

COUNTY OF MILWAUKEE
Inter-Office Communication

Date: February 16, 2024

To: Marcelia Nicholson, Chairwoman, Milwaukee County Board of Supervisors

From: Guy Smith, Executive Parks Director for Milwaukee County Parks

Subject: Jackson Park Drive Project Update

File Type: Informational Report

REQUEST

This report is for informational purposes only, there is no request at this time.

POLICY

Wisconsin State Statutes:	
Milwaukee County Code of General Ordinances:	
Specific Adopted Budget:	
Specific Adopted Budget Amendment:	
Specific Adopted Capital Project:	

BACKGROUND

Jackson Park Drive is a County-owned parkway that is located in the Jackson Park neighborhood of Milwaukee that borders the City of West Allis. The parkway connects with the city street grid from W Cleveland Avenue at S 47th Street to W Cleveland Avenue at S 58th Street, runs south of the Kinnickinnic River and KK River Parkway, and is adjacent to a residential neighborhood. The first 11 homes on the western end of Jackson Park Drive are located on a City of Milwaukee street segment.



On November 16, 2022, and October 5, 2023, Milwaukee County Parks hosted open house meetings to share project information with the public. In the weeks leading up to the November 2022 meeting, Parks staff visited neighbors adjacent to Jackson Park Drive and dropped off meeting invitations at every home north of W Cleveland Ave up to Kinnickinnic River Parkway and from S 47th St to S 60th St. Parks staff also participated in a public meeting on this project that was hosted by the local County Supervisors on February 25, 2023.

Milwaukee County Parks received funding to complete a re-design of this road in 2019. Through an analysis of 4 potential alternatives for Jackson Park Drive (referenced below), Parks is pursuing detailed design of Alternative B that is focused on narrowing the segments of roadway that have driveway access and replacing the portion of the road where there is no residential driveway access with a 10' wide asphalt bicycle and pedestrian trail from S 51st St to the 5600 block of Jackson Park Dr. If the final design includes the replacement of the road with a trail, cul-de-sacs at the east end of the City of Milwaukee roadway (at approximately the 5600 block), and the northern end of S 53rd Street would provide a turn-around for vehicles. It is expected that the detailed design work that is currently underway will result in a request for a construction project from the Parks Department for the County to consider in the 2025 capital budget. Parks is also pursuing detailed design of Alternative C that would result in a trail being built in the section between S 51st and S 53rd Streets.

The road sections would include new asphalt, new curb and gutter, and replacement of other infrastructure such as storm sewers, where necessary. Stormwater best management practices, green infrastructure, and natural areas restoration and management may also be incorporated into the design.

Jackson Park Drive – KK River Parkway

For more information

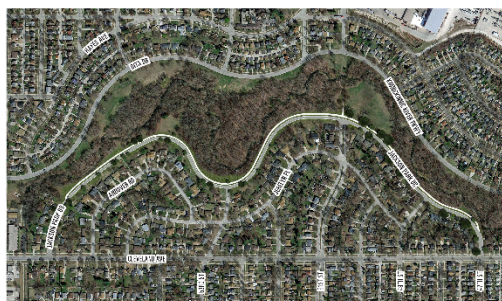
To learn more about this project, scan the QR code or visit the project website:

www.mkecountyparks.org/kinnickinnic-river-parkway-jackson-park-drive



Existing Section

Proposed Section

[illegible]

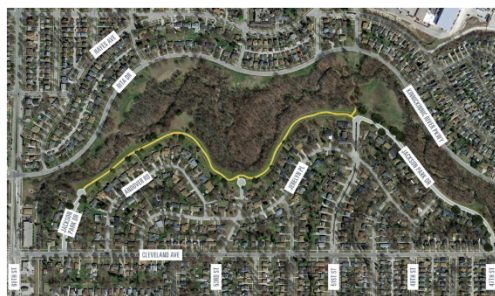
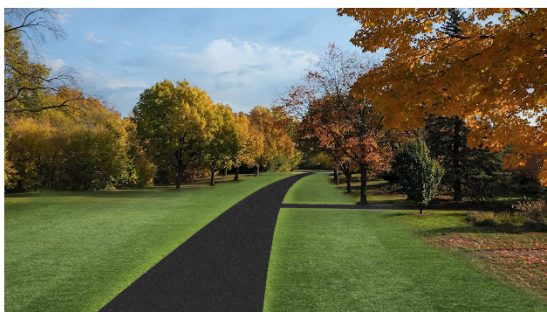
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Existing Section

Proposed Section



Municipal Property Assets and Potential Disposition						
Asset/Location	Cost	Life Span	Original Purchase Price	Current Market Value	Estimated Disposal Value	Net Loss/Gain
A. Town of Westborough Public Works Building 1000 Westborough Road, Westborough, MA 01581	\$1,000,000	20 years	\$1,000,000	\$1,000,000	\$1,000,000	\$0
B. Town of Westborough Public Works Building 1000 Westborough Road, Westborough, MA 01581	\$1,000,000	20 years	\$1,000,000	\$1,000,000	\$1,000,000	\$0
C. Town of Westborough Public Works Building 1000 Westborough Road, Westborough, MA 01581	\$1,000,000	20 years	\$1,000,000	\$1,000,000	\$1,000,000	\$0
D. Town of Westborough Public Works Building 1000 Westborough Road, Westborough, MA 01581	\$1,000,000	20 years	\$1,000,000	\$1,000,000	\$1,000,000	\$0



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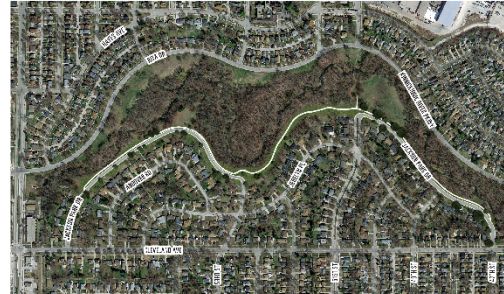


Alternative C – Road and Trail & Trail Only From 51st to 53rd

Existing Section



Proposed Section



Estimated Cost:
\$1,840,704

Road Reconstructed: 3,895 LF
Trail Constructed: 4,414 LF

Alternative	Cost	Libraries	Greenprint Sustainability	Provides Recreational Opportunity	Part of Transportation Plan	Minimizes Impacts to Natural Resources	Total Points
A	\$2,083,760	20 years	Unmet (0 points)	Yes (3 points)	Yes (3 points)	No (0 points)	6
D	\$1,513,025	20 years	Yes (2 points)	Yes (3 points)	Unmet (0 points)	Yes (3 points)	8
C	\$1,940,704	20 years	Unmet (0 points)	Yes (3 points)	Unmet (0 points)	Yes (3 points)	6
B	\$1,373,399	20 years	No (0 points)	Unmet (0 points)	Yes (3 points)	No (0 points)	3



Jackson Park Drive – KK River Parkway

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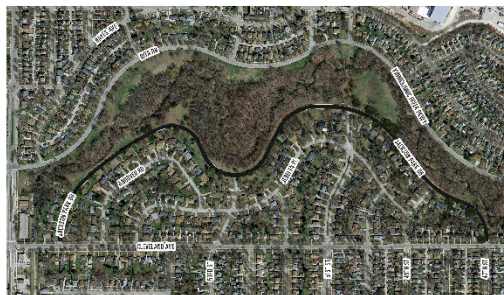


Alternative D – Roadway and 35% Curb & Gutter Replacement

Existing Section



Proposed Section



Estimated Cost:
\$1,773,399

Road Reconstructed: 5,090 LF
Trail Constructed: 0 LF

Alternative	Cost	Libraries	Greenprint Sustainability	Provides Recreational Opportunity	Part of Transportation Plan	Minimizes Impacts to Natural Resources	Total Points
A	\$2,083,760	20 years	Unmet (0 points)	Yes (3 points)	Yes (3 points)	No (0 points)	6
B	\$1,373,399	20 years	Yes (2 points)	Yes (3 points)	Unmet (0 points)	Yes (3 points)	8
C	\$1,940,704	20 years	Unmet (0 points)	Yes (3 points)	Unmet (0 points)	Yes (3 points)	6
D	\$1,773,399	20 years	No (0 points)	Unmet (0 points)	Yes (3 points)	No (0 points)	3



Analysis of Four Alternatives -

Milwaukee County Parks Preference Criteria								
	Alternative	Cost	Lifespan	Greenprint Sustainability	Provides Recreational Opportunity	Part of Transportation Grid	Minimizes Impact to Natural Resources	Total Points
A	Reconstruct City Road In-Kind; Reduce Width of Jackson Park Drive to Just North of Northernmost Driveway on Westbound Side; 10-ft Trail Alongside Narrowed JPD; Reconstruct Remainder In-Kind	\$2,052,785	20 years	Limited (0 points)	Yes (1 point)	Yes (1 point)	No (-1 point)	1
B	Reconstruct City Road and County Parks Road from 47th to 51st In-Kind; Convert Road to 10-ft Trail In-Between	\$1,531,025	20 years	Yes (1 point)	Yes (1 point)	Limited (0 points)	Yes (1 point)	3
C	Reconstruct City Road In-Kind; Reduce Width of Jackson Park Drive to 53rd; Convert Road To 10-ft Trail from 53rd to 51st; Reduce Width of Jackson Park Drive from 51st to Just North of Northernmost Driveway on Westbound Side; 10-ft Trail Alongside Narrowed JPD; Reconstruct Remainder In-Kind	\$1,840,704	20 years	Limited (0 points)	Yes (1 point)	Limited (0 points)	Yes (1 point)	2
D	Reconstruct Jackson Park Drive In-Kind and Replace 35% of the Curb & Gutter	\$1,773,399	10 years	No (-1 point)	Limited (0 points)	Yes (1 point)	No (-1 point)	-1
	Positive Impact to Preference Criteria:	1 point						
	Minimal Impact to Preference Criteria:	0 points						
	Negative Impact to Preference Criteria:	-1 point						

Related File No's:	
Associated File No's (Including Transfer Packets):	
Previous Action Date(s):	

ALIGNMENT TO STRATEGIC PLAN

Describe how the item aligns to the objectives in the [strategic plan](#):

- 1C: Increase the number of County contracts awarded to minority and women-owned businesses – construction of this project will likely have Targeted Business Enterprise participation goals
- 2A: Determine what, where, and how we deliver services to advance health equity – conversion of roads to bicycle and pedestrian trails provides infrastructure that supports healthy activities and lifestyles; focusing Parks' projects and efforts on recreational assets like trails better supports the Parks' and the County's mission of achieving health equity
- 2C: Apply a racial equity lens to all decisions – Jackson Park and the KK River parkway rank highly on the Park Equity Index
- 3A: Invest "upstream" to address root causes of health disparities – converting segments of road from car-centric to bicycle and pedestrian-focused reduces the harm caused by vehicle travel and supports healthy activities
- 3B: Enhance the County's fiscal health and sustainability – pursuing the preferred Alternative that converts road segments to trails is the most fiscally responsible approach that reduces both upfront capital and long-term maintenance costs for the County
- 3C: Dismantle barriers to diverse and inclusive communities – trails sections are connected to larger trail networks which allows for access to parks and areas of our community that are otherwise disconnected or difficult to travel

FISCAL EFFECT

Parks is completing the design project as part of the capital replacement of Jackson Park Drive. The four alternatives considered during this design phase have an array of costs which would impact a future request in the capital budget. Preliminary cost estimates are included in the Alternatives Analysis referenced in this report.

TERMS

None


VIRTUAL MEETING INVITES

None

PREPARED BY:

Jim Tarantino, Deputy Director, Milwaukee County Parks

APPROVED BY:

Guy Smith, Executive Director Milwaukee County Parks 

ATTACHMENTS:

None

CC:

David Crowley, County Executive
Mary Jo Meyers, Chief of Staff, County Executive's Office
Sheldon A. Wasserman, Supervisor District 3, Comm on Parks & Culture Chair
Steven Shea, Supervisor District 8, Comm on Parks & Culture Vice Chair
Felesia A. Martin, Supervisor District 7, Comm on Parks & Culture Member
Juan Miguel Martinez, Supervisor District 12, Comm on Parks & Culture Member
Steve F. Taylor, Supervisor District 17, Comm on Parks & Culture Member
Peter Burgelis, Supervisor District 15
Kelly Bablitch, Chief of Staff, Milwaukee County Board of Supervisors
Janelle M. Jensen, Legislative Services Division Mgr, Office of the County Clerk
Aaron Hertzberg, Director, Department of Administrative Services
Joseph Lamers, Fiscal & Budget Director, DAS
Vince Masterson, Fiscal & Strategic Asset Coordinator, DAS
Pamela Bryant, Capital Finance Manager, Comptroller's Office
Justin Rodriguez, Capital Finance Analyst, Comptroller's Office
Allyson R. Smith, Committee Coordinator, Office of the County Clerk
Ciara Miller, Research & Policy Analyst, Office of the Comptroller
Anthony Rux, Budget & Management Analyst, DAS-PSB