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# CALENDAR YEAR 2019 SPECIALIZED TRANSPORTATION ASSISTANCE GRANT AGREEMENT BETWEEN THE STATE OF WISCONSIN AND THE COUNTY OF Milwaukee

This Grant Agreement is made and entered into between the State of Wisconsin, Department of Transportation, hereinafter referred to as "Department" and the County of **Milwaukee**, hereinafter referred to as "Recipient."

#### **RECITALS**

WHEREAS, s.85.21 Wis. Stats., authorizes a program of state financial assistance to counties for specialized transportation; and,

WHEREAS, s.20.395(1)(cr), Wis. Stats., appropriates funds for this assistance program; and,

WHEREAS, such funds are made available to each county of Wisconsin based upon the ratio of the number of seniors and individuals with a disability residing in each county compared to the total number of seniors and individuals with a disability residing in the state, but limited so that no county receives less than a minimum base amount; and,

WHEREAS, Recipient has applied to the Department for its proportionate share.

NOW THEREFORE, the parties agree as follows:

#### **SECTION I: TERM**

The term of this Grant Agreement shall extend from January 1, 2019, through December 31, 2019.

#### SECTION II: PAYMENT BY THE DEPARTMENT

The Department agrees to pay the Recipient \$2,174,698 following the execution of this Grant Agreement subject to the provisions of Chapter TRANS 1.08(3), Wis. Admin. Code.

## SECTION III: RESPONSIBILITY OF THE RECIPIENT

A. The Recipient agrees to undertake and complete the transportation project(s) as described in its annual application and approved by the Department, which is hereby incorporated by reference into this Grant Agreement. Recipient may amend its application during the effective period of this Grant Agreement with the Department's concurrence. The Recipient agrees that the allocated aids will address the issue of the need for transportation services that are accessible to the developmentally and physically disabled population of that county and shall go towards efforts of making accessible transportation available to all seniors and individuals with a disability.

- A. The Recipient agrees that it will comply with the Americans with Disabilities Act (ADA) of 1990 and all U.S. Department of Transportation regulations relating to enforcement of that Act.
- B. The Recipient agrees to appropriate a local match of at least \$434,940 to match the state assistance it receives under this Grant Agreement. No in-kind services, no federal or state categorical financial aids and no passenger revenue shall be allowed as part of the county match.
- C. Recipient agrees to expend the local match amount within the term of this Grant Agreement, on the projects described in its annual application and approved by the Department.
- D. The Recipient assures that it will use the state assistance granted under this Grant Agreement and its appropriated match only to assist specialized transportation services outlined in its grant application. If excess capacity is available on these services, the Recipient may make this capacity available to persons who are neither elderly nor disabled.
- E. Equipment purchased with state assistance under this Grant Agreement must be used in the performance of specialized transportation services for the duration of its useful life. The Recipient shall reimburse the Department for the state's share of the value of such equipment if it is sold or removed from specialized transportation service prior to the end of its useful life unless the proceeds are spent for replacement equipment or for transportation services described in the Recipient's current or amended application.

## SECTION IV: PROGRAM INCOME

Program income is the gross income earned from the transportation services receiving assistance under this Grant Agreement. Program income includes passenger donations, fares and copayments. Program income earned within the term of this Grant Agreement, must be used to offset expenses incurred in transportation activities receiving assistance under this Grant Agreement. If revenue for other purposes is solicited from passengers in the course of transportation activities, the solicitation must explicitly state the intended use of the revenue.

# SECTION V: ALLOWABLE COSTS FOR CURRENT STATE AID

Expenditures shall be reimbursable from the assistance under this Grant Agreement if they meet all of the requirements set forth below. They must:

- A. Be made in conformance with the Recipient's application and all other provisions of this Grant Agreement;
- B. Be necessary in order to accomplish the project(s) described in the Recipient's application;
- C. Be reasonable in amounts for the goods or services purchased;
- D. Be actual net costs (i.e., the price paid minus any refunds, rebates, or other items of value which have the effect of reducing the cost actually incurred);

- A. Be made for work performed or materials, supplies or equipment acquired during the effective period of this Grant Agreement;
- B. Be in conformance with the cost standards set forth in the Attachment to this Grant Agreement; and
- C. Be satisfactorily documented and be treated uniformly and consistently.

## **SECTION VI: STATE AID BALANCE**

The Recipient agrees to refund to the Department the balance of state aid received under Section II of this Grant Agreement and the amount of the state grant actually expended as of December 31, 2019. Such a refund shall be paid to the Department by not later than June 30, 2020.

### SECTION VII: RECORDS AND AUDITS

- A. The Recipient and any organizations to which it gives its financial assistance under this Grant Agreement shall establish and maintain accounts for the specialized transportation services receiving assistance under this Grant Agreement. The accounts may be separate or parts of current accounting systems. If the transportation services are integrated with non-transportation activities, the accounts shall distinguish the costs and revenues attributable to the transportation activity from those of other activities. Such accounts shall cover the transportation activity throughout the effective period of this Grant Agreement.
- B. All costs charged to the assistance covered by this Grant Agreement shall be supported by properly executed payrolls, time records, invoices, contracts or vouchers indicating the nature and propriety of the charges.
- C. The accounts and records as required above shall be retained for a period of three years beyond the close of the grant and shall be available upon request to the Department, its officials, employees or designees for inspection and audit purposes.
- D. The Recipient shall have a single, organization-wide financial and compliance audit performed by a qualified independent auditor if required to do so under federal law and regulations. (See <u>Code of Federal Regulation 2 CFR Part 200</u>).
- E. This audit shall be performed in accordance with federal regulations 2 CFR Part 200, subparts A-F issued by the federal Office of Management and Budget (OMB) and the State Single Audit Guidelines issued by the Wisconsin Department of Administration (DOA). Selected state programs will be included in the scope of the single organization-wide financial and compliance audit.

## SECTION VIII: REPORTING REQUIREMENTS

- A. The Recipient shall submit <u>quarterly</u> reports to the Department using forms supplied by the Department. The reports shall be submitted to the department within the month that follows the end of each three-month period.
  - a. The first period shall cover January 1-March 30; due no later than April 30, 2019.
  - b. The second period of April 1- June 30; due no later than July 31, 2019.
  - c. The third period of July 1 September 30; due no later than October 31, 2019.
  - d. The final period shall cover October 1 December 31; due no later than January 31, 2020.
- **B.** The Recipient shall also submit an annual financial report for each of the transportation projects receiving assistance under this Grant Agreement, using forms supplied by the Department. The annual report shall be <u>due no later than March 31, 2020.</u>

#### SECTION IX: THIRD-PARTY CONTRACTS

- A. Recipient may not use the aids under this Grant Agreement to purchase service from, or make grants to, any third party without a contract, agreement, purchase-of-service order or other legal equivalent.
- B. A third-party contract for transportation services purchased with allocated aids shall, at least once every 5 years, be awarded through a competitive procurement process when the total amount of the contract is \$10,000 or more.
- C. Third-party contracts, agreements or purchase-of-service orders shall be available for collection and review by the Department, its officials, employees or designees upon request.

#### **SECTION X: TERMINATION**

- A. The Department may terminate this Grant Agreement at any time that it determines that the purpose of the assistance program, as expressed in s.85.21 (1), Wis. Stats., is not being fulfilled. Failure of the Recipient to comply with the terms and conditions of this Grant Agreement or with the provisions of s.85.21, Wis. Stats. and Chapter TRANS 1, Wis. Admin. Code shall be considered to conflict with the purpose of the assistance program. The Recipient may also terminate this Grant Agreement by formal action of its Board of Supervisors.
- B. In event that this Grant Agreement is terminated by either party, the Department agrees to reimburse Recipient for the state share of eligible costs incurred prior to the termination date. Notwithstanding any other provision of this Grant Agreement, Recipient shall refund any state assistance received under this Grant Agreement that has not been spent or retained in full accordance with this Grant Agreement, s.85.21, Wis. Stats., and any applicable administrative rule.
- C. Both parties agree that a notice of intent to terminate shall be made by "return-receipt certified mail" at least 30 days prior to the proposed termination date.

STATE OF WISCONSIN

# **SECTION XII: EXECUTION**

IN WITNESS WHEREOF this Grant Agreement shall become effective upon its complete execution by the Department and the Recipient.

DEPARTMENT OF TRANSPORTATION	
Ву	
Ian Ritz, Chief	Date
Public and Specialized Transit Section	
COUNTY OF MILWAUKEE	
Approved as to Execution	
Paul D. Euglitsch 1/29/2019	
Corporation Counsel Date	
Pursuant to 59.255(2)(3) Wisc. Statutes	
1/29/2019 Complifoliep050848B Date	
Comptifule PD50848B Date	
Donna. Brown Martin - Dirystorg	
Director, Dept of Transportation Date	
Pursuant to 59.17(2)(b)(4) Wisc. Statutes	
DocuSigned by:	
Chih 2/1/2019	
County Executive Date	
Pursuant to 59.42(2)(b)(5) Wisc. Statutes	
Corporation Counsel Date	

#### Attachment I - COST STANDARDS

#### Allowable Costs

<u>LABOR</u>. Wages paid to employees in exchange for labor. These are wages that are typically paid to drivers; passenger aides or escorts (but <u>not</u> volunteers); dispatchers; service coordinators or brokers; mechanics; administrative, planning or other technical personnel.

<u>FRINGE BENEFITS</u>. Payments to others on behalf of employees or payments to employees for something other than their performance of work. Fringe benefits are payments on behalf of the employees to other parties such as an insurance company or a governmental tax authority. These payments are for FICA, pension plans, medical and dental insurance, and other insurance plans. Fringe benefits may also include payments to employees for something other than work such as paid sick leave, paid holidays, and paid vacation.

MATERIALS AND SUPPLIES. The cost of materials or supplies consumed from inventory or purchased for immediate use. Materials and supplies include tangible products such as fuel and lubricants; tires; equipment maintenance supplies and spare parts; and office supplies. Freight-in charges, discounts, and sales tax are to be included.

<u>UTILITIES</u>. Payments to utility companies for their resources. Payments to utilities are made for such resources as gas, water, electricity, telephone service, etc.

<u>LIABILITY AND CASUALTY COSTS</u>. Payments for insurance programs that protect a project from losses incurred or caused by the project; payments to others for their losses caused by the project.

<u>TAXES</u>. Taxes levied on a project by federal, state, and local governments, but not including income taxes.

<u>PURCHASED TRANSPORTATION SERVICE</u>. Payments to other organizations for the provision of transportation service. Other organizations would typically include another county agency; a "Section 5310" grantee or other private, nonprofit corporation; a public transit system; or private contractors such as school bus operators, taxi firms, or lift-equipped van services.

OTHER PURCHASED SERVICES. Payments to other organizations for services supporting the provision of specialized transportation service. Other purchased services could include maintenance of vehicles or other related equipment; professional and technical services; advertising or promotion; printing; custodial services; temporary help; accounting and auditing.

<u>LEASES AND RENT</u>. Payments for the use of equipment or facilities owned by other organizations. Items typically leased or rented include vehicles; two-way radio equipment; and office or storage space.

PURCHASE OF EQUIPMENT. Purchase of equipment with which to provide specialized transportation service.

Specialized transportation typically includes passenger-carrying vehicles; vehicle mounted wheel-chair loading and securement devices; two-way radio equipment; office and maintenance equipment; and other durable goods or equipment used in the provision of specialized transportation service. If equipment is shared with nonspecialized transportation functions, then only that part of the equipment's cost which is proportional to its use in specialized transportation is eligible.

TRAVEL. This cost includes the expenses of transportation, meals, out-of-town lodging and related expenses such as parking that are incurred by employees, volunteers and other individuals as authorized by the county. Travel is allowed for: specialized transportation service provided by project employees or volunteers to eligible passengers; official business of the project; and travel by elderly or disabled, using personal or other available means of transportation, when authorized by a project (includes "user-side" subsidies).

<u>INTEREST</u>. Interest on money borrowed over a short term (one year or less) for operating expenses or over a long term (more than one year) for equipment purchases.

<u>ADVERTISING</u>. Cost of media such as newspapers, magazines, newsletters, radio, television, direct mailing, posters, handouts, etc. The subjects of advertising may include the recruitment of paid or volunteer personnel; solicitation of bids for goods and services; sale or disposal of property or services; announcements of hearings or other public meetings; and the announcements of service information such as routes, schedules, contact persons, etc. All advertising must pertain to the projects of specialized transportation.

<u>VOLUNTEER HONORARIUMS AND RECOGNITION EVENTS</u>. Costs of gifts, mementos, dinners and ceremonies in recognition of volunteered services. No more than one event or group of presentations per project per year shall be eliqible under this Grant Agreement.

<u>SUBSCRIPTIONS AND MEETINGS</u>. The cost of books and periodicals are allowable if they directly pertain to the management, planning and operation of transportation services. Such items must be procured for agency, and not individual, use. Meeting or conference fees are allowable when the primary purpose of the meeting is the dissemination of technical information. Fees for conferences or meetings designed to influence legislation are not allowed.

#### **Unallowable Costs**

<u>DEPRECIATION</u>. Depreciation accrued by public operators, depreciation on facilities or equipment purchased with public (federal, state or local) capital grants, depreciation on an intangible asset, and depreciation in excess of the rate used for income tax purposes.

ENTERTAINMENT. The costs of amusements, social activities, and related costs.

FINES AND PENALTIES. Costs resulting from violations or failures to comply with laws and regulations.

CHARITABLE CONTRIBUTIONS AND DONATIONS.

BAD DEBT. Losses arising from uncollectible accounts or other claims.

RESERVE FUNDS FOR FUTURE EXPENSES. State aid may not be saved or carried-over from one year to another for any purpose.

LOBBYING. The cost of any activity designed to influence law making is not allowable.

<u>ADVISORY COMMITTEES OR COUNCILS</u>. The cost of advisory committees or councils is not allowed, except when the function of such groups is solely to advise or assist in the preparation of a technical study. The life or term of any such group may not exceed the term of the study.

GENERAL PUBLIC ADMINISTRATION. The general cost of county or local government as it incidentally pertains to the activities covered by this Grant Agreement, is not allowed. This typically would include meetings of the county board and its subcommittees and activities of general county administrative positions not covered by an indirect cost allocation or time study.

<u>CONSTRUCTION</u>. The cost of building or modifying fixed facilities such as garages, shelters and other buildings is not allowed.

#### LAND ACQUISITION.

#### COUNTY RIGHTS OF ACCESS AND AUDIT

The Contractor, Lessee, or other party to the contract, its officers, directors, agents, partners and employees shall allow the County Audit Services Division and department contract administrators (collectively referred to as Designated Personnel) and any other party the Designated Personnel may name, with or without notice, to audit, examine and make copies of any and all records of the Contractor, Lessee, or other party to the contract, related to the terms and performance of the Contract for a period of up to three years following the date of last payment, the end date of this contract, or activity under this contract, whichever is later. Any subcontractors or other parties performing work on this Contract will be bound by the same terms and responsibilities as the Contractor. All subcontracts or other agreements for work performed on this Contract will include written notice that the subcontractors or other parties understand and will comply with the terms and responsibilities. The Contractor, Lessee, or other party to the contract, and any subcontractors understand and will abide by the requirements of Section 34.09 (Audit) and Section 34.095 (Investigations Concerning Fraud, Waste, and Abuse) of the Milwaukee County Code of General Ordinances.



#### **Certificate Of Completion**

Envelope ld: 7D10EB1E62CF4B25AC1C2C39396F80F3

Status: Sent

Subject: Please DocuSign: 2019 WisDOT-MC Specialized Transportation Assistance Grant Agreement.pdf

Source Envelope:

Document Pages: 8

Signatures: 4

Judith Pingel

Suite 901

Certificate Pages: 2

Initials: 0

633 W. Wisconsin Ave.

Envelope Originator:

AutoNav: Enabled

Envelopeld Stamping: Enabled

Milwaukee, WI 53203

Time Zone: (UTC-06:00) Central Time (US & Canada)

judith.pingel@milwaukeecountywi.gov

IP Address: 204.194.251.5

**Record Tracking** 

Status: Original

1/23/2019 12:23:44 PM

Holder: Judith Pingel

Location: DocuSign

judith.pingel@milwaukeecountywi.gov

Signer Events

Paul D. Kuglitsch

corpcounselsignature@milwaukeecountywi.gov

Corporation Counsel Milwaukee County

Security Level: Email, Account Authentication

(None)

Signature

Paul D. Euglitsch -57104007A18A423...

Signature Adoption: Pre-selected Style Using IP Address: 204.194.251.3

**Timestamp** 

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Electronic Record and Signature Disclosure:

Not Offered via DocuSign

Scott Manske - Comptroller

comptrollersignature@milwaukeecountywi.gov

Comptroller

Milwaukee County

Security Level: Email, Account Authentication

(None)

Signature Adoption: Uploaded Signature Image

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Electronic Record and Signature Disclosure: Not Offered via DocuSign

Donna.BrownMartin - Director

donna.brownmartin@milwaukeecountywi.gov

Director, Department of Transportation

Milwaukee County

Security Level: Email, Account Authentication

(None)

Donna. Brown Martin - Director -43ADA0DC88F648D...

Signature Adoption: Pre-selected Style Using IP Address: 204.194.251.5

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Viewed: 2/1/2019 2:10:55 PM Signed: 2/1/2019 2:11:59 PM

Electronic Record and Signature Disclosure: Not Offered via DocuSign

Chris Abele, County Executive

cexsignature@milwaukeecountywi.gov

County Executive

Milwaukee County

Security Level: Email, Account Authentication (None)

Signature Adoption: Drawn on Device Using IP Address: 204.194.251.3

Sent: 2/1/2019 2:12:00 PM Viewed: 2/1/2019 3:29:16 PM Signed: 2/1/2019 3:29:27 PM

**Electronic Record and Signature Disclosure:** 

Not Offered via DocuSign

Signer Events	Signature	Timestamp
Corporation Counsel		Sent: 2/1/2019 3:29:28 PM
corpcounselsignature@milwaukeeco	ountywi.gov	
Corporation Counsel		
Milwaukee County		
Security Level: Email, Account Author (None)	entication	

Electronic Record and Signature Disclosure: Not Offered via DocuSign

In Person Signer Events	Signature	Timestamp
Editor Delivery Events	Status	Timestamp
Agent Delivery Events	Status	Timestamp
Intermediary Delivery Events	Status	Timestamp
Certified Delivery Events	Status	Timestamp
Carbon Copy Events	Status	Timestamp
Notary Events	Signature	Timestamp
Envelope Summary Events	Status	Timestamps
Envelope Sent	Hashed/Encrypted	2/1/2019 3:29:28 PM
Payment Events	Status	Timestamps