File No. 23-337

From the Milwaukee County Comptroller, Office of the Comptroller, requesting approval of a resolution authorizing the issuance of and establishing parameters for the sale of not to exceed \$6,000,000 Airport Revenue Bonds, by recommending adoption of the following:

SUPPLEMENTAL RESOLUTION AUTHORIZING THE ISSUANCE AND SALE OF AIRPORT REVENUE BONDS IN AN AGGREGATE PRINCIPAL AMOUNT NOT-TO-EXCEED \$6,000,000

 WHEREAS, on June 22, 2000, the Milwaukee County Board of Supervisors (County Board) of Milwaukee County, Wisconsin (the County) adopted the General Bond Resolution Authorizing the Issuance of Airport Revenue Bonds, and on November 6, 2014, amended Section 7.8 of such resolution (collectively, the General Resolution); and

WHEREAS, the County Board hereby finds and determines that it is necessary, desirable, and in the best interest of the County to raise funds for the public purpose of financing various improvements at Milwaukee Mitchell International Airport (the Airport) (the Project); and

WHEREAS, it is necessary and in the best interest of the County that the monies needed for the Project be borrowed through the issuance of Airport Revenue Bonds (the Bonds) pursuant to the provisions of Section 66.0621, Wisconsin State Statutes, and the General Resolution; and

WHEREAS, it is now necessary and desirable that the County issue and sell the Bonds as Additional Bonds (as defined in the General Resolution and hereinafter any capitalized terms used and not defined in this Resolution shall have the meaning given them in the General Resolution), payable solely from the Revenues of the Airport System, and this Resolution shall constitute a Supplemental Resolution within the meaning of the General Resolution; and

 WHEREAS, on the same date as consideration of this Supplemental Resolution, the County Board will also consider an additional Supplemental Resolution to authorize Additional Bonds for the purpose of refunding a portion of its Airport Revenue Bonds, Series 2013A, dated August 14, 2013 (the 2013 Bonds), and its Airport Revenue Refunding Bonds, Series 2014A, dated November 6, 2014 (the 2014 Bonds) (the 2023 Refunding Bonds); and

WHEREAS, in addition to the 2013 Bonds and 2014 Bonds, the County has outstanding its Airport Revenue Refunding Bonds, Series 2016A, dated November 10, 2016 (the 2016 Bonds), its Airport Revenue Refunding Bonds, Series 2019A, dated October 30, 2019 (the 2019A Bonds), and its Airport Revenue Refunding Bonds, Series 2019B, dated October 30, 2019 (the 2019B Bonds and collectively with the 2013 Bonds, the 2014 Bonds, the 2016 Bonds, the 2019A Bonds, the 2019B Bonds and the 2023 Refunding Bonds (if and when issued) shall be referred to as the Outstanding Bonds); and

WHEREAS, there are no revenue obligations outstanding, which are payable from the Revenues of the Airport System, other than the Outstanding Bonds; and

WHEREAS, the Comptroller, Office of the Comptroller (the Comptroller), will cause a notice of public hearing with respect to the Projects to be financed through the issuance of the Bonds to be published in the *Milwaukee Journal-Sentinel* and *The Daily Reporter*, each a newspaper of general circulation in the County, pursuant to Section 147(f) of the Milwaukee County Code of General Ordinances, and the applicable Regulations, more than 7 days prior the date the Committee on Finance of the County Board conducts a public hearing with respect to the Projects; and

WHEREAS, in order to facilitate the sale of the Bonds in a timely manner, the County Board hereby finds and determines that it is necessary, desirable, and in the best interest of the County to delegate to the Comptroller of the County or his designee, the authority to accept on behalf of the County a proposal for the Bonds (the Proposal) by executing an Approving Certificate, a form of which is attached hereto as Exhibit A, and incorporated herein by this reference (the Approving Certificate) so long as the Proposal satisfies the terms and conditions set forth in this Resolution; and

WHEREAS, the Committee on Finance, at its meeting of March 16, 2023, recommended adoption of File No. 23-337 (vote 7-0); now, therefore,

BE IT RESOLVED, by the Milwaukee County Board of Supervisors (County Board) of Milwaukee County (the County), Wisconsin, as follows:

Section 1. Authorization of Bonds. For the purpose of paying the cost of the Project, the County shall borrow on the credit of the Revenues of the Airport System a sum not-to-exceed \$6,000,000 by issuing negotiable, fully-registered Bonds of the County, in the denominations of \$5,000 or any integral multiple thereof. The Bonds shall be designated "Airport Revenue Bonds", with the series designation identified in

the Approving Certificate, shall be numbered from R-1 upward, shall be dated their date of delivery, and shall mature or be subject to mandatory redemption on December 1 of each year, with the final maturity occurring no later than in the year 2043. The Comptroller shall determine and set forth in the Approving Certificate the amount of principal that shall be due in each year on the Bonds, provided that the annual principal amount due in each year the Bonds are outstanding shall be substantially equal.

Interest on the Bonds shall be payable semi-annually on June 1 and December 1 of each year, commencing on June 1, 2024 (or such other date or dates as set forth in the Approving Certificate). The true interest cost on the Bonds (computed taking any underwriter's compensation into account) shall not exceed 6.00 percent. Interest shall be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to the rules of the Municipal Securities Rulemaking Board.

The Comptroller shall determine in the Approving Certificate whether the Bonds of a particular series shall be subject to optional or mandatory redemption, and any optional or mandatory redemption provisions shall be set forth in the Approving Certificate.

The estimated annual debt service payments are reasonable in accordance with prudent municipal Airport management practices and will be confirmed in the Approving Certificate.

<u>Section 2. Conditions on Issuance and Sale of the Bonds</u>. The issuance and sale of the Bonds is subject to satisfaction of the following conditions:

(a) approval by the Comptroller of the definitive maturities, redemption provisions, interest rates, and purchase price for the Bonds, which approval shall be evidenced by execution by the Comptroller of the Approving Certificate; and

(b) satisfaction of the conditions for issuance of the Bonds as Additional Bonds under the General Resolution.

The Bonds shall not be issued, sold, or delivered until these conditions are satisfied. Upon satisfaction of these conditions, the Comptroller is authorized to execute the Proposal with the financial institution that submitted the Proposal (the Purchaser) providing for the sale of the Bonds to the Purchaser.

 Section 3. Sale of the Bonds. Subject to satisfaction of the conditions set forth in Section 2 of this Resolution, the officers of the County are hereby authorized, empowered, and directed to make, execute, issue, and sell to the Purchaser for, on behalf of and in the name of the County, Bonds in one or more series aggregating the principal amount of not-to-exceed \$6,000,000. The purchase price to be paid to the County for the Bonds shall not be less than 99.0 percent of the principal amount of the Bonds.

Section 4. Pledge of Revenues; Passenger Facility Charges as Revenues. The Bonds, together with interest thereon, shall be payable only out of the Airport Revenue Bond Special Redemption Fund provided for in the General Resolution (the Special Redemption Fund), and shall be a valid claim of the owners thereof only against the Special Redemption Fund and the Revenues pledged to the Special Redemption Fund, on a parity with the pledge granted to the owners of the Outstanding Bonds and any Additional Bonds hereafter issued, and sufficient Revenues are pledged to the Special Redemption Fund, and shall be used for no other purpose than to pay the principal of, premium, if any, and interest on the Outstanding Bonds, the Bonds and any Additional Bonds hereafter issued as the same become due.

Passenger Facility Charge revenues (the PFC Revenues) are included in the Revenues pledged to payment of the Bonds, and shall be deposited in the Special Redemption Fund, to the extent that the Projects are approved for funding by PFC Revenues.

<u>Section 5. Form of Bonds</u>. The Bonds shall be in substantially the form set forth in the General Resolution.

<u>Section 6. Definitions</u>. Unless otherwise provided, all capitalized terms used in this Supplemental Resolution shall have the meaning given them in the General Resolution.

<u>Section 7. Application of Bond Proceeds; Funding of Coverage Fund.</u> The Comptroller shall process any administrative transfers necessary to accomplish the directives in this Section.

(a) All accrued interest received from the sale of the Bonds, if any, shall be deposited into the Interest and Principal Account of the Special Redemption Fund. Proceeds of the Bonds (in an amount not-to-exceed 10 percent of the Principal Amount of the Bonds) and Revenues of the Airport System in an amount (if any) necessary to make the amount on deposit in the Reserve Account equal to the Reserve Requirement shall be deposited in the Reserve Account. If, upon the issuance of the Bonds, the amount in the Reserve Account will be greater than the Reserve Requirement, the excess shall be deposited into the Construction Fund and used to pay Project Costs or as otherwise directed by Bond Counsel. Proceeds of the Bonds (in an amount not-to-exceed two percent of the

proceeds of the Bonds) and Revenues of the Airport System shall be used to pay the issuance expenses as further described in Section 15 herein. The balance of the proceeds of the Bonds shall be deposited in the Construction Fund provided for in the General Resolution, and used to pay Project Costs. Any monies in the Construction Fund not needed to pay Project Costs shall be transferred as provided in Section 5.9 of the General Resolution.

(b) Upon the issuance of the Bonds, the County shall deposit in the Coverage Fund, from Revenues of the Airport System, an amount (if any) necessary to make the amount on deposit in the Coverage Fund equal to the Coverage Fund Requirement.

 <u>Section 8. Amendment of Resolution</u>. After the issuance of any of the Bonds, no change or alteration of any kind in the provisions of this Resolution may be made until all of the Bonds have been paid in full as to both principal and interest, or discharged as herein provided, except:

(a) The County may, from time to time, amend this Resolution without the consent of any of the owners of the Bonds, but only to cure any ambiguity, administrative conflict, formal defect, or omission or procedural inconsistency of this Resolution;

(b) This Resolution may be amended, in any respect, with the written consent of the owners of the Bonds with an aggregate principal amount in excess of 50 percent in aggregate principal amount of the Bonds then outstanding, exclusive of Bonds held by the County, provided, however, that no amendment shall permit any change in the pledge of Revenues derived from the System, or in the maturity of any Bond issued hereunder, or a reduction in the rate of interest on any Bond, or in the amount of the principal obligation thereof, or in the amount of the redemption premium payable in the case of redemption thereof, or change the terms upon which the Bonds may be redeemed or make any other modification in the terms of the payment of such principal or interest without the written consent of the owner of each such Bond to which the change is applicable; and

(c) The County may, from time to time, amend this Resolution in accordance with the provisions of the General Resolution.

Section 9. No Arbitrage. All investments made pursuant to this Resolution shall be Permitted Investments, but no such investment shall be made in such a manner as would cause the Bonds to be "arbitrage bonds" within the meaning of Section 148 of the Milwaukee County Code of General Ordinances (the Code), or the Regulations, and an officer of the County, charged with the responsibility for issuing the Bonds, shall certify as to facts, estimates, circumstances, and reasonable expectations in existence on the

date of delivery of the Bonds to the Purchaser, which will permit the conclusion that the Bonds are not "arbitrage bonds," within the meaning of the Code or Regulations.

Section 10. Utilization of The Depository Trust Company Book-Entry-Only System. In order to make the Bonds eligible for the services provided by The Depository Trust Company, New York, New York (DTC), the County agrees to the applicable provisions set forth in the Blanket Issuer Letter of Representations (Letter), which the Comptroller is authorized and directed to execute and deliver to DTC on behalf of the County, to the extent an effective Letter is not presently on file in the Comptroller's office.

Section 11. Trustee. (a) The County hereby appoints U.S. Bank Trust Company, National Association, Milwaukee, Wisconsin (the Trustee), the Trustee under the General Resolution, to serve as its fiscal agent with respect to the Bonds pursuant to Section 67.10(2), Wisconsin State Statutes (State Statutes). If requested by the Trustee, the Comptroller and other appropriate officers of the County are hereby authorized to enter into the Trustee's standard form of agreement between the County and the Trustee, with respect to the obligations and duties of the Trustee listed in Section 67.10(2)(a) to (j), State Statutes, where applicable, with respect to the Bonds.

(b) If the Comptroller determines that it is in the best interest of the County and the Trustee consents, the Comptroller is hereby authorized to enter into an agreement with the Trustee for the Trustee to hold the funds to be deposited in the Construction Fund and disburse such funds as needed by the County to pay Project Costs.

Section 12. Compliance with Federal Tax Laws. (a) The County represents and covenants that it will comply with the provisions of the Code (including restrictions on the ownership, management, leasing, and use of the Project financed by the Bonds, the purposes for which Bond proceeds can be used, limitations on the investment of Bond proceeds, and the payment of any required rebates or penalties to the United States) to the extent necessary to maintain the tax-exempt status of the interest on the Bonds. The County also represents and covenants that it will not use or permit the facilities financed by the Bonds to be used in a manner, which would cause such facilities not to be described in Section 142(a)(1) of the Code. The Comptroller or other officer of the County charged with the responsibility of issuing the Bonds shall provide an appropriate certificate of the County certifying that the County can and covenanting that it will comply with the provisions of the Code and Regulations.

(b) The County also covenants to use its best efforts to meet the requirements and restrictions of any different or additional federal legislation, which may be made applicable to the Bonds provided that in meeting such requirements the County will do so only to the extent consistent with the proceedings authorizing the Bonds and the laws of the State of Wisconsin, and to the extent that there is a reasonable period of time in which to comply.

Section 13. Official Statement. The Comptroller shall cause an Official Statement concerning the Bonds to be prepared. The Comptroller shall determine, on behalf of the County, when the Official Statement is in final form for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), and shall certify said Official Statement, such certification to constitute full authorization of the Official Statement under this Resolution.

Section 14. Continuing Disclosure Certificate. Officers of the County are hereby authorized, empowered, and directed to execute and deliver the Continuing Disclosure Certificate with respect to the Bonds (the Continuing Disclosure Certificate) in the form the individuals executing the Continuing Disclosure Certificate, on behalf of the County, shall approve, his or her execution to constitute conclusive evidence of his or her approval of the form of such Continuing Disclosure Certificate. When the Continuing Disclosure Certificate is executed and delivered on behalf of the County as herein provided, the Continuing Disclosure Certificate will be binding on the County, and the officers, employees, and agents of the County, and the officers, employees, and agents of the County are hereby authorized, empowered, and directed to do all such acts and things, and to execute all such documents as may be necessary to carry out and comply with the provisions of the Continuing Disclosure Certificate, as executed. Copies of the Continuing Disclosure Certificate shall be placed in the official records of the County, and shall be available for public inspection at the offices of the County. Notwithstanding any other provision of this Resolution to the contrary, the sole remedy for failure to comply with the Continuing Disclosure Certificate shall be the ability of any beneficial owner of any Bond to seek mandamus or specific performance by court order. to cause the County to comply with its obligations under the Continuing Disclosure Certificate.

Section 15. Payment of Issuance Expenses. Proceeds of the Bonds and Revenues of the Airport System shall be applied at the direction of the Comptroller to the payment of issuance expenses with respect to such series of Bonds. An administrative transfer will be processed to increase expenditure authority in order to pay such expenses. Issuance expenses shall cover the fees for the following services provided in connection with the issuance of the Bonds, as well as the out-of-pocket disbursements of the County: credit rating agencies, official statement printing and mailing, financial advisory services, feasibility consultant services, bond counsel and disclosure counsel services, and financial auditor services. The issuance expenses to be paid from the proceeds of the Bonds (including underwriter's compensation) shall not exceed two percent of the proceeds of the Bonds.

<u>Section 16. Severability</u>. If any section, paragraph, or provision of this Resolution shall be held to be invalid or unenforceable for any reason, the invalidity or unenforceability or such section, paragraph, or provision shall not affect any of the remaining sections, paragraphs, and provisions of this Resolution.

<u>Section 17. Records.</u> The County Clerk of the County shall provide and keep a separate record book, and shall record a full and correct statement of every step or proceeding had or taken in the course of authorizing and issuing the Bonds.

<u>Section 18. Public Approval</u>. The issuance of the Bonds by the County is hereby approved by the County Board of the County. This resolution is intended to constitute issuer and host approval (within the meaning of Section 147(f) of the Code and applicable Regulations) of the issuance of the Bonds.

Section 19. Bond Insurance. If the Purchaser determines to obtain municipal bond insurance with respect to any Bonds, the Comptroller is authorized to take all actions necessary to obtain such municipal bond insurance. The Comptroller is authorized to agree to such additional provisions as the bond insurer may reasonably request, and which are acceptable to the Comptroller, including provisions regarding restrictions on investment of Bond proceeds, the payment procedure under the municipal bond insurance policy, the rights of the bond insurer in the event of default and payment of the Bonds by the bond insurer, and notices to be given to the bond insurer. In addition, any reference required by the bond insurer to the municipal bond insurance policy shall be made in the form of Bond provided herein.

Section 20. Conflicting Ordinances or Resolutions. All ordinances, resolutions, (other than the General Resolution and the Supplemental Resolutions authorizing the Outstanding Bonds) or orders, or parts thereof heretofore enacted, adopted, or entered, in conflict with the provisions of this Resolution, are hereby repealed, and this Resolution shall be in effect from and after its passage. In case of any conflict between this Resolution and the General Resolution, the General Resolution shall control.

<u>Section 21. Publication of Notice</u>. The Comptroller is hereby directed to cause a notice to be published in accordance with Section 893.77, State Statutes, as soon as practicable after an acceptance of the offer of the successful bidder has been executed and delivered.

; and

BE IT FURTHER RESOLVED, the County Clerk of the County is hereby directed to send certified copies of this Resolution to Co-Bond Counsel for the County, Quarles & Brady LLP, 411 East Wisconsin Avenue, Milwaukee, Wisconsin 53202, Attention: Bridgette Keating and Emile Banks & Associates, LLC, 1200 North Mayfair Road, Suite 290, Milwaukee, Wisconsin 53226, Attention: Jubaile Abila, and to the Office of the Comptroller, 901 North 9th Street, Room 301, Milwaukee, Wisconsin 53233, Attention: Pamela Bryant.

343	EXHIBIT A
344 345	(Form of Approving Certificate)
346	,
347	CERTIFICATE OF COMPTROLLER OF MILWAUKEE COUNTY APPROVING THE
348	DETAILS OF AIRPORT REVENUE BONDS, SERIES
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351	I, Scott B. Manske, Comptroller of Milwaukee County (the County) hereby certify
352	that:
353	
354	1. Resolution. On March 23, 2023, the County Board of Supervisors of the
355	County adopted a resolution (the Resolution) establishing parameters for the sale of
356	not-to-exceed \$6,000,000 Airport Revenue Bonds (the Bonds), and delegating to me
357	the authority to approve the purchase proposal for the Bonds, and to determine the
358 359	details for the Bonds within the parameters established by the Resolution.
360	2. Acceptance of the Proposal; Terms of the Bonds. On the date hereof, the
361	County has received the proposal for the purchase of the Bonds attached hereto as
362	Schedule I, and incorporated herein by this reference (the Proposal). I have determined
363	that the Proposal fully complies with the parameters established by the Resolution, and
364	is deemed to be advantageous to the County. PFM Financial Advisors, LLC, and
365	Independent Public Advisors, LLC, have recommended that the County accept the
366	Proposal. The Proposal is hereby approved and accepted.
367	
368	The Bonds shall be issued in the aggregate principal amount of \$,
369	which together with all other bonds issued pursuant to the Resolution is not more than
370	the \$6,000,000 approved by the Resolution, and shall mature on December 1 in the
371	years and in the amounts, and shall bear interest at the rates per annum as set forth in
372	the Bond Pricing attached hereto as Schedule II, and incorporated herein by this
373	reference. The final maturity of the Bonds does not occur later than the year 2043. The
374	annual principal amount due in each year the Bonds are outstanding is substantially
375	equal, as required by the Resolution. The series designation of the Bonds shall be
376	·
377	2 True Interest Cost. The true interest cost on the Danda (semputed taking
378	3. <u>True Interest Cost</u> . The true interest cost on the Bonds (computed taking
379	any underwriter's compensation into account) ispercent, which does not exceed 6.00 percent as required by the Resolution.
380 381	6.00 percent as required by the Resolution.
382	4. Purchase Price of the Bonds. The Bonds shall be sold to the Purchaser in
383	accordance with the terms of the Proposal at a price of \$, plus
384	accrued interest, if any, to the date of delivery of the Bonds which is not less than 99.0
385	percent of the principal amount of the Bonds as required by the Resolution.
386	5. Redemption Provisions of the Bonds. [The Bonds are not subject to

optional redemption.] [The Bonds maturing on December 1, ____ and thereafter are

subject to redemption prior to maturity, at the option of the County, on December 1,

389	, or on any date thereafter. Said Bonds are redeemable as a whole or in part, and
390	if in part, from maturities selected by the County and within each maturity, by lot (as
391	selected by the Depository), at the principal amount thereof, plus accrued interest to the
392	date of redemption.]
393	
394	[The Proposal specifies that [some of] the Bonds are subject to mandatory
395	redemption. The terms of such mandatory redemption are set forth on an attachment
396	hereto as <u>Schedule MRP</u> and incorporated herein by this reference. Upon the optional
397	redemption of any of the Bonds subject to mandatory redemption, the principal amount
398	of such Bonds so redeemed shall be credited against the mandatory redemption
399	payments established in <u>Schedule MRP</u> for such Bonds in such manner as the County
400	shall direct.]
401	
402	6. <u>Conditions for Issuance of Additional Bonds Satisfied</u> . The conditions for
403	the issuance of Additional Bonds under the General Resolution have been satisfied.
404	
405	7. <u>Approval</u> . This Certificate constitutes my approval of the Proposal, the
406	definitive maturities, interest rates, redemption provisions and purchase price for the
407	Bonds. The debt service schedule attached hereto as Schedule III is found to be such
408	that the amount of annual debt service payments is reasonable in accordance with
409	prudent municipality Airport practices, in satisfaction of the parameters set forth in the
410	Resolution.
411	
412	IN WITNESS WHEREOF, as of this day of, 2023, I have
413	executed this Certificate pursuant to the authority delegated to me in the Resolution.
414	
415	
416	
417	Scott B. Manske
418	Comptroller, Milwaukee County
419	

420	SCHEDULE I TO APPROVING CERTIFICATE
421	
422	<u>Proposal</u>
423	
424	To be provided by the Purchaser and incorporated into the Certificate.
425	
426	
427	(See Attached)
428	

429	SCHEDULE II TO APPROVING CERTIFICATE
430	
431	Bond Pricing
432	
433	To be provided by PFM Financial Advisors, LLC, and incorporated into the
434	Certificate.
435	
436	
437	(See Attached)
438	

439	SCHEDULE III TO APPROVING CERTIFICATE
440	
441	Debt Service Schedule
442	
443	To be provided by PFM Financial Advisors, LLC, and incorporated into the
444	Certificate.
445	
446	
447	(See Attached)
448	