

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30
31
32
33
34
35
36
37
38
39
40
41
42
43
44

A resolution by Supervisor Lipscomb, Sr., supporting and adopting the Milwaukee County Judiciary’s proposal for Juvenile Justice System reform as the policy position of Milwaukee County, by recommending adoption of the following:

AN AMENDED RESOLUTION

WHEREAS, in response to a request from the Chairman of the Milwaukee County Board of Supervisors (County Board), the Chief Judge of Milwaukee County (the County) provided the judiciary’s recommendations for initiatives and reforms to the Juvenile Justice System in the County in a report dated May 26, 2017, and attached hereto to this file; and

WHEREAS, first, the judiciary recommends pursuing State of Wisconsin (the State) legislation that will allow a facility to be licensed as a hybrid between a Type I and II designation; and

WHEREAS, a Type I juvenile correctional facility is operated by the State and uses physical security mechanisms such as fences and locked doors in addition to staff, and a Type II designation means that youth are in a legal status similar to Type I, but are not placed in a Type I facility, and includes options such as intensive community supervision, community placements, or placement in a residential care center; and

WHEREAS, in the 2017-2019 State Capital Budget Recommendations, a directive is made to the State Department of Administration (DOA) “to conduct a comprehensive long-range master plan of Department of Correction (DOC) facilities”; and

WHEREAS, this is an excellent opportunity for the State DOA to expand options between Type I and Type II facilities and establish more regional community-based residential facilities; and

WHEREAS, second, the judiciary also recommends the creation of small, local, secure care centers, as an alternative to the State Juvenile Correctional Institutions, Lincoln Hills (for boys) and Copper Lake (for girls), which parallels the County Board’s request in File No. 16-110; and

WHEREAS, the Chief Judge’s report outlines the judiciary’s minimum requirements for these local secure care centers for vulnerable and high-risk youth; and

WHEREAS, third, the judiciary identifies a gap in care options for juveniles who do not need a secure setting, but who do need to be stabilized before returning home, for example, Juveniles in Need of Protection and Services; and

45
46
47
48
49
50
51
52
53
54
55
56
57
58
59
60
61
62
63
64
65
66
67
68
69
70
71
72
73
74
75
76
77
78
79
80
81
82
83
84
85
86
87

WHEREAS, youth needing non-secure placements will be best served in small, local, non-secure, residential care centers that include behavioral management systems, cognitive skill building models, group and individual therapy, trauma informed care, education, and better discharge planning; and

WHEREAS, fourth, the Chief Judge’s report emphasizes the need for services developed specifically for female youth because most programs that are available for juveniles in need of services were created for male youth; and

WHEREAS, the County Board has been attempting to address many of the judiciary’s recommendations through its own work over the last two years; and

WHEREAS, the County Board recognized a need for smaller, local, secure centers, approving a \$500,000 fund transfer to renovate the Child and Adolescent Treatment Center into a Type II secure residential facility to allow the expansion of the Milwaukee County Accountability Program (MCAP); and

WHEREAS, additionally, although the County’s MCAP is only a 180-day program, the State allows placements of youth in a local secure detention facility for a period of up to 365 days if authorized by the County Board; and

WHEREAS, the County Board authorized the Department of Health and Human Services in February 2016, to create a program for the full 365-day secure detention option as an alternative for youth who may be sent to Lincoln Hills or Copper Lake; and

WHEREAS, the County Board also addressed the issue of placements for female youth in Adopted File No. 16-129, when it declared a state of emergency, and requested that the Delinquency and Court Services Division expand the MCAP from 22 beds to 68 beds, including a female specific MCAP; and

WHEREAS, to date the Administration has not expanded the MCAP to 68 beds, has not presented a full 365-day MCAP option to the County Board, and still has no MCAP option for female youth; and

WHEREAS, all the judiciary’s recommendations, including State law changes, secure and non-secure centers, and programming for female youth, are reflective of the County Board’s previous policy initiatives and provide the judiciary with appropriate placement options that meet the needs and rights of the County’s youth; and

WHEREAS, the Committee on Intergovernmental Relations, at its meeting of June 16, 2017, recommended adoption of File No. 17-482 as amended (vote 5-0); now, therefore,

88
89
90
91
92
93
94
95
96
97
98
99
100
101
102
103
104
105
106
107
108
109
110
111
112
113
114
115
116
117
118
119
120
121
122
123
124
125

BE IT RESOLVED, the Milwaukee County Board of Supervisors (County Board) supports the Milwaukee County (the County) judiciary’s recommendations, attached to this file, and adopts them in their entirety as the juvenile justice policy for the County; and

BE IT FURTHER RESOLVED, it is the responsibility of the County Board to set the policies for the County and County Administration should execute those policies forthwith, including presenting the County Board with a full 365-day option for the Milwaukee County Accountability Program (MCAP) as well as a female MCAP option; and

BE IT FURTHER RESOLVED, the County Board agrees with the judiciary’s suggested change in State of Wisconsin (the State) budget language, which would add the following language to “... direct the State Department of Administration (DOA) to conduct a comprehensive the long-range master plan of Department of Corrections (DOC) facilities “including, but not limited to, the fiscal and programmatic viability of licensing ~~one or more~~ additional regional Type I secure juvenile facilities in the State and establishing ~~one or more~~ regional community-based residential facilities operated by the State DOC or State Department of Children and Families (DCF), or both, or by a contractor under the supervision of DOC or DCF, or both”; and

BE IT FURTHER RESOLVED, the State DOA should also explore the viability of providing facility licensing between a Type I and Type II designation; and

BE IT FURTHER RESOLVED, the County Department of Administrative Services and the Office of Government Affairs are authorized to implement this policy in the County and to seek changes at the State level to effectuate these recommendations; and

BE IT FURTHER RESOLVED, Office of Government Affairs staff is hereby authorized and directed to communicate the contents of this resolution to State elected officials and any other interested stakeholders to aid in implementing these policies.

jmj
06/16/17
S:\Committees\2017\Jun\IGR\Resolutions\17-482.doc