

Southeastern Wisconsin **Regional Planning Commission**

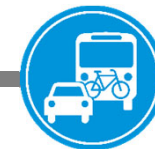
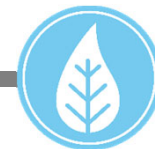


Milwaukee County Redistricting Potential Plan Discussion

Independent Redistricting Committee
October 15, 2021

Previous Committee Action

- IRC established Redistricting Criteria for Commission to use at August 27th Meeting.
 1. *"Honoring the intent of the Voting Rights Act, and recognition of ethnic and racial communities of interest, while noting that race is a social construct."* - Protecting the ability of racial and language minority groups to participate equally in the electoral process by drawing of District boundaries that comply with the Voting Rights Act of 1965.
 2. *"Respect for municipal boundaries"* - To the extent possible, Districts will consist of whole contiguous municipalities or contiguous parts of the same municipality within the same District.
 3. *"Equalization of population between districts, and that SEWRPC shall aspire and endeavor to make the deviation as small as possible, with the deviation for each district at no more than (+) / (-) 4 percent."* - Each District be divided equally in population, with a deviation rate of +/- 4 percent to be used as a target to define what is meant to be equal.
 4. *"Compactness of Districts."* - Each District will be designed to be in a compact form as possible



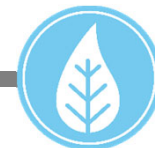
●●●●● Review of Previous Plans

➤ Version J

- 9 White, non-Hispanic; 6 African-American; 2 Hispanic; 1 African-American plurality (White minority) district
- Districts generally less compact than H

➤ Concerns with J:

- Discomfort with substantial amounts of Black residents in District 1 (the Black plurality, but not majority district), which included Bayside, Fox Point, and River Hills – discussion of bringing District 13 north
- Concerns with including Washington Heights in an African-American-majority District (“Shorewood effect”)
- Concerns with shape of and neighborhoods contained within “panhandle” of District 4
- Desire to increase Asian-American population further within one district
- Desire to achieve a “blended” (majority-minority across multiple population groups) district, but not in its current form (District 1)



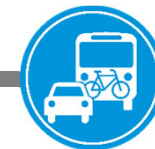
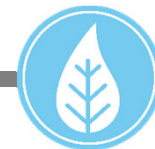
●●●●● Review of Previous Plans

➤ Version K

- 9 White, non-Hispanic; 6 African-American; 2 Hispanic; 1 White-plurality but White minority district
- Districts generally less compact than H
- Increased splitting of municipalities (Franklin, Glendale, and West Allis) compared to Version J

➤ Concerns with K

- Clockwise shifting of Districts in southern half of County
- Feeling that the map was too dramatically different from Version J – “Bait and switch”
- Compactness and Communities of Interest (including Districts 2 and 15)
- Packing may be occurring in Districts 13 (73.7% Black) and 5 (69.6% Black), and in that context, cracking may be occurring in District 7 (59.7% Black)
- Voting age population in District 15 is only barely minority white (49.2% white)



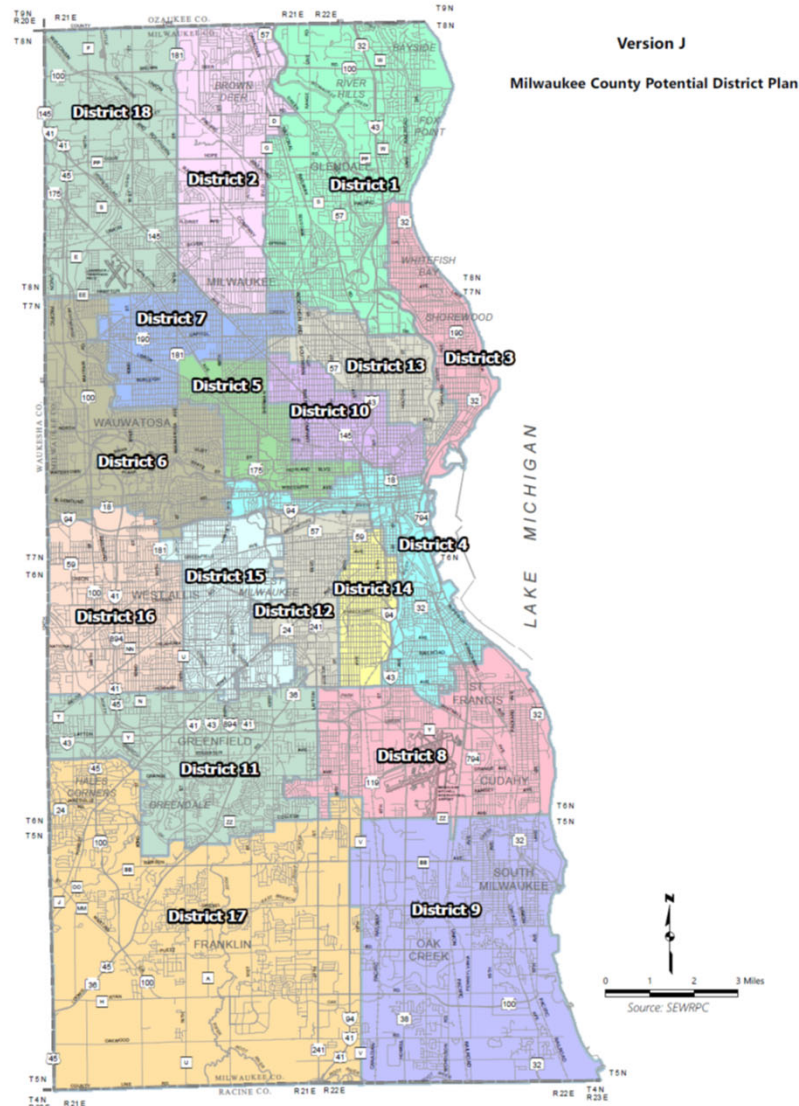
●●●●● Ongoing Challenges

- Need to preserve Districts 12 and 14
- Balance of population between areas north of I-94 and south of I-94 and proximity of District 14 to lakefront
- Following VRA and Municipal boundaries means communities of interest cannot always be honored, particularly in white-majority neighborhoods
- Slight tweaks to Version J are not possible if we are to address the concern with District 1 and still create a 9th minority white district
- Voting Age Population in County is 54.4% White, non-Hispanic



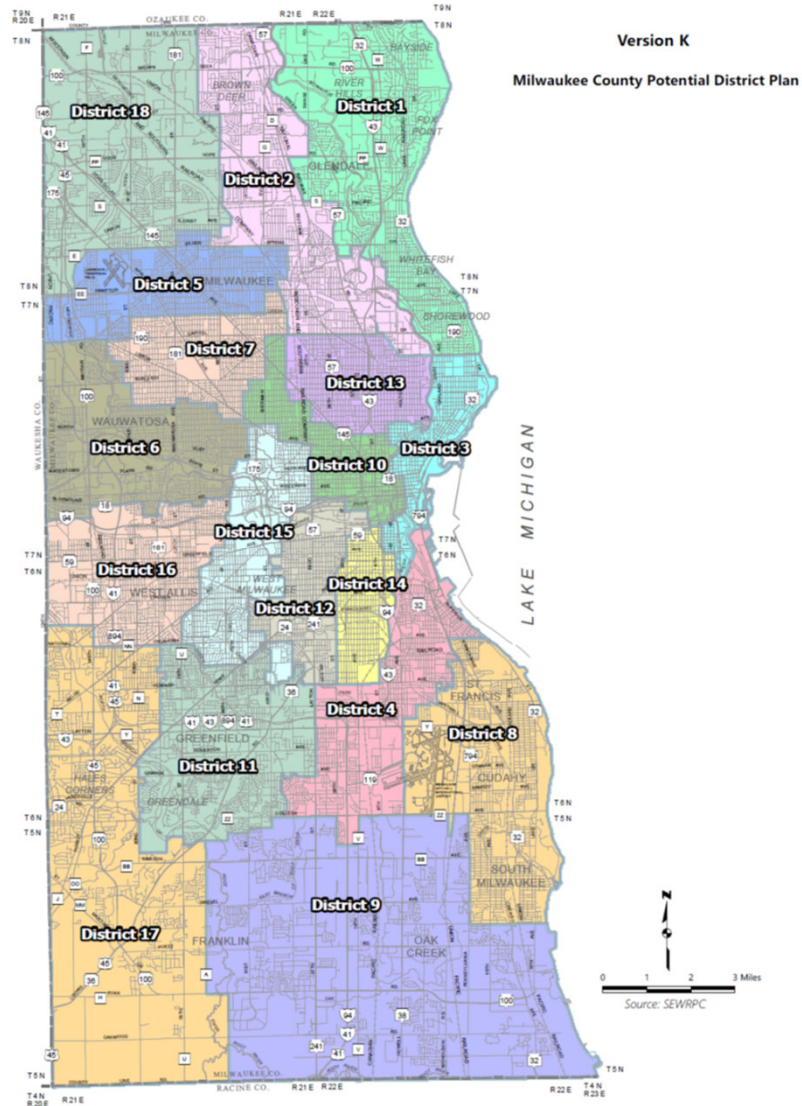
Comparison Between Versions

Version J



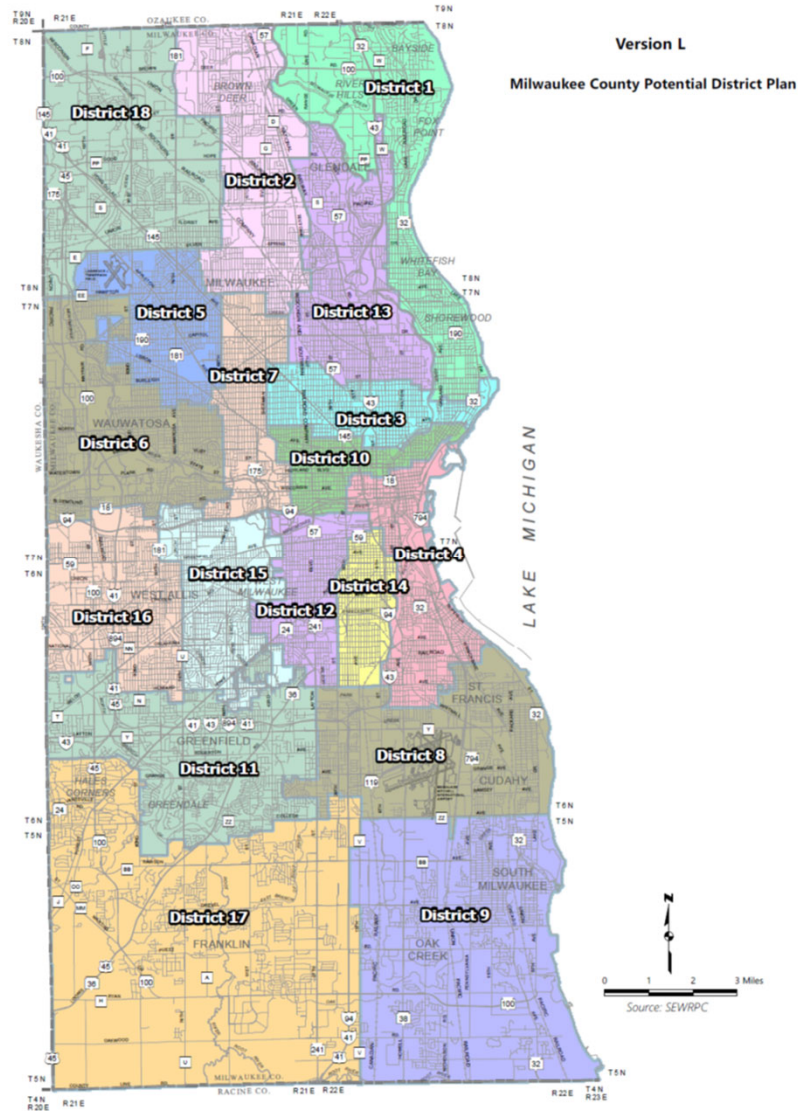
Comparison Between Versions

Version K

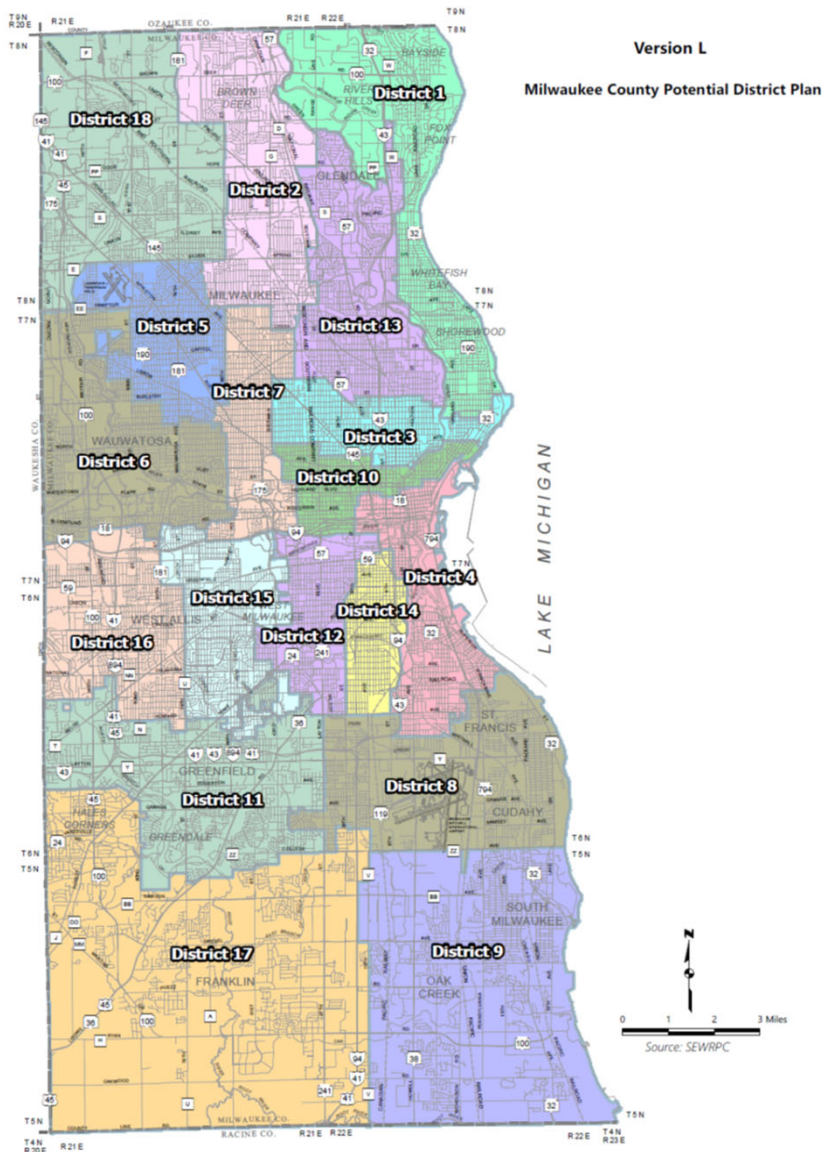


Comparison Between Versions

Version L



Version L – Population



Supervisory Districts - Population Deviation				
Potential Districts	2020 Census Population	Deviation from 2020 Average District (52,194)	Deviation Percentage	
1	53958	1764	3.38%	
2	51778	-416	-0.80%	
3	50500	-1694	-3.25%	
4	50385	-1809	-3.47%	
5	52997	803	1.54%	
6	53623	1429	2.74%	
7	49983	-2211	-4.24%	
8	50487	-1707	-3.27%	
9	51347	-847	-1.62%	
10	51564	-630	-1.21%	
11	53519	1325	2.54%	
12	53781	1587	3.04%	
13	51483	-711	-1.36%	
14	52660	466	0.89%	
15	54013	1819	3.49%	
16	53099	905	1.73%	
17	53023	829	1.59%	
18	51289	-905	-1.73%	
Total	939489			



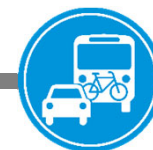
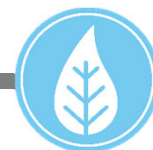
Version L – Population by Race/Ethnicity

Population by Race and Hispanic Ethnicity											
Potential Districts	Non-Hispanic								Hispanic		
	White		African American		Asian		Other Race or Two or More Races				
	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent	
1	43862	81.3%	2371	4.4%	3466	6.4%	1582	2.9%	2,677	5.0%	
2	10032	19.4%	35042	67.7%	2741	5.3%	1263	2.4%	2,700	5.2%	
3	13870	27.5%	30799	61.0%	1108	2.2%	1318	2.6%	3,405	6.7%	
4	37301	74.0%	3237	6.4%	2215	4.4%	1575	3.1%	6,057	12.0%	
5	13495	25.5%	32061	60.5%	3533	6.7%	1247	2.4%	2,661	5.0%	
6	43400	80.9%	3995	7.5%	2281	4.3%	1417	2.6%	2,530	4.7%	
7	12486	25.0%	31229	62.5%	1618	3.2%	1385	2.8%	3,265	6.5%	
8	33004	65.4%	3127	6.2%	3403	6.7%	1587	3.1%	9,366	18.6%	
9	39788	77.5%	2189	4.3%	2386	4.6%	1462	2.8%	5,522	10.8%	
10	18834	36.5%	22139	42.9%	4896	9.5%	1334	2.6%	4,361	8.5%	
11	40008	74.8%	2234	4.2%	3310	6.2%	1427	2.7%	6,540	12.2%	
12	9802	18.2%	4571	8.5%	2897	5.4%	1193	2.2%	35,318	65.7%	
13	13298	25.8%	33201	64.5%	1022	2.0%	1161	2.3%	2,801	5.4%	
14	8203	15.6%	4068	7.7%	2373	4.5%	1073	2.0%	36,943	70.2%	
15	31353	58.0%	4611	8.5%	1895	3.5%	2003	3.7%	14,151	26.2%	
16	38123	71.8%	3745	7.1%	1973	3.7%	1899	3.6%	7,359	13.9%	
17	40783	76.9%	2607	4.9%	4224	8.0%	1166	2.2%	4,243	8.0%	
18	8878	17.3%	32016	62.4%	6136	12.0%	1141	2.2%	3,118	6.1%	
Milwaukee County	456520	48.6%	253242	27.0%	51477	5.5%	25233	2.7%	153017	16.3%	



Version L – “White vs. All Others” Comparison

Comparison of White, Non-Hispanic Population to All Others				
Potential Districts	White, Non-Hispanic		All Other	
	Number	Percent	Number	Percent
1	43862	81.3%	10096	18.7%
2	10032	19.4%	41746	80.6%
3	13870	27.5%	36630	72.5%
4	37301	74.0%	13084	26.0%
5	13495	25.5%	39502	74.5%
6	43400	80.9%	10223	19.1%
7	12486	25.0%	37497	75.0%
8	33004	65.4%	17483	34.6%
9	39788	77.5%	11559	22.5%
10	18834	36.5%	32730	63.5%
11	40008	74.8%	13511	25.2%
12	9802	18.2%	43979	81.8%
13	13298	25.8%	38185	74.2%
14	8203	15.6%	44457	84.4%
15	31353	58.0%	22660	42.0%
16	38123	71.8%	14976	28.2%
17	40783	76.9%	12240	23.1%
18	8878	17.3%	42411	82.7%
Totals	456520		482969	





Version L – 18+ Population by Race/Ethnicity

Voting Age Population by Race and Hispanic Ethnicity													
Potential Districts	Non-Hispanic								Hispanic		Total		
	White		African American		Asian		Other Race or Two or More Races						
	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent	
1	35628	83.3%	1710	4.0%	2410	5.6%	1178	2.8%	1848	4.3%	42774	100.0%	
2	8964	23.9%	24237	64.5%	1797	4.8%	824	2.2%	1738	4.6%	37560	100.0%	
3	12946	33.7%	21200	55.1%	893	2.3%	978	2.5%	2449	6.4%	38466	100.0%	
4	34399	76.9%	2647	5.9%	1941	4.3%	1281	2.9%	4454	10.0%	44722	100.0%	
5	11822	30.5%	22135	57.1%	2318	6.0%	853	2.2%	1629	4.2%	38757	100.0%	
6	35547	83.1%	2768	6.5%	1735	4.1%	1048	2.5%	1657	3.9%	42755	100.0%	
7	10697	29.3%	21754	59.5%	1095	3.0%	910	2.5%	2091	5.7%	36547	100.0%	
8	28349	71.3%	1888	4.7%	2179	5.5%	1196	3.0%	6144	15.5%	39756	100.0%	
9	32461	80.9%	1421	3.5%	1685	4.2%	1079	2.7%	3476	8.7%	40122	100.0%	
10	18196	43.6%	15537	37.3%	3617	8.7%	989	2.4%	3353	8.0%	41692	100.0%	
11	33982	78.6%	1584	3.7%	2356	5.4%	1035	2.4%	4283	9.9%	43240	100.0%	
12	8556	23.1%	3023	8.1%	1885	5.1%	866	2.3%	22788	61.4%	37118	100.0%	
13	11560	29.8%	23712	61.2%	809	2.1%	849	2.2%	1814	4.7%	38744	100.0%	
14	7108	19.9%	2573	7.2%	1379	3.9%	758	2.1%	23920	66.9%	35738	100.0%	
15	27285	64.8%	3104	7.4%	1333	3.2%	1459	3.5%	8931	21.2%	42112	100.0%	
16	32704	76.9%	2425	5.7%	1508	3.5%	1379	3.2%	4524	10.6%	42540	100.0%	
17	33645	79.5%	2106	5.0%	2869	6.8%	873	2.1%	2812	6.6%	42305	100.0%	
18	7962	22.4%	21065	59.3%	3846	10.8%	712	2.0%	1913	5.4%	35498	100.0%	
Milwaukee County	391811	54.4%	174889	24.3%	35655	4.9%	18267	2.5%	99824	13.9%	720446	100.0%	





Version L – 18+ “White vs. All Others” Comparison

Voting Age Population Comparison of White, Non-Hispanic Population to All Others					
Potential Districts	2020 Census Population	White, Non-Hispanic		All Other	
		Number	Percent	Number	Percent
1	42774	35628	83.3%	7146	16.7%
2	37560	8964	23.9%	28596	76.1%
3	38466	12946	33.7%	25520	66.3%
4	44722	34399	76.9%	10323	23.1%
5	38757	11822	30.5%	26935	69.5%
6	42755	35547	83.1%	7208	16.9%
7	36547	10697	29.3%	25850	70.7%
8	39756	28349	71.3%	11407	28.7%
9	40122	32461	80.9%	7661	19.1%
10	41692	18196	43.6%	23496	56.4%
11	43240	33982	78.6%	9258	21.4%
12	37118	8556	23.1%	28562	76.9%
13	38744	11560	29.8%	27184	70.2%
14	35738	7108	19.9%	28630	80.1%
15	42112	27285	64.8%	14827	35.2%
16	42540	32704	76.9%	9836	23.1%
17	42305	33645	79.5%	8660	20.5%
18	35498	7962	22.4%	27536	77.6%
Totals	720446	391811		328635	



VRA Comparison

African-American Majority Districts – Total Population						
Potential Districts	Version J		Version K		Version L	
	Black Percent of Total	Ratio of Black to White	Black Percent of Total	Ratio of Black to White	Black Percent of Total	Ratio of Black to White
2	64.3%	3.3	65.6%	3.0	67.7%	3.5
3					61.0%	2.2
5	61.7%	2.6	69.3%	4.1	60.5%	2.4
7	60.3%	2.2	61.1%	2.2	62.5%	2.5
10	61.5%	2.6	59.7%	2.4		
13	61.3%	2.2	73.7%	4.6	64.5%	2.5
18	61.8%	3.2	62.1%	3.4	62.4%	3.6

White-Minority/Blended District Total Population		
Version (District)	White Percent of Total	Ratio of All Others to White
Version J (District 1)	43.2%	1.3
Version K (District 15)	42.7%	1.3
Version L (District 10)	36.5%	1.7

African-American Majority Districts – Voting Age Population						
Potential Districts	Version J		Version K		Version L	
	Black Percent of Total	Ratio of Black to White	Black Percent of Total	Ratio of Black to White	Black Percent of Total	Ratio of Black to White
2	61.6%	2.6	62.6%	2.4	64.5%	2.7
3					55.1%	1.6
5	58.8%	2.1	66.3%	3.2	57.1%	1.9
7	57.0%	1.8	58.4%	1.8	59.5%	2.0
10	55.8%	1.8	53.3%	1.7		
13	56.1%	1.7	70.0%	3.4	61.2%	2.0
18	58.2%	2.4	59.1%	2.5	59.3%	2.6

White-Minority/Blended District Voting Age Population		
Version (District)	White Percent of Total	Ratio of All Others to White
Version J (District 1)	47.6%	1.1
Version K (District 15)	49.2%	1.0
Version L (District 10)	43.6%	1.3



●●●●● Version L - Summary

➤ VRA – Discussion Points

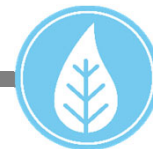
- 9 White, Non-Hispanic Districts
- 6 African-American Districts
- 2 Hispanic Districts
- 1 District at 36.5% White, Non-Hispanic (District 10)
- Voting Age Population shows strong racial or ethnicity minority groups proportions for eight districts

➤ Municipal Boundaries

- Milwaukee, Oak Creek, and West Allis have multiple districts

➤ Equal Population – +/-4%

➤ Compactness – generally compact



●●●●● Review of Previous Plans

➤ Version A

- Proof of Concept
- Overall, could follow Municipal lines and achieve equal population
- VRA could not be followed

➤ Version B

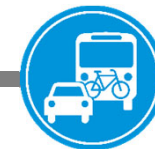
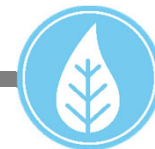
- VRA followed
- Single Race or Ethnicity minority groups were not achieved for 3 Districts

➤ Version C

- VRA followed
- Single Race and Ethnicity were achieved
- Not as Compact
- Equal Population

➤ Version D

- VRA followed
- 9 White, non-Latino; 6 African-American; 2 Hispanic; 1 favoring minorities
- Reconfigured District 18 to increase Asians to above 10%



●●●●● Review of Previous Plans

➤ Version F

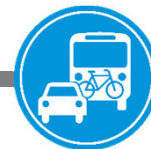
- Compared to E, added 3rd Hispanic District
- Issue – 2 of 3 Hispanic-focused Districts were not majority

➤ Version E (submitted to County Board of Supervisors)

- 9 White, non-Latino; 6 African-American; 2 Hispanic; 1 favoring minority groups
- Reconfigured District 18 to increase Asians to above 10%
- Incumbency not considered: 6 “empty” districts, 5 with multiple incumbents

➤ Version G

- 9 White, non-Latino; 6 African-American; 2 Hispanic; 1 African-American plurality (White minority) district
- Incumbency considered more strongly than E: 3 “empty” districts, 3 with multiple incumbents
- Districts generally less compact
- Concerns about percent of African-American population in one of the 6 districts, splitting of small portion of 53206 into African-American plurality district



●●●●● Review of Previous Plans

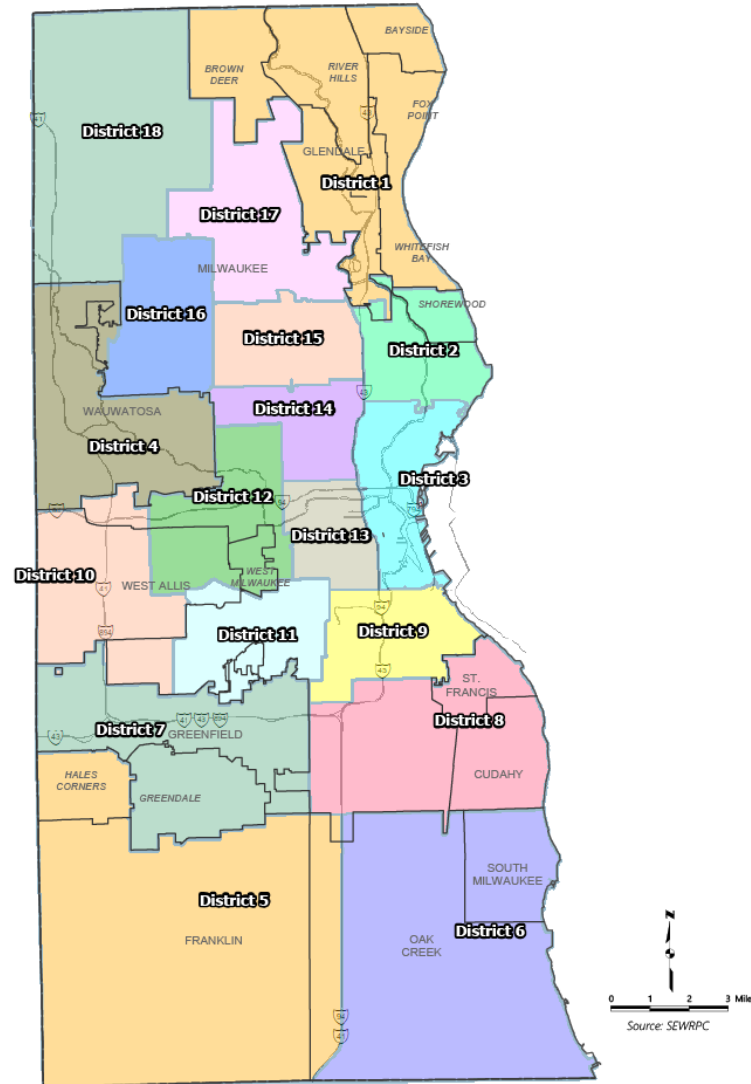
➤ Version H

- 10 White, non-Hispanic; 6 African-American; 2 Hispanic;
- Designed to contain 53206 within one, African-American-majority district
- Incumbency: 3 “empty” districts, 2 districts with multiple incumbents
- Concerns from public and Committee with 10 White-majority districts



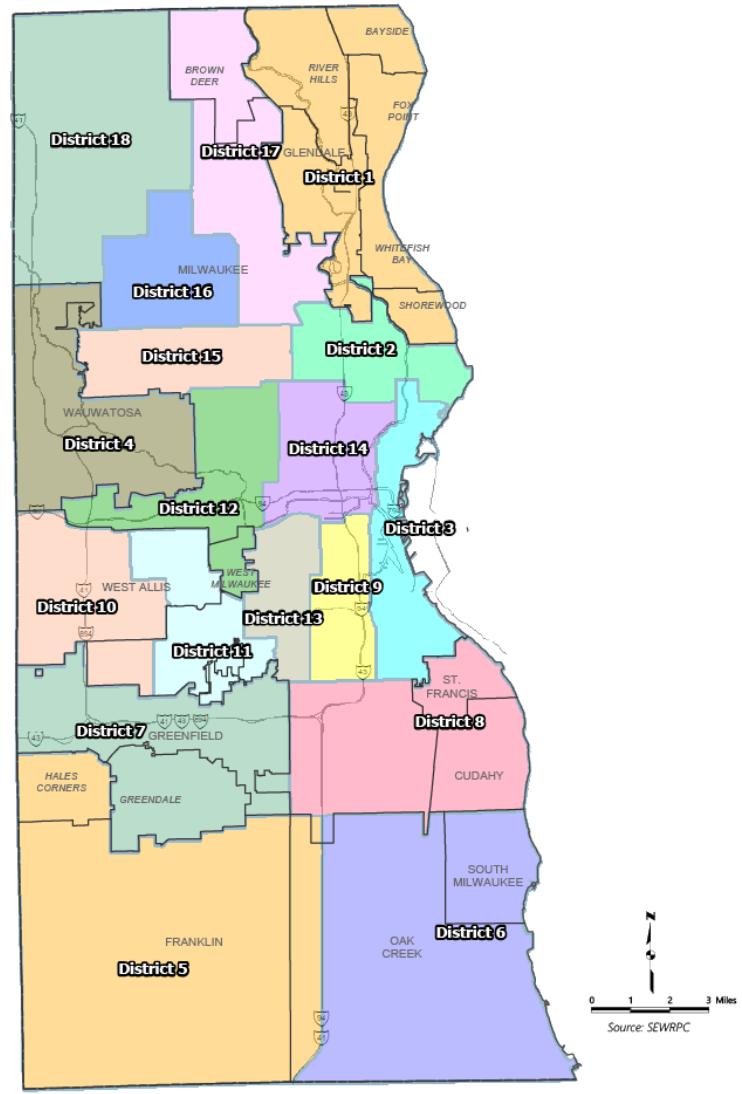
Comparison Between Versions

Version A



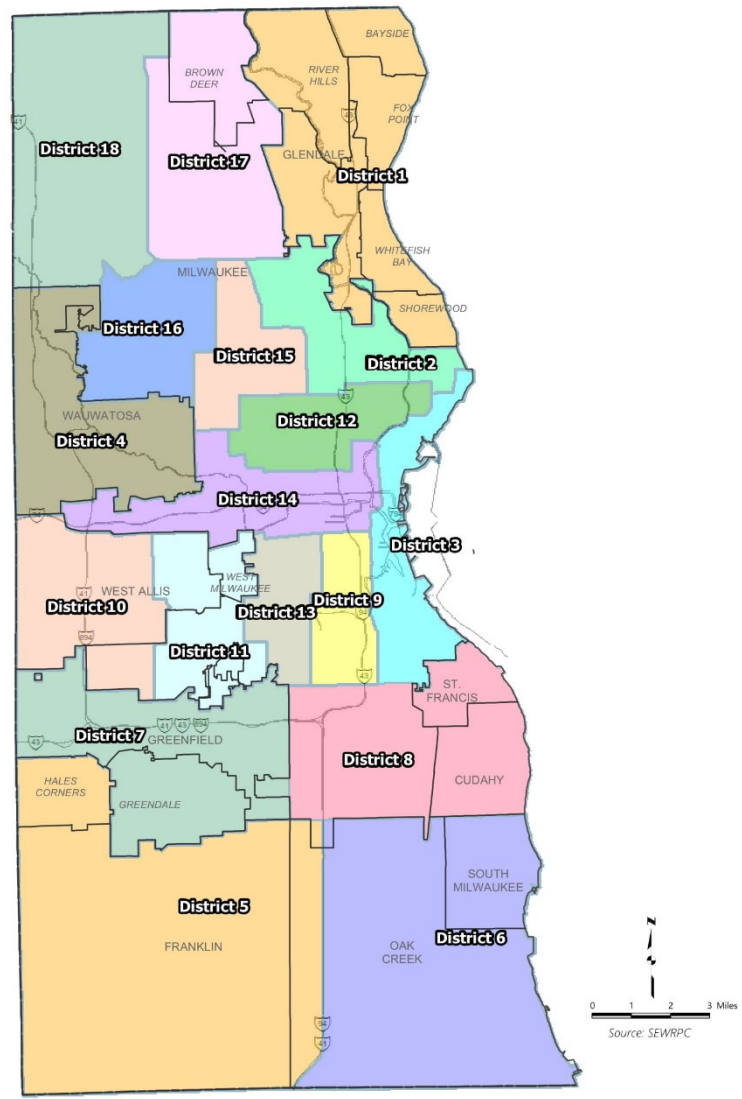
Comparison Between Versions

Version B



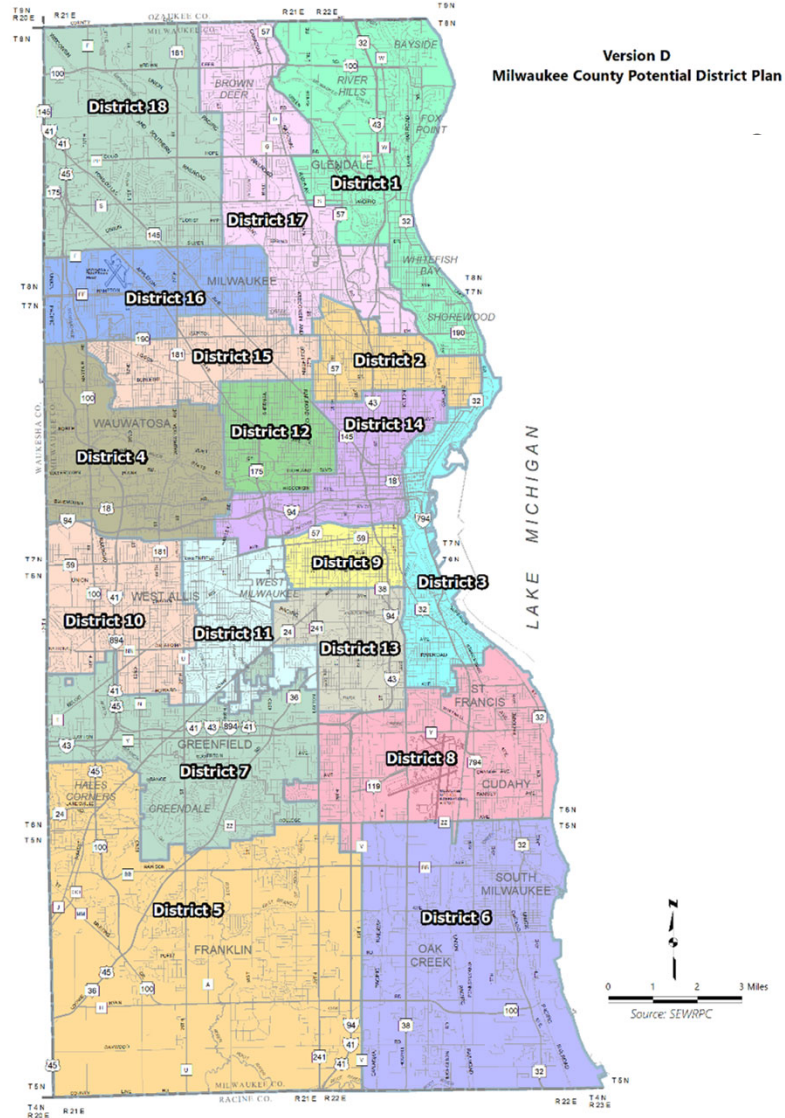
Comparison Between Versions

Version C



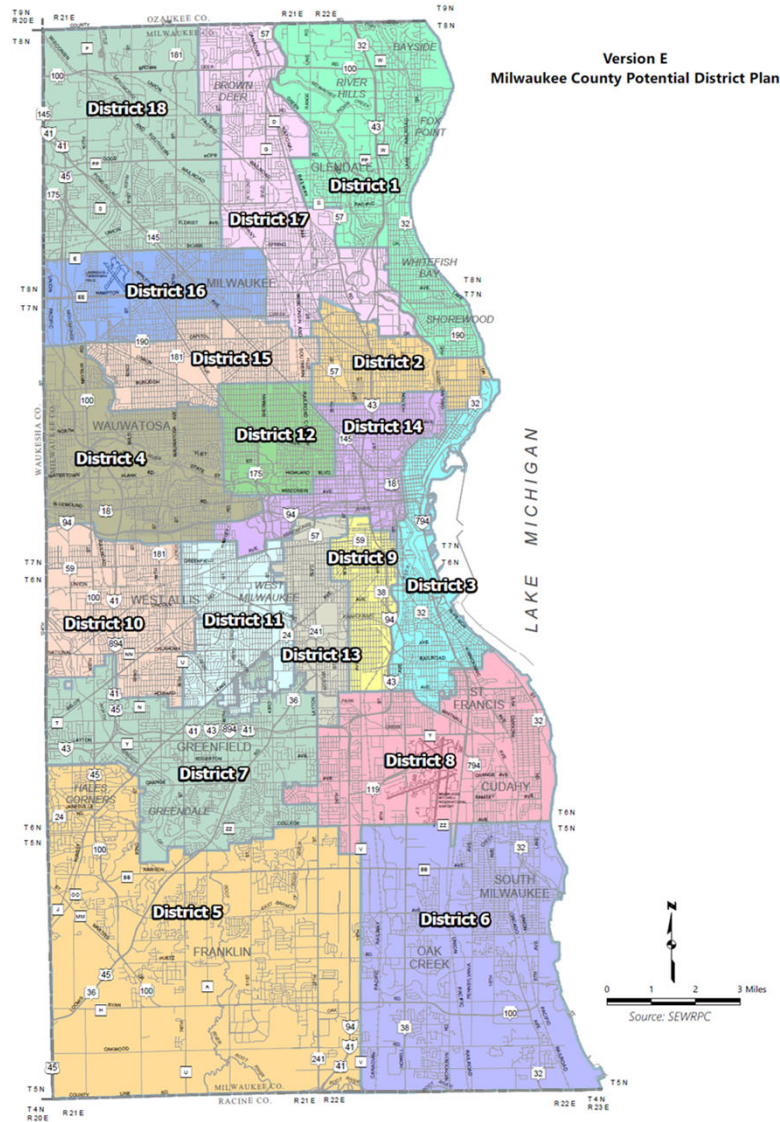
Comparison Between Versions

Version D



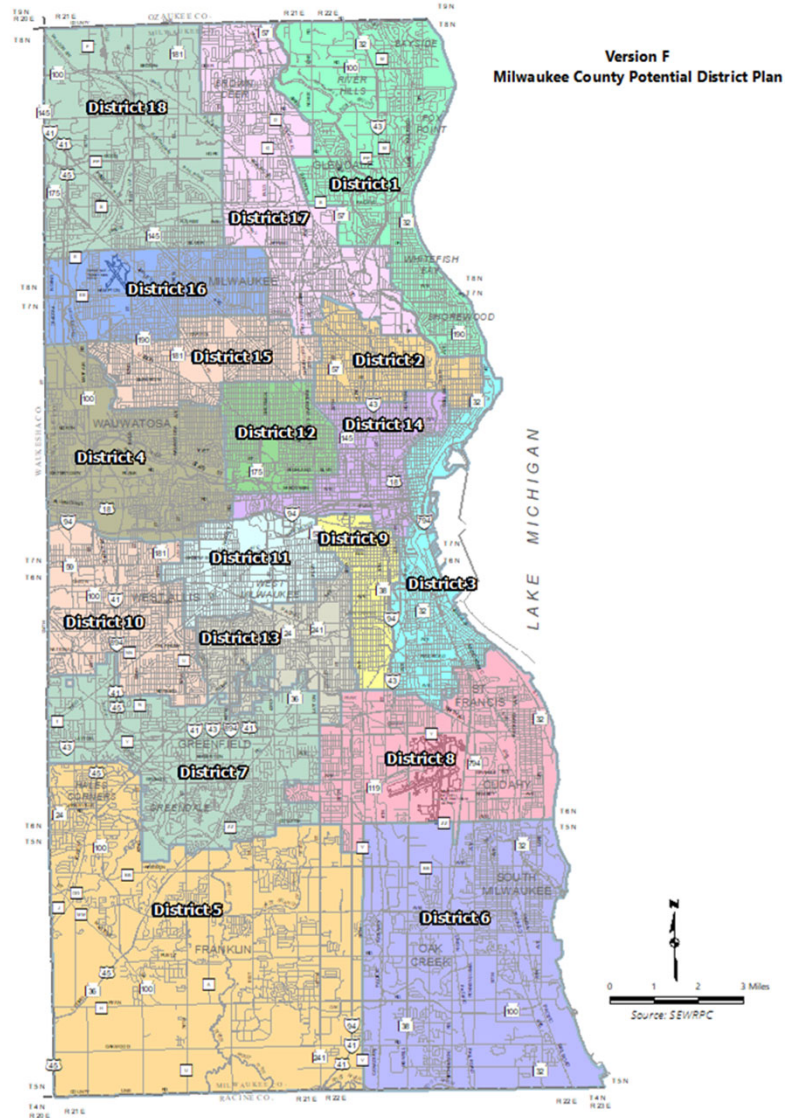
Comparison Between Versions

Version E



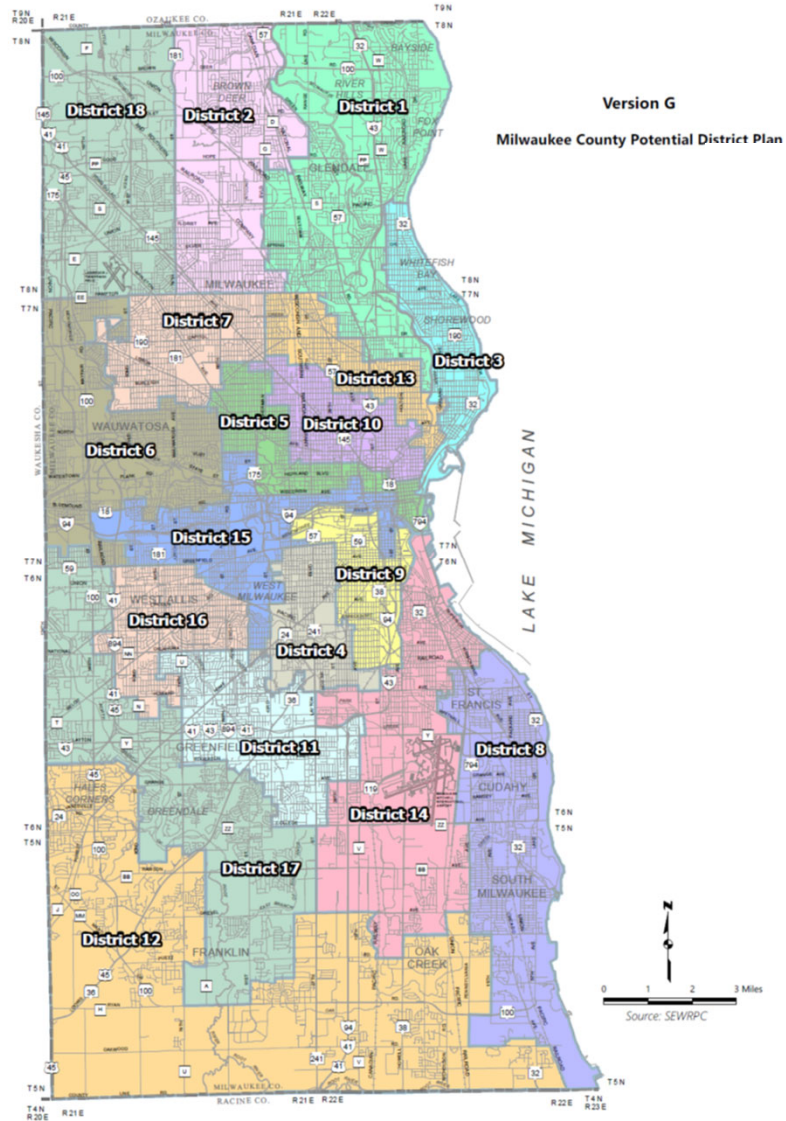
Comparison Between Versions

Version F



Comparison Between Versions

Version G



Comparison Between Versions

Version H

