

6-15-17 FINANCE AND AUDIT COMMITTEE APPROPRIATION TRANSFERS
 D CAPITAL IMPROVEMENT- RECEIPT OF REVENUE

Action Required

Finance and Audit Committee
 County Board (2/3 Vote)

WHEREAS, department requests for transfers within their own accounts have been received by the Department of Administrative Services, Fiscal Affairs, and the Director finds that the best interests of Milwaukee County will be served by allowance of such transfers;

THEREFORE, BE IT RESOLVED, that the Director, Department of Administrative Services, is hereby authorized to make the following transfers in the 2017 appropriations of the respective listed departments:

| 1) | <u>From</u> | <u>To</u> |
|---|-------------|-----------|
| <u>WP56001 - South Shore Water and Beach Improvements *</u> | | |
| 6030 – Advertising | | \$1,000 |
| 6050 – Contract Pers Serv-Short | | \$10,000 |
| 6080 – Postage | | \$1,000 |
| 6146 – Prof Serv-Cap/Major Maint | | \$300,000 |
| 7930 – Land Improvements (CAP) | | \$1,000 |
| 9706 – Photo, Prtg, Repro, Binding | | \$37,000 |
| 2299 – Other St Grants & Reimbursements | \$350,000 | |

Existing Project, + Included in 5-Year Plan, * New Project

An appropriation transfer of \$350,000 is requested by the Director of the Department of Parks, Recreation and Culture (Parks) to create new capital project WP56001 - South Shore Water and Beach Improvements, recognize revenue of \$350,000 from the Wisconsin Department of Natural Resource (WDNR) – Great Lakes Restoration Initiative funding and create expenditure authority of \$350,000 for capital project WP56001.

Background

Adopted County Board Resolution 16-533 authorized the Parks Director to enter into an agreement with the Wisconsin Department of Natural Resources to accept \$1,400,000 in grant funding from the Great Lakes Restoration Initiative to implement the following improvements: South Shore Park Water Quality Improvements (\$350,000), Kletzsch Park Dam Fish Passage (\$550,000), and Little Menomonee River Corridor Habitat Restoration (\$500,000).

Request

Improvements to the South Shore Park beach and water quality have been identified as necessary to address the Beach Closings/Recreational Restrictions Beneficial Use Impairment (BUI) in the Milwaukee Estuary AOC. The 1.7 acre South Shore Park Beach regularly ranks among the worst in the nation in water quality testing and closures.

This project will design and implement those aspects of the plan related to near-shore water quality improvements and addressing beach related BUIs to improve recreational opportunities. This would include changes to the beach and surrounding area to reduce beach closings. Extensive beach water quality data has been collected throughout the park by UWM School of Freshwater Sciences that will help guide the design process. Project implementation would be concurrent with the construction of other park improvements to yield cost savings.

To accomplish the proposed work the Parks would hire a qualified consultant to perform planning, design, bidding and permitting services on its behalf. The first stage of this project will be a compilation of information from previous studies and planning efforts including, but not limited to, the numerous water quality assessment and beach monitoring data as well as a beach relocation feasibility study completed in 2012. A concept design would be prepared that provides improved beach water quality and potential for significantly reducing beach closures. The final design and specifications will then be prepared based on a refined concept design. Preparation of applications for necessary federal, state and local permits as well as regulatory coordination related to construction/restoration activity would be completed. Bidding phase services would be performed by the County and its consultant in preparation for construction.

The primary goal of the project is a reduction in the frequency of beach closings at the South Shore Park. The project would also complement efforts already underway by Parks to improve aging facilities, repair failing infrastructure and update the design of the South Shore Park waterfront area to better accommodate facility users.

The scope of work related to the awarded funding (\$350,000) from the WDNR – Great Lakes Restoration Initiative includes: concept plans; final designs and specifications; permitting; bid phase services for the beach and water quality improvements. This work will be substantially completed by June 30th, 2018.

Parks staff has indicated that related improvements identified from the planning and design efforts will be included as part of their (future) capital request(s).

This fund transfer has no tax levy impact.

TRANSFERS SIGNED BY THE COUNTY EXECUTIVE JUNE 19, 2017.

| 2) | <u>From</u> | <u>To</u> |
|--|-------------|-----------|
| <u>WO08602 Kletzsch Dam Fish Passage and Overlook/Access *</u> | | |
| 6030 – Advertising | | \$1,000 |
| 6050 – Contract Pers Serviceces | | \$10,000 |
| 6080 – Postage | | \$1,000 |
| 6146 – Prof. Services Cap/Major Maint | | \$98,000 |
| 7930 – Printing | | \$1,000 |
| 8527 – Land Improvements | | \$784,000 |
| 9706 – Prof Div Services | | \$84,536 |
| 2699 – EPA Great Lakes Restoration Initiative Grant | \$550,000 | |
| 2999 – Fund for Lake Michigan Grant | \$200,000 | |
| 2299 – Wisconsin DNR Stewardship Grant | \$229,536 | |

Existing Project, + Included in 5-Year Plan, * New Project

An appropriation transfer of \$979,536 is requested by the Department of Parks, Recreation and Culture (DPRC) and the Department of Administrative Services (DAS) to recognize grant funding and create expenditure authority for Project WO08602 Kletzsch Dam Fish Passage and Overlook. Financing for the Fish Passage is being provided from an Environmental Protection Agency (EPA) Great Lakes Restoration Initiative Grant (\$550,000) and the Fund for Lake Michigan (\$200,000). Financing for the river access and overlook with be provided from a State of Wisconsin Knowles-Nelson Stewardship Program grant (\$229,536).

Background

The 2014 Adopted Capital Improvements Budget included an appropriation of \$264,200 for the planning and design phase of Project WO08601 Milwaukee River Parkway Reconstruction (W. Bender Rd. to W. Good Hope Rd.).

The 2015 Adopted Capital Improvements Budget included an appropriation of \$3,024,000 for the construction phase of the Milwaukee River Parkway (Project WO08601). Financing was to be provided from \$2,224,000 in general obligation bonds, \$600,000 from the City of Glendale, \$100,000 from the Milwaukee Metropolitan Sewerage District (MMSD), \$55,000 in revenue from Focus on Energy, and \$45,000 in revenue from the Wisconsin Department of Natural Resources (WDNR). The construction phase was to include, but was not limited to, the replacement of the current pavement with four inch thick pavement and an eight inch stone base. The project was also to include improvements to the adjacent bike trail, parking lot, curbs, sidewalks, lighting and drainage structures. The project was also to include the installation of four rain gardens and the restoration of turf in the project area.

During the 2015-2016 Carryover process (CB Res. 16-255) the anticipated \$100,000 of revenue from the MMSD and the anticipated \$55,000 of revenue from the Focus on Energy were lapsed since they would not be received. The anticipated revenue from the MMSD was not received since the project did not include the green infrastructure that was originally envisioned that would have made it eligible. The anticipated revenue from Focus on Energy was not received since the necessary pre-approvals were not obtained.

Request

The appropriation transfer request will create project WO08602 Kletzsch Dam Fish Passage and Overlook/Access. The project is requested to be created as a subproject to the Milwaukee River Parkway Reconstruction Project (WO08601) since the Kletzsch Dam improvements involve a trail access and overlook along the west bank of the Milwaukee River. After the fish passage is constructed, the west bank of the river will be restored to include the trail access and the overlook. The financing for the Kletzsch Dam Overlook/Access is provided from a WDNR Knowles-Nelson Stewardship Program grant which requires a 50% match. The County's share was already provided from the funding that was used to reconstruct the adjacent section of the Oak Leaf Trail (OLT). The reconstruction of the OLT adjacent to the river was completed as part of WO08601 Milwaukee River Parkway Reconstruction Project.

Kletzsch Dam Fish Passage

The Kletzsch Dam Fish passage is estimated to cost \$750,000 and financing is being provided from an Environmental Protection Agency (EPA) Great Lakes Restoration Initiative Grant (\$550,000/CB Res. 16-533) and the Fund for Lake Michigan (\$200,000/CB Res. 16-207). The construction of a fish passage has been identified as a necessary fish and wildlife habitat restoration project in the Milwaukee Estuary Area of Concern and would re-establish aquatic species connectivity by removing a barrier to the movement of native warm-water fish species. The Milwaukee Estuary was designated an Area of Concern (AOC) in 1987 by the International Joint Commission because of historical modifications and pollutant loads that contributed toxic contaminants to the AOC and Lake Michigan. The main priorities for the AOC are the remediation of contaminated sediments in tributaries and nearshore waters of Lake Michigan, nonpoint source pollution control, improving water quality for recreation, and enhancing fish and wildlife habitat and populations.

The design of the structure will be based on the rock ramp fish-way concepts proven to be highly effective at passing native Midwestern fish assemblages at numerous other dam sites. The rock-ramp design generally mimics the features of a typical Midwestern moderate-gradient riffle or rapids extending from all or a portion of the spillway. Fish passage will be constructed from the west bank of the river and will include a construction ramp down to the river.

Kletzsch Dam Overlook/Access

In April 2016, Milwaukee County was awarded a State of Wisconsin Knowles-Nelson Stewardship Program grant of \$229,536 (CB Res 15-297). The scope of work for the grant included the rehabilitation of approximately 6,900 feet of trail in the Milwaukee River Parkway between Good Hope Road and Bender Road, and for access improvements to the overlook at Kletzsch Dam. Although the grant requires a 50% match, the County has already financed its portion when it reconstructed the Oak Leaf Trail as part of Project WO08601 Milwaukee River Parkway Reconstruction that was in the grant area. The grant funds will be used to construct the scenic overlook and to facilitate access to the overlook. A cost estimate will need to be developed for the Kletzsch Dam

Overlook/Access as part of the Project's design. If the estimate is greater than the funds available, an addition appropriation would need to be approved in order to complete the Project.

Project Timeline

Assuming approval of the appropriation transfer, the design of the projects is anticipated to be completed by January 2018 and construction is anticipated to be completed by September 2018.

This fund transfer has no tax levy impact.

TRANSFERS SIGNED BY THE COUNTY EXECUTIVE JUNE 19, 2017.