File No. 23-1065

From the Executive Zoo Director of the Milwaukee County Zoo requesting \$450,173 from Agency 194-1945 Appropriation for Contingencies (2023 Fiscal Year) and \$1,042,556 from Agency 194-1945 Appropriation for Contingencies (2024 Fiscal Year) to allocate additional funds for Capital Project WZ018501 Humboldt Penguin Exhibit Renovation, by recommending adoption of the following:

AN AMENDED RESOLUTION

WHEREAS, adopted File No. 22-335 authorized the Director, Milwaukee County Zoo (Zoo), to accept the State of Wisconsin (the State) Department of Administration (DOA) Tourism Capital Grant (the Grant), in the amount of \$3.5 million, to renovate the Humboldt Penguin Exhibit (the Penguin Project); and

WHEREAS, design for the Penguin Project began on February 2, 2023, using a Construction Manager at Risk delivery method, and the strategy developed was to competitively engage one Construction Manager for the Penguin Project and Adventure Africa Phase 3 - Rhinos (Rhino Project), to overlap construction to minimize the cost burden of General Requirements and General Conditions to Milwaukee County (the County); and

WHEREAS, in anticipation of increased costs for the Penguin Project, adopted File No. 23-942 approved a \$250,000 fund transfer from Zoo funds to the Penguin Project, for a total project cost of \$3,750,000, and the fund transfer was submitted prior to knowing the cost of construction bids, but was done to keep the Penguin Project on track; and

WHEREAS, after preliminary review of the construction bids, the cost for the Penguin Project is \$5,242,729, which is \$1,492,729 over the revised budget of \$3,750,000; and

WHEREAS, the cost overages can be explained by two contributing factors, which are critical design errors caught in the late-stage design phase, and unfavorable market conditions in specialized trade divisions; and

WHEREAS, the Office of Strategy, Budget and Performance and Comptroller have determined 2023 surplus sales tax revenue is available which could instead be used to fund the \$1,492,729 shortfall in the Penguin Project which would avert the need to draw down the Appropriation for Contingencies so early in the budget year; and

WHEREAS, the Penguin Project will be delayed if the stated additional funding is not approved in the January 2024 meeting cycle of the Milwaukee County Board of Supervisors (County Board), and these delays will have the following negative outcomes:

- 1. Jeopardy of the State DOA Grant Funds The Penguin Project will be at risk of not being completed within the allocated Performance Period. The estimated amount of \$420,000 would have to be refunded to the Grant program
- 2. Additional cost burden of General Requirements and General Conditions The Penguin and Rhino Projects would not fully overlap. The estimated increase in General Requirements and General Conditions costs to the Penguin Project budget is \$495,000
- 3. Additional cost of temporary winter conditions The start of construction would be delayed. The result would require the Penguin Project to allocate additional funding for temporary winter conditions to ensure proper curing of concrete. This adds additional risk. The estimated increase in temporary winter condition costs is \$255,000
- 4. Additional escalation costs of re-bidding Due to the County Board calendar, the next potential County Board meeting is March 2024. If additional funding was authorized then, the Penguin Project could be required to rebid, as current bids are valid for 60 days. The projection of escalation would be 3.33 percent of construction costs. The estimated increase in escalation is \$145,000

; and

WHEREAS, the Committee on Finance, at its meeting of January 25, 2024, recommended adoption of File No. 23-1065 as amended (vote 5-1); now, therefore,

BE IT RESOLVED, the Milwaukee County Board of Supervisors hereby authorizes and directs the Office of the Comptroller, and the Office of Strategy, Budget, and Performance, to process an administrative appropriation transfer of \$450,173 from Agency 194-1945 - Appropriation for Contingencies (2023 Fiscal Year), and an administrative transfer of \$1,042,556 from Agency 194-1945 - Appropriation for Contingencies (2024 Fiscal Year) to increase the 2023 budget in Agency 194-1996 - Sales Tax Revenue, Account 40100, by \$1,492,729 and increase expenditure authority in Capital Project WZ018501 - Humboldt Penguin Exhibit Renovation by \$1,492,729.

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