

**COUNTY OF MILWAUKEE**  
Inter-Office Communication

**Date:** December 28, 2018

**To:** Theodore Lipscomb, Sr., Chairman – Milwaukee County Board of Supervisors

**From:** Mary Jo Meyers, Director, Department of Health and Human Services  
*Prepared by: Clare O'Brien, Senior Budget Analyst, DHHS*

**Subject:** **Report from the Director, Department of Health and Human Services, requesting authorization to enter into a 2019 contract with the State of Wisconsin for Social Services and Community Programs**

**Issue**

Section 46.031 of the Wisconsin Statutes requires counties to execute an annual contract with the State Department of Health Services (DHS) for “Social Services and Community Programs.” The contract, also referred to as Community Aids, provides State and Federal funding for services provided by DHHS to persons with disabilities and their families as well as those in need of community support and prevention services as mandated by State and/or Federal law.

County ordinances require that departments obtain authorization from the County Board in order to execute contracts. The Director, Department of Health and Human Services (DHHS), is therefore requesting authorization to sign a 2019 contract with the State for the provision of social services mandated by state law. The county cannot receive 2019 revenues from the State until this contract is signed.

**Background**

The single largest revenue source for DHHS are State and Federal funds that are forwarded to the Department under the Social Services state contract, commonly referred to as “Community Aids.” Revenues identified in this report fund programs in the Disabilities Services and Housing Divisions as well as Division of Youth and Family Services.

Milwaukee County has separate contracts with the State Department of Administration for administration of the Wisconsin Home Energy Assistance Program (approved under File No. 18-634 in September) and the Department of Children and Families (DCF) for Youth Aids (being considered under a separate report for January).

The actual 2019 “Community Aids” contract for DHHS provides a 2019 allocation totaling \$14,127,397; this amount is approximately \$322,000 above the \$13,805,444 included in the DHHS 2019 Budget. The 2019 contract amount is also about \$1.4 million higher than the 2018 contract amount. This is due to additional funding received from State DHS for the Children’s Long-Term Support (CLTS) Waiver Program. The current budget for the State Department of

Health Services includes funding to eliminate the waitlist for children's long-term care which has increased the number of children enrolled in the CLTS Waiver Program statewide. DHS anticipates total enrollment to increase to 10,000 children statewide. Based on 2018 projected enrollments, the number of children enrolled in the waiver is expected to increase by 17 percent compared to 2017. Currently, about 1,000 children in Milwaukee County are enrolled in CLTS.

### **State Allocations and Fiscal Effect**

#### ***Community Aids – Basic County Allocation (BCA)***

The Basic County Allocation (BCA) is a type of block grant provided to counties that is not earmarked to serve a specific target population. Counties can determine how much funding to provide to each of the populations eligible to be served with these funds: persons with developmental disabilities, physical disabilities, and mental health issues.

The 2019 DHHS Budget includes \$3,162,361 of BCA for DSD and Housing. Of this amount, about \$426,000 is designated for Adult Protective Services programming in DSD. The actual State allocation is \$3,152,512 which is about \$10,000 less than budgeted. The 2019 contract was slightly reduced across the board due to cuts in the Social Service Block Grant funding.

#### ***Background on Earmarked Revenue Sources***

The State's Social Services contract also contains revenue of nearly \$11 million that is earmarked to specific programs. As part of the earmarked revenues, DSD is anticipated to receive a total of \$2,685,321 to fund its Birth-to-Three Program, \$6,914,067 for the Children's Long-Term Support Program, \$445,315 for AODA Juvenile Justice and the Mental Health Block Grant, and \$930,182 for the Children's Community Options Program (CCOP). The State allocation for earmarked revenue is about \$332,000 higher than the 2019 Budget due to additional funding for services under the CLTS Program.

Please see the table below for an itemization of all of the grants:

**CY2019 State Social Services/Community Programs Revenue Notification  
Compared to the 2019 Budget**

	2018 DHS	2019 DHS	2019 DHS Notice vs. 2018 DHS Notice	2019 DHHS	2019 State Notice vs. 2019 DHHS
<b>Basic County Allocation</b>	State Notice	State Notice		Budget Total	Budget
DHS Basic County Allocation (BCA)	\$30,071,486	\$30,061,637	(\$9,849)		
DHS State BCA Match	\$3,306,999	\$3,306,999	\$0		
Adult Protective Services	\$426,335	\$426,335	\$0		
<b>Subtotal DHS Community Aids Awards</b>	<b>\$33,804,820</b>	<b>\$33,794,971</b>	<b>(\$9,849)</b>		
LESS BCA TO BHD	(\$22,336,586)	(\$22,336,586)	\$0		
Family Care Contribution	(\$8,305,873)	(\$8,305,873)	\$0		
<b>Subtotal Community Aids Allocations to BHD &amp; Family Care</b>	<b>(\$30,642,459)</b>	<b>(\$30,642,459)</b>	<b>\$0</b>		
<b>Net BCA Revenue (Awards less Allocations)</b>	<b>\$3,162,361</b>	<b>\$3,152,512</b>	<b>(\$9,849)</b>	<b>\$3,162,361</b>	<b>(\$9,849)</b>
<b>Earmarked Revenues</b>					
<b>DHHS Earmarked Revenues</b>	-				
Child COP	\$930,182	\$930,182	\$0	\$930,182	\$0
Birth - 3 Prog	\$2,685,321	\$2,685,321	\$0	\$2,685,321	\$0
Children's Long Term Support AODA Juvenile Justice & Mental Health Block Grant	\$5,484,199	\$6,914,067	\$1,429,868	\$6,582,265	\$331,802
	\$445,315	\$445,315	\$0	\$445,315	\$0
<b>Subtotal DHHS Earmarked Revenues</b>	<b>\$9,545,017</b>	<b>\$10,974,885</b>	<b>\$1,429,868</b>	<b>\$10,643,083</b>	<b>\$331,802</b>
<b>TOTAL STATE/COUNTY CONTRACT</b>	<b>\$12,707,378</b>	<b>\$14,127,397</b>	<b>\$1,420,019</b>	<b>\$13,805,444</b>	<b>\$321,953</b>

**Recommendation**

It is recommended that the Milwaukee County Board of Supervisors authorize the Director, Department of Health and Human Services, to execute the 2019 Social Services and Community Programs contract from the State Department of Health Services, and any addenda to this contract, in order for the County to obtain State Community Aids revenue. The 2019 Social Services and Community Programs contract provides total revenue of \$14,127,397.

**Fiscal Impact**

A fiscal note form is attached.



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Mary Jo Meyers, Director  
Department of Health and Human Services

cc: County Executive Chris Abele  
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