



2024 PRETRIAL SERVICES ANNUAL REPORT



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Department Mission

The mission of Milwaukee County Pretrial Services is to reduce pretrial failure to appear and re-arrest rates, enhance public safety, reduce overcrowding at the Milwaukee County jail, and enhance the processing and adjudication of criminal cases.

Programming & Funding

The Pretrial Services provides evidence-based programming for criminal justice involved adult individuals. This department includes funding for the Universal Screening program, which provides pretrial risk assessments for individuals who are booked into the Milwaukee Criminal Justice Facility (CJF) and subject to bail. The resulting information is used to aid judicial officers in determining bail and release conditions and to determine an individual's preliminary eligibility for Early Intervention programming. Pretrial Supervision includes: court reminders, criminal history checks, assistance with employment/education, referrals to treatment if desired, and reports to the court. In addition to Universal Screening, funding is included for Court Reminders, Pretrial Supervision, Pretrial GPS Monitoring, Repeat Intoxicated Driver Supervision, Early Interventions and Supportive Programming. These services are all provided by JusticePoint, Inc. Secure Continuous Remote Alcohol Monitoring (SCRAM), and drug testing are also included in the Departments funding and those services are provided by Wisconsin Community Services.

2023-2024 Adjustments and Changes

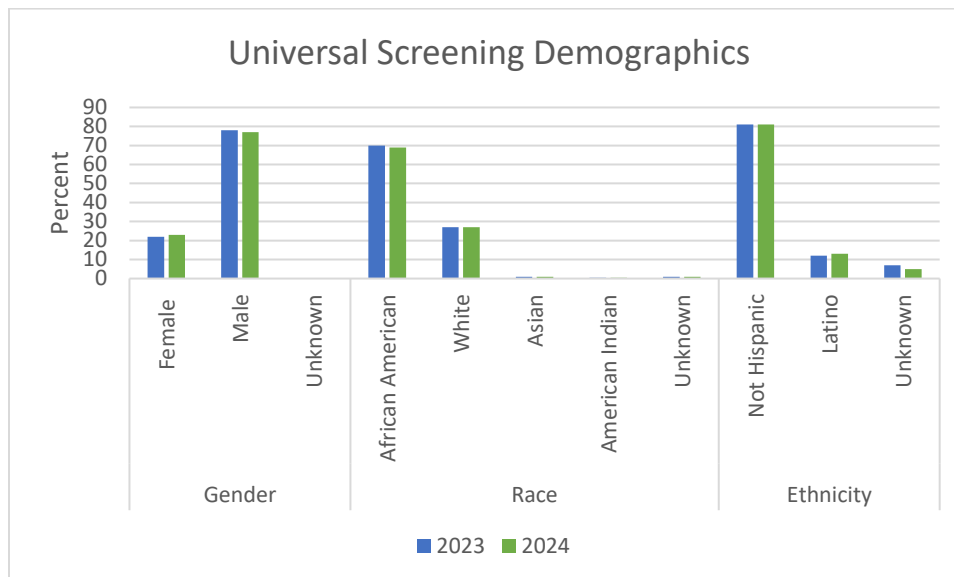
In 2023 the Pretrial Services Department put out a competitive request for proposals (RFP) for the programming offered by the Department. Through the RFP process services were restructured and expanded to align with best practices, the needs of the providers and the individual's court ordered to the services.

- Universal Screening:** The RFP provided additional funding to conduct secondary assessments used by the Early Intervention programming. This was done to increase screening capacity for the Early Intervention programming. In 2022 as a result of State ARPA funding, Universal Screening began in 2023 offering "Enhanced" GPS monitoring. Enhanced GPS monitoring allows for real time monitoring 24/7 for strap tamper and exclusion zone violations after traditional monitoring hours. All though the ARPA funding has been exhausted, the enhanced supervision programming was continued as a result of the 2024 Milwaukee County Budget allocation to the Department.
- Pretrial, OWI, & GPS Supervision:** In 2022 as result of the COVID-19 pandemic a pretrial level 3 virtual track was created. This was done in response to the rising pretrial census and staffing concerns. Individuals, who were ordered to level 3 supervision and did not have drug testing ordered were placed in this track. The initial appointment was in person and if there was any non-compliance behavior the individual was removed from the virtual track and required to have in person office contacts. This practice remains in place today as a result of the high pretrial supervision census. ARPA funding was allocated in order to address the increased GPS waitlist, census and the increased pretrial program census. ARPA funding provided resources to hire additional staff and addressed the need for additional GPS equipment. ARPA funding remains but will be exhausted at the end of 2025.
- Early Intervention Programs:** In 2024 case management support and drug testing was added for the Mental Health and Veterans Treatment Courts. The Ohio Risk Assessment System (ORAS) was implemented as the new Risk/Needs assessment for all of the Early Intervention programming.
- Supportive Programming Cognitive Behavioral Programming, Trauma Informed Care, & Peer Support:** The 2023 RFP process added a separate programming component for Supportive Programming. Supportive programming is offered as an enhanced level of service provision to support individuals involved in Early Interventions by offering programming to address their criminogenic risk and provide peers with lived experience as they work to address the issues that brought them to the program.

NOTE: All pretrial data for this report was February 3, 2025 from ePretrial unless otherwise noted. All early intervention data for this report was pulled on February 3rd, 2025 from ePretrial unless otherwise noted. All demographic information is from the Milwaukee County Sheriff's Office CMS system, which is pulled into ePretrial.

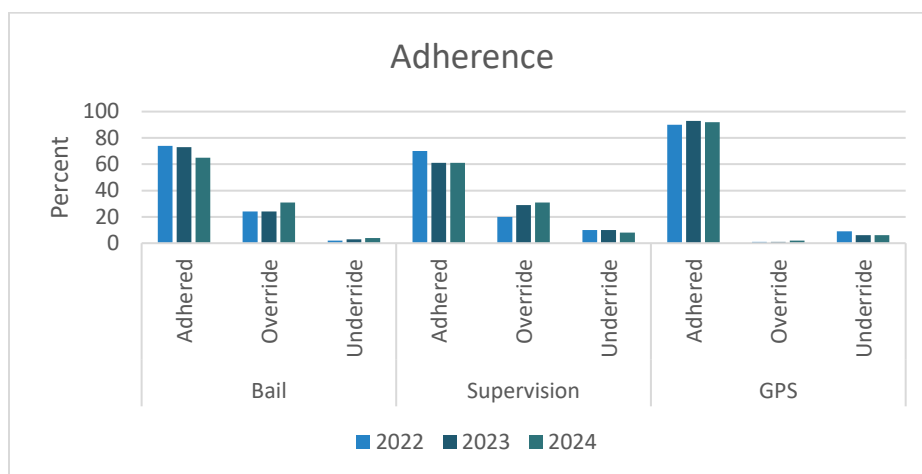
Universal Screening

In 2023, there were 11,471 Public Safety Assessments¹ (PSA) completed. In 2024, there were 13,962 PSAs completed. Anyone who is booked into the CJF, on a bailable offense, has a pretrial assessment and report completed. Interviews are not required to complete the PSA.



Adherence to Recommendation at Initial Appearance

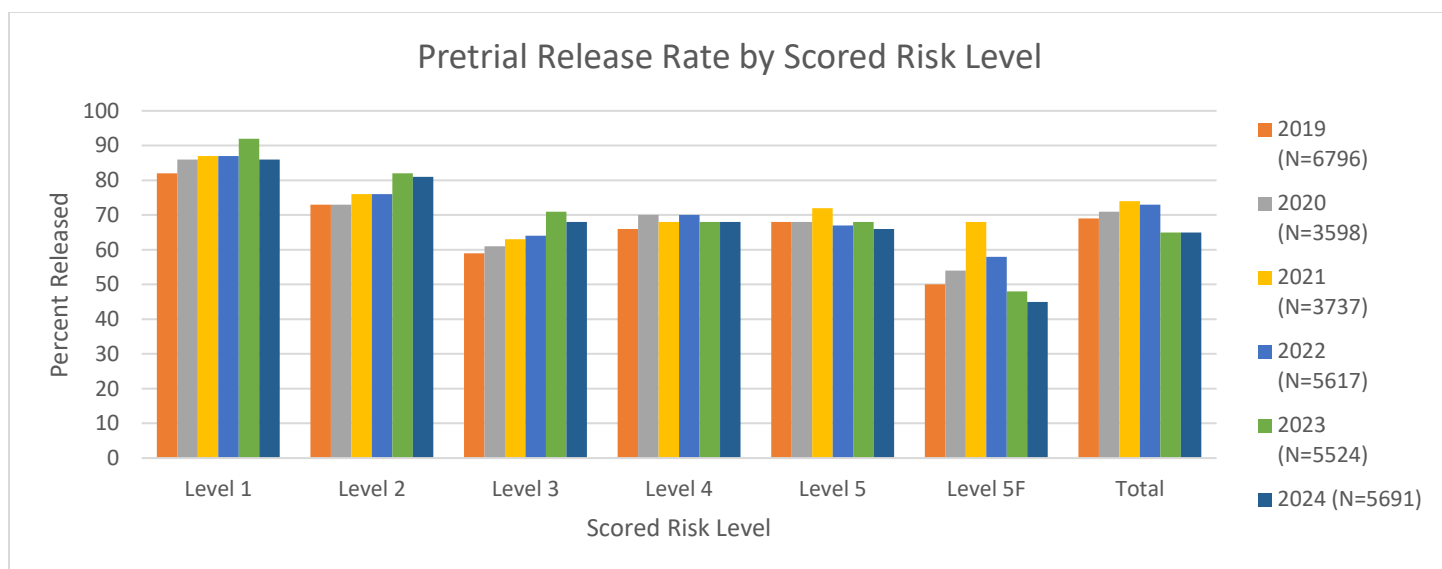
Adherence to the recommendation measures how often the pretrial release recommendation is followed at the In Custody Intake Court initial appearance. In 2024 7,357 Pretrial Risk Assessment reports went through In Custody Intake court.



¹ "The Public Safety Assessment is an actuarial assessment that predicts failure to appear in court pretrial, new criminal arrest while on pretrial release, and new violent criminal arrest while on pretrial release. Use of the PSA, in combination with other pretrial improvements, is associated with improved outcomes. These include higher rates of pretrial release and less use of financial conditions of release. These outcomes do not negatively impact crime or court appearance rates." Pulled from advancingpretrial.org/psa/about on January 11, 2021.

Pretrial Release Rate

Pretrial release is captured at the time of case disposition for individuals who went through Universal Screening and had an initial appearance in In Custody Intake Court. If the individual is released to the community at any point during the pretrial phase of the case it is considered pretrial release. The chart displays release rate by the scored risk level, which may not match the level of supervision ordered by the court. The data provided is based on a case disposition cohort.



Pretrial Supervision

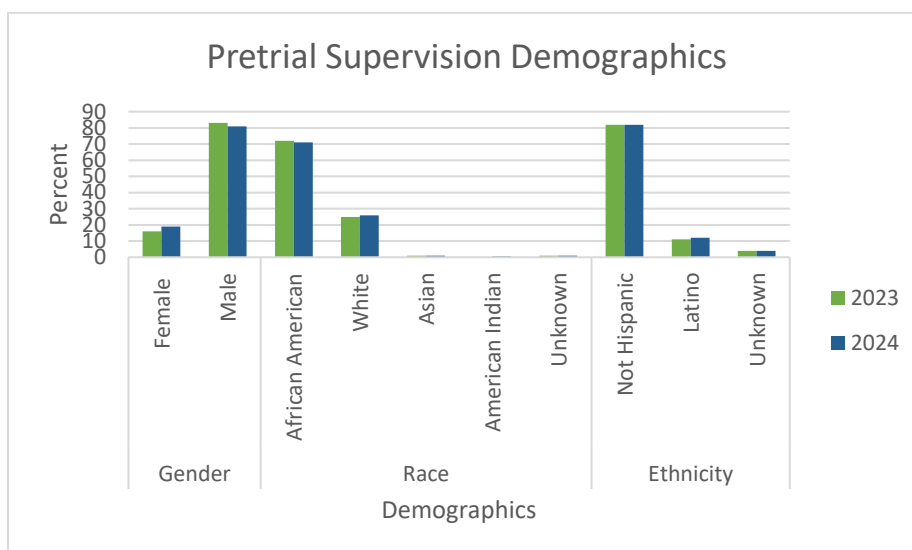
Pretrial supervision encompasses general pretrial supervision, OWI supervision and GPS supervision. Pretrial supervises individuals while out on bail during their criminal case proceedings. Individuals are monitored according to court order and may have conditions such as GPS, SCRAM, drug testing and breathalyzer testing as conditions of their release. Individuals should be supervised by their risk level as indicated by the PSA but are supervised at the level ordered by the Court. Pretrial monitors individuals until the completion of their case, or until the Court removes supervision as a condition of their bond.

Census²

The census is the total number of individuals served in the specific program during the calendar year. On average the Pretrial program has 900 individuals coming through their offices during the week and is actively supervising over 2,000 individuals out on bail at any given time. Below is chart displaying the number of individuals served for 2023 and 2024.³

Program	2023	2024
Court Reminder	2,533	2,661
Pretrial	5,178	5,699
GPS	267	395
OWI	337	453

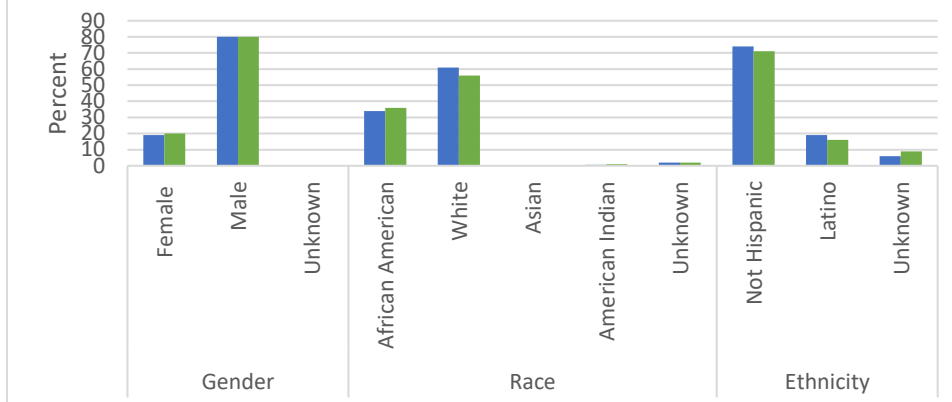
Pretrial Supervision Program Demographics



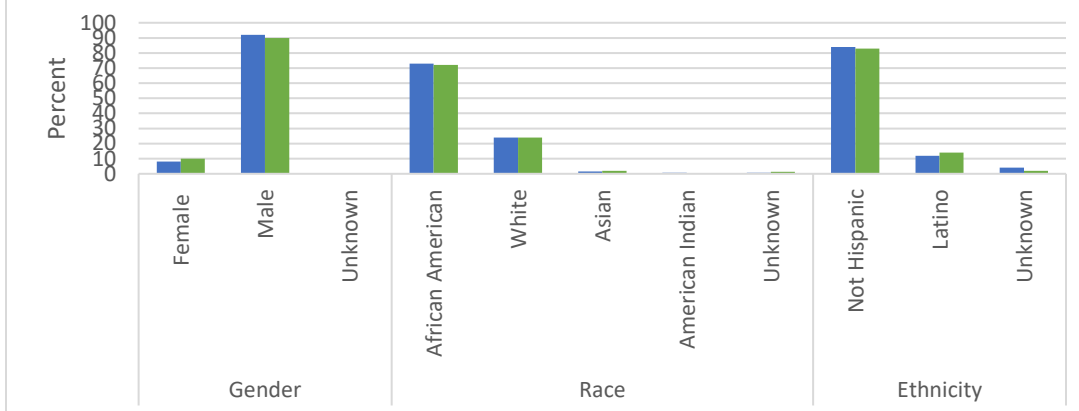
²The number of individuals served does not directly correlate to the percentage in the “Pretrial Outcomes” charts. Individuals could be discharged from supervision for reasons other than a case reaching disposition.

³ Court Reminders is not a pretrial supervision program. Court reminders provides notice to individuals regarding their upcoming court appearances and ensures that individuals have the appropriate information relative to their appearance in court.

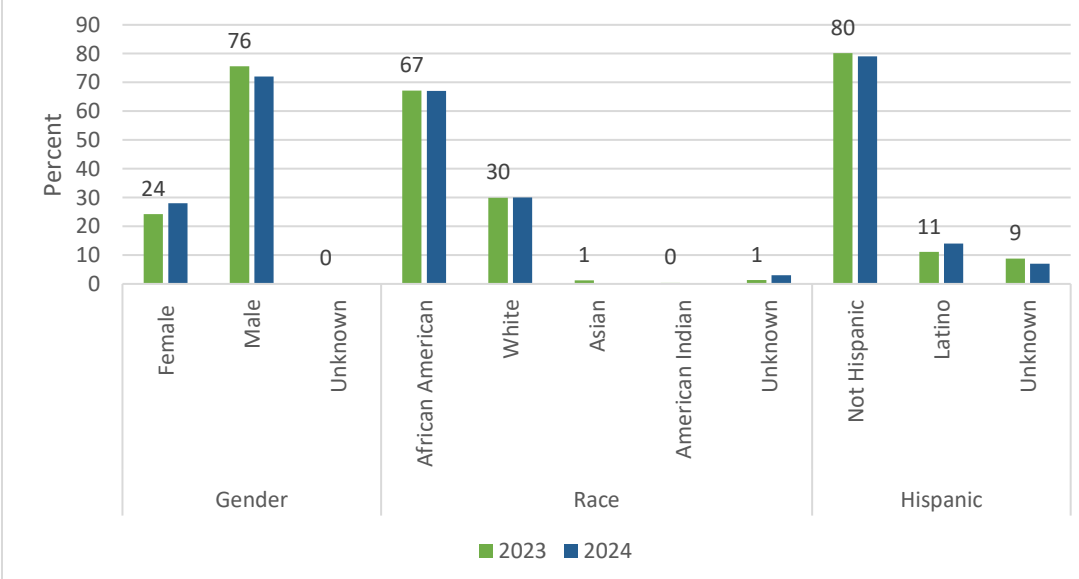
OWI Supervision Demographics



GPS Demographics



Court Reminders Demographics



Drug Testing

Drug testing can be ordered as a condition of bond pretrial if an individual meets the criteria for the condition. Drug testing services are provided to the Pretrial, OWI, GPS and Early Intervention programs. All drug testing services are court ordered. There were 9,687 drug tests conducted in 2024. Of the 9,687 tests conducted 82% were negative.

	2023	2024
Total Number of Tests	7,846	9,687
Percent Negative	75%	82%

Secure Remote Alcohol Monitoring (SCRAM) ⁴

Secure Remote Alcohol Monitoring (SCRAM) may be court ordered for individuals on OWI supervision, in Drug Treatment Court, or in Veterans Treatment Court. Compliant means that the individual had no SCRAM related non-compliance (ex: tamper, low battery, alcohol).

	2023	2024
Total Number Individuals Served	199	299
Number on OWI Supervision	121	129
Total Percent Compliant	75%	76%
Percent OWI Compliant	74%	74%

⁴ The SCRAM information is provided by Wisconsin Community Services, Inc.

Pretrial Program Outcomes

Pretrial outcomes are captured once a case reaches disposition. The measures for Pretrial program success are Appearance and Safety. Appearance refers to attendance at scheduled court hearings and safety refers to the lack of a new criminal charge filed while out on bail. Lastly if there is a new charge filed, whether or not that charge is defined as “violent” based on the PSA Violence definition list, is also recorded and this is referred to as “new violent criminal activity” or “NVCA”.

2023		2024	
<u>Pretrial</u>		<u>Pretrial</u>	
Appearance	80%	Appearance	84%
Safety	81%	Safety	87%
NVCA	4.12%	NVCA	2.6%
<u>OWI</u>		<u>OWI</u>	
Appearance	77%	Appearance	83%
Safety	82%	Safety	91%
NVCA	.87%	NVCA	.43%
<u>GPS</u>		<u>GPS</u>	
Appearance	90%	Appearance	91%
Safety	82%	Safety	85%
NVCA	4.03%	NVCA	3.75%

Court Reminder Outcomes

2023		2024	
Appearance	82%	Appearance	85%
Safety	88 %	Safety	91 %
NVCA	3.0%	NVCA	1.69%

Early Intervention Programs⁵

Milwaukee County offers the opportunity for some defendants, under appropriate circumstances, to participate in one of several early intervention programs.⁶ The purpose of these early intervention programs is to maximize the opportunity to support and encourage prosocial attitudes and behaviors among those who become involved in the justice system, while minimizing the potential negative consequences that may accrue to an individual involved in the system, such as social stigma, exposure to higher risk offenders, and loss of prosocial supports (family, employment, educational activities, etc.).

Research demonstrates that the delivery of swift services and interventions⁷, commensurate with the possibility that an individual will continue criminal behavior (“level of re-offense risk”)⁸ and the presence of risk factors that are indicators of criminal behavior (“criminogenic needs”)⁹—offers the greatest opportunity for public safety. These strategies also provide for the best use of criminal justice dollars and resources, by reducing the costs of processing cases for those at lower risk to reoffend and instead investing those resources in those who pose the greatest risk to the community¹⁰.

The Milwaukee County Early Intervention Program is based upon these important research findings. The goal of this program is to reduce the long-term recidivism risk of individuals involved in the justice system while at the same time ensuring public safety and the efficient allocation of limited criminal justice resources.¹¹

The Milwaukee County Early Intervention program is often looked upon nationally as a model for alternatives to traditional case prosecution. Milwaukee County has remained steadfast in its commitment to the programming offered through Early Interventions and it is a testament to the hard work of several offices within the county and within our system of justice. All programs are voluntary. These offices include: Office of the Chief Judge, District Attorney, State Public Defender, Behavioral Health Services, Office of the Sheriff, Department of Corrections and the County Board. It is because of these collaborations and innovative thinkers that Milwaukee County is able to better address the needs of those eligible individuals for which an alternative to traditional case prosecution is appropriate.

⁵ Early Intervention Programs description is from the District Attorney’s Office “Milwaukee County Early Intervention Programs Protocol” document.

⁶ While the purpose of this document is to primarily describe the Diversion and Deferred Prosecution Programs, eligibility for the Day Reporting Center, Drug Treatment Court and the Veterans Treatment Initiative Programs are also summarized in order to provide a complete picture of the complete Milwaukee County Early Intervention Program and the various options available in the County.

⁷ Burden et al., 2001; Dayan & Abbot, 2001; Griffith et al., 2000; Higgins & Silverman, 1999; Marlowe & Kirby, 1999; Murphy, Vuchinich, & Simpson, 2001; Rhine, 1997.

⁸ Andrews, 2007; Andrews & Bonta, 2007; Andrews, Bonta, & Wormith, 2006; Andrews & Dowden, 2007; Andrews, Dowden, & Gendreau, 1999; Bonta, 2007; Dowden, 1998; Gendreau, Goggin, & Little, 1996; Lipsey & Cullen, 2007

⁹ Andrews, 2007; Andrews et al., 1990.

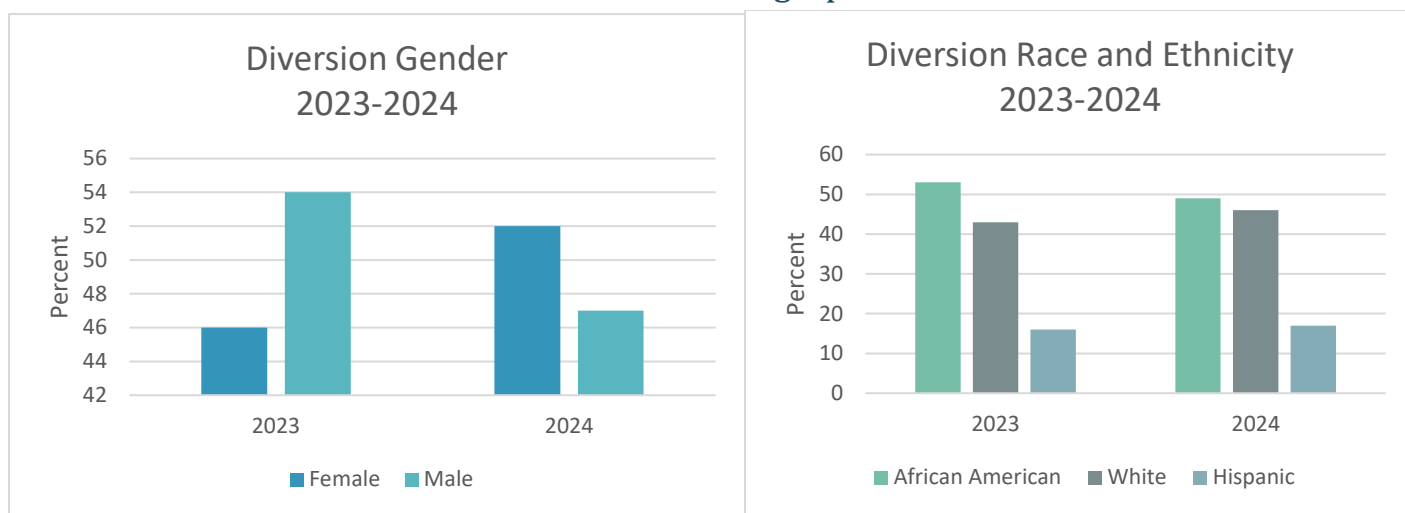
¹⁰ Aos & Drake, 2010; Aos, Miller, & Drake, 2006; Johnson, Austin, & Davies, 2002; Pew Center on the States, 2009.

¹¹ Milwaukee County District Attorney’s Early Intervention Protocol Document.

Diversion

The diversion program serves low risk individuals pre-charge. The agreements are typically six months in length and if completed successfully the charges are not filed. Diversion programs focus on accountability strategies. In 2023, the program served 293 individuals and 87 % successfully completed the program. In 2024, the program served 303 individuals and 84% completed the program successfully.

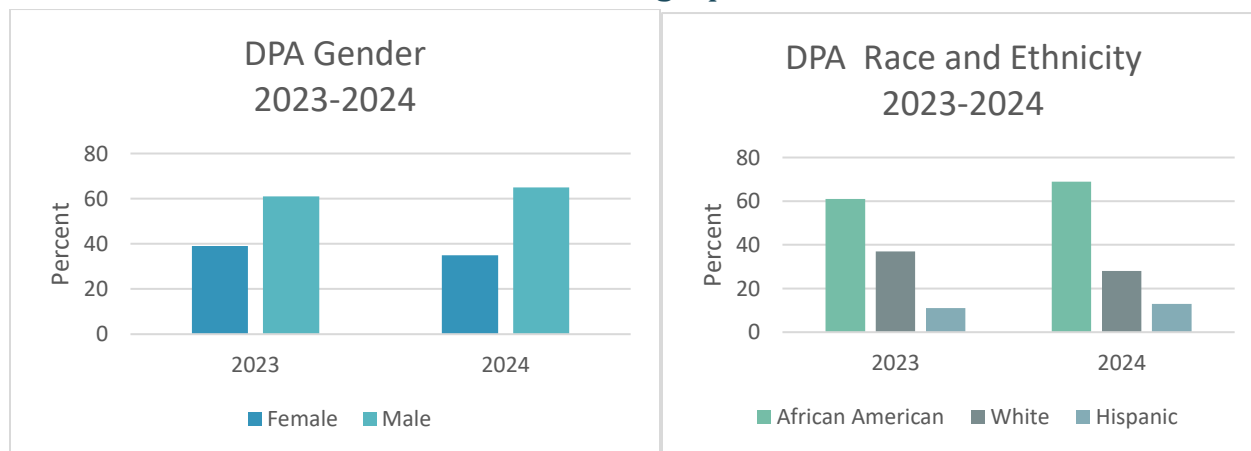
Diversion Demographics



Deferred Prosecution Agreement (DPA)

The Deferred Prosecution Agreement (DPA) program serves individuals of moderate to moderate high risk. Individuals are post charge/pre-sentence. The agreements are typically six months in length but may be extended. The program focuses on addressing criminogenic risk otherwise known as drivers of criminal behavior and accountability. Successful completion can result in a reduced charge or a complete dismissal. In 2023 the program served 157 individuals and 67% of the individuals completed the programming successfully. In 2024, the program served 337 individuals with 77% of the individuals completing successfully.

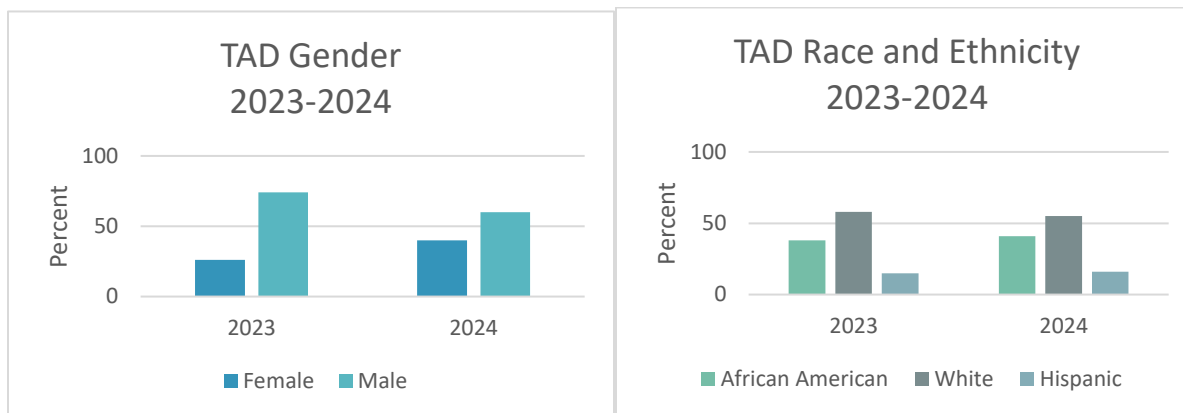
DPA Demographics



Treatment Alternatives and Diversion Deferred Prosecution Agreement

The Treatment Alternatives and Diversion Deferred Prosecution Agreement (TAD) program serves individuals of moderate to moderate high risk and have a substance use disorder. Programing focuses first on addressing the individuals addiction and then on criminogenic needs. Individuals are post charge/pre-sentence. The agreements are typically six months in length but may be extended. Successful completion can result in a reduced charge or a complete dismissal. In 2023, the program served 122 individuals and 73% completed successfully. In 2024, the program served 151 individuals with 53% completing successfully during this time.

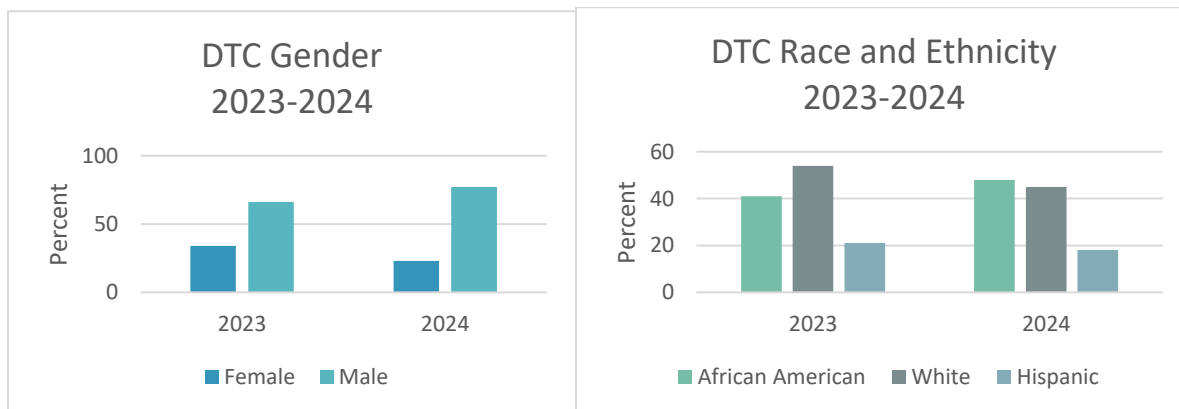
TAD Demographics



Adult Drug Treatment Court

The Adult Drug Treatment Court (DTC) program serves individuals of moderate high risk. Individuals are post plea/pre-sentence. The program first works to address the underlying addiction and then focuses on additional drivers of criminogenic risk. The agreements are typically 12-18 months in length but may be extended. Successful completion can result in a reduced charge or a complete dismissal. In 2023 the program served 108 individuals and there were 25 successful completions. In 2024, the program served 93 individuals with 17 successful completions.

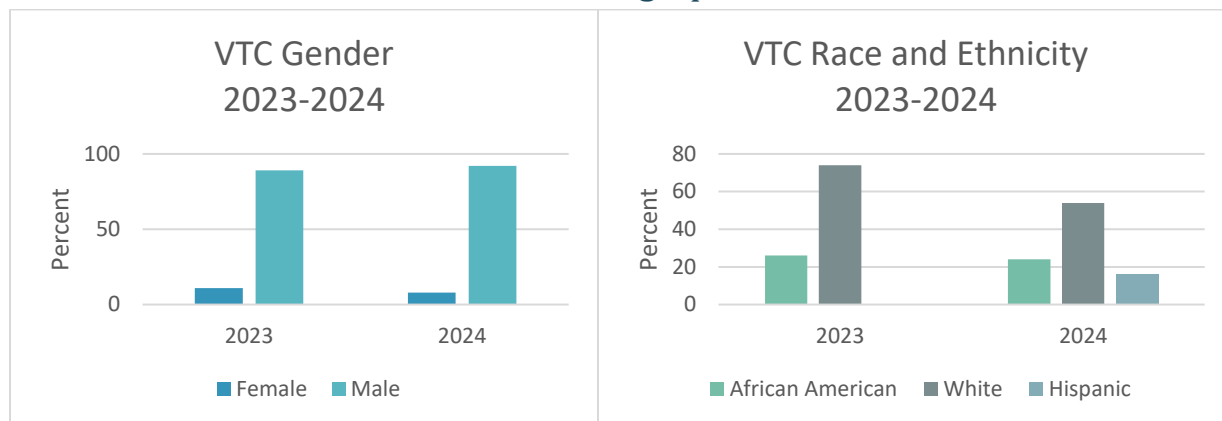
DTC Demographics



Veterans Treatment Court

The Veterans Treatment Court (VTC) is a hybrid of diversion, deferred prosecution, deferred sentencing, enhanced probation and drug/mental health treatment court programs for individuals who served in the US Armed Forces. The program focus is on addressing the needs of the Veteran while re-connecting them to Veteran based services and peers. The agreements range between 6 and 18 months and can be extended. Agreements can be post-plea/post-sentence. In 2023, the program served 47 individuals with 25 successful completions. In 2024 there were 37 individuals served with 18 successful completions.

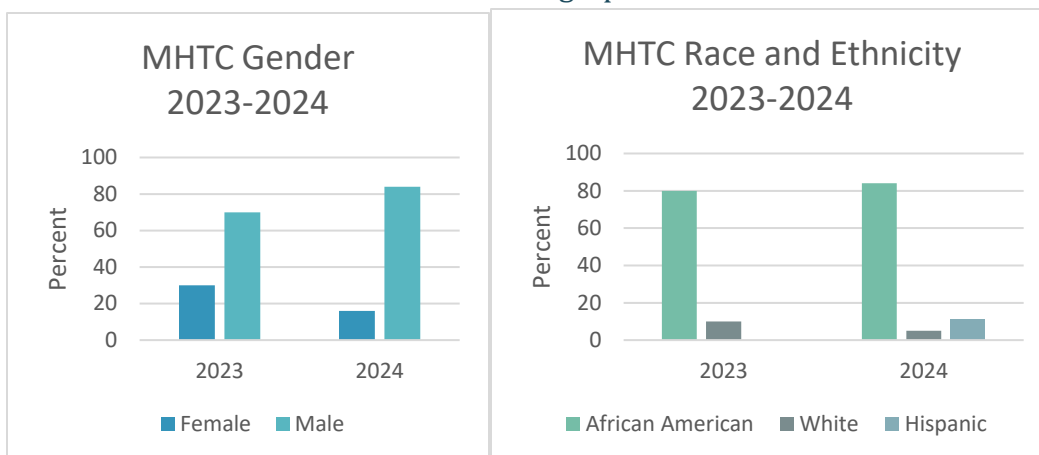
VTC Demographics



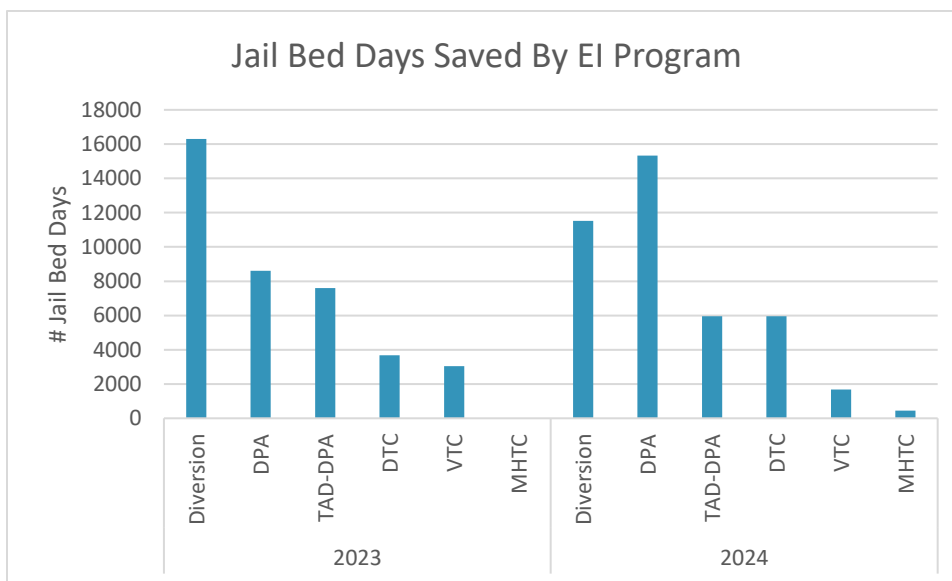
Mental Health Treatment Court

The Milwaukee County Mental Health Treatment Court program (MHTC) is a voluntary program designed to enhance public safety and reduce recidivism of those who suffer from serious mental illness (SMI) and severe and persistent mental illness (SPMI). The Court works to connect individuals with evidence-based mental health treatment and supportive services in the community, and finding appropriate dispositions to the criminal charges with consideration of the participant's mental illness and the seriousness of the offense. Agreements can be post-plea/post-sentence and agreements range from 6 months to two years depending on the type of agreement. In 2023 there were 12 individuals served and in 2024 there were 19 individuals served. The first graduation for the Court occurred in 2024 with two individuals successfully completing. The MHTC started as a pilot formally in 2022 with the assistance of ARPA funding, transitioned from a pilot in 2023 and became fully operational with the policies and procedures being formalized in late Quarter 1, of 2024.

MHTC Demographics

Early Intervention Jail Days Avoided¹²

Graphed below you will see the number of jail bed days that were avoided as a result of the successful completion of an Early Intervention program. It should be noted, that for Drug Treatment Court in 2023 there were 3,445 prison bed days saved and 5,907 saved in 2024.



¹² In Drug Court some of the individuals are facing prison time if they fail their agreement, and some are serving alternatives to revocation with the Wisconsin Department of Corrections so that is why Drug Court has prison days avoided. Also due to a change in Vets Court, jail days avoided was only available for the first six months of the year.

Supportive Programming¹³

In 2024 the Pretrial Department through its competitive 2023 RFP sought to enhance and expand its supportive programming which serves the Early Intervention programming. Programming is available to all individuals involved in Early Intervention programming and is there to provide cognitive behavioral programming, trauma informed care and peer support services. Cognitive programming includes Thinking for a Change (T4C), Moral Reconation Therapy (MRT), Decision Points, Anger Management and MRT-DV (Domestic Violence). Trauma programming includes Seeking Safety/Coping Skills. In 2024 there were 140 individuals enrolled in MRT/DV classes. There were 34 successful completions for 2024 with 55 people still enrolled. There were 11 Coping Skills group for women, and 11 women successfully completed the group in 2024. In 2024 there were 13 men's Coping Skills group with 45 enrolled and 28 completions for 2024.

The Ancillary or Peer Support team offers daily peer support services both in person or virtual as needed, budgeting, writing, resume building, social skills, 1:1 CBP work and a weekly art class. Peer support services are offered both in group and individual settings. The peer support team logged over 200 individual peer support interactions in 2024.

¹³ MRT is 1.5 hours, 1 x per week for a 12 week minimum. Most individuals completed within 3-6 months. Seeking Safety /Coping Skills is a minimum of 6 sessions, 1.5 hours 1x per week. Individuals are encouraged and able to attend more than 6 sessions if they would like.