



County of Milwaukee
Office of the Sheriff

David A. Clarke, Jr.
Sheriff

DATE: April 9, 2015

TO: Supervisor Anthony Staskunas, 17th District
Chairman, Judiciary, Safety and General Services

FROM: Edward H. Bailey, Inspector, Milwaukee County Office of the Sheriff

SUBJECT: **Item # 15-304 From the Office of the Sheriff, providing an update on Airport Patrol and Park Patrol/Tactical Enforcement Unit activities. (INFORMATIONAL ONLY UNLESS OTHERWISE DIRECTED BY THE COMMITTEE)**

Airport Patrol and Park Patrol/Tactical Enforcement Unit activities

BACKGROUND: The MCSO Airport Division provides both security assistance and is the primary law enforcement agency at General Mitchell International Airport. Airport Security has been a primary responsibility at General Mitchell International Airport (GMIA) since 1973 that includes safety and security of the airport complex, and patrols city streets surrounding the airport. It has, in recent years, accomplished this duty with an assigned force of 50 Deputy Sheriff 1 positions (plus a 4-member K9 complement discussed in more detail in an ensuing reference), and supervisory and clerical positions totaling 63 personnel. In the FY 2014 budget, the staffing was reduced by 9 FTE positions (most notably 7.0 FTE Deputy Sheriff 1 positions and 2 Sergeant positions) resulting in a staffing component of 43 Deputy Sheriff posts. In the FY 2015 budget, the staffing was maintained at this level (43 budgeted DS1 positions; 4 Sergeants; 1 Lieutenant; 1 Captain; 4 EOD K9; and 1 Clerical). However, due to Deputy Sheriff staff out on extended leave, retirements, and other pressing agency needs at the Deputy Sheriff rank (most notably courts and expressway patrolling) the GMIA Division currently has 32 (-11) permanent assignment DS1 positions, and is forced to backfill assignments on overtime, accordingly. The supervisory, clerical, and K9 complements are, as opposed, both budgeted and filled. Part of this issue will be resolved this year with the current recruiting, testing and hiring process currently underway in the DS1 rank; In addition, litigation is pending before the Milwaukee County Circuit Court in 15CV000786 (Milwaukee Deputy Sheriff's Association & David A. Clarke Jr., Sheriff V. Milwaukee County) that could impact, in the long term, on these staffing issues.

In addition, the GMIA Division hosts a K-9 unit comprised of explosive detection teams used to deter and detect the introduction of explosive devices into the transportation system, and who provide mutual aid to local, state and federal agencies throughout Wisconsin. A portion of the K-9 unit costs are reimbursed by a grant from the Transportation Safety Administration.

As previously noted, this complement remains unchanged and fully filled at 4 Handler/K9 teams.

As these GMIA positions, less citation and grant revenue, are primarily charged to the Airport, with additional expenses cross charged to GMIA (and ultimately charged to the airlines and concessionaires in the form of, primarily, landing fees, rent and other charges) this operation is generally tax levy neutral.

Quarter Point of 2015: Labor Costs = 16.75% of 2015 Budget						
4016 - AIRPORT SECURITY - 2015-2013						
ACCT	ACCOUNT NAME	2015	2015	2014	2014	2013
NBR		BUDGET	ACTUAL	BUDGET	ACTUAL	ACTUAL
	DIRECT LABOR-OFFTIME CHARGED/(APPLIED)		6,426		(815,330)	(1,181,627)
5199	SALARIES-WAGES BUDGET	3,329,560	499,996	3,187,057	3,113,803	3,722,488
5201	OVERTIME	382,656	88,848	382,260	857,943	765,055
5348	SICK PAY BAL PAYOUT					1,819
5312	SOCIAL SECURITY TAXES	283,536	43,283	256,184	293,062	326,244
5318	UNEMPLOYMENT COMP				370	
5321	UNIFORM ALLOWANCE	24,650		24,650	18,275	23,266
5322	EDUCATIONAL BONUS	16,975		16,975	13,300	18,025
5325	LONGEVITY PAY	15,528		15,528	15,642	17,862
5390	FRINGE BENEFIT TRF-DIRECT					(806)
5402	FRINGE BENEFIT PENSION ADJUST	33,182	8,296	33,182	33,182	(6,548)
5420	EMPLOYEE HEALTH CARE	717,328	95,915	651,378	688,623	759,089
5421	EMPLOYEE PENSION	386,669	46,277	333,984	390,279	552,098
5422	LEGACY HEALTHCARE	705,199	142,875	869,579	666,103	809,711
5423	LEGACY PENSION	670,057	167,514	567,263	567,263	515,214
5490	FRINGE BENEFIT TRF				80,025	92,421
	PERSONAL SERVICES	6,565,340	1,099,430	6,338,040	5,922,540	6,414,311

Quarter Point of 2015: Labor Costs = 19.4% of 2015 Budget						
4018 - K-9 PATROL - 2015-2013						
ACCT	ACCOUNT NAME	2015	2015	2014	2014	2013
NBR		BUDGET	ACTUAL	BUDGET	ACTUAL	ACTUAL
	PERSONAL SERVICES	537,415	104,131	500,966	502,365	577,056

Incidents of Note:

- A main issue in 2013, of auto break-ins in remote lot B, has not resurfaced.

- In one interesting criminal case, an area resident contacted our office in relation to a missing I-Pad that he wished to have filed for a potential insurance claim. Upon investigation, it was determined that a family member had left the I-pad on a United flight from Houston to Milwaukee; Using the electronics GPS/location function, Airport Deputies and CID Detectives identified a suspect, which when compared to GMIA airport employee lists corresponded to a United Airlines employee who began employment in early 2014. Upon execution of a search warrant at that residence (in Milwaukee) the I-Pad was recovered, and the 35 year old employee taken into custody for Theft, which was handled through the DAs office through a diversion program/agreement

Performance Data (Source: ARMED System, Law Enforcement Analytics Division (LEAD))

Incident	2013 YTD	2014 YTD	2015 YTD
Part 1 Crimes	11	20	15 (-25%)
OWI	22	4	4
Weapons Violations	4	8	2 (-75%)
Narcotics Violations	7	6	1 (-83%)
Other Violations / Incidents	238	173	117 (-32%)
Summary Arrests	31	14	7 (-50%)
Warrant Arrests	8	6	6
Cited / Released	10	15	3 (-80%)
Notice of Claim	1	0	0
Customer Service Complaint / IAD	1	1	0 (-100%)

Part 1 Crimes: Vehicle Theft (9); Larceny (4); Resisting (1); Assault (1)

Other Arrests: Battery (1); Disorderly Conduct (3); OWI Criminal (3)

Other Violations / Incidents: Alerts (Aircraft/Medical) (67); EOD (7); Damage to County Vehicle or property (6); Disorderly Conduct (5); Found Property (9)

Airport Patrol and Park Patrol/Tactical Enforcement Unit activities

BACKGROUND: In 2004, with the transfer of 16 Deputy Sheriff and 1 Deputy Sheriff Sergeant from various units within the Sheriff's Office and the creation of the Gun Reduction Interdiction Program (GRIP), our Police Service Bureau's efforts included focus on urban crime. Beginning in 2007, when GRIP broadened to become the MCSO Targeted Enforcement Unit (TEU) that focus once again came to include traditional MCSO jurisdictions of Parks and on the MCSO Transit system, and staffing increased to include 2 Deputy Sheriff Sergeants and 25 Deputy Sheriffs. Following the budget process resulting in FY 2013, the Office of the Sheriff reengaged in a Parks Patrolling plan that envisioned a full return to the deployment patterns and zoned, high-visibility patrols that had previously existed in MCSO Parks policing. During that process, the County Board requested that the Sheriff submit periodic reports and updates detailing Park / TEU activities. The 2014 and 2015 budgets have since maintains the Park Patrol and Tactical Enforcement Unit (TEU) program

at a slightly reduced funding level of 15.0 FTE Deputy Sheriff 1's directed to "provide sworn officer support for local law enforcement efforts."

- In addition, the 2015 budget requested that all TEU members attend a 40-hour Crisis Intervention Team (CIT) training session in the first quarter of 2015, as provided by the National Alliance on Mental Illness (NAMI). To this end, an appropriation of \$2,250 was provided.

Response:

In the aftermath of the events of 2015 within the LE profession, both regionally and nationally, many agency heads directed that all uniformed officers undergo CIT training, which had previously been viewed as largely specialized training within units whose primary duties directed such training. Example of these positions within the MCSO include the Detention Services Bureau's Special Needs Housing Unit staff; Mental Health / Chapter 51 Recommitment Squads within the Criminal Investigations Division; and Eviction squads within the Civil Process Unit. Prior to this change in approach, CIT training, which the MCSO began in 2006, was largely voluntary.

CIT is a program that trains police officers to effectively respond to citizens experiencing a behavioral crisis. The training is 40 hours long and consists of lectures on mental health-related topics, available community-based services, interactive de-escalation skills training, and on-site visits.

Sheriff Clarke has directed that all Deputy Sheriff's Complete this training. To date, 75 deputy sheriffs (including TEU) have completed CIT (**Crisis Intervention Team**) training and 13 have completed additional coursework in CIP (**Crisis Intervention Partner**), a two-day workshop designed for adults that regularly comes into contact with youth in crisis. Under the current grant monies secured for this purpose, we will be running two more CIT classes in June (40 deputies each) and 2 CIP classes in May (40 Deputies each). We intend to pursue additional grant opportunities for 2016, as warranted.

- In addition, the FY 2015 Budget included an appropriation of \$15,000 to equip all members of the TEU with body cameras, and requested that the Sheriff develop procedures and guidelines for the use of the body cameras, to be updated in an informational report to the Committee on Judiciary, Safety, and General Services. If implemented, the budget consider the hiring of an additional support position, to handle evidentiary and record matters, available after July 1, 2015, at a personal service and fringe benefit cost of \$29,500 Finally, the Budget requested that the MCSO "explore opportunities to partner with other local municipalities to procure the equipment at the best possible cost."

Response:

To date, the MCSO has secured the International Association of Chiefs of Police Model Body Camera Policy (attached), an industry "best practice" that seeks to provide officers with instructions on when and how to use body-worn cameras (BWCs) so that officers may reliably record their contacts with the public in accordance with the law. In addition, we've met with representatives of the Brookfield and South Milwaukee Police departments regarding their agency rollouts in 2014, and secured their policies. Currently, we are in discussions regarding pricing and support offerings from TASER reps related to their Axon

system (attached), the system procured by both of the named LE entities, and we are working with IMSD on both technical and grant issues.

Additional Reference material: Police Executive Research Forum’s publication Implementing a Body-Worn Camera Program: Recommendations and Lessons Learned, accessible online at http://www.policeforum.org/assets/docs/Free_Online_Documents/Technology/implementing%20a%20body-worn%20camera%20program.pdf

Quarter Point of 2015: Labor Costs = 12.45% of 2015 Budget						
4019 - PARK PATROL/TEU - 2015-2013						
ACCT NBR	ACCOUNT NAME	2015 BUDGET	2015 ACTUAL	2014 BUDGET	2014 ACTUAL	2013 ACTUAL
	DIRECT LABOR-OFFTIME CHARGED/(APPLIED)		(166,102)		(691,264)	(355,588)
5199	SALARIES-WAGES BUDGET	1,138,774	257,703	1,134,798	1,558,366	2,064,116
5201	OVERTIME	404,832	69,633	164,964	453,584	429,771
5348	SICK PAY BAL PAYOUT					
5312	SOCIAL SECURITY TAXES	115,916	24,168	88,900	149,743	189,719
5318	UNEMPLOYMENT COMP					
5321	UNIFORM ALLOWANCE	11,475		11,475	9,350	12,750
5322	EDUCATIONAL BONUS	1,825		1,825	5,575	9,325
5325	LONGEVITY PAY	6,594		6,594	6,942	9,456
5390	FRINGE BENEFIT TRF-DIRECT					2,826
5402	FRINGE BENEFIT PENSION ADJUST			13,414	13,414	(3,625)
5420	EMPLOYEE HEALTH CARE	264,686	46,728	225,863	328,992	409,411
5421	EMPLOYEE PENSION	131,352	26,283	117,134	198,355	305,861
5422	LEGACY HEALTHCARE			386,528	296,083	350,138
5423	LEGACY PENSION			248,710	248,710	220,312
5490	FRINGE BENEFIT TRF				65,122	100,755
	PERSONAL SERVICES	2,075,454	258,413	2,400,205	2,642,972	3,745,227

TEU Assigned:

- Lieutenant Tricia Carlson 659-3438
- Deputy Sheriff Daniel Schlueter TBD (Eff. 04/26)
- Deputy Sheriff Dean Zirzow TBD (Eff. 04/26)
- Deputy Sheriff Elston Howze 651-3243
- Deputy Sheriff Brandon Rios TBD (Eff. 04/26)
- Deputy Sheriff Travis Thompson 651-3225
- Deputy Sheriff Joann Donner 651-3275
- Deputy Sheriff Marlone Jones 651-3208
- Deputy Sheriff Marlyn Tinsley TBD (Eff. 04/26)
- Deputy Sheriff Steven Paar TBD (Eff. 04/26)
- Deputy Sheriff Joel D’Addario TBD (Eff. 04/26)

Deputy Sheriff Steven Geason	659-4501
Deputy Sheriff Van Callies	TBD (Eff. 04/26)
Deputy Sheriff Alexis Colon	507-0139
Detective Warren Spottek	226-7230

As we did last year, at the request of the committee, our TEU supervisory members will contact all Board personnel and are available to conduct personalized briefings to discuss pre-season parks issues in their district.

Performance Data (Source: ARMED System, Law Enforcement Analytics Division (LEAD))

Incident	2013 YTD	2014 YTD	2015 YTD
Part 1 Crimes	22	13	8 (-38%)
OWI	55	10	12 (+20%)
Weapons Violations	6	0	1
Narcotics Violations	9	1	4 (+300%)
Criminal Damage	21	9	15 (+67%)
Other Violations / Incidents	67	26	27 (+4%)
Summary Arrests	86	15	15
Warrant Arrests	11	18	15 (-17%)
Cited / Released	24	6	0
Notice of Claim	1	0	0
Customer Service Complaint / IAD	1	1	0 (-100%)
Other Calls for Service (Major Categories Below)	5478	1150	1808 (+57%)
Mutual Aid / Backup	15	3	2 (-33%)
Drug/Loitering	0	0	2
High Visibility Patrol	4909	1007	1678 (+67%)
Parking	3	6	8 (+33%)
Vehicle Crash	12	6	5 (-17%)
Alarm Response	1	0	3
Animal Complaint	3	3	3

Part 1 Crimes: Vehicle Theft (2); Theft from Auto (4); Theft from Coin Machine (1); Theft (other)(1)

Other Arrests: Criminal Damage (Graffiti)(6); Criminal Damage to Vehicle / Bus (1); Criminal Damage to Vehicle / Private (4); Criminal Damage to Public or Business Building (4)

Transit Data:

Incident	2013 YTD	2014 YTD	2015 YTD
Assault on Operator	0	0	0
Assault on Passenger	10	4	3 (-25%)
Disorderly Conduct	16	8	9 (+13%)
Fare Dispute	148	185	274 (+48%)
Objects Thrown at Bus	39	32	24 (-25%)
Ordinance Violations	206	261	273 (+5%)
Theft	36	36	16 (-56%)
Vandalism / Graffiti	52	39	16 (-59%)

Routes of Incidence: 19 (84) / 23 (83) / 27 (74) / 30 (65)

Parks Incidents of Note:

In early January, at the request of Wauwatosa Aldermen, TEU began regular patrols of a new Ice Rink constructed by the *Friends of Center Street Park*, with the assistance of the Milwaukee Parks Department. These increased high visibility patrols and routine presence are predicated on parkers noted in the area, sitting and observing area youth using the rink. No incidents of note.

In early January, in cooperation with Cudahy Police the TEU investigated reported squatting in and around Greene Park, including lean-to ad hoc structure and indicia of a fire pit. Nuisance abated, and it was revealed to be area youth. No further incidents.

Most Recent 21-Day Shotspotter Data Discussion:

Parks Identified as potentially impacted: •Moody / Kosciuszko / Washington / Tiefenthaler Butterfly / Metcalfe / Lloyd / King / Wahl

S:// Edward H. Bailey, I7

Edward H. Bailey, Inspector, Milwaukee County Office of the Sheriff

Attachment