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A report from the Director, Department of Health and Human Services, requesting approval of an American Rescue Plan Act (ARPA) funding request for the Marcia P. Coggs Human Services Center Renovation, by recommending adoption of the following:

AN AMENDED RESOLUTION

WHEREAS, Milwaukee County (the County) will directly receive \$183 million in Federal American Rescue Plan Act (ARPA) aid between 2021-2024; and

WHEREAS, the Milwaukee County Board of Supervisors (County Board) adopted File No. 21-555: “A resolution to create a Task Force to review and recommend funding allocations to the County Board for monies received by the County in the Federal ARPA of 2021;” and

WHEREAS, the Department of Health and Human Services (DHHS), the Facilities Management Division, Department of Administrative Services (FMD-DAS), and the Economic Development Division (ED-DAS), have been working together for over two years to strategize and plan a relocation of DHHS administrative staff from the Behavioral Health Division (BHD) Mental Health Complex, Marcia P. Coggs Human Services Center (Coggs Center), and the Vel R. Phillips Youth and Family Justice Center in support of the DHHS “No Wrong Door” approach to customer service, which is guiding the facility-related decisions; and

WHEREAS, for over a year, DHHS worked with FMD-DAS and ED-DAS staff to identify a leased location to provide for both administrative and customer service functions, however, the estimated costs for the leased locations ranged between \$2 million to \$2.9 million, which posed a significant operating burden and a financial risk to programs and services; and

WHEREAS, the choice to remain at the Coggs Center was viewed as the best option given the building’s long-standing history as a location for providing and receiving community services, alignment to the County’s strategic focus areas, and the DHHS strategic plan, as well as the best financial option to protect programs and services; and

WHEREAS, the proposed project also aligns with many of the criterion for community support investments including the following priorities:

- Supports the “No Wrong Door” Philosophy by Co-locating Staff with Youth and Adult Systems of Care;
- Initiates Significant Public and Employee Engagement;
- Project Situated in Close Proximity to Populations Served;
- Addresses Social Determinants of Health including Walkability, Accessibility, and Transit Access to Reduce Service Barriers;

- 46 • Reflects Onetime Investment to Address Backlog of Deferred
47 Maintenance
48

49 ; and
50

51 WHEREAS, although renovation of the Coggs Center and system improvements
52 have been requested as part of the five-year capital plan, due to capital bonding limits
53 and minimal availability of cash financing, this project is unlikely to be realized without
54 ARPA funds; and
55

56 **WHEREAS, the State of Wisconsin has notified the County they intend to**
57 **vacate the 80,000 square feet of space they lease at the Coggs Center later this**
58 **year; and**
59

60 **WHEREAS, additional research and planning will need to be done to**
61 **finalize new plans to create a home for DHHS staff, other County staff, or local**
62 **partners; and**
63

64 **WHEREAS, in December 2021 the County Board authorized the Office of**
65 **Performance, Strategy, and Budget, DAS, and the Office of the Comptroller to**
66 **release the \$4,663,816 in funds held in an allocated contingency account into**
67 **Capital Improvement Project WS12601 – Youth Services Administration**
68 **Relocation and Tenant Improvements to fund the research, planning, and design**
69 **work necessary to create a revised proposal for County Board review (File No. 21-**
70 **1035); and**
71

72 WHEREAS, at its meeting of December 2, 2021, the ARPA Task Force
73 recommended the allocation of \$32.3 million in funding; and
74

75 WHEREAS, the Committee on Health Equity, Human Needs and Strategic
76 Planning, at its meeting of December 8, 2021, recommended adoption of
77 File No. 21-1110 (vote 3-0); and
78

79 WHEREAS, the Committee on Finance (Finance), at its meeting of December 9,
80 2021, recommended adoption of File No. 21-1110 (vote 7-0); and
81

82 WHEREAS, the County Board, at its meeting of December 16, 2021, referred
83 File No. 21-1110 to Finance (vote 10-6); and
84

85 WHEREAS, Finance, at its meeting of January 27, 2022, recommended adoption
86 of File No. 21-1110 as amended (vote 5-2); now, therefore,
87

88 BE IT RESOLVED, the Milwaukee County Board of Supervisors (County Board)
89 hereby authorizes the Office of Strategy, Budget, and Performance, working in
90 conjunction with the Office of the Comptroller, to transfer of \$32,335,694 in
91 American Rescue Plan Act (ARPA) “Revenue Loss Recovery” funds into an
92 allocated contingency account in Capital Project WS0126 – Marcia P. Coggs Human
93 Services Center Renovation ~~within the Revenue Loss Recovery Expenditure~~
94 ~~Category for an emergency American Rescue Plan Act (ARPA) allocation of~~
95 ~~\$32,335,694~~; and
96

97 **BE IT FURTHER RESOLVED, the Department of Health and Human**
98 **Services, working in conjunction with other staff as necessary, shall provide a**
99 **report to the County Board no later than the May 2022 meeting cycle as to how to**
100 **best use the funds held in the allocated contingency account after a more in-**
101 **depth analysis on various scenarios can be performed including, but not limited**
102 **to:**

- 103 • **An assessment of the current facility for potentially hazardous conditions**
104 **such as lead pipes, lead paint, asbestos or other environmental concerns**
- 105 • **Whether to renovate the current building or build a new facility**
- 106 • **Financing alternatives/options for any recommended course of action**
107 **including the ability to use ARPA funds within the time limits set by federal**
108 **law.**

109 ~~**BE IT FURTHER RESOLVED, the County Board hereby authorizes the**~~
110 ~~**Office of Performance, Strategy, and Budget, Department of Administrative**~~
111 ~~**Services, working in conjunction with the Office of the Comptroller, to process an**~~
112 ~~**administrative appropriation transfer to provide Capital Project WS0126 – Marcia**~~
113 ~~**P. Coggs Human Services Center Renovation with \$32,335,694 of expenditure**~~
114 ~~**authority with financing provided from ARPA funding.**~~
115

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118 srb
119 01/27/2022
120 S:\Committees\2022\January\FINANCE\Resolutions\21-1110 request to use ARPA funding for Coggs Center
121 Renovation AMENDED.docx