payments due the contractor on the project.
- (3) Penalties. If the contractor, subcontractor, or agent is determined by the audit to be in violation of this chapter, the director comptroller may declare the contractor in default and seek recourse against the contractor's bond for payment of the unpaid wages or benefits determined to be due offended employes of the contractor. If the county is holding monies due or to become due to the contractor on the contract, a sum sufficient to make whole the offended employes of the contractor may be withheld from the contractor, paid to the employes, and charged against the balance due the offending contractor. The director comptroller may, in addition, declare the offending contractor ineligible to bid on contracts or subcontracts on county projects for up to three (3) years from the date of completion of the audit.

SECTION 6.

Chapter 32 of the General Ordinances of Milwaukee County is amended as follows:

32.03. - Purpose. The department of administration is created to carry out the functions outlined in greater detail under each subchapter, by division. The general

purpose of this department is to increase the coordination and improve management techniques including such specialties as budgeting, planning, accounting, purchasing, etc. and to coordinate many of the central services which are used by more than one (1) county unit.

32.06. - Controller.

(1) The controller shall be appointed by the county executive, with the concurrence of a majority of the county board and shall not serve at the pleasure of the county executive. Any incumbent controller serving on June 25, 2009, shall retain that position and title unless dismissed at any time by the county executive with the concurrence of a majority of the members-elect of the county board. The controller may also be dismissed at any time by a majority vote of the county board. If the county executive vetoes an action by the county board to dismiss the controller, the county board may override the veto by a two-thirds vote of the members-elect of the county board. until December 31, 2012. Either upon the date of the vacancy of the controller position or January 1, 2013, whichever is earlier, the position of the controller shall be abolished.

32.09. - Five-year strategic and financial plan. The County, under the direction of the comptroller, hereby establishes a five-year strategic and financial plan, as required by s. 59.85(2)(d)(1), Wis. Stats., related to funding the prior service liability of the county. (a) The goals of the five-year strategic and financial plan are:

(1) To maintain an optimal funding ratio of total assets to total liabilities of the employee retirement system as determined in the annual budget. The ratio shall be determined on an actuarial basis, comparing the total actuarial assets to the total actuarial liabilities, both as determined by the county's actuary, on an annual basis.

(2) To fund annual pension liabilities through the issuance of appropriation bonds and with annual contributions, in order to achieve and maintain the optimal funding ratio.

(b) The strategies for achieving the goals of the five-year strategic and financial plan are:

 (1) To issue appropriation bonds in an amount estimated to help achieve the optimal funding ratio.(2) To create a stabilization fund, and upon issuance of appropriation

bonds, to provide an initial deposit to such fund.

(3) To budget contributions to such stabilization fund as necessary so that

 the assets can be used to help maintain the optimal funding ratio, to supplement annual contributions made by the county to the employee retirement system, or to make payments on appropriation bonds, or bond related costs, in accordance with policies established for the fund.

(4) To compare in each year the current funding ratio to the optimal funding ratio.

(5) To establish a contribution plan to achieve or maintain the optimal funding ratio, but such annual contributions under such a plan shall not

- exceed the annual required contribution, as provided by the County's actuary, unless approved by resolution.
 - (6) To continue to maintain funding for the employee retirement system, the county shall at a minimum fund the lesser of either the annual required contribution or the normal cost as determined in the annual actuarial report of the employee retirement system.
 - (7) To monitor the financial status of the employee retirement system against the five-year strategic and financial plan.
- (c) In each year that any such appropriation bonds remain outstanding, the director of the department of administrative services shall report to the county board of supervisors on the county's success with achieving the goals of the five-year strategic and financial plan, measured against the following benchmarks:
 - (1) Current funding ratio for most recent fiscal year, as compared to optimal funding ratio.
 - (2) Comparison of current funding ratio and prior year funding ratio, and reasons for material changes.
 - (3) Contributions made by the county for the current year, including normal cost, prior service cost and stabilization fund deposits.
 - (4) The amount of outstanding appropriation bonds, and the payments made of principal and interest on such bonds.
 - (5) Status of the contribution plan.

32.25. - Purchasing and contracting procedure.

- (1) Purchases of supplies, materials, equipment and contractual services shall be based on competitive bids. Bids may be rejected when it is determined by the purchasing administrator that to award a contract would not be in the best interest of the county. The method of evaluating bids and awarding contracts shall be stated in each bid document. Contracts shall be awarded to the lowest, qualified, responsive, responsible bidder. If equal low and responsive bids are received, the purchasing administrator shall break the tie by a lot drawing in the presence of a buyer and another member of the procurement division at a specific time and date. The tied bidders shall receive written advance notice.
- (2) Discretionary purchases. Any procurement having an estimated aggregate value of ten thousand dollars (\$10,000.00) or less shall be made at the discretion of the buyer.
- (3) Open market purchase. Any procurement having an estimated aggregate value in excess of ten thousand dollars (\$10,000.00) and less than twenty-five thousand dollars (\$25,000.00) shall be made by solicitation of three (3) quotations documented by the buyer.
- (4) Informal purchases. Any procurement having an estimated aggregate value of twenty-five thousand dollars (\$25,000.00) and less than fifty thousand dollars (\$50,000.00) shall be solicited from all vendors of the item on the vendor's list maintained by the procurement division and the contract awarded by sealed bidding.

- (5) Formal purchases. Any procurement having an estimated aggregate value of fifty thousand dollars (\$50,000.00) or more shall have sealed bids solicited by public notice inserted at least once on the official county web-site at least two (2) weeks before the bid opening date, and by posting official notice on the procurement board in the procurement division office for the same period. The procurement division shall solicit sealed bids by mail from all vendors of the item on the vendor list maintained by the procurement division.
- (6) Sealed bids.

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- (a) All sealed bids shall be received in the office of the county clerk and transferred to the procurement division at the time of bid opening, which shall be conducted in public at a specified date, time and place.
- (b) A summary of each bid, with the name of all bidders, shall be posted for public inspection in the office of the procurement division during regular county business hours for a period of not less than ten (10) days after award.
- (c) A noncollusive statement requiring the signature of an authorized officer of the bidder shall be included in each sealed bid. The purchasing administrator shall report suspected collusive bids to the district attorney.
- (7) Exceptions.
 - (a) Competitive bidding requirements of this chapter shall apply, except as follows:
 - (1) When, after soliciting sealed bids, it is determined by the purchasing administrator, and verified by the purchasing standardization committee, that no valid bids have been received, the purchasing standardization committee may authorize procurement without competition.
 - (2) Purchases from a single source which, by their nature, are not adapted to award by competitive bidding as determined by the purchasing administrator and approved by the purchasing standardization committee.
 - (3) Purchases from any federal, state or local governmental unit or agency of surplus materials, supplies, commodities or equipment, as approved by the committee on financial and audit of the county board, and otherwise when expressly authorized by the county board.
 - (4) Discretionary purchase of ten thousand dollars (\$10,000.00) or less as authorized in subsection 32.25(2) of this section
 - (5) Any contract for a public works construction project where the director of public works or his/her designee has recommended, and the purchasing administrator has agreed in writing, that the purchasing administrator shall negotiate for the purpose of services, supplies, materials or equipment needed for such project.
 - (b) Purchase of name brand items for resale may be awarded to other than the low bidder.

- (c) Purchases required for immediate budgeted repairs, exclusive of inventory items.
 - (d) Notwithstanding any other provisions of this chapter to the contrary, the purchasing administrator shall have the authority, in any situation where a contract is to be let through the bidding process, to reserve such contract exclusively for vendors listed on the minority business enterprise and women business enterprise list. In such event, the bid announcements shall indicate such reservation, citing this subsection as authority therefor. Reservations by the purchasing administrator may be on a commodity basis or on an individual contract basis.
 - (e) Annually the county board shall adopt by resolution a recommended minimum percentage goal for the participation of disadvantaged business enterprise vendors in contracts awarded pursuant to chapter 32. Such goals are not mandatory; however, the purchasing administrator shall make diligent efforts to achieve or exceed such annual participation goals.
 - (8) All contracts formats recommended issued by the procurement division shall be reviewed for approval by the corporation counsel prior to use.
 - (9) Comptroller responsibility.

- (a) All contracts issued by the division shall be reported to and countersigned by the comptroller, under policies established by the comptroller, if he or she determines that the county has, or will have, the necessary funds to pay the liability that the county may incur under the contract. No contract is valid until so countersigned.
- (b) The comptroller shall, on a monthly basis, summarize the reports received from the division concerning blanket contracts and one one (1) copy to the committee on finance and audit and one (1) copy to the county executive.
- (c) The comptroller shall deny payment for any payment request submitted by a vendor to an administrator if all conditions of this chapter have not been met. The comptroller shall report such denials and the reason for denial to the committee on finance and audit along with the monthly report. In such cases, the administrator may appeal the decision to the committee on finance and audit.
- 32.84. Uniform Accounting.
- (1) Prescribe the accounting policies to be followed by all county departments as they relate to the preparations of the county's annual report, including the method of accruing revenues and expenditures, disclosure requirements relating to material assets and liabilities, including contingencies, the method of valuing inventories and other assets, etc.
- (2) Prescribe the form of accounts and other financial records:
 - (a) So as to be as uniform as practical, and as simple as is consistent with an accurate and detailed record of all receipts and disbursements and all other transactions affecting the acquisition, custodianship and disposition of assets, and.
 - (b) So as to meet applicable statutory requirements.

- 498 (3) Review all transactions for reasonable compliance with subsections (1) and (2) 499 above.
 - (4) Prescribing cost accounting policy for county departments.
 - (5) Prescribing the methods for allocating direct and indirect cost to programs, projects, grants, etc., including the methods for establishing direct, indirect and overhead cost rates.
 - (6) Prescribing the methods for maintaining cost accounting records in county departments.
 - 32.85. Accounting and preauditing.

- (1) Maintain a unified accounting record, consisting of a general ledger which reflects the financial transactions of the county government, including accounts of revenues, expenditures, appropriations, encumbrances, assets, liabilities, etc. The fiscal affairs division shall be responsible for the substantial accuracy and reasonable propriety of all transactions which affect the tax levy. In the case of trust and agency funds, where the subsidiary ledgers and supporting documents are maintained by another department or institution, the accuracy of the records is the responsibility of that other department or institution. The administrators thereof shall annually certify that the accounting records are accurate and consistent with the accounting policies and procedures prescribed by central accounting, and that all significant assets and liabilities are adequately disclosed. The fiscal affairs division shall assure that such certifications are submitted by departmental administrators annually, prior to the preparation of the annual report.
- (2) Preaudit claims against the county in conformance with chapter 15 of the Code.
 - (3) Submit to the county board committee on financial and audit and the county board, for formal approval, charges or credits, if any, to the county's unappropriated surplus account, other than those year-end entries made to close out appropriations, expenditures, estimated revenues and revenues.
 - 32.86. Financial report. Prepare, at the end of each fiscal year, a condensed report of the county's financial condition.
 - 32.89. Payroll. Provide centralized payroll functions, including the computation of required and voluntary deductions, preparation and verification of payrolls, maintenance of payroll records and reports, preparation of various reports for federal and state governmental agencies, and processing of payments to employes and other agencies for which payroll deductions were made.
 - 32.91. Unreserved fund balance. Carryover of appropriations.
 - (1) Prepare a report on the year-end unreserved fund balance (surplus/deficit) in the general fund of the county no later than June 1 of the following year, and make it available simultaneously to the county executive and county board, including an analysis of the changes in fund balance between years and disclosure of any differences, and their fiscal impact, in accounting transactions or policies with prior year's computation.

- (2) All accounting and budgeting under this section shall be in accordance with generally accepted accounting principals (GAAP) for government as promulgated by the governmental accounting standards board.
- (3) For the purpose of this section, words shall be defined in accordance with generally accepted accounting principles as follows:

- (a) Assets. Resources owned or held by the county which have a monetary value.
- (b) Current assets. Assets which are available, can be readily available by conversion to cash within one (1) year, or which will be used up within one (1) year to finance current operations or to pay current liabilities. (Examples include, but are not limited to, cash, temporary investments, taxes receivable which will be collected within one (1) year.)
- (c) Current liabilities. Liabilities which are payable within one (1) year.
- (d) Encumbrances. Commitment of an appropriation for future delivery of goods or services.
- (e) Fund. A fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual balances which are segregated for the purpose of carrying on specific activities or attaining certain objectives. (Examples of funds include enterprise, internal service, debt service, capital project, general, trust and agency.)
- (f) Fund balance. Represents the fund equity of governmental funds.
- (g) General fund. The fund used to account for all financial resources except those required to be accounted for in another fund.
- (h) Governmental fund. A term used when referring to a government's general, capital project, special revenue or debt service fund.
- (i) Liabilities. Debt or other legal obligations arising out of transactions in the past which must be liquidated at some future date. The term does not include encumbrances.
- (i) Noncurrent. Items receivable or payable after one (1) year.
- (k) Proprietary fund. A term used when referring to a government's enterprise and internal service funds.
- (I) Reserve. An account used to segregate a portion of fund balance that is not appropriated for expenditure or is segregated for specific future use.
- (m)Transfers. Represent residual and/or operating transfers of money from a fund receiving revenue to the fund through which resources are expended.
- (n) Unreserved fund balance. Is the amount in the general fund which results when liabilities and reserves are deducted from assets.
- (o) Working capital. Reflects the excess of current assets over current liabilities.
- (4) The following reserves will be used to compute the unreserved fund balance (surplus/deficit) in the general fund.
 - (a) Those reserves representing an amount segregated from fund balance established for a specific future use including the following:

Reserve for encumbrances. An amount set aside for future 586 delivery of goods or services. 587 Reserve for appropriation and estimated revenue carryover. 588 Represents available appropriations authorized by the county 589 board, offset by any related estimated non-property tax revenue, 590 for which the purpose of the appropriation remains. 591 Reserve for the redemption or repurchase of bonded obligations. 592 Represents available appropriations authorized by the county 593 board for the redemption or repurchase of county bonds. 594 However, any appropriation to this reserve from the surplus of 595 596 the previous fiscal year must be adopted by a vote of two-thirds of the members-elect of the county board. 597 Reserve for future year appropriations. Represents the amount 598 of surplus or deficit from the previous fiscal year which is 599 appropriated in the succeeding years. (For example, 1980) 600 surplus appropriated in the 1982 budget.) 601 602 (b) Those reserves that are not available for expenditure or not available to finance current operations are known as reserves for working capital, 603 including the following: 604 605 Reserve for imprest accounts. Represents imprest cash amounts established in various departments of the county. 606 Reserve for taxes receivable. Represents the noncurrent portion 607 of taxes receivable due the county. 608 Reserve for loans receivable. Represents the noncurrent portion 609 of loans receivable. 610 Reserve for advances. Represents the noncurrent portion of any 611 advances made by the county to other entities. 612 Reserve for inventories. Represents the amount established for 613 inventories of goods and supplies. 614 Reserve for other noncurrent assets and liabilities. Represents 615 amounts segregated from fund balance which reflect the 616 noncurrent portion of assets and liabilities. 617 618 (5) The unreserved fund balance is calculated by deducting liabilities and reserves from assets in the general fund, after all transfers have been made between the 619 general fund and other governmental and proprietary funds for fixed assets and 620 621 accumulated depreciation. (6) The unreserved fund balance, prior to the adoption of the tax levy, may, by 622 resolution adopted by two-thirds of the members-elect of the county board, be 623 624 appropriated in whole or part to provide for emergency needs pursuant to s. 59.60(9), Wis. Stats. Otherwise the unreserved fund balance in the general fund 625 shall be used in calculating the following year's tax levy. 626 627 (7) Every appropriation excepting an appropriation for a capital expenditure, or a 628 major repair (operating 8500 accounting series), shall lapse at the close of the fiscal year to the extent that it has not been expended or encumbered. An 629

appropriation for a capital expenditure or a major repair shall continue in force

- until the purpose for which it was made has been accomplished or abandoned. The purpose of such appropriation for any capital expenditure or a major repair shall be considered abandoned if three (3) years pass without any expenditure from, or encumbrance of, the appropriation concerned. A final comprehensive annual list of capital projects and major repairs identified as completed and/or recommended to be abandoned shall be submitted to the committee on finance and audit of the county board by the department of administrative services division of fiscal affairs no later than May 1st of each year. The committee shall review this report and submit its recommendations to the county board. Failure of the county board to take action prior to June 1 shall be deemed approval of the department of administrative services recommendations.
- (8) All enterprise funds must submit a quarterly report to the committee on financial and audit, a tabulation of year-to-day expenses and revenues, and projected year-end expenses and revenues. A corrective plan must also be provided for any net year-end deficits.

SECTION 7.

Chapter 34 – Office of the Comptroller - of the General Ordinances of Milwaukee County is created as follows:

- 651 <u>34 Office of the Comptroller.</u>
- 652 <u>34.01. Creation and general organization. There is hereby created pursuant to s.</u>
- 59.255, Wis. Stats., an independent "office of the comptroller" for the county.
- The standing board committee that the comptroller shall report to is the committee on finance and audit.
- 34.02. Purpose. The office of the comptroller is created to carry out the functions
 outlined specifically in s. 59.255(2), Wis. Stats. and those outlined in this chapter.
 34.025 Duties and responsibilities
 - (1) The comptroller is the chief financial officer of the county, and the administer of the county's financial affairs. The comptroller shall oversee all of the county's debt.
 - (a) Overseeing all of the county debt shall include, but not be limited to, administration of bond underwriters and counsel, financial advisor services and capital fiscal monitoring.
 - (b) The comptroller shall not be responsible for the development of capital budget recommendations or managing projects as these are the duties of the county executive and board.
 - (2) The comptroller shall appoint one deputy to aid the comptroller, under the comptroller's direction, in the discharge of the duties of the office of comptroller. A deputy appointed under this paragraph may be removed only for just cause. The appointment shall be in writing and shall be filed and recorded in the comptroller's office. Such deputy, in the absence of the comptroller from the comptroller's office or in case of a vacancy in said office or any disability of the comptroller to perform the duties of the office of comptroller, unless another is appointed therefor as provided par. (3), shall perform all of the duties of the office of comptroller until such vacancy is filled or such disability is removed. The person so appointed

- shall take and file the official oath. The person shall file his or her appointment with the clerk. The board may, at its annual meeting or at any special meeting, provide a salary for the deputy.
- (3) If any comptroller is incapable of discharging the duties of the office of comptroller, the county executive shall appoint a person, subject to confirmation of the board, comptroller who shall serve until such disability is removed. A person so appointed or appointed to fill a vacancy in the office of the comptroller, upon giving an official bond with like sureties as are required of such comptroller, shall perform all of the duties of such office, and thereupon the powers and duties of any deputy performing the duties of the last comptroller shall cease.
- 686 (4) Whenever requested to do so by the county executive or board, the comptroller 687 shall provide an independent fiscal analysis of any matter affecting the county, and 688 shall provide the county executive and board with a fiscal note for all proposed 689 legislation.
 - 34.03. Uniform Accounting.

- (1) Prescribe the accounting policies to be followed by all county departments as they relate to the preparations of the county's annual report, including the method of accruing revenues and expenditures, disclosure requirements relating to material assets and liabilities, including contingencies, the method of valuing inventories and other assets, etc.
- (2) Prescribe the form of accounts and other financial records:
 - (a) So as to be as uniform as practical, and as simple as is consistent with an accurate and detailed record of all receipts and disbursements and all other transactions affecting the acquisition, custodianship and disposition of assets, and,
 - (b) So as to meet applicable statutory requirements.
- (3) Review all transactions for reasonable compliance with subsections (1) and (2) above.
- (4) Prescribing cost accounting policy for county departments.
- (5) <u>Prescribing the methods for allocating direct and indirect cost to programs, projects, grants, etc., including the methods for establishing direct, indirect and overhead cost rates.</u>
- (6) <u>Prescribing the methods for maintaining cost accounting records in county departments</u>
- 34.04. Accounting and preauditing.
- (1) Maintain a unified accounting record, consisting of a general ledger which reflects the financial transactions of the county government, including accounts of revenues, expenditures, appropriations, encumbrances, assets, liabilities, etc. The office of the comptroller shall be responsible for the substantial accuracy and reasonable propriety of all transactions which affect the tax levy. In the case of trust and agency funds, where the subsidiary ledgers and supporting documents are maintained by another department or institution, the accuracy of the records is the responsibility of that other department or institution. The administrators thereof shall annually certify that the accounting records are accurate and consistent with

- the accounting policies and procedures prescribed by the office of the comptroller, and that all significant assets and liabilities are adequately disclosed. The office of the comptroller shall assure that such certifications are submitted by departmental administrators annually, prior to the preparation of the annual report.
 - (2) Preaudit claims against the county in conformance with chapter 15 of the Code.
 - (3) Submit to the county board committee on financial and audit and the county board, for formal approval, charges or credits, if any, to the county's unappropriated surplus account, other than those year-end entries made to close out appropriations, expenditures, estimated revenues and revenues.
 - 34.05. Financial report. The comptroller shall file with the county executive and the board each year on or before October 1 a certified and detailed statement of the receipts and disbursements on account of each fund of the county during the preceding fiscal year, specifying the source of each receipt and the object of each disbursement.
- 34.06. Payroll. Provide centralized payroll functions, including the computation of
 required and voluntary deductions, preparation and verification of payrolls,
 maintenance of payroll records and reports, preparation of various reports for federal
 and state governmental agencies, and processing of payments to employes and
 other agencies for which payroll deductions were made.

34.07. - Unreserved fund balance.

- (1) Prepare a report on the year-end unreserved fund balance (surplus/deficit) in the general fund of the county no later than June 1 of the following year, and make it available simultaneously to the county executive and county board, including an analysis of the changes in fund balance between years and disclosure of any differences, and their fiscal impact, in accounting transactions or policies with prior year's computation.
- (2) All accounting and budgeting under this section shall be in accordance with generally accepted accounting principals (GAAP) for government as promulgated by the governmental accounting standards board.
- (3) For the purpose of this section, words shall be defined in accordance with generally accepted accounting principles as follows:
 - (a) Assets. Resources owned or held by the county which have a monetary value.
 - (b) <u>Current assets. Assets which are available, can be readily available by conversion to cash within one (1) year, or which will be used up within one (1) year to finance current operations or to pay current liabilities. (Examples include, but are not limited to, cash, temporary investments, taxes receivable which will be collected within one (1) year.)</u>
 - (c) Current liabilities. Liabilities which are payable within one (1) year.
 - (d) Encumbrances. Commitment of an appropriation for future delivery of goods or services.

(e) Fund. A fiscal and accounting entity with a self-balancing set of 765 766 accounts recording cash and other financial resources, together with all related liabilities and residual balances which are segregated for the 767 768 purpose of carrying on specific activities or attaining certain objectives. (Examples of funds include enterprise, internal service, debt service, 769 capital project, general, trust and agency.) 770 (f) Fund balance. Represents the fund equity of governmental funds. 771 (g) General fund. The fund used to account for all financial resources 772 except those required to be accounted for in another fund. 773 (h) Governmental fund. A term used when referring to a government's 774 775 general, capital project, special revenue or debt service fund. (i) Liabilities. Debt or other legal obligations arising out of transactions in 776 the past which must be liquidated at some future date. The term does 777 not include encumbrances. 778 (i) Noncurrent. Items receivable or payable after one (1) year. 779 (k) Proprietary fund. A term used when referring to a government's 780 781 enterprise and internal service funds. (I) Reserve. An account used to segregate a portion of fund balance that is 782 not appropriated for expenditure or is segregated for specific future use. 783 784 (m)Transfers. Represent residual and/or operating transfers of money from a fund receiving revenue to the fund through which resources are 785 expended. 786 (n) Unreserved fund balance. Is the amount in the general fund which 787 results when liabilities and reserves are deducted from assets. 788 (o) Working capital. Reflects the excess of current assets over current 789 790 liabilities. (4) The following reserves will be used to compute the unreserved fund balance 791 (surplus/deficit) in the general fund. 792 (a) Those reserves representing an amount segregated from fund balance 793 established for a specific future use including the following: 794 Reserve for encumbrances. An amount set aside for (1) 795 future delivery of goods or services. 796 797 (2) Reserve for appropriation and estimated revenue carryover. Represents available appropriations authorized 798 by the county board, offset by any related estimated non-799 property tax revenue, for which the purpose of the 800 801 appropriation remains. (3)Reserve for the redemption or repurchase of bonded 802 803 obligations. Represents available appropriations authorized by the county board for the redemption or 804 repurchase of county bonds. However, any appropriation 805 806 to this reserve from the surplus of the previous fiscal year 807 must be adopted by a vote of two-thirds of the memberselect of the county board. 808

809	(4)	Reserve for future year appropriations. Represents the		
810		amount of surplus or deficit from the previous fiscal year		
811		which is appropriated in the succeeding years. (For		
812		example, 1980 surplus appropriated in the 1982 budget.)		
813	(b) <u>Those reser</u>	ves that are not available for expenditure or not available to		
814	<u>finance curre</u>	ent operations are known as reserves for working capital,		
815	including the	<u>following:</u>		
816	(1)	Reserve for imprest accounts. Represents imprest cash		
817		amounts established in various departments of the county.		
818	(2)	Reserve for taxes receivable. Represents the noncurrent		
819		portion of taxes receivable due the county.		
820	(3)	Reserve for loans receivable. Represents the noncurrent		
821		portion of loans receivable.		
822	(4)	Reserve for advances. Represents the noncurrent portion		
823		of any advances made by the county to other entities.		
824	(5)	Reserve for inventories. Represents the amount		
825	, ,	established for inventories of goods and supplies.		
826	(6)	Reserve for other noncurrent assets and liabilities.		
827	, ,	Represents amounts segregated from fund balance which		
828		reflect the noncurrent portion of assets and liabilities.		
829	(5) The unreserved fund b	alance is calculated by deducting liabilities and reserves		
830		eral fund, after all transfers have been made between the		
831	_	governmental and proprietary funds for fixed assets and		
832	accumulated depreciat			
833	•	alance, prior to the adoption of the tax levy, may, by		
834		two-thirds of the members-elect of the county board, be		
835	•	or part to provide for emergency needs pursuant to s.		
836		otherwise the unreserved fund balance in the general fund		
837		ating the following year's tax levy.		
838		ust submit a quarterly report to the committee on financial		
839	and audit, a tabulation of year-to-day expenses and revenues, and projected year-			
840	end expenses and revenues. A corrective plan must also be provided for any net			
841	year-end deficits.			
842	your ona aonone.			
843	34 08 Shared Services C	ontracts. The comptroller shall administer and oversee all		
844	contracts as defined in Wis. Stats. 66.0301(2).			
845	oomadie de demied in vii	<u>o. etato: 00.000 ((2).</u>		
846	34.09. Audit			
847	(1) The comptroller shall perform all audit functions related to county government in			
848	accordance with governmental auditing standards issued by the comptroller			
849	general of the United States and generally accepted auditing standards. Those			
850	duties shall include, but are not limited to, the following:			
851	(a) All duties and all powers and responsibilities conferred upon the clerk as			
852	· ,	is. Stats. 59.47(1).		
JJ2	additor direct vv	10. Otato. 00. 17 (1).		

- (b) All duties imposed and conferred upon the comptroller by resolution of the county board.
- (c) Supervise and be responsible for post auditing the fiscal concerns of the county; such audit requirement to include an annual audit of the county's financial statements and the financial statements of the county's employe retirement system as well as periodic reviews of the fiscal records of all county offices, departments, boards and commissions.
- (d) Examine or cause to be examined by professional consultants, such records and procedures of any county office, department, board or commission as may be necessary relating to program effectiveness, efficiency and propriety of performance, state of compliance with all regulatory authority, and adequacy of internal control over cash and other assets.
- (e) <u>Make such special examinations of the accounts and financial transactions</u> of any county unit as may be requested by county board resolution.
- (f) Prepare written reports of all audits and submit same to the county board with copies to the county executive, department of administration and administrative head of the county unit involved. The report where appropriate shall include recommendations for improvements and efficiencies, and include special instances, if any, of illegal or improper expenditures.
- (g) Reconcile bank accounts pursuant to section 15.15 of the Code.
- (2) Availability of records to comptroller. The documents, books and records of each county office, department, board or commission, or any agency receiving a grant of county funds, or any agency receiving a grant of federal or state funds through the county and for which the county is accountable shall be available to the director of audits at any and all times with or without notice. Every county unit and grantee is to cooperate with the director of audits and comply with all requests for information relating to this function.

34.10. Pension obligation bond reporting.

- (1) In each year that any such appropriation bonds remain outstanding, the comptroller shall report to the county board of supervisors on the county's success with achieving the goals of the five-year strategic and financial plan, measured against the following benchmarks:
 - (a) Current funding ratio for most recent fiscal year, as compared to optimal funding ratio.
 - (b) Comparison of current funding ratio and prior year funding ratio, and reasons for material changes.
 - (c) Contributions made by the county for the current year, including normal cost, prior service cost and stabilization fund deposits.
 - (d) The amount of outstanding appropriation bonds, and the payments made of principal and interest on such bonds.
 - (e) Status of the contribution plan.

(2) Annually, the comptroller shall report to the governor, the department of revenue, the department of administration, and to the chief clerk of each house of the legislature, a report that meets all the criteria of Wis. Stats. 59.85(2)(d)(2).

SECTION 8.

Chapter 42 of the General Ordinances of Milwaukee County is amended as follows:

- 42.06. Professional services and other non-professional service contracting.
- (1) Regardless of the dollar amount of the contract, all county department administrators are required to notify the office in writing prior to publication of an RFP or an RFQ. The department heads and administrators are required to submit an approved CBDP recommendation form to the CBDP office for approval. The office will then furnish to the department administrator a list of certified DBEs and ACDBEs that the department administrator shall use in its selection process unless waived for good cause by the CBDP office upon written request from the department administrator. Written request from the department administrator shall involve the CBDP office in development of DBE or ACDBE specification language to be utilized in the appropriate selection process. The department administrator shall notify the office and the controller comptroller, in writing, of its selection regardless of whether or not a DBE or ACDBE is selected. No contract shall be issued without review and written approval by the CBDP office that provisions of this section have been met.

SECTION 9.

Chapter 44 of the General Ordinances of Milwaukee County is amended as follows:

- 44.09. Bid withdrawal, correction and contract award.
 - (a) Bid withdrawal. A bidder may withdraw at any time prior to the time set for bid closing and submit a new bid if done prior to bid closing. A bidder claiming an error or omission after bid closing but prior to bid opening shall immediately notify the department of public works and the bid shall be returned immediately and the bidder shall not be eligible to bid on the work unless it is relet by advertisement.
 - (b) Bid withdrawal after bid opening. If an error or omission is discovered after bid opening, bidder shall immediately give written notice to the department and present clear and satisfactory evidence that it was not caused by carelessness in examining the plans and specifications. If the department is satisfied with the explanation, in accordance with department procedures, the bid documents shall be returned without bid deposit forfeiture.
 - (c) Bid correction. After the time set for bid closing, a bidder shall not be allowed to correct its bid.
 - (d) Execution of contract.

- (1) Each contract awarded shall be reviewed and countersigned by corporation counsel verifying that the contract complies with all statutes, rules, ordinances, and the county's ethics policy. No contract is valid until so countersigned.
- (2) All contracts issued shall be reported to and countersigned by the comptroller if he or she determines that the county has, or will have, the necessary funds to pay the liability that the county may incur under the contract. No contract is valid until so countersigned.
- (3) In addition to the requirements of subsection (1), cContracts shall only be effective upon execution by the contractor and the county, and compliance by the contractor with performance bond and insurance requirements. Fulfillment of these conditions shall be documented by the issue of a notice to proceed from the department to the contractor.

(e) Comptroller responsibility.

- (1) The comptroller shall, on a monthly basis, summarize the reports received from the division concerning public works contracts and provide one (1) copy to the committee on finance and audit and one (1) copy to the county executive
- (2) The comptroller shall deny payment for any payment request submitted by a contractor to an administrator if all conditions of this chapter have not been met. The comptroller shall report such denials and the reason for denial to the committee on finance and audit along with the monthly report. In such cases, the administrator may appeal the decision to the committee on finance and audit.

SECTION 10.

Chapter 46 of the General Ordinances of Milwaukee County is amended as follows:

46.03. - Imprest fund for emergency aid. An imprest fund of three thousand five hundred dollars (\$3,500.00) is established for the use of the department of human services in issuing aid checks in emergency cases where it is impossible to make aid payments in the regular manner. Examples of this condition are, but not limited to, client waiting for a replacement, payments where a computerized bookkeeping machine check cannot be prepared either because of insufficient information or computer inability, checks needed to cover transportation costs for medical treatment, or for special handling where a computerized check would be produced too late, although all computer edit checks are met.

The department shall obtain reimbursement for all such payments drawn on such imprest fund by including the items disbursed with a succeeding day's regular aid roll. The amount of deposit in the foregoing imprest fund, together with all unvouchered grants, shall at all times equal three thousand five hundred dollars (\$3,500.00). If payments exceed three thousand five hundred dollars (\$3,500.00), the director of the department shall notify the director of audits of the situation, giving the reasons this

- limit had to be exceeded. The <u>director of audits comptroller</u> shall notify the committee on finance and audit and the director of human services of necessary corrective action if he/she deems it necessary.
- The director of the department of human services is authorized to sign checks drawn on this imprest fund and is also authorized to delegate his/her authority to sign checks to incumbents of the following positions in the department: deputy director I, accounting manager and business office supervisor. U.S. Bank is hereby designated as the depository for such imprest fund.
- 995 46.09. Purchase of care and services by the county.

- (1) Policy. It is deemed to be in the interests of the county that in the purchase of human services, as herein defined, from nongovernmental vendors, that the following policy be observed. It is the policy of the county board that contract amounts proposed for award to any provider recommended to provide human services, except as defined in subsection (3), shall be submitted to the appropriate county board committee for review and recommendation. No contract or contract adjustment, except for services as defined in subsection (3), shall take effect until approved by resolution of the county board.
- (2) Definitions. For the purposes of this section, the following terms, words and phrases shall have the meanings given herein:
 - (a) "Department" means the department of human services.
 - (b) "Provider" means a nongovernmental public or private agency or proprietary organization furnishing the human services being contractually purchased.
 - (c) "Human services" means:
 - (1) The care or treatment services the department of human services is authorized by statute to provide or purchase; and
 - (2) The services the commission on aging is authorized by law to provide or purchase.
 - (d) "Qualified recipient" means an individual who is being furnished the purchased care or treatment service by a provider pursuant to request of the department or under chapter 46, 53 or 93 of the Code.
- (3) Pursuant to s. 46.215(2), Wis. Stats., the county board may not exercise approval or disapproval power over contracts and purchases of the director of the department relating to community living arrangements, as defined in s. 46.03(22)(a), Wis. Stats., or foster homes, and entered into pursuant to a coordinated plan and budget, regardless of whether the coordinated plan and budget mentions the provider.
- (4) Written contract: minimum provisions.
 - (a) Except as hereinafter noted, each provider that sells or furnishes care or services to the department shall enter into a written contract with the department setting forth the minimum terms of the agreement, as specified in s. 46.036, Wis. Stats., and all appropriate state and federal rules and regulations.
 - (b) Prior to entering into contract, corporation counsel shall approve said contract as to format- and compliance with all statutes, rules, ordinances,

and the county's ethics policy. No contract is valid until so approved by 1032 1033 corporation counsel. (c) The comptroller shall countersign each contract if he or she determines 1034 1035 that the county has, or will have, the necessary funds to pay the liability that the county may incur under the contract. No contract is valid until so 1036 countersigned by the comptroller. 1037 (d) The contract terms shall also include: 1038 (1) Clear and concise statement that the final authority for the 1039 determination of eligibility for the purchased care or service is the 1040 department. 1041 1042 (2) Description of the method and procedure to be used by the department in referring eligible recipients to the provider for service. 1043 (3) Clear and concise statement that department representatives, as 1044 well as representatives of other appropriate county, state and 1045 federal agencies shall have right of visual inspection of a provider's 1046 facility at any time during which the care or service is being 1047 1048 furnished. (4) Clear and concise statement that the department reserves the 1049 right to withdraw any qualified recipient from the program, service, 1050 1051 institution or facility of the provider at any time when in the judgment of the department it is in the best interests of the department or of 1052 the qualified recipient so to do. 1053 (5) Provision that no qualified recipient is to be denied service or to 1054 be subjected to unlawful discrimination because of race, color, 1055 creed, national origin, age, religion, sex, handicap or other 1056 developmental disability as defined in s. 55.01(2). Wis. Stats. 1057 (6) Appropriate indemnification and insurance provisions. 1058 (7) Provision that the department reserves the right to terminate the 1059 contract in the event that reimbursement to the county from any 1060 applicable state or federal source is not obtained or continued at a 1061 level sufficient to allow the department to purchase the care or 1062 service from provider. 1063 (8) All contracts entered into by or on behalf of the county for the 1064 purchase of care or treatment services shall, unless waived by the 1065 county board, provide for the payment of interest on amounts 1066 determined to have been overpaid by the county or to be repaid to 1067 the county by provider as a result of post contract reconciliations or 1068 audits. The rate of interest shall be the statutory rate in effect for 1069 1070 delinquent county property taxes (presently one (1) percent per month or fraction of a month, s. 74.47(1), Wis. Stats.) and the 1071 obligation for payment and calculation thereof shall commence upon 1072 demand for repayment by the county. 1073 (5) Provider file. The department shall create and keep in its offices a provider file for 1074

each provider. Said file shall contain, but not be limited to the following

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information:

- 1077 (a) Original or true copy thereof of the written contract required under this section.
 - (b) Original or true copy thereof of all information requested by the department or furnished by provider for contract negotiation, rate setting and audit purposes.
 - (c) Reports of director of audits as to the results of periodic test audits of financial records of provider (or other audit findings).
 - (6) Furnishing of information for contract rate setting. Every provider that furnishes or desires to furnish care or services shall provide the department with all requested provider financial information for rate setting pursuant to s. 46.03(18), Wis. Stats. The county may audit the financial records of provider, summarizing the results with appropriate commentary. Provider shall make available to the county director of audits all necessary records.
 - (7) Quality control. The department shall annually review the adequacy of purchased care or service furnished pursuant to the provider's contract.
 - (8) Comptroller responsibility.
 - (1) The comptroller shall, on a monthly basis, summarize the reports received from the division concerning purchase of service contracts and provide one (1) copy to the committee on finance and audit and one (1) copy to the county executive
 - (2) The comptroller shall deny payment for any payment request submitted by a contractor to an administrator if all conditions of this chapter have not been met. The comptroller shall report such denials and the reason for denial to the committee on finance and audit along with the monthly report. In such cases, the administrator may appeal the decision to the committee on finance and audit.

SECTION 11.

Chapter 56 of the General Ordinances of Milwaukee County is amended as follows:

56.02. - Actions resulting in reduction of revenue.

(1) Each person in charge of any county office, department, agency, or any nondepartmental account shall submit a written report to the county executive, the committee on finance and audit of the county board, the office of the comptroller and the department of administration whenever such person has reason to know or believe that a deficit of seventy-five thousand dollars (\$75,000.00) or more in any revenue account will occur for the division of county government under the supervision of that person. The report shall be submitted as soon as practicable, but shall not exceed ten (10) working days from the earliest date that such person first has reason to believe or know of the reduction of anticipated revenue. Such report shall include the reasons for the anticipated revenue deficit, as well as a recommended plan of action or alternatives to offset such deficit.

- (2) The department of administration office of the comptroller shall report, on a monthly quarterly basis or in a manner determined to be most useful and effective, on the financial condition of the county, which report shall identify all major variances from the adopted budget on a department-by-department basis, including any revenue deficits reported under section 56.02(1) and shall include the condition of each of the county's funds and the claims payable from the funds and shall also include an estimate of the receipts and disbursements for the current fiscal year.
 - (3) The county executive is authorized to request and develop a corrective action plan to address any such reported deficits if it is determined that timely action is necessary. If such a situation should occur, the corrective action plan shall be reported to the finance and audit committee and the county board in time for their next regularly scheduled meetings for approval prior to implementation.
 - (4) The department of administration, with assistance from the office of the comptroller, shall monitor, on a timely basis, all departmental operating statements during the fiscal year, for the purpose of identifying potential fiscal problems including projected revenue deficits. The department shall report all potential fiscal problems to the responsible department administrator.
 - (5) After the close of each fiscal year, the department of administration office of the comptroller shall prepare a report regarding the surplus/deficit from operations for the county, including a detail breakdown showing the surplus/deficit in both appropriations and revenues for each county department. Such report shall be submitted to the county executive, county board, and to all responsible department administrators. After receipt of the report, those responsible department administrators indicated as incurring a revenue deficit of seventy-five thousand dollars (\$75,000.00) or more shall, within ten (10) working days, respond in writing to the county executive, committee on financial and audit and the department as to why the revenue deficit occurred. However, in those cases where an appropriation surplus offsets the revenue deficit, department administrators are not required to respond regarding the revenue deficit.

56.14. – Records Management.

(3) County records committee. The county records committee (hereinafter referred to as "committee") shall consist of the following five (5) members or their designees: corporation counsel; director of audits comptroller; director, department of administration administrative services, who shall serve as chairperson; director of public works-transportation; and director of the county historical society. The department of administration administrative services shall furnish necessary staff assistance to the committee. The committee shall provide general guidelines to the department records management program to promote efficient and economical management methods for the retention, preservation and disposition of county records.

1164 56.30. – Professional Services.

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- (a) General policy statement. All county departments and institution administrators are responsible for procuring professional services and for soliciting, negotiating and entering into service contracts as defined in section 32.20(17) in accordance with the provisions of this section. However, the office of the county executive and the county board shall be exempt from the provisions contained herein with the exception of subsection (6)(a) and (6)(i) as shall be the department of administration with the exception of subsection (6)(a) and (6)(i) for the purpose of securing credit rating services related to debt issuance and administration.
- (b) Disadvantaged business enterprise requirement. All county departments and institutions administrators are required to notify the disadvantaged business development (CBDP) division in writing prior to entering into professional service contracts and service contracts as defined in section 32.20(17). Annual percentage goals for DBE participation on professional services contracts will be established as set forth by county ordinance. The procedures to be followed by departments regarding DBE participation shall conform to provisions as contained in chapter 42. No professional services contract or service contract as defined in section 32.20(17) shall be issued without review and written approval by the CBDP division that all provisions of chapter 42 regarding disadvantaged business participation have been met.
- (c) Fiscal constraint statement. Notwithstanding any other provisions of section 56.30, during a period of fiscal constraint the county board may, by resolution, adopt a procedure which requires committee on finance and audit review and county board approval of all professional services expenditures prior to execution of said contracts.
- (d) Reference to ordinance and administrative manual. When a county department or institution is preparing to begin a contract for professional services the department should follow the ordinances of this section 56.30, chapter 42 on the requirements for using disadvantaged business enterprises in county contracting, including professional services, and administrative manual section 1.13, which provides further guidance on complying with professional service contracting requirements.
- (e) Justification for using professional services. Contract administrators must document in the contract file the justification for utilizing a professional service contract as opposed to completing the work using county staff. This justification may or may not employ a formal cost benefit analysis, depending on the circumstances

(6) Contract.

- (a) All contracts, excluding departmental purchase orders, shall be reviewed by the corporation counsel to determine if they meet the definition of professional services and to verify that the contracts comply with all statutes, rules, ordinances, and the county's ethics policy.
- (b) Approval. The contract must be approved by the office of the corporation counsel prior to execution.

- 1211 (c) All provisions of the Code governing administration of contracts must be followed.
 - (d) All contracts which have been approved by action of the county board shall contain language referencing the county board file number and date of county board approval.
 - (e) All professional services contracts shall contain a provision which provides that the contractor shall permit the authorized representatives of the county auditor office of the comptroller, after reasonable notice, the right to inspect and audit all data and records of contractor related to carrying out the contract for a period of up to three (3) years after completion of the contract.
 - (f) All contracts will be reviewed and approved, in writing, by the county's risk manager for financial responsibility and liability management, including appropriate insurance provisions and modifications in indemnity agreements.
 - (g) All county departments and institutions administrators are required to notify the Community Business Development Partners division in writing prior to entering into professional services contracts. Annual percentage goals for DBE participation on professional services contracts will be established as set forth by county ordinance. The procedures to be followed by departments regarding DBE participation shall conform to provisions as contained in Chapter 42. No professional services contract shall be issued without review and written approval by the CBDP division that all provisions of Chapter 42 regarding disadvantaged business participation have been met.
 - (h) All contracts shall include the foundation and mechanism for billing for any professional service provided under the agreement.
 - (i) No contract shall be valid until the office of the comptroller has determined that the county has, or will have, the necessary funds to pay the liability that the county may incur under the contract and has countersigned the contract. No contract is valid until so countersigned.
 - (8) Controller Comptroller responsibility.
 - (a) The controller comptroller shall, on a quarterly monthly basis, summarize the reports received from department administrators concerning professional services contracts and send one (1) copy to the committee on finance and audit and one (1) copy to the county executive and one (1) copy to the CBDP office.
 - (b) The controller comptroller shall deny payment for any payment request for professional services submitted by a contractor to an administrator if all conditions of this chapter have not been met. The controller comptroller shall report such denials and the reason for denial to the committee on finance and audit along with the quarterly monthly report. In such cases, the administrator may appeal the decision to the finance and audit committee.

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SECTION 12.

1258 Chapter 57 of the General Ordinance of Milwaukee County is struck in its entirety.

- 1261 57.01. Department of audit created, duties.
 - (1) There is hereby created an independent "department of audit" for the county with the departmental policies subject to the jurisdiction of the county board through its committee on financial and audit.
 - (2) The department shall be in charge of an administrator designated as "director of audits," who shall be appointed by the chairperson of the county board pursuant to the provisions of ss. 63.01—63.17, Wis. Stats. and shall be subject to confirmation by the county board.
 - (3) The director shall be provided with an adequate number of staff assistants and such other personnel, as in the opinion of the county board are required to carry out the functions and purpose of the department.

- 1273 57.02. Duties of director of audits.
- 1274 The director of audits shall:
 - (1) Supervise and be responsible for post auditing the fiscal concerns of the county; such audit requirement to include an annual audit of the county's financial statements and the financial statements of the county's employe retirement system as well as periodic reviews of the fiscal records of all county offices, departments, boards and commissions.
 - (2) Examine or cause to be examined by professional consultants, such records and procedures of any county office, department, board or commission as may be necessary relating to program effectiveness, efficiency and propriety of performance, state of compliance with all regulatory authority, and adequacy of internal control over cash and other assets.
 - (3) Make such special examinations of the accounts and financial transactions of any county unit as may be requested by county board resolution.
 - (4) Prepare written reports of all audits and submit same to the county board with copies to the county executive, department of administration and administrative head of the county unit involved. The report where appropriate shall include recommendations for improvements and efficiencies, and include special instances, if any, of illegal or improper expenditures.
 - (5) Reconcile bank accounts pursuant to section 15.15 of the Code.

57.03. - Bond of director of audits. The amount of the official bond of the director of audits shall be fixed by the county board and the cost thereof shall be charged to the proper county appropriation.

- 1298 57.04. Availability of records to director of audits. The documents, books and
- 1299 records of each county office, department, board or commission, or any agency
- 1300 receiving a grant of county funds, or any agency receiving a grant of federal or state

funds through the county and for which the county is accountable shall be available to the director of audits at any and all times with or without notice. Every county unit and grantee is to cooperate with the director of audits and comply with all requests for information relating to this function.

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SECTION 13.

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Chapter 79 of the General Ordinances of Milwaukee County is amended as follows:

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- 79.02. Responsibilities of the director. The director of labor relations shall be responsible for:
- (1) The negotiation of all collective bargaining agreements with certified bargaining representatives of the employees of the county conducted along policy lines established by the committee on personnel pursuant to chapter 80. The director of labor relations shall not agree, on behalf of the county, to any terms or provisions of a negotiated contract without prior direction and approval from the committee. Prior to drafting any tentative contract, the director of labor relations shall provide the director of human resources and the director of employee benefits with a copy of the terms of the proposed agreement for review relative to administration of said proposal and shall provide the director of administrative services, fiscal and budget administrator and controller comptroller with a copy of the terms of the proposed agreement for the comptroller's preparation of a fiscal note relative to the proposed agreement. Such fiscal note shall include, at minimum, all assumptions used in developing the fiscal note including actuarial assumptions where appropriate, calculations, estimates, one-time costs and savings, ongoing costs and savings, annual incremental costs as well as cumulative costs and shall otherwise be prepared in accordance with established fiscal note policies and procedures. Subsequent to preparation of the fiscal note - and prior to the drafting of the tentative contract - a copy of the fiscal note shall be provided to the director of audits and county board staff for review.

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SECTION 14.

The provisions of this ordinance shall be effective upon passage and publication.

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Adopted by the Milwaukee County Board of Supervisors

1338 **May 24, 2012**