Scott B. Manske, Comptroller

DATE:	July 15, 2022
TO:	Supervisor Marcelia Nicholson, Chairwoman, County Board of Supervisors
FROM:	Scott B. Manske, Comptroller Cynthia (C.J.) Pahl, Financial Services Director
SUBJECT:	2022 Fiscal Projection for Milwaukee County – (For Information Only)

### Policy Issue

Wisconsin Statutes Section 59.255(2) and County Ordinance Section 56.02(2) require the Comptroller to provide a monthly update of the fiscal condition of the County.

### 2022 Year-end Fiscal Projection as of May 31, 2022

Based on financial results through May 31, 2022, prior monthly reports submitted by departments and known projected actions, Milwaukee County's projected 2022 year-end fiscal status is a *deficit*. This projection is based on the most current reports from departments and best estimates of countywide revenue impacts.

This fiscal report assumes that the budgeted \$4.0 million in correctional officer premium pay is fully funded with American Rescue Plan Act funding as no surplus is available to offset the ARPA funding pursuant to File 21-941.

Period	Projected Year End Position	Annual Projection	Change from Prior Projection
May 2022	Deficit	(\$0.8 million)	\$0.1 million
April 2022	Deficit	(\$0.9 million)	(\$0.9 million)
March 2022	Breakeven	\$0 <sup>1</sup>	N/A

Major changes since the last report are:

- DAS IMSD deficit increase of \$0.1 million
- Combined Courts Related Operations surplus of \$0.5 million
- House of Correction surplus of \$0.3 million
- Parks Department surplus of \$0.1 million
- Contingency Fund surplus decrease of \$0.8 million

The following table shows the May fiscal status of each department.

<sup>&</sup>lt;sup>1</sup> March projection included a surplus of \$2.4 million which was reduced to \$0 to offset CO premium pay per File 21-941.

## Monthly Update of the 2022 Fiscal Projection for Milwaukee County Office of the Comptroller

	A		rt of Surplus/Defic			2022 0	E-man dia	Com 1 1
Agency	Description	2022 Projected Revenues	2022 Budgeted Revenues	Revenue Variance	2022 Projected Expenditures	2022 Budgeted Expenditures	Expenditure Variance	Surplus / (Deficit)
	General Fund Departments	lievenuev	nerenaes	t an an ac	Lipenatures	Experiationer	Fullance	(2011010)
100	County Board	-	-	-	1,246,318	1,246,318	-	-
103	Governmental Affairs	-	-	-	297,162	297,320	158	1
109	Office of Equity	(1,500)	-	1,500	846,939	1,214,163	367,224	368,7
110	County Executive	-	-	-	877,070	892,382	15,312	15,3
112	Personnel Review Board	-	-	-	205,044	260,528	55,484	55,4
113	Corporation Counsel	(206,189)	(206,189)	-	1,520,062	1,520,062	-	
114	Human Resources	(6,000)	(6,000)	-	5,747,033	5,747,033	-	
115	Dept of Administrative Services	(11,657,615)	(13,368,273)	(1,710,658)	41,057,599	41,548,946	491,347	(1,219,3
118	Strategy, Budget, and Performance	(95,733)	(95,733)	-	2,477,537	2,560,860	83,323	83,3
200	Combined Court Related Operations	(12,445,655)	(11,879,242)	566,413	30,136,375	30,066,769	(69,606)	496,
243	Dept. of Child Support Enforcement	(16,492,397)	(16,563,182)	(70,785)	18,537,573	18,644,823	107,250	36,4
290	Courts - Pre-Trial Services	(955,981)	(955,981)	-	6,510,929	6,510,929	-	,
301	Election Commission	(79,428)	(79,428)	-	953,661	953,661	-	
309	County Treasurer	(2,030,000)	(2,030,000)	_	922,472	922,472	_	
327	County Clerk	(553,001)	(553,001)	-	1,028,516	1,028,516	-	
340	Register of Deeds	(4,886,925)	(4,854,667)	32,258	1,269,117	1,275,032	5,915	38,
370	Office of the Comptroller	(211,469)	(143,000)	68,469	5,153,291	5,153,291	5,515	68,4
400	Sheriff						(1 020 427)	7,
400	House of Correction	(13,405,760)	(12,368,294)	1,037,466	50,130,981 53,328,433	49,100,544	(1,030,437) 580,722	262,
		(6,562,869)	(6,881,209)	(318,340)		53,909,155		
450	District Attorney	(5,446,409)	(5,446,409)	-	12,322,795	12,835,947	513,152	513,
480	Emergency Management	(1,411,524)	(1,360,486)	51,038	9,833,202	9,703,890	(129,312)	(78,
490	Medical Examiner	(3,686,424)	(3,711,424)	(25,000)	5,146,067	5,271,189	125,122	100,
509	Transportation Services	(1,797,312)	(1,900,763)	(103,451)	2,182,937	2,286,388	103,451	
510	DOT - Highway Maintenance	(24,365,311)	(24,365,311)	-	24,628,398	24,628,398	-	
580	DOT - Admin Div	(946,263)	(946,263)	-	1,439,827	1,439,827	-	
800	Department of Human Services	(182,822,232)	(181,780,671)	1,041,561	224,033,516	217,140,738	(6,892,778)	(5,851,
900	Department of Parks	(21,788,415)	(21,687,165)	101,250	43,049,109	43,090,878	41,769	143,
950	Zoological Department	(19,897,292)	(20,798,196)	(900,904)	26,141,722	27,042,626	900,904	
970	Milwaukee Public Museum	-	-	-	3,500,000	3,500,000	-	
991	University Extension	(65,200)	(100,000)	(34,800)	360,647	444,964	84,317	49,
	Non-Departmentals							
190	Revenue Non-Departmental	(438,467,598)	(434,520,626)	3,946,972	-	-	-	3,946,
1996	Sales Tax	(85,069,864)	(82,069,864)	3,000,000	-	-	-	3,000
194	General Non-Departmental	(537,464)	(537,464)	-	95,296,983	96,611,968	1,314,985	1,314,
1945		(76,159)	(76,159)	-	-	3,914,985	3,914,985	3,914
1950		(111,919,981)	(111,919,981)	-	222,163,453	222,163,453	-	
1972	5 ,				2,500,000	(100,000)	(2,600,000)	(2,600
199	Parks Non-Departmental	-	-	-	3,329,688	3,329,688	-	(2)000
100	Total General Fund	(770,821,966)	(767,138,977)	3,682,989	673,511,003	670,179,306	(3,331,697)	351,
		(,,	(,,,,	-,,	,	,	(-,,,	
	Other Funds							
116	Information Management Services	(141,266)	(186,799)	(45,533)	15,155,119	14,975,349	(179,770)	(225,
117	Risk Management	-	-	-	11,196,114	11,229,866	33,752	33,
504	DOT - Airport Division	(95,143,248)	(95,143,248)	-	95,143,269	95,143,269	-	
530	DOT - Fleet Management	(18,828,941)	(18,828,941)	-	18,437,647	18,437,647	-	
560	DOT - Transit/Paratransit System	(131,844,355)	(131,844,355)		140,504,293	140,504,293	_	
550	DAS - Utility	(151,844,555) (665,000)	(4,271,714)	- (3,606,714)	1,594,545	4,282,736	- 2,688,191	(918,
630	Behavioral Health Division			(8,151,174)			8,151,174	(510,
		(196,891,748)	(205,042,922)		252,036,482	260,187,656		
996	Debt Retirement and Interest	(8,459,311)	(8,459,311)	-	44,918,870	44,918,870	-	
50004	COVID Expendable Funds	-	-	-	-	-	-	
10024	COVID Expendable Funds	-	-	-	-	-	-	
120	Capital Improvements	(139,660,616)	(139,660,616)	-	201,723,516	201,723,516	-	10
120			(603,251,107)	(11,757,888)	765,554,736	776,427,854	10,873,118	(1,110,
120	Total Other Funds	(591,493,220)						
120		(591,493,220)						
	Expendable Trusts		(1 204 107)		1 400 340	1 400 340		
50003	Expendable Trusts Zoo Expendable Trusts	(1,394,107)	(1,394,107)	-	1,400,248	1,400,248	-	
50003 50005	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts	(1,394,107)	-	-	-	1,400,248 -	-	
50003 50005 50006	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts OPD Expendable Trusts	(1,394,107) - -	-	-	-	-	-	
50003 50005 50006 50007	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts OPD Expendable Trusts BHD Expendable Trusts	(1,394,107) - - -	-	-	- 17,200	- - 17,200	- - -	
50003 50005 50006 50007 50008	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts OPD Expendable Trusts BHD Expendable Trusts Airport Expendable Trusts	(1,394,107) - - - - -	-	- - -	- 17,200 -	- - 17,200 -	- - - -	
50003 50005 50006 50007 50008 50010	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts OPD Expendable Trusts BHD Expendable Trusts Airport Expendable Trusts DAS Expendable Trusts	(1,394,107) - - -	-	- - - - -	- 17,200	- - 17,200	- - - -	
50003 50005 50006 50007 50008	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts OPD Expendable Trusts BHD Expendable Trusts Airport Expendable Trusts DAS Expendable Trusts Fleet Expendable Trusts	(1,394,107) - - - - - - -	-   - - - - - -	- - - - - -	- - 17,200 - - -	- - 17,200 - - -	- - - - - - - -	
50003 50005 50006 50007 50008 50010	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts OPD Expendable Trusts BHD Expendable Trusts Airport Expendable Trusts DAS Expendable Trusts	(1,394,107) - - - - -	-	- - - - -	- 17,200 -	- - 17,200 -	- - - -	
50003 50005 50006 50007 50008 50010	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts OPD Expendable Trusts BHD Expendable Trusts Airport Expendable Trusts DAS Expendable Trusts Fleet Expendable Trusts Total Expendable Trusts	(1,394,107) - - - - - - (1,394,107)	- - - - - (1,394,107)	- - - - - - -	- 17,200 - - - 1,417,448	- 17,200 - - 1,417,448	- - - - - - -	
50003 50005 50006 50007 50008 50010	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts OPD Expendable Trusts BHD Expendable Trusts Airport Expendable Trusts DAS Expendable Trusts Fleet Expendable Trusts Total Expendable Trusts Projected Surplus (Deficit)	(1,394,107) - - - - - - -	-   - - - - - -	- - - - - -	- - 17,200 - - -	- - 17,200 - - -	- - - - - - - -	
50003 50005 50006 50007 50008 50010	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts OPD Expendable Trusts BHD Expendable Trusts Airport Expendable Trusts DAS Expendable Trusts Fleet Expendable Trusts Total Expendable Trusts Projected Surplus (Deficit) Less Expendable Trusts	(1,394,107) - - - (1,394,107) (1,363,709,292)	- - - - - (1,394,107)	- - - - - - -	- 17,200 - - - 1,417,448	- 17,200 - - 1,417,448	- - - - - - -	
50003 50005 50006 50007 50008 50010	Expendable Trusts Zoo Expendable Trusts Parks Expendable Trusts OPD Expendable Trusts BHD Expendable Trusts Airport Expendable Trusts DAS Expendable Trusts Fleet Expendable Trusts Total Expendable Trusts Projected Surplus (Deficit)	(1,394,107) - - - (1,394,107) (1,363,709,292)	- - - - - (1,394,107)	- - - - - - -	- 17,200 - - - 1,417,448	- 17,200 - - 1,417,448	- - - - - - -	(758,

Debt Service Reserve Activity and Projected 2022 Ending Balance		
2022 Starting Balance	\$	66,752,459
2022 Activity		
2021 Estimated Projected Yearend Surplus	\$	33,000,000
2022 Budget Commitment	\$	(7,339,034
File #22-628 April 2022 Lapsed Projects	\$	2,378,133
File #22-701 Bond/Note Reallocation	\$	(1,910,395
File #22-704 Other Project Adjustments	\$	(505,661
2022 Projected Balance	\$	92,375,502
Unallocated Contingency Fund		
2022 Adopted Balance	\$	5,000,464
County Board Approved Actions		
File #21-985 MATC FAST Fund	\$	(50,000
File #22-292 Climate Adaption Group	\$	(30,000
File #21-1089 Irgens Land Sale Revenue	\$	76,159
File #22-436 Capital Project WI020701		(150,000
File #22-395 Goat Landscaping Demonstration Project	\$	(11,000
File #22-400 Rock Sports Center Sound Study	\$	(200,000
File #22-308 One Milwaukee Taskforce	\$	(100,000
File #22-109 HR Life Works Contract	\$	(36,000
File #22-525 MCAP and Shelter Care Program		(538,128
File #22-662 Commission on Youth	'	(27,000
File #22-681 ARPA Funds Match for Aging Services	\$	(300,513
File #22-701 Unspent Bond Proceeds		1,028,585
File #22-704 Unspent Bond Proceeds	\$	359,608
File #22-761 McKinley Beach Restoration	\$	(712,190
File #22-969 Trimborn Farms	\$	(220,000
File #22-799 Rollerskating at Red Arrow Park		(175,000
Current Available Balance	\$	3,914,985
Allocated Contingency Fund		
2022 Adopted Balance	\$	-
Allocated Items		
	\$	-
Current Available Balance	\$	-

### **Committee Action**

This is an informational report only.

Scott B. Manske Comptroller

Cynthia (CJ) Pahl, Financial Services Director Office of the Comptroller

### DESCRIPTION OF SIGNIFICANT SURPLUS AND DEFICIT PROJECTIONS FOR 2022

### Office of Equity (Agency 109)

The Office of Equity is projecting a surplus of \$0.4 million largely due to vacancies within the department.

### Department of Administrative Services (Agency 115)

The Department of Administrative Services (DAS) is projecting a deficit of \$1.2 million. This is due to the expected termination of the State of Wisconsin rental agreement for the Coggs Center as of September 30, 2022, resulting in a revenue loss of \$862,000. The department is anticipating a revenue shortfall of \$735,000 as labor charges to capital and operating projects are less than budgeted due to vacancies and reorganization efforts; this is offset by salary savings of \$843,000 throughout the FMD. Steam costs are anticipated to exceed budget by \$601,000 due to the 2020 President's Day cost recovery by WE Energies.

### DAS – Information Management Services Division (Agency 118) (\$0.2 million deficit)

The DAS – Information Management Services Division is projecting a deficit of \$0.2 million which is largely driven by increases in major contract due to growing digital storage, digital telephone support, and other IT services of \$0.6 million. This is offset by vacancy savings of \$0.4 million.

### *\$0.1 million surplus* Office of Strategy, Budget, and Performance (Agency 118)

The Office of Strategy, Budget, and Performance is projecting a surplus due to vacancies within the department.

### Combined Court Related Operations (Agency 200) \$0.5 million surplus

The Combined Court Related Operation is currently projecting a surplus of \$0.5 million. This is largely due to revenue surpluses in bail forfeiture, legal fee recoveries, and other fees.

### House of Correction (Agency 430)

The House of Correction is projecting a surplus in its salary and social security account of roughly \$2.4 million which offsets the overtime deficit of roughly \$2.0 million. An additional surplus of \$1.0 million is projected in commodities.

### District Attorney (Agency 450)

The District Attorney is projecting surpluses in various objects within the Commodities and Services accounts.

# \$0.4 million surplus

# *\$0.3 million surplus*

## (\$1.2 million deficit)

### \$0.5 million surplus

### **Emergency Management (Agency 480)**

The Office of Emergency Management is projecting a deficit largely due to salaries exceeding budget resulting in deficit of \$150,000.

### Medical Examiner (Agency 490)

The Medical Examiner is projecting a surplus of \$100,000 due to a vacant assistant medical examiner position. Expenses relating to body transport are increasing due to an expected increase in costs of 50 percent with newly signed contracts.

### Department of Health and Human Services (Agency 800)

The Department of Health and Human Services is projecting a deficit of \$5.9 million. This is largely due to the average daily population (ADP) at the Lincoln Hills, Copper Lake, and Mendota Juvenile Treatment Center exceeding budget by 22; this results in a deficit of \$8.2 million. Additional expenses of \$0.3 million are expected due to the increased census in the detention. These deficits are offset by \$1.5 million in savings expected from reduced enrollment in Wraparound and Bakari. Vacancies are resulting in a surplus of \$0.6 million. Additional revenue of \$1.7 million in Youth Aids and \$0.2 million in BCA are expected to be carried over from the 2021 State contract to offset the deficit. Additionally, a deficit of approximately \$0.5 million in Wisconsin Medicaid Cost Reporting (WIMCR) is anticipated for 2022.

### Parks Department (Agency 900)

The Department of Parks, Recreation, and Culture is projecting of surplus of \$0.1million. The surplus is due to revenues exceeding budget relating to marina sales.

### Appropriation for Contingency (Org 1945)

The current projection for the Appropriation for Contingency assumes that the entire \$3.9 million of the current contingency appropriation is not spent and is used to offset departmental and nondepartmental deficits.

### Wage/Benefit Modification (Org 1972)

The funding in this unit includes an appropriation of \$2.5 million for salary adjustments which is projected to be spent in 2022. Additionally, a centralized salary abatement of \$2.6 million is included, which reduces the overall County budget for salaries by \$2.6 million. The \$2.6 million amount will need to be offset by other surpluses throughout the County.

### Sales Tax (Org 1996)

The 2021 sales tax collections of approximately \$92 million represents the greatest annual growth (16%) in over a decade after experiencing negative growth (-4%) in 2020 because of the global pandemic. The 2022 Budget anticipates total sales tax collections of approximately \$90 million. The County has received four of the twelve sales tax collections related to 2022. Based

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### \$0.1 million surplus

## (\$2.6 million deficit)

# \$0.1 million surplus

## (\$5.9 million deficit)

\$3.9 million surplus

### \$3.0 million surplus

on the last 12 months of collections, the Office of the Comptroller is currently projecting 2022 sales tax collections to be \$93 million for 2022. This estimate is approximately \$3 million higher than the 2022.

As more collections are received, the Office of the Comptroller will continue to monitor and adjust the estimate as appropriate.