# **COUNTY OF MILWAUKEE**

Inter-Office Communication

Date: February 16, 2024

To: Marcelia Nicholson, Chairwoman, Milwaukee County Board of

Supervisors

From: Guy Smith, Executive Parks Director for Milwaukee County Parks

Subject: Jackson Park Drive Project Update

File Type: Informational Report

## **REQUEST**

This report is for informational purposes only, there is no request at this time.

# **POLICY**

Wisconsin State Statutes:	
Milwaukee County Code of General Ordinances:	
Specific Adopted Budget:	
Specific Adopted Budget Amendment:	
Specific Adopted Capital Project:	

### **BACKGROUND**

Jackson Park Drive is a County-owned parkway that is located in the Jackson Park neighborhood of Milwaukee that borders the City of West Allis. The parkway connects with the city street grid from W Cleveland Avenue at S 47th Street to W Cleveland Avenue at S 58th Street, runs south of the Kinnickinnic River and KK River Parkway, and is adjacent to a residential neighborhood. The first 11 homes on the western end of Jackson Park Drive are located on a City of Milwaukee street segment.



On November 16, 2022, and October 5, 2023, Milwaukee County Parks hosted open house meetings to share project information with the public. In the weeks leading up to the November 2022 meeting, Parks staff visited neighbors adjacent to Jackson Park Drive and dropped off meeting invitations at every home north of W Cleveland Ave up to Kinnickinnic River Parkway and from S 47th St to S 60th St. Parks staff also participated in a public meeting on this project that was hosted by the local County Supervisors on February 25, 2023.

Milwaukee County Parks received funding to complete a re-design of this road in 2019. Through an analysis of 4 potential alternatives for Jackson Park Drive (referenced below), Parks is pursuing detailed design of Alternative B that is focused on narrowing the segments of roadway that have driveway access and replacing the portion of the road where there is no residential driveway access with a 10' wide asphalt bicycle and pedestrian trail from S 51st St to the 5600 block of Jackson Park Dr. If the final design includes the replacement of the road with a trail, cul-de-sacs at the east end of the City of Milwaukee roadway (at approximately the 5600 block), and the northern end of S 53rd Street would provide a turn-around for vehicles. It is expected that the detailed design work that is currently underway will result in a request for a construction project from the Parks Department for the County to consider in the 2025 capital budget. Parks is also pursuing detailed design of Alternative C that would result in a trail being built in the section between S 51st and S 53rd Streets.

The road sections would include new asphalt, new curb and gutter, and replacement of other infrastructure such as storm sewers, where necessary. Stormwater best management practices, green infrastructure, and natural areas restoration and management may also be incorporated into the design.

# Four Design Alternatives -

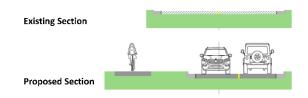
# Jackson Park Drive – KK River Parkway

#### For more information

To learn more about this project, scan the QR code or visit the project website: www.mkecountyparks.org/kinnickinnic-riverparkway-jackson-park-drive



## Alternative A - Road & Trail







Estimated Cost: Road Reconstructed: 5,090 LF \$2,052,785 Trail Constructed: 4,414 LF

	Attornativo	Cost	Ufespan	Consequent Sustainability	Prontices Recreational Opportunity	Part of Transportation GEG	Minimizes Impact to Postural Resources	Lotel Points
A	Reconstruct City Read to Kindy Reduce Wildhood Ideas Perr Embert Just North of Touriber cross to Enterway on West Journal Safes 10- nt Trail Alengaids Namowood JPCs Reconstruct temperature (in-land)	\$2,081,785	26 years	Umited (3 solets)	Sec (1 point)	Sec (3 point)	No (A paint)	1
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c	Records, or Cry Rose In-Rind; Reduce Witth or Jacobs Park Date Indian Control Based to 10- 17 of Iran 2014 to 54th Reduce Width of Jacobs Park Control State Land State Control Jacobs Park Control For Date Land State Con- Trol Acoptals Revised MPD, Recorded Demandaring Control	22,840,704	26 years	United (2 saints)	res (3 point)	Limited (O points)	Sec (3 points	2
D	Reconstruct Jackson Park Enlagtin Kind and Replace 35% of the Curb & Gatter	\$1,775,399	16 years	No (1 point)	Limited (c paints)	Yes (1 point)	No (1 paint)	1
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# Alternative B - Partial Trail Conversion

**Existing Section** 



**Proposed Section** 





Estimated Cost: Road Reconstructed: 2,026 LF \$1,531,025 Trail Constructed: 4,414 LF

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	Alternative  Beneral and Old Rand In Early Buckey W. et a of	Cod	Lifespon	Greengant Sustainability	Provides Recreational Opportunity	Pert of Transportation Orid	Minimizes impact to Natural Resources	Tetal Points
٨	General and Lidy Head In Kend Headon Wildhad Increase Falk Drive to Just No Triof You harmond Driveway or Westloom of Kide 10- Tital Alongsike Harmond JPD: Reconstruct Jerumon In Kind	\$2,092,785	22 com	Umted (3 solins)	Yes (1. point)	Nex (\$ point)	ho (d part)	1
3	Reconstruct City Road and County Forks Road from 67th to Stati In-Lines Convert Road to 1945 Trull In-Batavann	51,631.025	27 year	Yes () points	7es (1, 50 et)	Umited (C paints)	Yes (1, point)	,
c	Reconstruct Oity Road in Kind, Reduce Wilch of January Fack Drive to Short Common Board in Short in the Intern Start of Start Reduce Wilch of Jacobson Fack Drive Road Start in Jack Booth of Northermord Diseases on West Sound Start John Than Mangake Van weed JPC Reconstruct Jest and In Start International Common Inter	\$1,848.704	20 ceses	Lunced 10 soluts)	Yes (Local)	Limited (C points)	Yac (L. point)	2
D	Second and Jackson Purk Drive In-Hind and Replace 52% of the Carb & Gutter	\$1,778.569	19 was	No (Eppirt)	Britis (Riperes)	Yes(Epsin)	ho (-1 paint)	4
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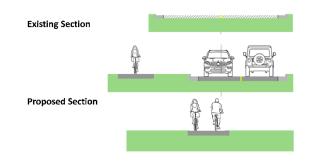
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# Alternative C – Road and Trail & Trail Only From 51st to 53rd







Estimated Cost: Road Reconstructed: 3,895 LF \$1,840,704 Trail Constructed: 4,414 LF

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	Nomeive	Cont	Lifespan	Greenprint Sustainability	Provides Recreational Opportunity	Part of Transportation Grid	Impact to Return Resources	Tetal Points	
^	Recenstract City Road In Kind; Redace Whith of Inches Fark Drive to set North of Northermore Driveway on Whatbourn Side; 10- t: Trail Alongsise Service of JPD; Reconstruct Remarche In Kind	\$2,052,785	20 centra	Limited (0 solints)	Yes (5 pairs)	Tar (1 point)	No (Speint)	1	
٥	Securities City Read and County Far or Read your 47th to 51st in King County Read to 10 ft Teal to Batteren	\$1,551,625	20 years	Yes (3 point)	Yes (2 point)	Limited (Sipersis)	Yes (1 point)	,	
	Second wit City Road in Kind, Reduce Width of Jackson Fash Diver to Staff Convert Blace to 13- ft. That I never Staff to 3 Jack, Reduce Width of Jackson Fash Diver two 35st to Bush to third Backmanned Diversion on Westbarned Staff 10- ft Total Allengers Warmsond (Tri), Recommend Second Control of Staff Control of Staff 10- Second Control of Staff 10-5.	\$3,840,784	20 years	Umted (D paints)	ires (1 point)	Limited (Papeline)	Yes (1 point)	2	
D	Reconstruct Jackson Perk Drive in Gold and Replace MRS of the Carb & Gold at	\$1,773,739	10 years	No (Apoint)	United (0 points)	Ves (1 point)	No (-1 point)	4	
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# Alternative D – Roadway and 35% Curb & Gutter Replacement







Estimated Cost: Road Reconstructed: 5,090 LF \$1,773,399 Trail Constructed: 0 LF

					followankee County Forks Profesence Criteria Ministres			
	Stamatica	Cont	Liferque	Greespfint Sectionality	Provides Recreational Opportunity	Part of Transportation Grid	Minimizes impact to Natural Resources	Total Point
4	Reconstruct City Read to Bind, fladical shifth of lesson Park Office to last North of Northermost Driseway on Westbound Sice: 10- th That Hangston Removed IP 2: Reconstruct Remains of the Residual States of the Remains of the Residual States of the Remains of the Residual States of the Remains of the Remains of the Remains of the Remains of the Remains of the Remains of the Remains of the Remains of the Remains of the Remains of Remains of Remain	\$2,962,765	29 years	timited (3 points)	Yes (\$ point)	Tas II point!	No (Appin)	71
н	Reconstruct City Road and County Parks Road from 478 http://dx.doi.org/10.000/00.0000 Trail in-Setween	\$1,581,008	23 years	Yes (Lipord)	Yes (5 point)	Insted (7 xins)	Yes (\$ paint)	2
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3	Reportment Serious Park Drawnin Knod and Replace 50% of the Curt & Gutter	\$1,772,806	13 years	No 64 part)	points	Terti soleti	No 64 paint)	-1
	Positive Inspect to Preference Citierie: 1 point Minimal Impect to Preference Citieria: 2 point Reget to Impect to Preference Citieria: 1 point	3				1	<b>₽</b> 0	WJEET

# Analysis of Four Alternatives -

	Milwaukee County Parks Preference Criteria							
	Alternative	Cost	Lifespan	Greenprint Sustainability	Provides Recreational Opportunity	Part of Transportation Grid	Minimizes Impact to Natural Resources	Total Points
А	Reconstruct City Road In-Kind; Reduce Width of Jackson Park Drive to Just North of Northernmost Driveway on Westbound Side; 10-ft Trail Alongside Narrowed JPD; Reconstruct Remainder In-Kind	\$2,052,785	20 years	Limited (0 points)	Yes (1 point)	Yes (1 point)	No (-1 point)	1
В	Reconstruct City Road and County Parks Road from 47th to 51st In-Kind; Convert Road to 10-ft Trail In-Between	\$1,531,025	20 years	Yes (1 point)	Yes (1 point)	Limited (0 points)	Yes (1 point)	3
С	Reconstruct City Road In-Kind; Reduce Width of Jackson Park Drive to 53rd; Convert Road To 10-ft Trail from 53rd to 51st; Reduce Width of Jackson Park Drive from 51st to Just North of Northernmost Driveway on Westbound Side; 10-ft Trail Alongside Narrowed JPD; Reconstruct Remainder In-Kind	\$1,840,704	20 years	Limited (0 points)	Yes (1 point)	Limited (0 points)	Yes (1 point)	2
D	Reconstruct Jackson Park Drive In-Kind and Replace 35% of the Curb & Gutter		10 years	No (-1 point)	Limited (0 points)	Yes (1 point)	No (-1 point)	-1
	Positive Impact to Preference Criteria: 1 point Minimal Impact to Preference Criteria: 0 points Negative Impact to Preference Criteria: -1 point							

Related File No's:	
Associated File No's	
(Including Transfer Packets):	
Previous Action Date(s):	

# **ALIGNMENT TO STRATEGIC PLAN**

Describe how the item aligns to the objectives in the strategic plan:

- 1C: Increase the number of County contracts awarded to minority and women-owned businesses construction of this project will likely have Targeted Business Enterprise participation goals
- 2A: Determine what, where, and how we deliver services to advance health equity conversion of roads to bicycle and pedestrian trails provides infrastructure that supports healthy activities and lifestyles; focusing Parks' projects and efforts on recreational assets like trails better supports the Parks' and the County's mission of achieving health equity
- 2C: Apply a racial equity lens to all decisions Jackson Park and the KK River parkway rank highly on the Park Equity Index
- 3A: Invest "upstream" to address root causes of health disparities converting segments of road from car-centric to bicycle and pedestrian-focused reduces the harm caused by vehicle travel and supports healthy activities
- 3B: Enhance the County's fiscal health and sustainability pursuing the preferred Alternative that converts road segments to trails is the most fiscally responsible approach that reduces both upfront capital and long-term maintenance costs for the County
- 3C: Dismantle barriers to diverse and inclusive communities trails sections are connected to larger trail networks which allows for access to parks and areas of our community that are otherwise disconnected or difficult to travel

## **FISCAL EFFECT**

Parks is completing the design project as part of the capital replacement of Jackson Park Drive. The four alternatives considered during this design phase have an array of costs which would impact a future request in the capital budget. Preliminary cost estimates are included in the Alternatives Analysis referenced in this report.

## **TERMS**

None

### **VIRTUAL MEETING INVITES**

None

#### PREPARED BY:

Jim Tarantino, Deputy Director, Milwaukee County Parks

# **APPROVED BY:**

Guy Smith, Executive Director Milwaukee County Parks Juy Smith

# **ATTACHMENTS:**

None

#### CC:

David Crowley, County Executive Mary Jo Meyers, Chief of Staff, County Executive's Office Sheldon A. Wasserman, Supervisor District 3, Comm on Parks & Culture Chair Steven Shea, Supervisor District 8, Comm on Parks & Culture Vice Chair Felesia A. Martin, Supervisor District 7, Comm on Parks & Culture Member Juan Miguel Martinez, Supervisor District 12, Comm on Parks & Culture Member Steve F. Taylor, Supervisor District 17, Comm on Parks & Culture Member Peter Burgelis, Supervisor District 15 Kelly Bablitch, Chief of Staff, Milwaukee County Board of Supervisors Janelle M. Jensen, Legislative Services Division Mgr, Office of the County Clerk Aaron Hertzberg, Director, Department of Administrative Services Joseph Lamers, Fiscal & Budget Director, DAS Vince Masterson, Fiscal & Strategic Asset Coordinator, DAS Pamela Bryant, Capital Finance Manager, Comptroller's Office Justin Rodriguez, Capital Finance Analyst, Comptroller's Office Allyson R. Smith, Committee Coordinator, Office of the County Clerk Ciara Miller, Research & Policy Analyst, Office of the Comptroller Anthony Rux, Budget & Management Analyst, DAS-PSB